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San Luis Obispo County Integrated Proposal

Economic Analysis - Water Quality and Other Benefits

Attachment 8 describes the high value of the water quality and other benefits that will be delivered by the San Luis Obispo County Integrated Proposal (SLOCIP). All three of the projects (excluding Project 1 Grant Administration) in this proposal deliver water quality and other benefits. This Attachment begins with a brief summary of the current state of the water quality in the San Luis Obispo region. Following that, the projects are analyzed for water supply and other benefits.

Regional Water Quality Background

The waters in the San Luis Region have the good fortune of being exposed to fewer pollutants than many of the urban areas of the State. However, despite the high quality water in many areas, the region also has some notable water quality challenges. Specific wastewater systems have been facing compliance challenges, other areas are exposed to groundwater pollutants from septic systems and other activities, and coastal areas are impacted by seawater intrusion.

The region's most notable – perhaps "notorious" – project is the Los Osos Wastewater Project, embroiled in decades of local debate and deliberation. Nitrate contamination of drinking water supplies is a pervasive and serious problem in the Los Osos Community. The State MCL for nitrate in public drinking water is 45 mg/L, which is essentially equivalent to the federal MCL of 10 mg/L nitrite-nitrogen (nitrate-N). In 1991, EPA set additional MCLs for nitrite – N (1 mg/L) and for total nitrate and nitrite N (10 mg/L). In Los Osos, the upper basin is no longer useable without treatment due to nitrate contamination. The current average nitrate level is 12.5 mg/l (as N). Additionally, the community of Los Osos has been subject to seawater intrusion. The impact of the intrusion has recently been estimated to by migrating 100 feet per year.

Recent studies prepared by the County indicated that there is both a strong potential for seawater intrusion into the Nipomo area and that intrusion may already be occurring. The Nipomo Waterline Intertie Project will improve these groundwater conditions by importing water that allows in-lieu recharge of the groundwater basin thereby increasing groundwater elevations and helping protect against seawater intrusion.

Project Synergies

Whether a public water system relies on surface water, groundwater, or a combination of the two, prevention of contamination is one of the most cost-effective methods of ensuring safe drinking water supplies. If source water becomes contaminated, expensive treatment or replacement of the water source may be required before safe drinking water can be delivered to users. The increased treatment or replacement costs are then passed on to users served by the public water system. The Los Osos Community Wastewater Project and the Nipomo Waterline Intertie Project are two of the highest water resources projects identified in the San Luis Obispo IRWMP. Both projects protect the groundwater resources from future contamination and provide critically needed reliable local water supply resources.

Water Quality Synergies

The goal of the Water Quality Program is to protect and improve water quality for beneficial uses consistent with regional interests and the Basin Plan in cooperation with local and state agencies and regional stakeholders without unfairly burdening communities, neighborhoods or individuals. The mission of the Los Osos Community Wastewater Project is to develop a wastewater treatment system for Los Osos, in cooperation with the community water purveyors, to solve the high-level water resource shortage and groundwater pollution problem, in an environmentally sustainable and cost effective manner, while respecting community preferences and promoting participatory government, and addressing individual affordability and environmental justice challenges to the greatest extent possible. The Los Osos Community Wastewater Project supports the following IRWMP Water Quality Program objectives:

- Protect and improve source water quality.
- Meet all federal and state drinking water standards.
- Support the development and implementation of TMDLs.
- Implement NPDES Phase II Storm Water Management Programs.
- Implement the California NPS Plan and the RWQCB Conditional Agricultural Waiver Program for irrigated agriculture.
- Comply with new waste discharge requirements.

The Nipomo Waterline Intertie Project primarily supports the following water quality objectives through the protection of the groundwater basin and the delivery of high quality drinking water:

- Protect and improve source water quality.
- Meet Drinking Water standards.

Groundwater Protection Synergies

The goal of the Groundwater Monitoring and Management Program is to monitor, protect, and improve the regions groundwater through a collaborative approach designed to reduce conflicts without unfairly burdening communities, neighborhoods or individuals.

The Los Osos Community Wastewater Project supports the following groundwater objectives with the development of an inter-agency groundwater monitoring program as a component of the overall groundwater basin management plan. Groundwater monitoring reporting and requirements for adaptive management to address any adverse effects of the project are also required by the projects Coastal Development Permit.

- Develop monitoring and reporting programs for groundwater basins in the region.
- Protect and improve groundwater quality from point and non-point source pollution, including nitrate
 contamination; MTBE and other industrial, agricultural, and commercial sources of contamination;
 naturally occurring mineralization, boron, radionuclide, geothermal contamination; and seawater intrusion
 and salts.
- Conduct public education and outreach about ground water protection.
- Identify areas of known or expected conflicts and target stakeholders on specific actions that they should take to help protect groundwater basin quality and supply.
- Recharge ground water with high quality water.

The Nipomo Waterline Intertie Project will allow in-lieu recharge of the groundwater basin; alleviate groundwater conflicts in the Region through implementation of groundwater adjudication stipulated agreement requirements; and continue a rigorous groundwater monitoring and reporting program. NCSD manually measures groundwater levels in its production wells on a monthly basis. In addition, the District has installed a real-time level transducer in one of its production wells and based on the performance to date, is now planning on installing transducers in three additional production wells when the well pumps are pulled for repair or maintenance in the future. The level data is reported to SLO County as well as the Nipomo Mesa Management Area (NMMA) Technical Group that is responsible for preparing a report to the Court on an annual basis regarding the health of the groundwater basin. The

NMMA Technical Group has developed a Key Well Index to track overall basin groundwater levels. This program will continue when the Nipomo Waterline Intertie Project comes on-line so that the impact of the project on the health of the basin can be monitored.

The Nipomo Waterline Intertie Project supports the following groundwater objectives:

- Develop monitoring and reporting programs for groundwater basins in the region.
- Evaluate and consider Groundwater Banking Programs.
- Protect and improve groundwater quality from point and non-point source pollution, including nitrate contamination; MTBE and other industrial, agricultural, and commercial sources of contamination; naturally occurring mineralization, boron, radionuclide, geothermal contamination; and seawater intrusion and salts.
- Conduct public education and outreach about ground water protection.
- Identify areas of known or expected conflicts and target stakeholders on specific actions that they should take to help protect groundwater basin quality and supply.
- Recharge ground water with high quality water.

Ecosystem Preservation and Enhancement Program Synergies

The goal of the Ecosystem Preservation and Enhancement Program is to protect, enhance and restore the region's natural resources including open spaces; fish, wildlife and migratory bird habitat; special status and native plants; wetlands; estuarine, marine, and coastal ecosystems; streams, lakes, and reservoirs; forests; and agricultural lands without unfairly burdening communities, neighborhoods or individuals. The Los Osos Community Wastewater Project supports the following environmental objectives through the requirement for a Habitat Management Plan that ensures the permanent restoration and preservation of over 80 acres of coastal dune habitat.

- Purchase and conserve through easements, preserve, enhance, and restore land in ecologically sensitive ecosystems.
- Conserve natural resources.

The Flood Control Zone 1/1A Waterway Management Program will improve the geomorphic function by removing accumulated sediment, establishing a primary low-flow channel, and creating secondary overflow channels to improve flood conveyance and sediment transport. Maintenance of a primary low-flow channel, enforced by the presence of a stable riparian corridor, will improve sediment transport conditions throughout the flood control reach which will reduce the need for future maintenance/dredging. Improving the geomorphic condition, minimizing maintenance requirements, and improving water quality of the environmentally sensitive Arroyo Grande Creek supports the following environmental objectives:

- Purchase and conserve through easements, preserve, enhance, and restore land in ecologically sensitive ecosystems.
- Manage public lands access to encourage public involvement and stewardship.
- Manage stream flows to fish bearing streams, support a region-wide fish passage barrier prevention, circumvention and removal program, and implement fish friendly stream and river corridor restoration projects.
- Reduce the effects of invasive plant species, manage public properties to re-establish rare and special status
 native plant populations, and promote native drought tolerant plantings in municipal and residential
 landscaping.

The Nipomo Waterline Intertie Project protects the groundwater resources of the Nipomo Mesa Water Conservation Area by importing supplemental water supplies from a regional partner and allowing the groundwater resource conditions to improve. The project supports the following environmental objective:

• Conserve natural resources.

Los Osos Community Wastewater Project (Project Number 2)

The following water quality economic analysis for the Los Osos Community Wastewater Project has been developed according to the requirements outlined in the Proposition 84 Proposal Solicitation Package (PSP) and the guidelines document provided by the Department of Water Resources Division of Integrated Regional Water Management, and using available studies, reports, and technical documents. Components of the wastewater project are described in further detail in Attachment 3 of the Proposal.

Introduction and Approach

In 1983, the Central Coast Regional Water Quality Control Board (RWQCB) established a wastewater prohibition zone in the coastal community of Los Osos. In 2006, the RWQCB issued a Cease and Desist Order ordering the discontinuation of septic discharges in certain urban areas of the community. In 2007, a Settlement Agreement and Order was developed by the RWQCB. The Settlement Agreement mandated the construction of a wastewater facility and elimination of septic discharges for the Los Osos Community. Failure to construct the wastewater facility would lead to penalties being imposed on each of the dischargers (septic tank owners). The approved Settlement Agreement and Order states:

The Parties acknowledge that pursuant to California Water Code section 13350, liability and remedies for violations of this Agreement are provided for including the authority of the Water Board to impose civil liability on a daily basis not to exceed \$5,000 against the Discharger for each day the violation occurs. However, the Parties agree that California Water Code section 13350(e)(1)A) does not require the Water Board to impose a required minimum penalty of \$500 for each day of discharge.

The County of San Luis Obispo, through AB 2701, has undertaken the responsibility on a discretionary basis for developing a project that complies with the Settlement Agreement.

With Project Conditions

The County developed the Los Osos Community Wastewater Project which complies with the Settlement Agreement and delivers the following water resources benefits:

- Reduction of nitrate concentrations in the upper groundwater basin of the community of Los Osos: The Basin Plan for Region 3 (Central Coast) identifies a number of beneficial uses for the Los Osos Groundwater Basin (Basin No. 3-8), including municipal use. However, the upper basin is no longer useable without treatment due to nitrate contamination. The current average nitrate level is 12.5 mg/l (as N). The proposed project will restore this beneficial use after a period of approximately 30 years based on previous water quality modeling efforts (Yates, 2003).
- Elimination of pathogen contamination source for Morro Bay Estuary: The Morro Bay Estuary has been identified as a 303(d) water quality limited water body for a number of contaminants, including pathogens. The EPA-approved list specifically identifies septic tank discharges as a source of pathogens. Fresh water seeps on the bay fringe have also been tested under a number of on-going monitoring programs (See Section 7), and bacterial limits for recreational use are periodically exceeds. The proposed project will eliminate a source of contamination for the estuary, and is expected to result in a measurable reduction in the fresh water bacteriological content of bay fringe seeps.
- Elimination of existing seawater intrusion and establishment of a sustainable water supply: The lower aquifer of the Los Osos Groundwater Basin is currently being degraded by approximately 450 ac-ft per year of seawater intrusion due to over pumping. The proposed project will provide an important source of reclaimed water for various recharge and re-use projects that will result in a balanced groundwater basin and will help mitigate seawater intrusion.

Without Project Conditions

If the Los Osos Community Wastewater Project were not implemented by the County, an alternative project or projects would have to be developed and implemented that:

- Eliminated the septic discharges;
- Fully complied with all other regulatory requirements; and
- Delivered equivalent water supply benefits.

Until reasonable progress to eliminate septic discharges can be demonstrated to the RWQCB, the community can be subject to fines of up to \$5,000 per day per household as authorized in the Settlement Agreement.

Without the Los Osos Community Wastewater Project, the following conditions and approach are assumed to occur and are the basis for the without project conditions:

• Regional Board would fine all dischargers until adequate progress was made towards developing an alternative wastewater project. It is assumed that fines would be on the low end of the fine scale (\$500 per day per discharger), and be implemented for one year only (the time it would take for another agency to demonstrate to the Regional Board they were making adequate progress towards construction).

In addition to incurring penalties, the community would have to develop alternative water supply projects that would treat the contaminated groundwater, meet the water supply demands for the community, balance the basin, and mitigate seawater intrusion. The most feasible alternative projects, as identified in the Fine Screening Report, are

- Project A: Pump and Treat Nitrate Remediation
- Project B: Import State Water to Eliminate Seawater Intrusion

The two alternatives, implemented together, would provide the same level of water resource benefits as the Los Osos Community Wastewater Project.

For economic analysis, the avoided costs of the discharge penalties are considered in this Attachment 8 – Water Quality Economics. The avoided costs of Projects A and B were considered in Attachment 7 – Water Supply Economics. The total avoided cost will be the sum of the water supply and water quality avoided costs as specified in Attachment 10.

Avoided Cost Benefit

The most important avoided cost benefit realized by the wastewater project is the avoidance of fines from the RWQCB. Fines of \$500 per day per household are specified in Water Code Section 13350, and the Central Coast Regional Board has made these fines a component of their "Settlement Agreement and Order" for households that receive "Cease and Desist Orders". If the wastewater project is not constructed by the County, and the Regional Board fines the 4,500 dischargers in Los Osos, the resulting fine for one year of non-compliance would be \$821,250,000. This figure must be considered in the net economic benefit of the Los Osos Wastewater Project. As previously described, the Los Osos Wastewater Project is a mandated project by the RWQCB. Alternative means of eliminating septic discharges would have to be implemented while incurring the penalties as authorized by the Settlement Agreement. Table 8-1 discounts the costs associated with a "without project" scenario, which would include a period (one year) of civil liability fines.

Table 8-1: Los Osos Water Quality Benefits

Project: Los Osos Community Wastewater Project			
Year Type of Measure of Without With Change Unit \$ Ann Benefit Benefit Project Project Resulting Value Va	n) (i) (j) ual \$ Discount Discounted lue Factor Benefits		
(Units) Project (e) – (d) (f) x	(g) (h) x (i)		
	1) (1) (1)		
2009 Elimination # of Households groundwater contamination source (septic discharges) # of Households 4,500 4,500 \$182,500 \$821,20 \$821,20 \$182,500 \$821,20 \$182,500 \$182	1.000 \$821,250,000		
Project Life			
Total Present Value of Discounted Benefits Based on Unit Value			
(Sum of the values in Column (j) for al Transfer to Table 20, column (f), Exhibit F: Proposal Costs Comments: It is assumed that the value of water quality benefits in eliminating the source of the contamination is e	and Benefits Summaries		

Comments: It is assumed that the value of water quality benefits in eliminating the source of the contamination is equivalent to the fine imposed by the Regional Board in continuing to discharge and degrade the water quality. This unit \$ value (Column g) is \$500 per day for a year.

Timing and Distribution of Benefits and Identification of Beneficiaries

The wastewater project will provide immediate benefit to the local community upon project startup in 2014. These benefits continue through the 50 year useful life of the project. In addition to satisfying the legal requirements of the Central Coast Regional Water Quality Control Board, the project will improve water quality and increase water supply. The project will provide the immediate ending of septic discharges at project start-up. Water quality will increase over time as the aquifer is able to recover from historic septic discharges. Nitrate levels are anticipated to become reduced and stabilize to appropriate levels during the project life. Sea water intrusion is also expected to stabilize with continued operation of the wastewater facility. Additional benefits include the elimination of a pathogen contamination source for Morro Bay Estuary. Regional and statewide benefits include the increased protection of the valuable marine resources. The table below highlights the benefits distributed to each category.

Water Quality Beneficiaries

Local	Regional	Statewide
The community of Los Osos will satisfy a Regional Water Quality Control Board mandate, cease septic discharges, improve groundwater quality, and address seawater intrusion	Protection of environmental resources within the Morro Bay State Marine Reserve	Protection of environmental resources within the Morro Bay State Marine Reserve

Certainty of the Benefits

The Regional Water Quality Control Board has deemed that septic tanks in Los Osos are contributing to the reduced quality of ground water. A community collection system and treatment plant has been required of the Regional Board in order to alleviate this problem and a minimum penalty of \$500 per discharger was established in the Settlement Agreement.

Adverse Effects

The project is not anticipated to produce any adverse effects. Any impacts resulting from construction will be fully mitigated through the permitting process. Additionally, permit conditions requiring adaptive monitoring and management of biological resources during construction will further prevent the project from having adverse effects.

Other Benefits

An additional economic benefit includes the lifting of a wastewater-related building moratorium that has precluded both new development and the addition of new plumbing fixtures to existing development since 1988. This moratorium will be lifted with the successful implementation of the Los Osos Community Wastewater Project and certain permit conditions.

Another water quality benefit of the project is the elimination of pathogen contamination for the Morro Bay Estuary. The Morro Bay Estuary has been identified as a 303(d) water quality limited water body for a number of contaminants, including pathogens. The EPA-approved list specifically identifies septic tank discharges as a source of pathogens. Fresh water seeps on the bay fringe have also been tested under a number of on-going monitoring programs (See Section 7), and bacterial limits for recreational use are periodically exceeds. The proposed project will eliminate a source of contamination for the estuary, and is expected to result in a measurable reduction in the fresh water bacteriological content of bay fringe seeps.

Conclusions

When considering the project's ability to avoid Regional Board Fines, the proposed project provides a net economic benefit for water quality with a net present worth of \$821,250,000. The Los Osos Wastewater Project delivers water quality benefits at the local, regional and statewide levels. Improving water quality at the local level allows for a more integrated approach to water resource management which will ensure other water resources remain available for other regional uses. The improvement of water quality draining into the national and state marine estuary has incalculable benefits such as tourism and biological resources.

Zone 1/1A 1st Year vegetation and Sediment Management (Project Number 3)

Introduction and Approach

The 1st Year Vegetation and Sediment Management Project is the first phase of the comprehensive Waterway Management Program developed by the San Luis Obispo Flood Control and Water Conservation District Zone 1/1A, in conjunction with the San Luis Coastal RCD. The project will provide increased flood conveyance capacity in the lower Arroyo Grande and Los Berros Creek channels while simultaneously protecting and enhancing the riparian corridor within the channel. Deferred maintenance due to increased sedimentation, stringent environmental protections, levee deterioration, escalating maintenance costs, and lack of funding have reduced the channel capacity such that levee overtopping can be expected with less than a 5-year storm event. When the Arroyo Grande levee system was breached on the south side, during a high rain event in 2001, hundreds of acres of farmland and several residences were flooded, resulting in damage claims to the County flood control district totaling over \$1,000,000 dollars. Impacts from the flooding persisted beyond the winter season as many of the areas with clay soils located in the southern portion of the valley remained saturated for many months.

Arroyo Grande Creek water quality is impacted by these flood flows. Frequent flooding inundates highly productive farmland and return waters from the flooded fields adds sediment and agricultural contaminants to the downstream flows in Arroyo Grande Creek.

Expected Water Quality Benefits

Estimates of "Without Project" Baseline

Without the 1st year vegetation and sediment management project, the existing flood flow capacity of the Arroyo Grande Creek channel will not be increased. As a result, overtopping of the existing levees would be expected with a 4.6-year storm event causing flooding of agricultural lands south of the levee channel. (North levee elevations are slightly higher, by design, to protect residential areas and direct overtopping to the south.) The Alternatives Study estimated that approximately 700 acres of cropland in Cienega Valley would be inundated with a levee overtopping during a 5-year storm event (Alternatives Study, 2006, pg 29). Frequent flooding would inundate highly productive farmland and return waters from the flooded fields would add sediment and agricultural contaminants such as pesticides and fertilizers to the downstream flows in Arroyo Grande Creek which then enter the Pacific Ocean. We are unable to quantify the amount of agricultural contaminants and sediment that would be introduced into the downstream waters in the no project scenario because there is no baseline of water quality from which to compare. However, the Central Coast Regional Water Quality Control Board has documented in their Central Coast Agricultural Surface Water Assessment Summary, the following:

"The Central Coast Region includes a diverse landscape of agricultural crops, orchards, and vineyards, rapidly expanding urban areas, and many miles of paved roadways. Chemicals applied to the land (including nutrients, pathogens, metals, pesticides, herbicides, petroleum products and others) make their way into drainages, creeks and rivers, and ultimately the ocean. Pesticides and nutrients that are applied to the land are causing serious damage to our Central Coast water resources. Not all pesticide and nutrient pollution originates from agricultural land. However, research projects and monitoring programs have shown high levels of chemicals leaving agricultural land and entering the waterways of our Region. Our Region's Central Coast Ambient Monitoring Program (CCAMP) data provided evidence of this problem during development of the existing and first Regulatory Order for irrigated agricultural discharges in 2004, the Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Lands (Order). The Order specified monitoring requirements that led to development of the Cooperative Monitoring Program for Agriculture (CMP)." (https://www.ccamp.net/ag/index.php/Main Page)

Without the project, the levees could overtop every 4.6 years, which would not only impact the agricultural lands but affect downstream water quality and the critical habitat of steelhead and tidewater goby which are found in the area of the creek where it meets the ocean approximately \(^{1}\)4 of mile downstream from the proposed project area.

"With Project" Baseline

The 1st Year Vegetation and Sediment Management Project will increase capacity of the existing levees along Arroyo Grande and Los Berros Creeks from 2500 cubic feet per second (4.6 yr event) to 4500 cfs (8.3 yr event). This much needed first phase of work will provide increased flood protection for the highly productive agricultural lands of the Cienaga Valley as well as the DAC of Oceano.

With this project, the potential for levee overtopping and flooding of farm fields would be reduced by 50 %. The reduction in flooding would result in reduced runoff from farmland which would provide a secondary benefit of protecting surface water from increased sediment load and agricultural contaminants which would protect critical endangered species habitat downstream. While values have not been assigned for avoiding these increases, the reduction in farm field runoff correlates to a reduction in potential contamination and sedimentation of downstream waters

Timing and Distribution of Benefits and Identification of Beneficiaries

This project provides local and regional benefits by reducing the potential for sediment and other agricultural contaminants to reach downstream surface waters such as the Pacific Ocean. The ocean and beach areas downstream are a lucrative tourism area for the DAC of Oceano which would be adversely affected by sedimentation and contamination occurring as a result of overtopping causing the potential closure of beach areas.

Benefits Timeline

Award of this grant would advance the completion date of the proposed project approximately 10 years, from 2022, to 2012 which is the expected date of completion of construction. At that time, the water quality benefits associated the increase in flood conveyance capacity from a 4.6 year to 8.3 yr event would be realized by way of the reduced potential for flood inundation of farmland in the Cienega Valley while simultaneously improving the channels riparian habitat corridor. The benefits associated with the enhanced riparian corridor are described below under "other "benefits. Ultimately, with future phases of the Waterway Management Program, levee raising along with this 1st year vegetation and sediment management project will provide 10 year and even 20 year flood protection reducing even further the chance of farmland inundation and subsequent water quality degradation of downstream waters. The 1st year vegetation and sediment management levee raise project provides a necessary first step for the completion of all projects in the Zone 1/1A Waterway Management Program and provides immediate benefits through increased capacity of the channel and reduction of potential contamination and sedimentation of downstream waters.

Certainty of the Benefits

The certainty of the water quality benefits is based on reasonable assumptions and on previous experience during the levee breach of 2001. The assumption that runoff from agricultural lands contains contaminants such as fertilizers, pesticides, and sediment is well documented and monitored by state agencies such as the local regional water quality control board. The assumption that the quantity of runoff and contaminants present in an overtopping event is significant enough to cause downstream effects is less certain. No measurable data was taken at the time of the breach in 2001, therefore the quantity of benefit to water quality is uncertain but with certainty we can state that there will be benefits to water quality by the reduced risk of overtopping and reduction in potential contamination and sedimentation of downstream waters.

Adverse Effects

The project is not anticipated to produce any adverse effects. Any impacts resulting from construction will be fully mitigated through the permitting process.

Expected Other Benefits

Ecosystem Restoration

Estimates of "Without Project" Baseline

Without the 1st Year Vegetation and Sediment Management project, current efforts to maintain the vegetation in the creek channel are limited to annual limbing up of willows and removal of invasives all within the constraints of a limited budget. Arroyo Grande Creek channel is home to three endangered species; Steelhead, California red-legged frog and Tidewater Goby. Limiting factors for Arroyo Grande Creek Channel include increasing sedimentation, decreasing spawning gravel quality and quantity, fish passage barriers, decreased water quantity, and increased water temperature due to a lack of canopy (Arroyo Grande Creek Watershed Management Plan, Central Coast Salmon Enhancement, March 2005, page 2). Without the project the habitat will remain as is without enhancement. Sediment will continue to build up and be deposited in various areas which can then alter the location of the low flow channel and therefore the location of the riparian areas which provide shade and cover. Due to funding restrictions only a limited portion of the channel is maintained each year which essentially just keeps pace with the each year's new vigorous growth. Under the current vegetation management, the riparian corridor has not been stabilized by a continuous canopy over the low flow channel and over flow channels and species diversity is limited. Willows are the primary tree species and have become top heavy from only being able to limb them up, this in turn results in many trees falling down during storms with high winds. As trees fall down canopy cover over the low flow channel is reduced. Without the project the potential symbiotic relationship between channel capacity and riparian habitat is not effectively utilized.

Estimates of "With Project" Baseline

The 1st Year Vegetation and Sediment Management Project is designed to maintain balance between flood protection and protection of natural resources. The goal of the vegetation and sediment management activities is to increase flood capacity throughout the project reach while at the same time improving in stream aquatic habitat and reducing the need for sediment maintenance in the future.

The proposed vegetation management is designed to maintain a stable riparian buffer to create a continuous riparian canopy through the project area that provides benefit to terrestrial and aquatic species that rely on cover habitat, cool water temperatures and other functions provided by a continuous and diverse riparian corridor. Depending upon the maturity of the trees, the upper portion of the tree canopy would likely extend well beyond the buffer width. The buffer would also act to maintain a primary low-flow channel that has developed over the last several years by providing root strength along the low flow channel margins. To improve riparian habitat through the project area, existing gaps in the riparian buffer would be re-vegetated with native riparian species including cottonwood, sycamore, and willow.

The proposed sediment management portion of the project will enhance geomorphic function by initial removal of accumulated sediment to create secondary channels and integration of habitat enhancement structures consisting of large natural wood logs. In natural systems, the primary channel contains low flows, whereas secondary channels become activated during higher flows that, on average, occur once a year (Figure 10 from WMP).

The Arroyo Grande Creek flood control channel currently lacks the secondary channels that are found in more natural, low gradient stream environments. Based on the current configuration of the primary (low flow) channel, secondary channels will crisscross the primary channel as the primary channel meanders between the levee side slopes (sheet C8 of 30% design plans).

During high flow events, the intersection of the primary and secondary channels are expected to be areas of complex flow conditions that will create localized eddies, backwaters, and scour. To take advantage of these high energy

areas and encourage development of complex cover habitat for steelhead and red-legged frog, two types of large woody structures will be constructed at these locations. One type of large wood structure will be placed at the downstream end of each secondary channel as it conflues with the primary channel. The structure will provide protection from any headcutting into the secondary channel and therefore enforce the location of the primary channel. The structure has also been designed to encourage pool scour at the confluence and mimic an undercut bank (similar to lunker structures traditionally used to enhance fish habitat). The Arroyo Grande Creek is recognized as an anadromous, natural production steelhead stream. The relatively good water quality in the watershed should be protected, as it is less expensive and more efficient to protect a water body's health than to remediate it once it has been impaired (Arroyo Grande Creek Watershed Management Plan, Central Coast Salmon Enhancement, March 2005, page 2). Because pool habitat and escape cover is lacking through the flood control reach, improvements to these physical habitat characteristics are expected to greatly improve aquatic habitat. In addition, these structures will provide escape cover for adults migrating through the reach to preferred spawning and rearing habitat areas that occur upstream of the flood control reach.

The second type of large wood structure would protect the head of bar that would exist at the downstream side of the confluence. This structure would also enforce maintenance of the primary and secondary channel locations and create a hard point that would encourage turbulence and creation of a pool at the confluence of the channels. Although both types of structures are designed to meet different habitat and channel stability objectives, they will promote pool scour, encourage variability in substrate and flow field conditions, and provide deep pools and cover habitat for steelhead and red-legged frog.

The combined vegetation and sediment management will "set" the flood control channel to an initial condition which mimics a natural system consisting of a primary low-flow channel supported by the presence of a stable riparian corridor. The completed project will enhance sediment transport and there by reduce the need for future sediment removal projects providing continued ecosystem services to the existing sensitive species habitat found in both the flood control channel and upstream of it.

Distribution of Benefits and Identification of Beneficiaries

Although qualitative in nature, the associated ecosystem protection and enhancement benefits of this project are significant and will provide local, regional and statewide benefits through the publics enjoyment of a healthy diverse creek environment and protection of three state endangered species; Steelhead , California red-legged frog and Tidewater Goby.

Nipomo Waterline Intertie Project (Project Number 4) Introduction and Approach

The following evaluation of water quality benefits from the Nipomo Waterline Intertie Project has been developed according to guidance outlined in the Proposition 84 Proposal Solicitation Package (PSP) and the Guidelines documents provided by the Department or Water Resources Division of Integrated Regional Water Management, and using available studies, reports, and technical documents. The purpose of this discussion of expected benefits is to document and quantify, to the extent practicable, water quality and other benefits expected from the Waterline Intertie Project. Components of the Waterline Intertie Project are described in further detail in Attachment 3 of this Proposal. The following document is referenced in the discussion of benefits:

- Evaluation of Supplemental Water Alternatives Technical Memorandum No. 1, Constraints Analysis (Boyle Engineering, 2007)
- Evaluation of Desalination as a Source of Supplemental Water Technical Memorandum No. 2 (Boyle Engineering, 2007)
- Evaluation of Supplemental Water Alternatives Technical Memorandum No. 3, Implementation of Water Supply from CCWA/ State Water Pipeline (Boyle Engineering, 2007)
- 2010 Nipomo Community Services District Strategic Plan Update (NCSD, 2010)
- Finalized Wholesale Water Supply Agreement (approved by the NCSD and the City of Santa Maria January 2010)
- Salts Minimization Memorandum Southland WWTF (AECOM, 2008)

The Nipomo Waterline Intertie Project responds to the Santa Maria Groundwater Basin adjudication and the stipulation for developing a supplemental water supply. Without the Project, an alternative project would need to be implemented. Alternative means of providing supplemental water were evaluated in the Evaluation of Supplemental Water Alternatives (Technical Memorandums 1 through 3, Boyle Engineering, 2007). This evaluation identified the Waterline Intertie Project as being the most cost effective approach to providing supplemental water, and desalination was identified as the next most feasible alternative. Desalination was also identified as the District's long-term approach for meeting future water demands (2010 NCSD Strategic Plan Update). Since an alternative

supplemental water project would need to be implemented if the Waterline Intertie Project were not executed, the "without-project condition" involves implementation of an alternative project meeting comparable objectives. Therefore, benefits of the Waterline Intertie Project are considered as estimates of with the project as compared to conditions of the next most feasible alternative supplemental water project (without project). Since desalination has been identified as both the second most feasible supplemental water project and the District's long-term water supply strategy, the "without-project" condition is defined as construction of a desalination facility with a capacity and delivery schedule similar to the Waterline Intertie Project.

Desalination has been identified as the second most feasible alternative and will be the basis for the 'without-Nipomo Waterline Intertie Project' condition.

The Nipomo Waterline Intertie Project as currently designed will provide a total of 3,000 AFY of supplemental water to the Nipomo Mesa Management Area. The project will provide 2,500 AFY of supplemental water pursuant to the stipulation and an additional 500 AFY of supplemental water to serve future development within the existing NCSD boundaries in accordance with the County of San Luis Obispo South County Area Plan (General Plan), September 2006. Both the Waterline Intertie Project and the alternative desalination project considered in this economic analysis would be capable of providing 3,000 AFY and satisfying legal requirements for a supplemental water supply. Additionally, the fixed water demands (3,000 AFY) satisfied by either project will continue beyond each project's lifecycle.

Water Quality Benefits Reduced Potential for Seawater Intrusion (With Project)

The Waterline Intertie Project will decrease water demand on the Nipomo Mesa Hydrologic Sub-Area resulting from urban water uses and will reduce over-pumping of groundwater. Imported water delivered by the project will also contribute return flow to the groundwater sub area through disposal via the NCSD wastewater treatment and disposal system, private septic systems, and percolation following application for agricultural uses. By reducing pumping and contributing return flow to groundwater, imported water will contribute to balancing the groundwater sub area and will reduce potential for seawater intrusion. If water demands were not met by imported supplemental water, and over-pumping of the sub area continued, seawater intrusion could result in contamination of the freshwater aquifer with sea water. Seawater intrusion could render existing municipal, private and agricultural supply wells unusable without significant treatment and augmentation.

Since seawater intrusion would affect all current users of the groundwater basin, reducing over-pumping of the sub area and reducing potential for seawater intrusion is considered a significant local and regional benefit. Groundwater users in the Nipomo Mesa region, including municipal users, private residential users, and agricultural users will benefit from implementation of the project.

Reduction in Total Dissolved Solids (With Project)

Imported water from the connection to the City of Santa Maria water supply will have lower total dissolved solids (TDS) than groundwater supplies currently used to satisfy urban demands. Since the supplemental water will replace a significant portion of the high TDS supply currently used, and since the majority of water used within the region is ultimately disposed via percolation (either by the NCSD wastewater treatment and disposal system, or by private septic systems), return flows percolating to groundwater will have a lower TDS relative to current conditions. Additionally, the lower TDS water supply will reduce the need for residential water softening. If onsite self-regenerating water softeners are properly adjusted to account for the new water supply that is lower in TDS, overall contribution of TDS from self regenerating softeners will be reduced.

Changes in supply water TDS concentrations resulting from implementation of the Waterline Intertie Project were examined in the 2008 Salts Minimization Memorandum to the District (AECOM). Based on projected delivery of supplemental water from the project and blending with existing groundwater supplies, average TDS in the NCSD water supply upon implementation of the Waterline Intertie Project was projected to be 349 mg/L, representing a reduction of TDS concentration in the water supply of approximately 39-percent, relative to current conditions.

Benefit Relative to Without Project Condition

As described, if the Waterline Intertie Project were not implemented, the next most feasible supplemental water project (desalination) would be necessary. Both the Waterline Intertie Project and the alternative desalination project (without project condition) considered in this economic analysis would be capable of providing 3,000 AFY and satisfying legal requirements for a supplemental water supply. Therefore, the seawater intrusion water quality benefits offered by the Waterline Intertie Project are the same as those offered by the Desalination Project.

Implementation of the desalination project would also provide a supplemental water supply with lower TDS than the current groundwater supplies. Although the TDS concentration of desalinated water would be very low directly, product water would be augmented before distribution to increase TDS to a level suitable for distribution and municipal use. Also, since existing groundwater wells would still be relied upon to some extent, TDS concentration in the desalinated supply would need to be balanced to allow mixing with groundwater sources that are higher in TDS. Therefore, it is assumed that augmented desalination product water would have a TDS concentration similar to water supplied by the Waterline Intertie Project. Consequently, water quality benefits resulting from implementation of the Waterline Intertie Project, relative to the "without project" condition, are considered to be negligible.

Since the resulting change between the Waterline Intertie Project and the "without project" condition would be zero, Table 16 from the Guidelines has not been included with this narrative of water quality benefits.

Beneficiaries

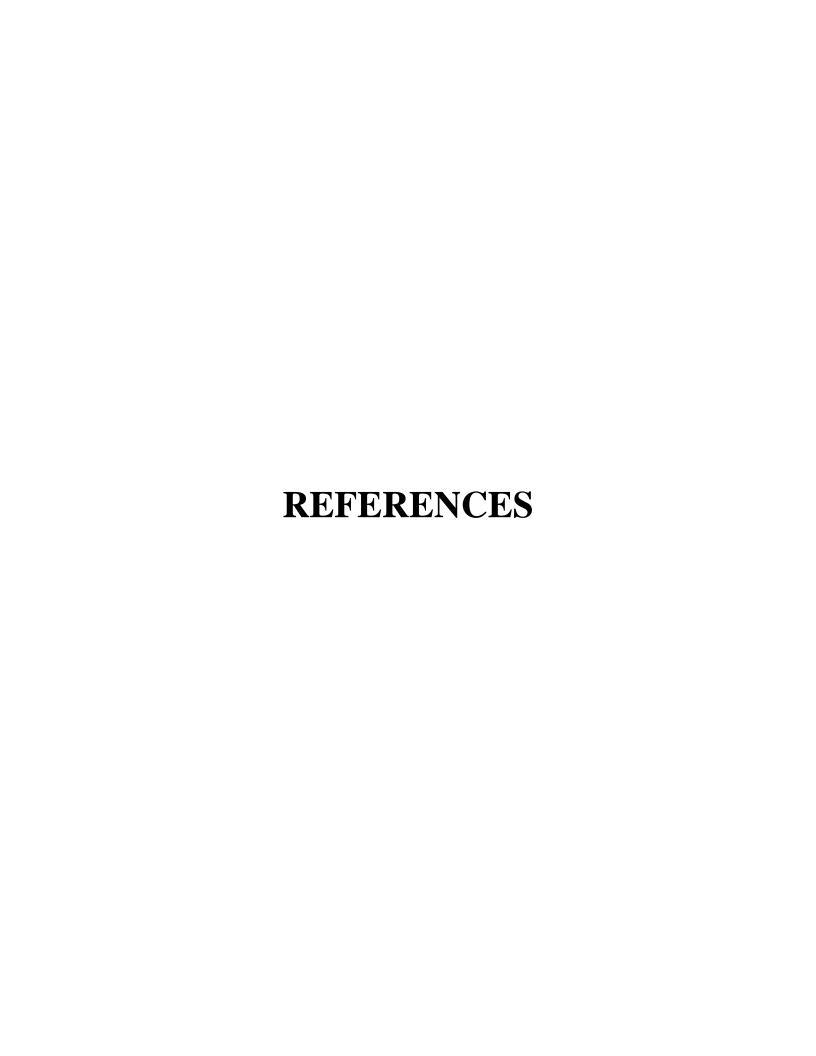
Improved water quality resulting from implementation of the Waterline Intertie Project will benefit groundwater users in the Nipomo Mesa region, including municipal users, private residential users, and agricultural users. Improved supply and return flow water quality, and decreased potential for seawater intrusion will ultimately allow private residential users of groundwater, and agricultural users in the Nipomo Mesa region to continue to utilize groundwater as a municipal and agriculture supply.

Realization and Certainty of Water Quality Benefits

Water quality benefits from the project will be realized once the Waterline Intertie projected is constructed and in operation, currently scheduled for December 2012. Customers connected directly to the system will realize the improved water quality benefits at project start up and those benefits continue through operation of the facility. The benefits from the water deliveries are highly certain given the court approved agreement that established the water delivery schedule. Benefits to groundwater users will see increasing benefits as return flow from imported water recharges the groundwater basin, improves groundwater quality, and protects against seawater intrusion. The timing of these benefits are less certain, however, monitoring of the groundwater basin will measure the performance and benefits.

Adverse Effects

Adverse effects from the Waterline Intertie Project will consist of temporary construction disturbances typical of a transmission pipeline and booster station construction project. In terms of augmentation of water quality, no adverse effects are anticipated.



In the Matter of:
Discharges of Waste From Individual
or Community Sewage Disposal
Systems in the Los Osos/Baywood
Park Prohibition Zone,
(CCRWQCB Resolution No. 83-13
Basin Plan, p. IV-67)

SETTLEMENT AGREEMENT AND ORDER

The undersigned Parties stipulate and agree as follows:

- [Settling Discharger] own(s) and operate(s) an on-site wastewater treatment and disposal system (Septic System) at [Site Address] (Site) in Los Osos, California. The Site is a residence located within the prohibition zone established by Resolution No. 83-13. The Septic System consists of a septic tank that discharges wastewater to an on-site subsurface disposal facility. [Owner Names] is/are referred to in this Order as "Discharger."
- 2. The Site has no wastewater disposal facility other than the Septic System. Waste generated at the Site includes human waste and wastewater from toilets and from domestic activities such as bathing, laundry, dishwashing and disposal of garbage. This waste is discharged to the Septic System. The Central Coast Regional Water Quality Control Board's (Water Board) prosecution staff (Staff Prosecution Team) contends that liquid waste then discharges from the Septic System and eventually to groundwater.
- 3. The Staff Prosecution Team has recommended enforcement actions in the form of cleanup and abatement orders pursuant to Water Code section 13304 be taken against the Discharger and others based on the requirements applicable to the Septic System set forth in the Water Quality Control Plan, Central Coast Basin (Basin Plan).
- 4. The Discharger has entered into this Settlement Agreement (Agreement) with the Staff Prosecution Team to address the recommended enforcement action for the Site and to cooperate with the Staff Prosecution Team. The Discharger and the Staff Prosecution Team are referred to collectively as the "Parties." The Discharger agrees to waive any right to a hearing with regard to the execution of the Agreement by the Executive Officer of the Central Coast Regional Water Quality Control Board (Executive Officer).
- 5. Nothing in this Agreement shall be deemed an admission of liability on the part of the Discharger.
- 6. The Parties acknowledge that pursuant to AB 2701, as of January 1, 2007, the County of San Luis Obispo (County) is authorized to undertake any efforts necessary to construct and operate a community wastewater collection and treatment system to serve the territory which is subject to the wastewater discharge prohibition imposed by the Central Coast Regional Water Quality Control Board (Water Board) pursuant to

Resolution No. 83-13. That territory includes the Site. The Parties acknowledge that if the Site is connected to a community wastewater collection and treatment system as contemplated by AB 2701, that the Site will comply with the applicable waste discharge prohibition in the Basin Plan. AB 2701 anticipates the County will seek approval of a benefits assessment, including providing the owners of the subject property with notice and an opportunity to protest the assessment in accordance with Article XIII D of the California Constitution, and will complete a due diligence review before deciding to proceed with the construction and operation of a wastewater collection and treatment system.

- 7. This Agreement results from action being taken for the protection of natural resources and the environment and as such is exempt from the provisions of the California Environmental Quality Act (Sections 15307, 15308, and 15321, Chapter 3, Division 6, Title 14, California Code of Regulations, "CEQA"). In addition, the Septic System is an existing facility and this Agreement allows no expansion of use beyond that previously existing system so the actions required herein are exempt from the provisions of CEQA (Section 15301, Chapter 3, Division 6, Title 14, California Code of Regulations).
- 8. The Parties acknowledge that Government Code section 11415.60 authorizes the terms of this Agreement.

The Discharger shall comply with the following requirements:

A. CESSATION OF DISCHARGE

- 1. In the event that the County constructs a community wastewater collection and treatment system in accordance with a schedule approved by the Water Board;
 - a. The Discharger shall cease all unpermitted discharges (discharges not approved or permitted by the Water Board) from the Septic System no later than 60 days after the availability of a community wastewater collection and treatment system is available for connection to the Site;
 - b. After the Water Board provides notice of the expected availability date to the Discharger and no later than 90 days before the expected availability date, the Discharger shall submit the following information; either:
 - A statement that the Discharger agrees to connect to the community wastewater treatment plant and sewer system within 60 days after the community wastewater collection and treatment system becomes available for connection to the Site; or
 - ii. A technical report proposing an alternative method of ceasing all unpermitted discharges from the Septic System. The proposed alternative must be adequate to cease unpermitted discharges from

the Septic System within 60 days after the date on which the approved schedule anticipates that the community wastewater collection and treatment system will be available, and must include a proposed monitoring and reporting plan. If the alternative involves a discharge of waste that could affect waters of the State, the report shall be in the form of a report of waste discharge. "Waters of the State" is defined in Water Code Section 13050(e). "Report of waste discharge" means a report that complies with Water Code Section 13260 and, if applicable, Water Code Section 13376. In the event that the proposed alternative is not approved by the Water Board, Discharger will be required to cease all unpermitted discharges from the Septic System no later than 60 days after the availability of a community wastewater collection and treatment system is available for connection to the Site in accordance with Paragraph A.1.a.

- 2. In the event that either (a) the County is not successful in approving a benefits assessment by July 1, 2008, as anticipated by AB 2701, or in obtaining alternative financing, to finance the construction of a community wastewater collection and treatment system; or (b) there is a material cessation of the County's work, as determined by the Water Board, which prevents the implementation, completion, or availability of a community wastewater collection and treatment system to the Site, the Discharger shall cease all discharges from the Septic System by the later of January 1, 2011, or two years following written notice by the Executive Officer of the material cessation. Six months prior to that discharge cessation date, the Discharger shall submit a technical report proposing a method of complying with the discharge cessation date. The proposed alternative must be adequate to cease unpermitted discharges from the Septic System by the discharge cessation date and must include a proposed monitoring and reporting plan. If the alternative involves a discharge of waste that could affect waters of the State, the report shall be in the form of a report of waste discharge. "Waters of the State" is defined in Water Code Section 13050(e). "Report of waste discharge" means a report that complies with Water Code Section 13260 and, if applicable, Water Code Section 13376.
- 3. Nothing in this Agreement authorizes discharges from the Septic System at any time, whether before or after January 1, 2011.

B. INTERIM COMPLIANCE REQUIREMENTS

The purpose of these interim compliance requirements is to prevent or reduce the Septic System's threat to public health until the Septic System discharge is eliminated. These requirements are not a substitute for actions necessary for septic systems that may require more frequent pumping and inspection.

The Discharger or its authorized representative shall observe the Septic System for the following external signs of failure within 60 days of entry of this Agreement:

- Odors, persistent wet spots and/or lush vegetative growth in the Septic System area
- Sluggish waste plumbing;
- Waste plumbing becomes sluggish when it is used heavily or during wet weather;
- Septic system was originally designed to flow by gravity, but a pump is now necessary to dispose septic tank effluent.
- Problems persist even though the septic tank has recently been pumped out

If the Septic System exhibits any of these external signs of failure, the Discharger shall complete the following within six months of entry of this Agreement:

- (1) Have the Septic System pumped out and inspected by a state-licensed ("C42") sanitation system contractor;
- (2) Obtain and submit to the Executive Officer a report completed by a state-licensed ("C42") sanitation system contractor, on the San Luis Obispo County Septic Tank Inspection Report form and Septic Verification Form (copies of which are attached as Exhibit "A"), that either describes recommended repairs to the Septic System or states that no repairs are necessary. A copy of both completed inspection forms shall also be sent to the County of San Luis Obispo Department of Environmental Health, c/o Megan Lillich, P.O. Box 1489, San Luis Obispo, California, 93405.

If the Septic System does not exhibit any external signs of failure, the Discharger shall sign and submit to the Executive Officer the form which is included as Exhibit B, within three months of entry of this Agreement. If the Septic System does not exhibit any external signs of failure and the Discharger signs and submits the form, the Discharger shall satisfy the Septic System pumping, inspection, and reporting requirements listed above in Section B (1) and (2) within three years of entry of this Agreement.

If the Discharger disagrees with any repair recommendations in the inspection report, the Discharger shall provide justification to the Executive Officer **no later than 30 days after the date of the inspection** explaining why the repairs are not necessary. Unless the Executive Officer agrees, in writing, that any recommended repair is not necessary, the Discharger shall provide documentation **no later than six months after the date of the inspection** that a state-licensed sanitation system contractor has completed the necessary repair(s). This documentation may be in the form of an invoice or receipt from a state-licensed sanitation system contractor.

When the Septic System is inspected, if the water level in the septic tank is above the outlet pipe, or if water flows back into the tank from the disposal field after the contents of the septic tank are pumped out, this is confirmation of disposal field failure. In this case, the disposal field shall be replaced or expanded as soon as possible, but **no**

later than six months after the date of the inspection. If during replacement or expansion of the disposal field, groundwater levels are found to be higher than the bottom of the existing disposal field, this indicates that the disposal field is under groundwater and septic tank effluent is likely discharging directly to groundwater. In this case, the disposal field should be relocated to separate the disposal field from groundwater, if possible. This may require installation of an effluent pumping system. Also, access risers shall be installed on the septic tank so that the tank may be easily accessed for future pumping.

In all cases where the Septic System disposal field has failed, the Discharger should reduce indoor water use to reduce wastewater flow to the Septic System. The Discharger should also have an effluent filter installed in the septic tank to prevent flushing of solids from the septic tank into the disposal field.

Until the community wastewater collection and treatment system is available to the Site and/or all unpermitted discharges from the Septic System cease, the Discharger shall have **three months from every third anniversary of the inspection date** to satisfy the same pumping, inspection and repair requirements listed above in Section B (1) and (2).

For the purposes of this Agreement, "entry of this Agreement" shall mean the date that the Executive Officer executes this Agreement. The Staff Prosecution Team agrees that it will notify the Discharger of the date of entry and serve the Discharger by mail with a copy of the fully executed Agreement after execution by the Executive Officer.

C. PROVISIONS

- 1. All reports, receipts, notifications and other documents the Discharger submits pursuant to this Agreement (including Paragraph A.2 of this Agreement) shall be accompanied by a statement from the Discharger stating: "I certify under penalty of perjury that the attached documents were prepared at my request or under my supervision, and to the best of my knowledge are true, accurate and complete. I understand that there are significant penalties for providing false or incomplete information, including the possibility of criminal fines or imprisonment."
- 2. If more than one person or entity is a "Discharger" subject to this Agreement, compliance by any of those persons or entities with the submission requirements of this Agreement on behalf of those dischargers constitutes compliance by all such Dischargers. Multiple submissions are not required. However, all named Dischargers are responsible for compliance with all requirements of this Agreement, and will be subject to enforcement for any non-compliance. Arrangements among and/or between dischargers as to how they will comply with the Agreement's requirements are not binding on the Staff Prosecution Team or the Water Board and do not protect any discharger from enforcement actions.

- 3. Discharger shall inform any subsequent owner or occupant at the Site of this Agreement and provide a copy of the Agreement. For the purposes of this Agreement, the Discharger understands that he or she is liable for the use of the Septic System, while the Discharger owns the Site, including but not limited to use of the Septic System by any tenant or any other person occupying the Site.
- 4. The Discharger, if a property owner, shall notify the Executive Officer and the Staff Prosecution Team in writing of any transfer of ownership of the Site within 30 calendar days following close of escrow or transfer of record title after transfer of ownership.
- 5. The property owner shall notify the Executive Officer and the Staff Prosecution Team in writing of the name of any new occupant of the Site within 30 days after the new occupant takes occupancy.
- 6. Compliance dates may be extended by the Executive Officer provided there is reasonable progress in implementing a wastewater collection and treatment system for the community. The Executive Officer may also extend the due date for any interim or reporting requirements for circumstances beyond the Discharger's reasonable control. In the event that the Water Board or the Executive Officer issues any order to the County of San Luis Obispo or the Los Osos Community Services District which includes a time schedule for the construction and operation of a community wastewater collection and treatment system (Time Schedule Order) which is intended to serve the Site, the Executive Officer will revise the compliance dates in this Agreement to be consistent with any compliance dates in such Time Schedule Order.

Notifications

All written submissions and notifications shall be provided to the parties as follows:

For the Staff Prosecution Team:

Los Osos Staff Prosecution Team 895 Aerovista Place, Suite 101 San Luis Obispo, California 93401 For the Discharger:

[Settling Discharger] [Mailing Address] [City], CA [ZIP]

Any Party may change the designee or address for notifications but no such change is effective until it is actually received by the party sought to be charged with its contents.

Modifications

This Agreement may be modified only upon written consent by the Parties hereto and the approval of the Executive Officer or as provided for by law.

In the event that the Staff Prosecution Team enters into a subsequent agreement with any discharger in the prohibition zone which is set forth on the Prohibition Boundary Map, Attachment A of Central Coast Water Board Resolution No. 83-13, Revision and Amendment of Water Quality Control Plan by the Addition of a Prohibition of Waste Discharge from Individual Sewage Disposal Systems Within the Los Osos/Baywood Park Area, San Luis Obispo County which contains terms which are materially different from those in this Agreement and which may be applicable to the Site or Discharger, the Discharger may request that this Agreement be amended to include those terms, and upon such request, the Staff Prosecution Team will make those modifications and submit them for approval and execution by the Executive Officer as a modification of the Agreement. This paragraph does not apply to terms in any subsequent agreements which are based on any unique personal circumstances applicable to the other discharger.

Remedies for Failure to Comply

The Parties agree that the provisions of this Agreement shall be enforced as an order issued by the Executive Officer pursuant to California Water Code section 13304. California Water Code section 13350 provides authority for the Water Board to impose civil liability of up to \$5,000 for each day violations of this Agreement occur. The Staff Prosecution Team, however, agrees to recommend liability of no more than \$100 per day for violation of this Agreement. Except for the previously mentioned liability limit, neither of the Parties waive any rights or defenses that they may have with regard to any action to enforce the terms of this Agreement.

In taking or recommending any action to enforce the terms of Section A of this Agreement or in taking any action with regard to the enforcement of the Basin Plan Prohibition, the Staff Prosecution Team agrees that it will consider the cooperation of the Discharger in entering into this Agreement, as compared with any other discharger who has been issued a cleanup and abatement order or any adjudicated order, or who is recalcitrant or non-cooperative, as a factor in such action including the timing of such action, and the amount of any liability that should be imposed through such enforcement action. Prior to the initiation of any formal action to enforce this Agreement or the Basin Plan Prohibition

against the Discharger (except for actions to address an imminent or substantial threat to water quality or an emergency requiring immediate action to protect the public health, welfare or safety), the Staff Prosecution Team agrees that it will meet-and-confer with the Discharger or a group of other settling dischargers regarding such action, and the Parties will negotiate in good faith to try and resolve any proposed enforcement action. No negotiated resolution of any enforcement action is required or guaranteed by this provision.

The failure of the Staff Prosecution Team to enforce any provision of this Agreement shall neither be deemed a waiver of such provision nor in any way affect the validity of this Agreement. The failure of the Staff Prosecution Team to enforce any such provision shall not preclude it from later enforcing the same or any other provision of the Agreement or the Basin Plan. No oral advice, guidance, or suggestions or comments by employees or officials of any Party regarding matters covered by this Agreement shall be construed to relieve any Party of its obligations required by this Agreement.

Termination of Agreement

This Agreement shall terminate when the Discharger 1) connects the Site to a community wastewater collection and treatment system, or otherwise permanently ceases all discharges from the Septic System, or 2) is no longer the owner of the Site provided the Discharger has complied with Paragraph C.3 and C.4, above.

Authority to Enter Agreement

Each signatory to this Agreement certified that he or she is fully authorized by the Party that he or she presents to enter into this Agreement, and to execute it on behalf of the Party represented and to legally bind that party. The Agreement is binding on the Parties and each of their respective successors or assigns.

Counterpart Signatures	
This Agreement may be executed by the Parties in consigned by the authorized representative of each Party, the if a single document were signed by all Parties.	•
IT IS SO AGREED:	
[Settling Discharger]	Date
Harvey C. Packard	Date
On behalf of the Staff Prosecution Team	
IT IS SO ORDERED:	
Michael J. Thomas	Date

-9-

May ___, 2007

Settlement Agreement and Order

Assistant Executive Officer

Central Coast Regional Water Quality Control Board

S:\WDR\WDR Facilities\San Luis Obispo Co\Los Osos\enforcement\Individual CAOs\Settlement (CAOs)\CAO Settlement Agreement [3].doc

Exhibit "A"

County of San Luis Obispo Septic Tank Inspection Report and Septic Verification Form



County of San Luis Obispo Septic Tank Inspection Report

(Please type or print)

Date of Service / Maintenance				
Owner's Name	Phone No:			
Location of Inspection				
Location of Inspection (Address)		(City) (2	Zip)	
Number of Bedrooms	Year S	eptic System Built:		
Septage disposal location / date: System Components: Septic tank with leach field or drywell				r
Estimated capacity of septic tank Amount Pumpedgallons Depth to Access lids: Construction of septic tank or Cesspool:	Numb Diame	er of access lids:		
□ Rectangular □ Round □ Oth				
□ Concrete □ Fiberglass □ pla		□ Brick □other		<u></u>
		_		
Condition of Tank: No	Yes		No	Yes
Tank deteriorated \Box	[inlet tee present		E
Baffle Wall deteriorated Lids are deteriorated	Γ.	outlet tee present	[.]	
Lids are deteriorated		house lateral oper	n []	
Heavy grease build-up		needs pumping		
Maintenance performed: System appears to be functioning satisfa Repairs / upgrade required l	ctorily?	□ No □ Yes		
3				
Comments / Recommendations:				
Inspectors qualifications:C-42 _	NA	WT		
Other qualifications:				
Service Company Performing Pumping	/ Mainter	ance:		
The useful life of any septic system is determined by naintenance. This inspection report is based on obse of system adequacy.	numerous fa	ctors, including but not limited to, so he inspector and information provide	oil characteristics, ed by the system o	water usage, and proper water. It is not a guarantee
Signature of Qualified Inspector:		Date:	Phone:	
When form is completed, please return p Megan Lillich REHS, P.O. Box 1489, Sa	pink and ; n Luis Ol	yellow copy to: Department pispo, Ca. 93405.	t of Environm	ental Health, C/O

For any questions about septic repair or maintenance, please contact Barry Tolle REHS at 781-5628, e-mail at: btolle@co.slo.ca.us, or visit our website at www.sloplanning.org



Septic Verification Form <u>San Luis Obispo County Department of Planning and Building</u> County Government Center, San Luis Obispo, California 93408 (805) 781-5600

1. Certification o	f Existing Subsurface Sewage Dispos	al System.	Date of Inspection		
(Property Address)		(Owner's Name)			
(APN number)		(Permit nu	(Permit number)		
	d location on a scale of 1"=10' to 1" = , structures, wells, rocks, watercourses		em and 100% expansion area in relation to		
3. a. I examined th	ne existing subsurface sewage disposal	system at the above location on	(Date)date.		
And determi	ined that the septic tank capacity is	gallons. There are	bedrooms in the dwelling.		
b. There are	leachline(s), each is	feet long.			
c. There are	seepage pit(s), each	feet in diameter and each is _	feet deep.		
d. The leach bed	l isfeet, by	feet, total	_square feet of leach bed area.		
4. a. Construction	of septic tank (please check one of the	following):			
ec	oncretefiberglass othe	r			
	good condition. The inlet and outlet T	• .	•		
Yes	No Comments:_				
b. Prior to pump c. Is design of s c. Were well(s) * If yes, indicate e. Distance from	rainage courses: Septic Tank,		sno		
maintenance. N	To repairs are necessary at this time.		e expexted to function properly with proper on properly without the following repairs:		
I certify under pen	alty of perjury that the foregoing is true	e and correct:			
Signature	C	C-42 State License Number	Expiration Date		
Print Name	Name of Pumper Company hol	ding C-42 License			
Address			Phone Number		

Exhibit "B"

Discharger Statement of Septic System Observations

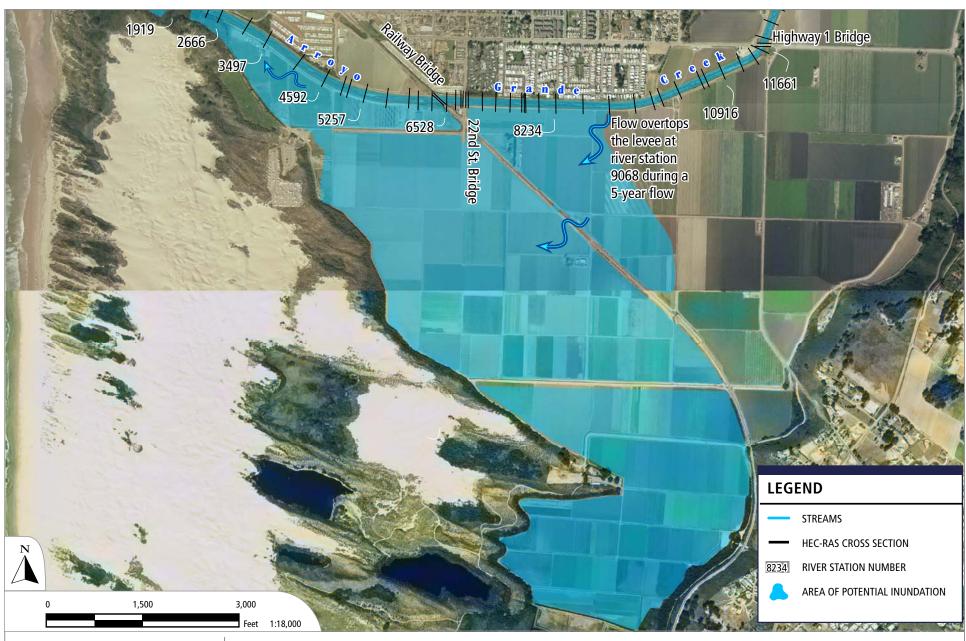
Discharger Statement of Los Osos/Baywood Park Prohibition Zone Septic System Observations

I, [Settling Discharger], hereby certify under penalty of perjury that I, or my authorized representative, observed my Septic System at [Site Address] and did not find any external evidence of Septic System failure such as odors, persistent wet spots and/or lush vegetative growth in the Septic System area, sluggish waste plumbing, or persistent problems despite recent septic tank cleaning.

I hereby agree to have my Septic System pumped, inspected, and repaired if necessary within three years of the date of my Settlement Agreement and Order, according to the interim compliance requirements of that agreement.

Septic System Observation Date
1 3
Signature
Printed Name
Data Cianad
Date Signed

Submit this completed form to the Water Board Prosecution Team, attn: Matt Thompson, 895 Aerovista Place, Suite 101, San Luis Obispo, California 93401.



SWANSON HYDROLOGY + GEOMORPHOLOGY
500 Seabright Ave, Suite 202 Santa Cruz, CA 95062
PH 831.427.0288 FX 831.427.0472

FIGURE 3.2: Estimated area of flooding during a 5-year event assuming a levee overtop rather than a levee failure. Area of inundation was estimated to be approximately 700 acres. The area of inundation would differ under higher peak events or levee failure.

term community participation in defining future desired conditions for the creek and other watershed resources.

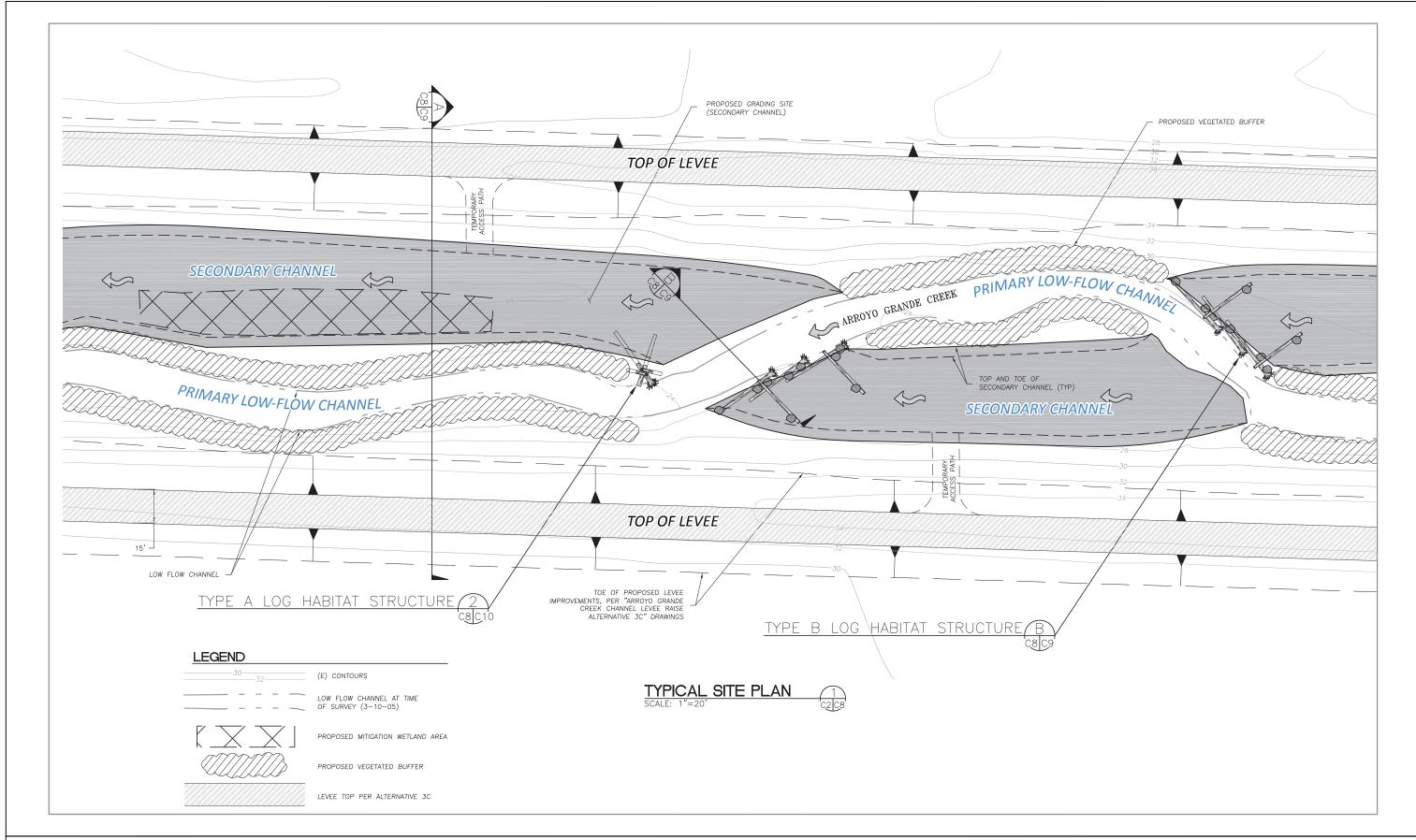
Summary of Findings

Preliminary assessment of the creek for steelhead habitat as well as assessment of the geomorphic and hydrologic conditions of the creek indicate that:

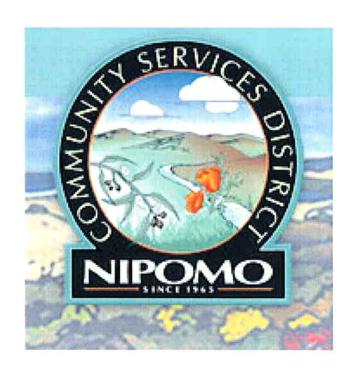
- There was agreement between the Arroyo Grande Creek Steering Committee and the Technical Advisory Committee that Arroyo Grande Creek should be recognized as an anadromous, natural production steelhead stream.
- In accordance with the accompanying Geomorphic and Hydrologic Assessment (Appendix B), the evolution of the creek corridor given human influences of increasing urbanization, Lopez Dam, and the flood control channel, along with the natural influences of underlying geology, is proceeding in such a way as to increase erosion along the banks of the creek, including head-cutting in the tributaries. Sediment is being deposited downstream, particularly in the Flood Control Channel.
- Water quality regarding nutrients is generally good. Sediment, as a water quality issue, needs to be addressed by stabilizing banks, increasing flood plain potential and continuing to work with landowners to install sediment reduction best management practices.
- Flood protection for the lower creek within the Flood Control Channel needs to be addressed through watershed-wide solutions coordinated among landowners, agencies and organizations.
- A comparison of historic versus present day available valley floor floodplain areas of Arroyo Grande Creek and its tributaries indicate that 15% of original floodplain area remains.

Limiting factors for Arroyo Grande Creek watershed include increasing sedimentation, decreasing spawning gravel quality and quantity, fish passage barriers, decreased water quantity, and increased water temperature due to a lack of canopy. The relatively good water quality in the watershed should be protected, as it is less expensive and more efficient to protect a water body's health than to remediate it once it has been impaired.

There is a considerable body of information regarding Arroyo Grande Creek. The culmination of several events are bringing to the forefront the need to address anew a coordinated management strategy for the watershed as the area continues to experience growth and land use changes.



Nipomo Community Services District Strategic Plan 2010 Update



April 14, 2010

Board of Directors

Jim Harrison, President

Larry Vierheilig, Vice President

Ed Eby, Director

Mike Winn, Director

Bill Nelson, Director

District Management Team

Michael LeBrun, Interim General Manager

Peter Sevcik, District Engineer

Lisa Bognuda, Finance Director/Asst. General Manager

Tina Grietens, Utility Superintendent

Strategic Plan Consultant - BHI Management Consulting

Brent H. Ives, Principal Consultant



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Introduction

A Strategic Plan is a top-level planning document for an organization to set clear direction over all operational aspects of its mission. It serves as a framework for decision making over a five-year period. It is a disciplined effort to produce fundamental decisions that shape what a District plans to accomplish by selecting a rational course of action. This planning process began with an environmental scan of the District's business environment including an objective assessment of the District's strengths, weaknesses, opportunities and threats. Input from various stakeholders was gathered and analyzed. Starting with that information the District's Mission, Vision, Core Values and the overall structure of this Strategic Plan were developed by the Board in workshop settings. Within the framework of that structure and the business environment, strategies and goals were developed to sustain and where appropriate improve the District over the next five years. At its highest level, this Strategic Plan seeks to strengthen and build upon opportunities while addressing areas of concern.

This plan also identifies actions, activities, and planning efforts that are currently underway and which are needed for continued success in operations and management of the District, and provides for periodic reviews and updates.

The strategic planning effort has focused on several or all of the following areas:

- Ensuring the District's long term financial health and stability;
- Cost efficiencies:
- · Maintaining infrastructure;
- Stewardship of the environment;
- Sustaining a high performing, motivated and adaptable workforce;
- · Fostering professional relationships when needed to better achieve our Mission; and
- Assuring clear, proactive and meaningful communications with the community we serve and the regulatory and land use agencies that impact District services.

Strategic Planning Definitions

Mission Statement: A declaration of the District's purpose which succinctly describes why the District exists. All activities of the District will be in support of the Mission Statement. The Mission Statement is adopted by the Board of Directors. The Mission Statement will be reviewed annually but is intended to be constant over the long term.

<u>Vision Statement</u>: A statement that articulates where the District wants to be over the life of the Strategic Plan. It outlines at the highest level the key changes that must be achieved by the Strategic Plan. The Vision creates and drives strategy and tactics identified elsewhere in the Strategic Plan. The Vision Statement is adopted by the Board of Directors. The Vision Statement will be reviewed annually and will typically change more frequently than the Mission Statement to reflect the direction the Board wants to take the District over the five-year time horizon of the Strategic Plan.

<u>Core Values:</u> A guidepost to the things that the District values when faced with options and alternatives. These are used every time decisions are made as a District. The Core Values are adopted by the Board of Directors. The Core Values are reviewed annually but are intended to be relatively constant over the long term.

Strategic Elements: The broad and primary areas of District operations, planning, and management that are addressed and supported by the Strategic Plan goals. These essentially serve as the outline and organization of the Strategic Plan. The Strategic Elements are adopted by the Board of Directors. The Strategic Elements are reviewed annually but are intended, absent major new issues to be faced, to be relatively constant over the life of the five year Strategic Plan.

- <u>Strategic Element Objective</u>: A concise statement associated with each Strategic Element that describes the objective of that element. It explains why that element is important to the District's overall strategy.
- <u>Strategic Element Strategy</u>: A concise statement associated with each Strategic Element that describes how the Objective for that Element will be achieved.
- <u>Measurement of Strategic Element</u>: A concise statement associated with each Strategic Element that describes in simple high-level terms how an observer will know if the Objective for the Element is achieved.

Strategic Goals: Short statements of desired success. The goal statement is supported by a narrative that more fully explains the nature of the goal and the issues that the goal intends to address. The Strategic Goals are prepared by management and accepted by the Board. The Strategic Goals will change from year-to-year when the annual assessment is made of the progress on each Strategic Element. The Strategic goals straddle the line between policy (Board responsibility) and implementation (management responsibility) and as such are a collaborative effort of both the Board and management.

Strategic Work Plan: An objective-by-objective prioritized and year-by-year summary of the activities that management anticipates undertaking to achieve the Strategic Goals. The Work Plan is a tool and a road map to prioritize the broad approach to the Strategic Goals. The work plan is not a task or "to-do" list. It is presented at a higher level of milestones that are intended to be accomplished each year to move the District towards success on the broad Strategic Goals. The Strategic Work Plan is prepared by management. To the extent that it prioritizes the undertaking of efforts to implement the Strategic Elements policy direction from the Board is sought by management.

Business Plans: Detailed and shorter to mid-term implementation plans that will be prepared by each operating Division in the District at the time of budget preparation and separately from this over-arching Strategic Plan. The Business Plans identify specifically what each division intends to accomplish, what resources they require to do so and the detailed steps, milestones and metrics that will be used to assess their performance. Business Plans are prepared annually by mid-level management and are to be in alignment with the Strategic Work Plan.

Strategic Plan Development

In FY2008-09, the District retained the services of BHI Management Consulting (BHI) to facilitate and coordinate the development of the District's five-year Strategic Plan. BHI first gathered input from the District employees in a number of meetings so as to allow direct and "ground level" input to Board during their deliberations on the Strategic Plan. To prepare for the Board workshop the Consultant circulated questionnaires to the District Board members on the matters they thought were most relevant to future strategy for the District. The following topics were discussed at all of the input gathering meetings:

- Mission
- Vision
- Core Values
- Current and future issues
- Important future projects

The Board supported this process as a way to allow all to participate in the foundation of the Strategic Plan. A full-day Board workshop was conducted. At the workshop the Board reviewed all input, revisited and refined the existing Mission Statement of the District, created a Vision Statement and developed Core Values for the District. The Board also identified the seven strategic elements providing balanced implementation actions across District operations that will support the Mission and achieve success of the Vision.

A steering committee, consisting of Senior Management and staff, worked with BHI to develop the Strategic Goals that support each Strategic Element. The Strategic Work Plan was developed in a collaborative fashion by Senior Management. District staff was regularly briefed in General Employee and in Division-level meetings about the process and content of the Strategic Plan as it was being developed. Using this process along with both external and internal input the Strategic Plan was assembled in a way that best articulates the Board's Vision and Strategy for the District over the next five years.

Continuation Process of the Plan

A key part of the Strategic Planning process is to conduct an annual review and update of the Plan. This draft represents the first update and was accomplished in April of 2010. These reviews allow for regular maintenance of the Plan so that it reflects the actual progress and needs of the District. The reviews will be documented, and followed up with by either a Plan supplement or an updated Plan. A five-year planning horizon will be maintained with each review effort developing a new fifth year of actions, projects and initiatives.

The General Manager shall prepare a written quarterly update (Jan/Apr/July/Oct) on the progress of the Plan and report findings to the Board of Directors at a regular Board Meeting.

DISTRICT MISSION

The Nipomo Community Services District's mission is to provide its customers with reliable, quality and cost-effective services now and in the future.

DISTRICT CORE VALUES

- Is it open, transparent and responsive to our customers?
- Is it sensitive to rates and cost efficient?
- Does it support our commitment to maintenance of our facilities and infrastructure?
- Does it support our ability to provide reliability in the services we provide?
- Does it support the welfare of our employees?
- Does it protect the rural character of our community?

DISTRICT VISION

The District:

- has sufficient <u>water supplies</u> to meet current needs and is actively planning for and funding future needs.
- has investments in our <u>infrastructure</u> to maintain reliable and efficient services.
- is practicing environmental stewardship to protect our resources
- has a growing understanding of available resources and conveys that information to customers.
- has substantially upgraded and continues to upgrade water and wastewater systems to accommodate new water supplies and meet growth and regulatory requirements.
- is sustaining a qualified, long-term and productive workforce to assure an effective organization.
- continues conservative, well managed finances reaching incremental targeted reserve goals.
- achieves a high level of public support through public outreach.
- is utilizing proven and cost-effective technologies to enhance the performance of our Mission.
- has improved relationships with local agencies, regulators and providers.
- has constructed and is operating at least one neighborhood park.

Strategic Elements

Strategic Elements represent the vital areas of the District's operation and management. They assure that the implementation of work to be performed in support of the Mission and Vision are comprehensive in nature and properly cover the District in all areas. Strategic elements are derived from the foundational Mission and Vision statements of the District. They are linked to action and results through the Strategic Goals written in each area and the Strategic Work Plan, Business Plans and Employee Goals. Within the five-year period covered by this Strategic Plan, these Elements assure that all aspects of District operations are well supported and are moving forward in a way that reflects Board priorities and creates balanced implementation. They are not ordered in any particular order but meant to be equally important to the long-term balanced future of the District.

The Strategic Work Plan which contains the supportive actions and initiatives organized and prioritized by year within the planning period, is presented along with each Strategic Goal and is also consolidated in tabular form in Table 1 - Strategic Plan "At-a-Glance" (pg. 20). These too are not prioritized within each section of the Plan but by how they are implemented throughout the five-year term of the Plan. Business Plans and Employee Goals are not a part of the Strategic Plan; these are developed on a one to two year timeframe with tasks, and are handled within the management structure of the District.

The Strategic Elements are:

- 1.0 Water
- 2.0 Wastewater
- 3.0 Partnerships/Regulatory Relations
- 4.0 Personnel/Organization
- 5.0 Administrative Management
- 6.0 Finances
- 7.0 Other Services

1.0 Water

Objective: The objective is to ensure that water supplies of high quality and quantity are available for existing and future customers.

Strategy: We will do this by aggressively managing water resources under the District's control, developing a diversified water supply portfolio, and by partnering with and/or influencing agencies that have an impact on the quantity and quality of the water supplies available to the District.

1.1 Protect, Enhance, and Assess Available Water Supplies

Continuous assessment of available groundwater in storage, quality trends of groundwater, threats to water supplies, and the ability to serve existing and future customers is necessary to maintain adequate service levels. District production wells will be monitored and analyzed to insure operational reliability and water quality. Production parameters and quality will be tracked. District wells will also be monitored in support of District and NMMA Technical Group efforts to understand basin production and health. The District will increase understanding of stormwater and return flow inputs to the local basin in order to inform efforts to maximize quantity and quality of these supply elements. Customers and users of the basin will be informed as to the 'semi-closed loop' nature of the basin and the need to protect the basin at home. The District is in the process of converting monthly well level depth measurement to continuous readings and monthly evaluation of District well level depths. Similarly, the practice of semi-annual (Spring and Fall) basin-wide storage calculation based on the County's reading of water well levels, will be augmented to include continuous monitoring of the coastal sentinel wells and the "key" inland wells and the periodic water quality measurements set forth in the 2008 NMMA Annual Report.

In addition to this high-priority, continuous reporting conversion, the District will support and advance NMMA Technical Group efforts to monitor and evaluate area groundwater resources. The NMMA Technical Group has identified six longer term management recommendations including the development of a third Coastal Monitoring Well at Oso Flaco. Implementation of these additional management recommendations will improve the understanding of the groundwater basin and provide information critical to management of the basin. The District will participate in the identification and implementation of Technical Group Annual Report recommendations.

Over the past three years, the District has reported the volume of groundwater in storage as an indicator of basin health; however, this measurement metric has been criticized for not accurately representing the basin's geo-hydrology. With the publication of the 2008 NMMA Annual Report, there is now a new metric available that is supported by the technical experts serving on the Technical Group (TG). The District will coordinate with the NMMA TG to periodically assess the basin status and to implement appropriate response plans when the TG or the Court determines that the basin is in a Severe or Potentially-Severe Water Shortage situation.

The District's Urban Water Management Plan (UWMP) provides the basis for the District's Water Supply Program and it must be kept current so the District can understand current water resource demands and plan to meet future needs. The State requires updates of the UWMP every five years to be eligible to receive state grant funding. The District will track existing customer demand, commitments to future development, and plans for future development as it actively revises the UWMP in 2010.

1.2 Secure New Supplies to Meet Demands

<u>WATERLINE INTERTIE PROJECT</u> - As detailed in the 2009 NMMA Annual Report, the average annual consumptive use of water exceeds the average annual recharge. This situation is not healthy and must be corrected to prevent future saltwater

intrusion. The District is proceeding with implementation of the "Business Plan" for development of the Waterline Intertie Project (WIP) including environmental review, design, permits, funding, property acquisition, construction, start up, testing and operations. Once the project is operational, the District will reduce its groundwater pumping and provide new water for development infill within District boundaries, but no new water will be available for annexations. Once the project is completed, at least one new operator position will be required to manage the new facilities and treatment processes. [ESTIMATED COMPLETION DATE = FY11-12].

FUTURE WATER SUPPLY AUGMENTATION Additional water, beyond the WIP, will be necessary to support development of the lands within the District's Sphere of Influence. The District will need to develop at least one additional supplemental water project. The District Board has ordered staff to implement a work program for development of a desalination project. This work program will be re-written as a business plan, the initial phase of research will be conducted, potential partnerships will be negotiated and an initial project proposal will be developed within the five-year term of this Strategic Plan [ESTIMATED COMPLETION DATE = FY14-15].

1.3 Upgrade and Maintain Water Storage and Distribution Works

WATER AND SEWER MASTER PLAN - The District is proceeding with the phased implementation of its Water and Sewer Master Plan. Every year as the budget is adopted, technical staff recommends and the Board selects projects to upgrade the storage and distribution works. In FY09-10 NCSD has funded the first phase of the Willow Road extension. In FY10-11 the District will consider funding the second phase of the Willow Road Extension. In addition, projects to replace and rehabilitate existing water storage and distribution works are funded each year including tank rehabilitation, hydrant replacement, valve replacement and well refurbishment [ESTIMATED COMPLETION DATE = FY14-15].

PREVENTIVE MAINTENANCE - Historically, the District has not developed a written preventive maintenance plan and consequently has spent considerable funds to repair problems as they occur on an expensive case-by-case basis rather than efficiently planning for upgrades. The Board has approved an overall Management and Operations Plan that calls for the development of a formalized preventive maintenance program. The District will purchase the program software and fully implement the program by the end of FY10-11 for both water and sewer facilities [ESTIMATED COMPLETION DATE = FY10-11].

SCADA (REMOTE ELECTRONIC MONITORING OF WATER AND SEWER FACILITIES) – The District currently uses a proprietary Supervisory Control and Data Acquisition System (SCADA) that has limited capabilities to monitor, control, and document water and sewer facility performance. These limitations reduce the District's ability to control and manage its water and sewer systems. The District will upgrade its SCADA system to improve the efficiency of operation and to enhance both the evaluation and control of facilities [ESTIMATED COMPLETION DATE = FY10-11].

GIS - The District currently uses a Geographic Information System (GIS) system that is not accessible to field personnel and is very cumbersome to update. These limitations reduce the ability of staff to get information on water and sewer facilities and to keep information current. The District will upgrade and regularly update this system so that it can be accessed by all field personnel and other relevant agencies and integrated into the Operations and Management Plan [ESTIMATED COMPLETION DATE = FY10-11].

WATER QUALITY ANALYSIS - The District currently contracts out all laboratory analysis of water quality with both a primary contractor and a control contractor to ensure accuracy. Although the vendors have performed well, reliance on vendors limits the District's ability to timely evaluate the performance of NCSD's water and

sewer facilities and to respond to emergencies. Over the next three years, the District will set up an in-house water quality laboratory to provide for internal control and for emergency response [ESTIMATED COMPLETION DATE = FY12-13].

1.4 Consistently Reduce Average Demand per Customer

The District has adopted a comprehensive Water Conservation Program, which includes twelve major conservation efforts. The goal of the Plan is to reduce average demand per customer so that less new water is required. As detailed in the 2005 Urban Water Management Plan, water saved through conservation is much cheaper per unit than water developed through new water supply projects. Staff has been implementing the Water Conservation Program with a fulltime position and budgeted funding. The District is implementing software to track the effectiveness of each effort and to evaluate the actual reduction in demand per customer. The District reduced production per connection by 16% over the last 5 years and will continue efforts to reduce average annual use per connection over the long-term. The largest factors that affect the demand per customer are outdoor irrigation and water rates. Implementation of the District's 2008 Water Conservation Plan will be prioritized to focus on reduction of irrigation use. The District's successful Water Conservation Workshops will be expanded with more workshops offered in 2010-11. The Board has agreed to evaluate 2010-2013 Water Rates in 2010 to determine if alternative water-rate structures can reduce water usage. The Board has also agreed to evaluate 2012-2015 sewer rates in 2011.

1.5 Comply with State and Federal regulations and mandates

The District must comply with both State and Federal Water Regulations and submit the required water quality reports as well as prepare the annual Consumer Confidence Report. An additional major component of this compliance is tracking changes to the District water system and new regulations, and implementing regulations as they become applicable and/or effective. This tracking includes an evaluation of each new regulation to determine the cost to implement, documenting

the changes necessary in facilities and operations, commenting to the regulatory body regarding impacts to the District and then implementing the final regulation after it is adopted. [On-going]

2.0 Wastewater

Objective: Collect, treat and beneficially dispose of wastewater and its by-products to meet the needs of existing and future customers.

Strategy: We will do this by the careful management of effluent and biosolids, using prudent planning and maintenance, with financial strategies to maintain sufficient capacity and respond to changing regulatory demands.

2.1 Efficiently operate collection, treatment and disposal works

<u>PREVENTIVE MAINTENANCE</u> - Historically, the District has not developed a written preventive maintenance plan and consequently has spent considerable funds to repair problems as they occur on an expensive case-by-case basis rather than efficiently planning for upgrades. The Board has approved an overall Management and Operations Plan that calls for the development of a formalized preventive maintenance program. The District expects to purchase the program software and fully implement the program by the end of FY10-11 for both water and sewer facilities [ESTIMATED COMPLETION DATE = FY10-11].

SCADA (REMOTE ELECTRONIC MONITORING OF WATER AND SEWER FACILITIES) –The District currently uses a proprietary Supervisory Control And Data Acquisition (SCADA) system that has limited capabilities to monitor, control, and document water and sewer facility performance. These limitations reduce the District's ability to control and manage its water and sewer systems creating costs inefficiencies. The District will upgrade its SCADA system to improve the efficiency of operation and to enhance both the evaluation and control of facilities [ESTIMATED COMPLETION DATE = FY10-11].

<u>GIS</u> - The District currently uses a Geographic Information System (GIS) system that is not accessible to field personnel and is very cumbersome to update. These limitations reduce the ability of staff to get information on water and sewer facilities

and to keep information current increasing trip miles and increasing "time to project completion". The District will upgrade and regularly update this system so that it can be accessed by all field personnel and other relevant agencies and integrated into the Operations and Management Plan [ESTIMATED COMPLETION DATE = FY10-11].

WASTEWATER QUALITY ANALYSIS - The District currently contracts out all laboratory analysis of wastewater quality with both a primary contractor and a control contractor to ensure accuracy. Although the vendors have performed well, reliance on vendors limits the District's ability to operate the new Biolac® Treatment System, to timely evaluate the performance of NCSD's water and sewer facilities and to respond to emergencies. The District will continue to expand an in-house water quality laboratory to provide for internal control & for emergency response [ESTIMATED COMPLETION DATE = FY12-13].

2.2 Upgrade and maintain collection and treatment works

SOUTHLAND WASTEWATER TREATMENT FACILITY - The District is proceeding with implementation of the "Business Plan" for development of the Southland WWTF Upgrade Project (SoWWTF) including environmental review, design, permits, funding, construction, start up, testing and operations. The project will result in improved effluent quality, improved bio-solids management, and increased capacity. The Project is planned in three phases. The first Phase is being aggressively pursued. Subsequent Phases will be timed on plant flow and community growth rates. Once this project is completed, two new operator positions will be required to manage the new operation. [ESTIMATED COMPLETION DATE = FY12-13].

WATER AND SEWER MASTER PLANS - The District is proceeding with the phased implementation of its Water and Sewer Master Plan. Every year as the budget is adopted, the Board endorses projects to upgrade the collection, treatment and disposal works. In FY11-12 the District expects to fund the replacement of the South Frontage Collector. In addition, projects to replace and rehabilitate existing collection

and treatment works are funded each year including lift station rehabilitation, manhole rehabilitation and Closed Circuit Television (CCTV) pipe condition assessment [ESTIMATED COMPLETION DATE = ON-GOING].

<u>EFFLUENT WATER QUALITY IMPROVEMENT</u> - Separate from the SoWWTF upgrade, the District will pursue improvement of effluent water quality through the following source control efforts:

- The District will develop a Salts Management Program for both the Town Sewer Service Area and for the Blacklake Sewer Service Area. The program will include both a regulatory component prohibiting the installation of new selfregenerative water softeners and an education and rebate component to encourage existing customers who have self-regenerative water softeners to either abandon the use of water softeners or to convert to canister style systems.
- The District will continue implementation of a Fats Oils and Grease reduction program and expand the program to include development of information to residential customers.
- The District will develop education and outreach information about other
 customer source threats to effluent water quality (medical wastes, grease, oils,
 fats) and septic tank management. The effort will be integrated with supply
 water quality education efforts (1.1). [ESTIMATED COMPLETION DATE =
 FY11-12 and Ongoing].

2.3 Select disposal solution for Southland Effluent and implement

The District currently discharges the treated wastewater from the Southland WWTF into the adjacent percolation ponds; however, this wastewater hits an earthquake fault that runs along Orchard Road and a subsurface mound has resulted. This mound will grow closer to the surface and ultimately create health problems unless additional disposal solutions can be implemented. The Board has directed staff to implement a work program to evaluate the feasibility of alternative disposal sites and

to compare the most promising disposal sites in the SoWWTF EIR. The District will then propose a subsequent project and develop a business plan for implementation of the selected disposal option [ESTIMATED COMPLETION DATE = FY12-13].

2.4 Select disposal solutions for Southland Bio-Solids and implement

In addition to creating treated wastewater, both treatment facilities also produce biosolids. Historically, the District has stockpiled its bio-solids; however, the available storage space has been exhausted and it is now necessary to either recycle/reuse these bio-solids or dispose of them. The District will develop a Bio-solids Management Program for both the Town Sewer Service Area and for the Blacklake Sewer Service Area. The program will include the investigation of long-term cost-effective bio-solids reuse options and implementation of a strategy [ESTIMATED COMPLETION DATE = FY12-13].

2.5 Comply with State and Federal regulations and mandates

The District must comply with both State and Federal Water Regulations and submit the required water quality reports as well as continue the electronic reporting of sewer system overflows and complete development of a Sewer System Management Plan. Another major component of this compliance is tracking changes to the District treatment and collection system and new regulations and implementing regulations as they become effective and/or applicable. This tracking includes an evaluation of each new regulation to determine the cost to implement, documenting the changes necessary in facilities and operations, commenting to the regulatory body regarding impacts to NCSD and then implementing the final regulation after it is adopted.

3.0 Partnerships/Regulatory Relations

Objective: To foster beneficial relationships to accomplish the goals of the District. Strategy: We will do this by embracing strategic ties with other organizations, working closely with regulators, developing a deliberate legislative agenda and participating in professional associations.

3.1 Strengthen strategic ties with neighboring purveyors and Technical Group

The District shares the Nipomo Mesa Management Area with two other major purveyors (Golden State Water Company, and the Rural Water Company), the Woodlands Mutual Water Company, Mesa Dunes Water Company, 13 other smaller private water companies, and thousands of private land/well owners including golf course and agricultural users. The District is also a participant in the Nipomo Mesa Management Area Technical Group along with ConocoPhillips, the Woodlands, Golden State Water Company and the agricultural landowners. To achieve viable management of the groundwater basin and to develop equitable funding for the importation of supplemental water, the District will negotiate agreements with the individual purveyors and fully participate in the Technical Group process. In addition, NCSD will monitor the growth in production and number of NMMA mutual water companies and to seek mechanisms to integrate mutual water company activities into the management of the basin.

3.2 Strengthen strategic ties with County of SLO, APCD, County Environmental Health and WRAC

All land use decision-making for the Nipomo Mesa Water Conservation Area (NMWCA) is vested in the County of San Luis Obispo. The County needs feedback from the District on the availability of water and sewer capacity in regards to the development of policies and the consideration of private development projects. The District will closely monitor both policies and projects under consideration and communicate on each such policy and project so that the County understands the

relevant constraints. Where policies conflict, the District will take the additional action necessary to prevent overuse of the resources.

3.3 Work closely with RWQCB, SWRCB, and State DPH

As stated above in Goals 1.5 and 2.5, the District is subject to new regulations and once those regulations are promulgated, the District must implement. Prior to adoption, the District will provide feedback to the Regional Board, the State Board, and the Public Health Officer. Pending regulations include the septic management systems (SWRCB and RWQCB), Basin Plan Amendments (RWQCB and State DPH), and recharge regulations (State DPH).

3.4 Develop a deliberate legislative Agenda

The District is subject to the dictates of new state and federal legislation and the requirements of initiatives. The District can also secure funding through the legislative process. The District will monitor proposed bills and initiatives and comment on those bills and initiatives and provide information to the community where appropriate. The District also will lobby for state and federal funding for its major infrastructure projects with the help of professional lobbyists and provision of information to our respective state and federal representatives.

3.5 Participate in LAFCO, IWMA, CSDA, CSDA Chapter, AWWA, CRWA, CWEA

The District is subject to LAFCO's decisions regarding the District's Sphere of Influence, latent powers and annexation and will track any review of municipal services being conducted by LAFCO. Likewise, the District will participate fully in the Integrated Waste Management Authority regarding solid waste regulations and funding. The District will also take advantage of the information and resources available through CSDA, the SLO County Chapter of CSDA, AWWA, CRWA, and CWEA.

4.0 Personnel/Organization

Objective: To employ and retain a high quality, motivated workforce.

Strategy: We will do this by utilizing sound policies and personnel practices, offering competitive compensation and benefits, providing opportunities for training, development and professional growth, while ensuring a safe and secure workplace.

4.1 Retain long-term employees & attract new employees by providing industrycompetitive salary/benefits

Although the District has a good track record in terms of keeping long-term employees, it is becoming very difficult to recruit new employees especially where certifications are required. To continue to retain existing employees and to be competitive in regards to new recruitments, the District will need to offer competitive salaries and benefits. The concern of the Board of Directors is that employees will be recognized for the level and scope of work described in their job description and that they are paid on a fair and competitive basis that allows the District to recruit and retain a high-quality staff. NCSD will update the Total Compensation Study every five years. The District most recently conducted this study in 2006).

4.2 Provide appropriate training and education for all employees

A formal program for training staff to improve work knowledge and performance is in development. Staff is enrolled in training as a part of an overall strategy. A formal staff development program will include using in-house training programs, webinars and other available resources and integrate training goals into the performance management system.

4.3 Continue commitment to a safe workplace environment

Each week the District management team meets, discusses and addresses, any safety issues, accidents or injuries. The District's Utility Superintendent conducts biweekly safety tailgate meetings and the District's Engineer and Safety Officer

conducts safety tailgate meetings with the Utility crew on a monthly basis. In addition, the entire Staff participates in a quarterly safety meeting. At these meetings, various safety topics are addressed. Staff is encouraged to participate and suggestions are encouraged. The District's Safety Officer presents written policies, collectively the 'Safety Policy' on safety-related topics to the Board of Directors for approval. The Safety Officer updates the Safety Policy on an annual basis and as required by changes in operations or regulations. A formal review of the Policy by the Board of Directors is conducted every 5-years or when policy level changes to the Program are required. The Safety Policy (call to attention) is included in the Employee Safety Manual. These programs will continue with an emphasis on finding ways to improve workplace safety.

4.4 Develop and maintain efficient disaster response capability

The District is committed to continuing hands-on training and education and purchasing the necessary equipment for District personnel to respond to an emergency. District staff received the initial emergency response training during FY08-09 and FY 09-10. The District has established an Emergency Operations Center, updated the Emergency Response Plan, conducted additional emergency response training and will regularly test the District's plan with tabletop exercises. The District has joined and participates in CALWARN, the statewide water sector mutual aid agreement and will integrate CALWARN protocols including resource typing into the District's Emergency Response Plan.

4.5 Integrate technology into operations to maximize productivity & communications

BILLING AND ACCOUNTING SYSTEM - The District's current utility billing and accounting system was implemented in 2000. It is a DOS-based system and sometimes does not provide Staff with flexibility in data retrieval, manipulation and reporting. The District will investigate other utility billing and accounting software and determine if newer technology would be beneficial to staff and its customers. Staff will

report their findings to the Board of Directors [ESTIMATED COMPLETION DATE = FY 11-12].

GIS/SCADA - Additionally, the field crew currently has limited access to either the GIS database or the SCADA system when they are in the field. The District will purchase and implement a computer-based maintenance management system [ESTIMATED COMPLETION DATE = FY10-11].

5.0 Administrative Management

<u>Objective</u>: To create, maintain and implement policies and procedures to ensure sound management of the District.

<u>Strategy</u>: We will conduct periodic review, refine and implement policies and procedures, and assure that the General Manager has the direction and tools necessary for successful operations throughout the District.

5.1 Maintain clear and functional policies and procedures

The District is committed to providing clear and functional policies and procedures for its employees, Board of Directors and customers. The District maintains a Safety Manual and Policy Manual and each employee and Board Member have a copy. These documents are available to the public. District staff monitors these policies and procedures and is committed to keeping them current and up-to-date. The District will train staff on implementation of all new policies and provide refresher information on established policy.

5.2 Complete conversion to electronically archived District records

As with most organizations the volume of historic records has increased to levels that defy manual inspection of paper copies. The District is currently in the process of completing the conversion of its customer utility billing accounts data to electronic format for storage and retrieval so that this information can be organized and accessed. In addition, District Staff has scanned and electronically-stored Ordinances, Resolutions, Board Minutes and recorded documents. The District will prepare a plan to scan and electronically store all District documents, including project files and provide for redundant back-ups.

5.3 **Provide for excellent Customer Service**

The District is committed to provide excellent customer service. Staff prides itself on being friendly, knowledgeable and helpful. Staff is committed to continuing to have a "real person" answer the phone during business hours.

In the coming years District staff will continue to track and analyze electronic and web based payment methods to facilitate customer service and administrative efficiency. A review of industry standards and trends in this area will be undertaken by staff in 2010-2011 and a report will be made to the Board of Directors.

Consulting

6.0 Finances

<u>Objective</u>: Recognizing that finances are critical to the ability of the District to effectively carry out the Mission the District must ensure the short-term and long-term fiscal health of the District.

<u>Strategy</u>: The District will forecast and plan income and expenditures and provide financial resources to fund current and planned obligations.

6.1 Operate all enterprise funds to be financially sound.

The District is committed to operating all enterprise funds to be balanced and financially sound with reserves that cover both unforeseen emergencies and projected cash flow variations. In order to accomplish this, the rates and charges must reflect the cost of providing the services including the cost of replacing and/or rehabilitating aging facilities. Rates and charges will be reviewed at least every three years by a professional rate consultant.

6.2 Achieve and maintain targeted operating reserves

The targeted operating reserve for the Water Fund is 50% of the Operations and Maintenance Budget less Funded Replacement. The targeted operating reserve for the Sewer Funds is 25% of the Operations and Maintenance Budget less Funded Replacement. In the adopted budget for FY2009-10, the targeted operating reserves have been met. The targeted operating reserves will be included in the review of rates and charges at least every three years by a professional rate consultant.

Ensure that decisions consider short-term and long-term fiscal impacts Every decision made may have a short-term and long-term fiscal impact on the District. Requests to expend funds that are not approved in the adopted annual budget will consider both the short-term and long-term fiscal impacts of the decision and be approved by the Board of Directors.

6.4 Minimize commitment of discretionary resources to long-term projects

The District has one major source of discretionary funds -- property tax revenues. Past, property tax revenues are not a guaranteed revenue stream. The State of California ERAF (Educational Revenue Augmentation Fund) has "raided" the District's property taxes every year since 1992, totaling more than \$3.7M. The District will minimize commitment of property taxes to long-term projects and instead use property tax reserves to pay for large one-time projects that benefit a cross section of the community. If property taxes are committed to a long-term project, the District will have a contingency plan in place to provide funding for that project if property taxes cease.

6.5 Protect Reserves with Sound Investment Policy and Investments

The District's Investment Policy and investment portfolio are structured to protect the available reserves instead of maximizing interest yield. The District will review its Investment Policy at least annually and adjust to changes in market conditions.

6.6 Review Other Post-Employment Benefits (OPEB) for future employees

The District currently provides one OPEB to its fully vested CalPERS employees.

This OPEB is health insurance. The District joined California Employee Benefit

Retirement Trust (CEBRT) in 2008 and began funding this obligation as required by

GASB 45. This is a substantial financial obligation of the District and the Board of Directors would like to review the options of providing OPEB to future employees.

7.0 Other Services

Objective: To provide solid waste service and neighborhood parks throughout the District, and street lighting, drainage and street landscape maintenance in designated areas of the District.

Strategy:

- In the area of <u>Solid Waste</u> we will do this by continually looking for ways to improve the service through judicious contracting, recycling, diversion and assessing alternative methods while being sensitive to rates.
- In the area of <u>Street Lighting</u> we will do this by seeking ways to provide reliable street lighting in appropriate areas.
- In the area of <u>Drainage</u> we will do this by assuring that the drainage systems are efficient, protect the community from storm related flooding and meet State drainage requirements.
- In the area of <u>Parks</u> we will do this by constructing a community park and seek ways to provide increased parks and Open Space for the community.
- In the area of <u>Street Landscaping</u> we will do this by continually assessing the type and health of the existing landscaping within our landscape maintenance zone and making appropriate upgrades and performing needed and appropriate maintenance.

7A. Solid Waste

7.A.1 Promote recycling to ensure reduction target compliance

State law requires SLO County to divert at least 50% of the historic base period refuse into recycling and/or green waste. The District will promote recycling and provide maximum education to the Community regarding recycling solutions. The District will practice recycling throughout the organization.

7.A.2 Provide Additional Solid Waste Services

The Franchise Fee paid by the Solid Waste Vendor is available to pay for solid waste services that would otherwise go unmet. The District will promote the two semi-

annual clean up events, the annual Creek Clean Up and the Annual Chipping event and consider other initiatives that achieve solid waste goals.

7.A.3 Communicate with Customers

One component of promoting beneficial diversion of waste involves provision of information to customers regarding options to recycle and to minimize solid waste through its newsletter and its outreach program.

7B. Street Lighting

7.B.1. Monitor Maintenance of Facilities and Respond to Observed Problems

The District is responsible for maintenance of the streetlights in the Fairways Village at Blacklake. The District will respond to complaints and inspect these facilities to determine their need for maintenance. Where maintenance is warranted, the District will budget for the work needed and perform that work.

7.B.2 Communicate with Customers

The District relies on feedback from the customers within the Fairways to identify problems and will respond promptly where such reports are rendered.

7C. Drainage

7.C.1. Monitor Maintenance of Facilities and Respond to Observed Problems

The District is responsible for management of the Folkert Oaks Drainage Basin off of Juniper Road. The District responds to complaints and inspects the drainage basin on an annual basis to determine if maintenance is required. Where maintenance is required, the District will implement.

7.C.2 Communicate with Customers

The District relies on feedback from the customers within the Folkert Oaks Mobile Home Park to identify problems and respond promptly where such reports are rendered.

7D. Parks

7.D.1 Develop Miller Park

The Community Survey commissioned in 2007 shows a desire for additional park facilities in general and neighborhood parks in specific. The District has a Business Plan for development of Miller Park which includes negotiation of a MOU with SLO County, adoption of a financial plan, application to LAFCO to activate Parks Latent Authority, formation of a zone of benefit regarding assessing properties near the park to pay for a portion of operations cost, completing the environmental review, refining the design, conducting the assessment election, securing LAFCO approval, transferring the property, funding the initial core improvements, constructing the core improvements, funding the secondary improvements, constructing the secondary improvements and operating the park. In December 2009 an assessment vote to fund a portion of Miller Park annual operations costs failed. The District will continue with the project. Funding may be established and a final design by FY 12-13. Construction may commence by FY 13-14.

7.D.2 Communicate with Constituents

The District will communicate with all of its constituents regarding the progress in development of Miller Park and the consideration of other parks priorities.

7.D.3 Plan for Other Parks & Open Space

Once Miller Park is under construction, the District will survey other park or open space development options, develop a draft Parks Master Plan, secure community

feedback on the Draft Plan, agree on the priorities for development of additional facilities and then proceed with the development of the next high priority facility.

7E. Street Landscaping

7.E.1 Monitor landscape maintenance and respond to problems

The District is responsible for maintenance of some of the street landscaping in the Vista Verde subdivision and contracts with a landscape maintenance firm to perform the actual maintenance. The District will review the work of the then incumbent firm and provide guidance to that firm. Periodically, the District will use an open competition to select the contractor to do the maintenance.

7.E.2 Communicate with Customers

The District relies on feedback from the residents within Vista Verde to identify problems and respond promptly where such reports are rendered.

Table 1 –The Strategic Plan "At a Glance"

STRATEGIC ELEMENTS	STRATEGIC GOALS	Estimated Completion Date (FY)
1.0 WATER	1.1 Protect, Enhance and Assess available Water Supplies	On-going
	1.2 Secure New supplies	FY11-15
	1.3 Upgrade and maintain available storage and distribution works	FY10-15
	1.4 Consistently reduce average demand per customer	On-going
	1.5 Comply with State and Fed. regulations	On-going
Part (the Indian) I be write (1955)		
2.0 WASTEWATER	2.1 Efficiently operate collection, treatment and disposal works	FY10-13
	2.2 Improve treatment works	FY12-13
	2.3 Select disposal solution for Southland	On-going FY12-13
	2.4 Provide for Disposal of Biosolids	FY12-13
	2.5 Comply with State and Federal regulations and mandates	On-going
3.0 PARTNERSHIP/ REGULATORY RELATIONS	3.1 Strengthen ties with neighboring agencies and technical groups	On-going
	3.2 Strengthen ties with County of SLO, APCD, County Environmental Health and WRAC	On-going
	3.3 Work closely with RWQCB and State DPH	On-going
	3.4 Develop deliberate legislative agenda	On-going
	3.5 Participate in LAFCO, IWMA, CSDA, CSDA Chapter, AWWA and CWEF	On-going
4.0 PERSONNEL/ ORGANIZATION	4.1 Retain and attract new employees	On-going
	4.2 Provide appropriate training and education for employees	On-going
	4.3 Continue commitment to a safe workplace environment	On-going
	4.4 Develop and maintain efficient disaster response capability	On-going
	4.5 Integrate operational technology	FY11-12

5.0 ADMINISTRATIVE MANAGEMENT	5.1 Maintain clear and functional policies and procedures	On-going
	5.2 Complete conversion to electronic records	FY 11-12
	5.3 Provide excellent customer service	On-going
		SEL MINE STA
6.0 FINANCES	6.1 Operate all enterprise funds to be financially sound	On-going
	6.2 Achieve targeted operating and non-operating reserves	On-going
	6.3 Ensure that decisions consider short and long term fiscal impacts	On-going
	6.4 Minimize commitment of discretionary resource long-term projects	Ongoing
	6.5 Protect reserves with sound investment policy and investments	On-going
	6.6 Review Other Post-Employment Benefits (OPEB)	FY 11-12
7.0 OTHER SERVICES	7.A.1 Promote recycling	On-going
	7.A.2 Provide additional solid waste services	On-going
	7.A.3 Communicate with customers	On-going
	7.B.1 Monitor maintenance of facilities	On-going
	7.B.2 Communicate with customers	On-going
	7.C.1 Monitor maintenance of facilities	On-going
	7.C.2 Communicate with customers	On-going
	7.D.1 Develop Miller Park	FY13-14
	7.D.2 Communicate with constituents	On-going
	7.D.3 Plan for parks and open space	On-going
	7.E.1 Monitor landscape maintenance	On-going
	7.E.2 Communicate with residents	On-going

Acronyms

AWWA - American Water Works Association

CCTV - Closed Circuit Television

CERBT – California Employee Retirement Benefit Trust

CRWA - California Rural Water Association

CSDA - California Special Districts Association

CWEA - California Water Education Association

EIR - Environmental Impact Report

GIS - Geographic Information System

IWMA – Integrated Waste Management Authority

LAFCO – Local Agency Formation Commission

NMMA - Nipomo Mesa Management Area

NMMA TG – NMMA Technical Group

NMWCA – Nipomo Mesa Water Conservation Area

OPEB - Other Post-Employment Benefits

RWQCB - Regional Water Quality Control Board

SCADA - Supervisory Control and Data Acquisition

SoWWTF - Southland Wastewater Treatment Facility

STATE DPH – State Department of Public Health

SWRCB - State Water Resources Control Board

UWMP – Urban Water Management Plan

WIP - Waterline Intertie Project

WRAC - Water Resources Advisory Committee

Evaluation of Supplemental Water Alternatives—

Technical Memorandum No. 1 Constraints Analysis

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1.0 Introduction

The District is currently pursuing design and construction of transmission, storage, and pumping facilities to convey City of Santa Maria water to the District via the proposed Waterline Intertie Project. A 2005 Memorandum of Understanding between the two agencies defined conditions, on a preliminary basis, for transferring this water. The District's costs for that project will include purchase cost for the water from Santa Maria, cost for improvements within the Santa Maria system (if required), as well as capital and operations/maintenance costs for all required transmission, storage, and pumping facilities.

Boyle prepared a 2006 Preliminary Engineering Memorandum for the Nipomo Waterline Intertie Project that provided a preliminary analysis of hydraulic conditions within both the Nipomo and Santa Maria systems; disinfection alternatives; pipeline alignments; and storage/pumping options. Following this evaluation, the District moved to continue work after alternatives were explored. The Board directed staff to assess cost and feasibility for other supplemental water alternatives.

Two types of alternatives were evaluated: 1) those that import supplemental water from outside the NMMA; and 2) those that attempt to better manage the existing NMMA water resources.

Importation alternatives considered in this evaluation include the following:

- Santa Maria River Valley Groundwater The City of Santa Maria may be willing to sell some of
 their entitlement to underflow water to the District. Facilities required to utilize this resource
 would include a wellfield, possibly treatment (based on regulatory review), pumping, storage,
 and a connection from the proposed wellfield to the District distribution system. It is assumed
 collector wells would be located along the River, near the end of Hutton Road, at the Bonita
 Well site, or possibly on other properties along the River.
 - The Santa Maria groundwater basin is in adjudication; any activities that modify the hydrologic balance previously presented in testimony that becomes an element of the final stipulation may require Court approval.
- State Water or Exchange through State Water Pipeline Unused capacity in the State Water Project (SWP) pipeline from one or more Central Coast Water Authority (CCWA) member agencies/project participants or exchange water could be provided via a turnout along the State Water Pipeline within the District boundary. Water would either be delivered directly to the District water system, or indirectly via aquifer storage and recovery.
- Desalinated Seawater or Brackish Water Facility could be constructed at Nipomo Refinery (using cooling water as a source), another location owned by the District, or at the South San Luis Obispo County Sanitation District (SSLOCSD) Wastewater Treatment Facility.
- Brackish Agricultural Drainage Either shallow ground water or surface runoff from agricultural
 lands into Oso Flaco Lake could be used as a water supply. In addition, a project to treat this
 water for District use could also be designed to improve the health of the Oso Flaco wetlands.

 Nacimiento Water Project – The District could participate in an extension of the Nacimiento Water Project from the City of San Luis Obispo to Nipomo, allowing the District to receive either raw or treated surface water.

Water resource management alternatives considered in this evaluation include the following:

- Groundwater Recharge with Recycled Wastewater Treated effluent from Southland Wastewater Treatment Facility (WWTF) could be applied to percolation ponds to better manage groundwater resources.
- Exchange Treated Wastewater for Direct Use Treated effluent from Southland WWTF could be
 used for irrigation of crops, parks, or golf courses, in order to reduce pumping by agricultural
 users near groundwater depressions.



2.0 Project Objective

This report represents Task 1 of the Evaluation of Supplemental Water Alternatives. The objective of the entire evaluation is to identify feasible alternative water supply options for the Nipomo Community Services District, and to recommend a strategy for implementing one or more of these alternative supplies. Tasks 2 and 3 will evaluate alternatives in greater detail.

Boyle reviewed existing sources of information to determine the permitting, legal, engineering, and hydrogeological constraints associated with utilizing each of the water source options listed above. This report includes a discussion of these issues (including identification of any "fatal flaws" associated with any particular option), a matrix to rank the feasibility of each alternative, and a recommended course of action.

The following constraints were addressed:

Physical

- Hydrogeology
- Supply
- Water quality
- Reliability

Institutional and Legal Constraints

- Required approvals from various stakeholders
- Water rights and the Santa Maria Groundwater adjudication litigation

Drinking Water and Wastewater Permitting

- California Department of Health Services
- Regional Water Quality Control Board

Implementation

- Required facilities
- Impacts to environmental resources and required resource agency permits
- Time required for implementation
- Conceptual cost comparison

For comparison to the cost opinions developed in the draft Waterline Intertie Project Technical Memorandum, the design flows for this study were 3,000 acre-feet per year (AFY) and 6,300 AFY.

3.0 Santa Maria Valley Groundwater

Introduction

The City of Santa Maria has rights to three "supplies" of groundwater within the Santa Maria River Basin, which could be available for sale or transfer to NCSD:

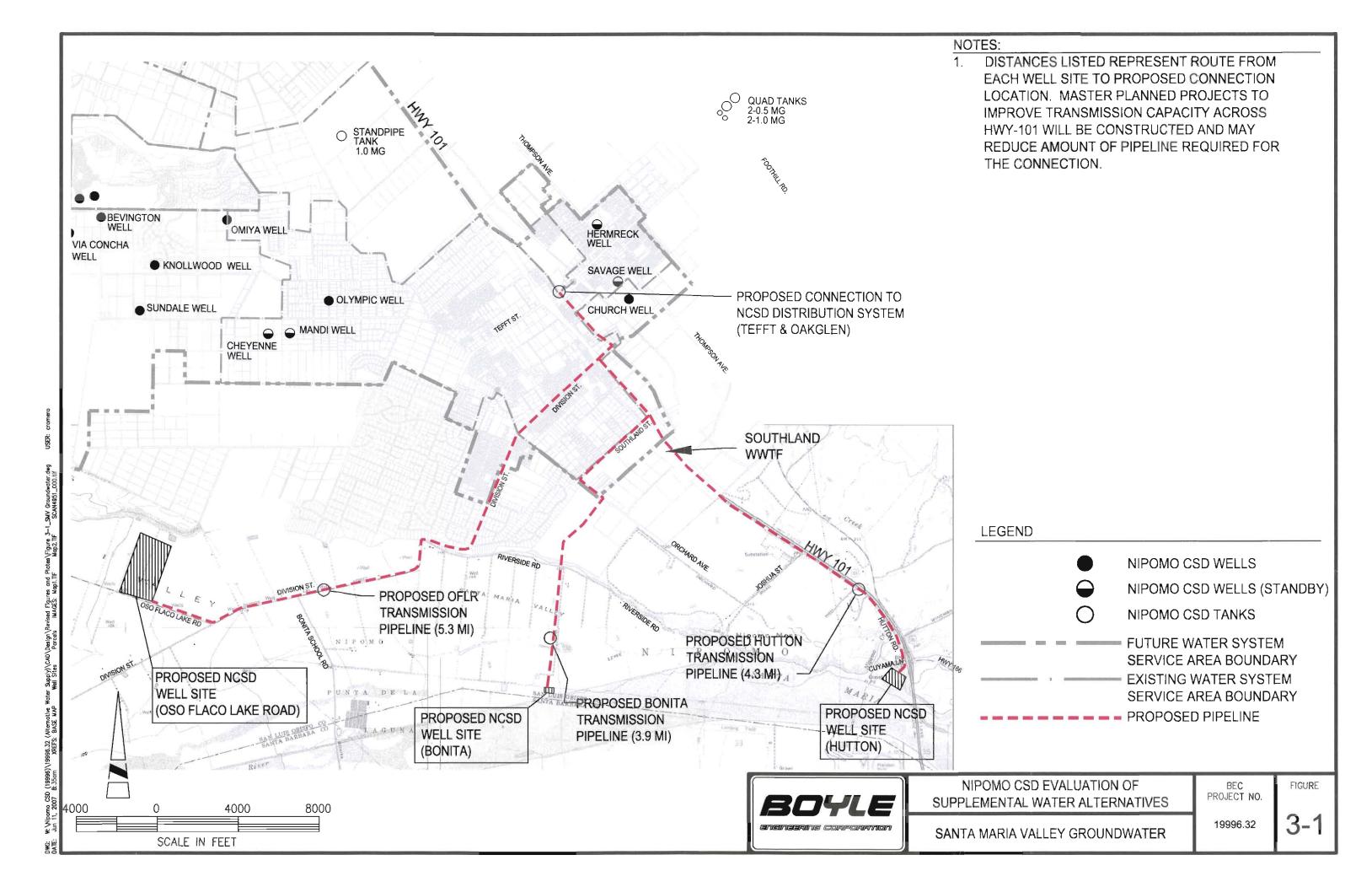
- Native Yield from the Santa Maria Valley Management Area (SMVMA) of the Santa Maria Groundwater Basin;
- Additional Yield from the SMVMA due to the implementation of the Twitchell Reservoir; and
- Return flows from State Water Project.

This section considers the constraints associated with acquiring water supplies from the City of Santa Maria and pumping the groundwater from a new well site adjacent to the Santa Maria River. Three possible locations are shown on Figure 3-1.

Previous Studies and Documents

The following list summarizes the studies and documents referenced for this evaluation:

- 2005 Urban Water Management Plan for City of Santa Maria, Public Review Draft (CH2MHill, February 2007)
- 2005 Santa Barbara County Groundwater Report (Santa Barbara County Public Works, Water Resources Department, March 2006)
- Water Resources of the Arroyo Grande Nipomo Mesa Area (DWR Southern District, 2002)
- Stipulation of the Santa Maria Groundwater Litigation (June 30, 2005)
- Statement of Decision Regarding Trial Phase V of the Santa Maria Groundwater Litigation (Jan. 08, 2007)
- Nipomo Mesa Groundwater Resource Capacity Study (SS Papadopulos, March 2004)



Santa Maria Groundwater Basin

The Santa Maria Groundwater Basin (Basin) is composed of three management areas as described in the Santa Maria Groundwater Litigation proceedings. The three management areas are: (1) Northern Cities Management Area; (2) Nipomo Mesa Management Area (NMMA); and (3) Santa Maria Valley Management Area (SMVMA). The proposed well sites are all located within the Santa Maria Valley Management Area.

It is uncertain whether implementation of this alternative will provide a "new" supply to the NCSD, or if it will merely intercept the existing inflow of groundwater from the SMVMA to the NMMA (SAIC, pers. comm., 2007). The hydrogeologic interaction between NMMA and the SMVMA is currently not well defined. According to the 2005 Santa Barbara County Groundwater Report, these separate management areas appear to have limited interaction. However, the 2002 DWR study notes that groundwater flow from the SMVMA to the NMMA may occur and is dependent on groundwater elevation and hydraulic gradients. That report further estimated inflow to the NMMA from the SMVMA to be between 1,200 and 5,100 AFY in 1995. Current information regarding groundwater elevations and/or hydraulic gradients across the study area is needed to help assess the net effect to the NMMA water budget of pumping groundwater from the proposed well sites.

Of perhaps greater concern is the very real likelihood that extracting groundwater at the locations proposed would lower groundwater elevations, thereby reducing the hydraulic gradient between the SMVMA and the NMMA (SAIC, 2007). If such a reduction in gradient were to occur, the effect would be to reduce the quantity of groundwater flowing from SMVMA to NMMA, and by extension, could also reduce the movement of groundwater from NMMA to the Northern Cities Management Area. These changes in flow between aquifers would likely be prohibited under the pending adjudication.

These considerations, that pumping groundwater from near the Santa Maria River will result in no net gain to the District, *and* that significant institutional and legal obstacles would oppose such pumping, could be considered "fatal flaws" for this alternative.

Supply

Note that the Santa Maria Groundwater Adjudication has not come to final judgment. Therefore, the quantities of groundwater available to the City of Santa Maria summarized below should be considered preliminary estimates.

<u>Local Groundwater Basin Water.</u> The City of Santa Marias's UWMP identifies the city's current and projected groundwater supply at 12,795 AFY. This supply is based on appropriative rights to native yield from the Santa Maria Groundwater Basin as defined in the Stipulation. The Court's Statement of

Decision Regarding Phase 5 of the Trial indicates the City has established prescriptive rights to 5,100 AFY of basin water. Based on personal communication with Mr. Jim Markman (Special Counsel to NCSD) the safe yield based on prescriptive rights is approximately 500-700 AFY within the study area.

<u>Twitchell Water</u>. Twitchell Reservoir releases are controlled to maximize recharge of the groundwater basin through percolation along the Santa Maria River bed. The Santa Maria Groundwater Stipulation identifies the Twitchell Yield to be 32,000 AFY of "Developed Water," and allocates 14,300 AFY to the City of Santa Maria.

<u>Return Flows from SWP</u>. The June 30, 2005 Stipulation of the Santa Maria Groundwater Litigation defines "Return Flows" as "Groundwater derived from use and recharge within the Basin of water delivered through State Water Project facilities."

The City of Santa Maria's SWP Table A Amount is 16,200 AFY with an additional 1,620 AFY of drought buffer through its contract with CCWA. According to the Stipulation, the City of Santa Maria is entitled to recapture 65% of its SWP water used in the basin. The City's 2005 Draft UWMP¹ projects that its purchase of SWP water will remain steady at 13,706 AFY until the year 2030. Consequently, its "Return Flows" are also projected to remain steady at 8,909 AFY.

Thus, the City of Santa Maria has rights to return flows and local basin water equaling 9,409 to 9,609 AFY. Including Twitchell water raises the amount to between 23,709 and 23,909 AFY. Considering that the City plans to increase groundwater use to only 6,858 AFY in the year 2030, it appears sufficient water is available to meet NCSD needs.

The NCSD could acquire rights for up to 3,000 AFY of SWP return flows and prescriptive rights from the City. A place-of-use modification to the Twitchell Reservoir operating license (discussed later) could be used to secure up to 6,300 AFY of Twitchell water.

Quality

Only limited groundwater quality data is available within the study area along the Santa Maria River. Data from a Cuyama Lane Water Company well located just north of the proposed Hutton Well Site is summarized in Table 10-1. The single sample shows a specific conductance value of 530 umhos/cm, a value that would typically correspond with a TDS value of 340 ppm. (This is considered a relatively "soft" water.). It is also expected that nitrate will be an issue within the subject part of the Santa Maria Valley.

As indicated above, the City benefits from a portion of its discharged effluent in the form of SWP return flows recaptured from the commingled groundwater. As shown in Table 10-1, TDS measured in

¹ Table 3-1, Current and Planned Water Supplies for City of Santa Maria



purchased SWP water varies between 97 ppm and 358 ppm for the years 2005 and 2006. TDS from the City of Santa Maria's wells is higher, ranging from 650 ppm to 1300 ppm. TDS levels in the water from the proposed wells are expected to be somewhere between these levels, because the City is importing softer water to the groundwater basin.

Additional investigation of groundwater quality is recommended. The construction of test wells would greatly improve the knowledge of the groundwater quality in the areas in question at the depths to be considered.

Because the makeup of groundwater strata within the Santa Maria River is not well defined, predicting the depths to river underflow² and native groundwater as well as the required well depth to intercept both supplies is difficult without site specific field exploration. The average depth to groundwater is 281 feet, with a range of 16 feet to 1,220 feet (DWR, 2002.) It is anticipated that construction of a well that intercepts groundwater from the underlying aquifer will also likely benefit from deep percolation of Twitchell water along the Santa Maria River bed in addition to SWP return flows.

Groundwater extracted from the proposed well sites may be a "commingled" mix of Twitchell water, SWP return flows, and possibly native groundwater. Therefore water quality at the proposed well sites may be influenced by all supplies of groundwater within the Basin. Prior to utilizing groundwater pumped from the Santa Maria Valley, the NCSD will need to further investigate groundwater quality within the vicinity of the proposed well sites. Also, due to the proximity of the Bonita and Hutton well sites to the river, applicability of the Surface Water Treatment Rule (SWTR) at these sites will need to be confirmed as discussed under *Regulatory Constraints*.

It is anticipated the NCSD may need to disinfect and filter the water. Filtration of extracted groundwater would only be necessary if the water was deemed to be under the influence of surface water, or if there was chemical contamination that would require treatment (such as arsenic or exceedance of a secondary MCL). In addition, the District must ensure compliance with the drinking water standards for disinfection byproducts (DBPs) and ensure maintenance of a disinfectant residual.

Reliability

The City of Santa Maria's current water supply is derived, in part, from the groundwater supplies being considered in this analysis. The City of Santa Maria considers its water supply (including SWP water and associated return flows, Twitchell water, & native groundwater) to be 100 percent reliable through the year 2030. Reliability from SWP return flows is essentially the same as that of SWP water. See Section 4 for a discussion of SWP water reliability.

² Underflow is assumed to consist of Twitchell water and elements of SWP return flows



Obtaining Santa Maria Valley groundwater in any one year is reasonably reliable due to the large storage volume available, and because over long periods, annual rainfall totals are occasionally extremely high and therefore the likelihood of replacing groundwater pumpage in excess of the native yield is high (SAIC, 2007).

With regards to the reliability of the use of this groundwater by NCSD, it should be understood that the City's groundwater production has been significantly curtailed since receiving its first SWP water deliveries in 1997. Groundwater currently represents approximately 9% of its water supply, with a projected increase in the use of its groundwater to as much as 6,858 AFY in the year 2030.

Winter floodwaters captured annually at Twitchell Reservoir have been released into the Santa Maria River in all but three years since the implementation of the project in 1960. Therefore, Santa Maria River underflow provides a reasonable reliability to the annual supply for any one year (SAIC, 2007).

Required Facilities

Based on this constraints analysis, the following facilities will be required to provide supplemental groundwater from the proposed well sites:

- Collector well field (approximately 4 wells for 3,000 AFY, 8 wells for 6,300 AFY);
- Water treatment to filter and disinfect "surface" water (at the Bonita and Hutton sites only possibly not required at Oso Flaco Lake Road site);
- Storage;
- Transmission pipeline from proposed well site to existing NCSD distribution system at Tefft
 - o Hutton Site: 4.3 miles of pipe; or
 - o Bonita Site: 3.9 miles of pipe; or
 - Oso Flaco Lake Road Site: 5.3 miles of pipe
- Interconnection to existing 16-inch NCSD pipeline at Tefft

A schematic map of the Project is shown in Figure 3-1.

Collector Well Field Options

Siting of the well field was considered at three sites: (1) Bonita and; (2) Hutton Road; (3) Oso Flaco Lake Road.

The <u>Bonita Site</u> is located on a 0.5-Acre site owned by NCSD in the Santa Maria Valley³. This site is immediately north of the San Luis Obispo/Santa Barbara County line near the northern Santa Maria

³ NCSD owns an undeveloped well on this property (APN: 092-231-016).



River boundary. NCSD currently shares an easement with the adjacent SWP Coastal Branch pipeline to Riverside Road, however, it doesn't currently use this easement.

The <u>Hutton Road Site</u> is proposed to be located between the southernmost end of Hutton Road and the northern bank of the Santa Maria River. The <u>Oso Flaco Lake Road Site</u> is proposed to be located along Oso Flaco Lake Road just west of the intersection with Division Street. Neither of these sites is currently owned by NCSD.

Treatment System

The proximity of both the Bonita and Hutton Sites to the Santa Maria River requires consideration of the CDHS Surface Water Treatment Rule (SWTR). Based on a review of CDHS's Criteria for Evaluation of Ground Water Sources as discussed under *Regulatory Constraints*, it is assumed that complete treatment under the SWTR will be required at these well sites, but may not be required at the Oso Flaco Lake Road site.

Pipeline and Connection Location

The WIP Preliminary Engineering Memorandum (Boyle 2006) recommended the point of connection for supplemental water to be at Tefft and Oakglen. This same point of connection is recommended for this constraints analysis. In order to minimize lifecycle cost and pressure increases to NCSD's distribution system this connection point would require the installation of an 18-inch pipeline.

Implementation Schedule

It is estimated approximately 4 to 6 years will be required to fully implement this project as described below:

- Negotiations and agreements for transfer of water rights: 1 to 2 years
- Installation of test wells and evaluation water quality: 1 year (concurrent with negotiation)
- Project design: 1 to 2 years and
- Procurement of permits: 2 years⁴ (Padre, 2007) (concurrent with negotiation and design)
- Project construction: 1 to 2 years

Constraints

Institutional:

Institutional constraints for the proposed project are identified as follows:

⁴ Per Padre Associates Environmental and Permitting Constraints Analysis



- NCSD should consider the final Judgment in the Santa Maria Groundwater Litigation (pending) prior to pursuing this alternative.
- The City of Santa Maria must be willing to sell a portion of their groundwater pumping rights to NCSD. The District will need to initiate negotiations with the City of Santa Maria and the Santa Maria Valley Water Conservation District (SMVWCD), the agency which owns and operates Twitchell Reservoir.
- NCSD must acquire property for the proposed well sites. NCSD must also acquire necessary
 easements for transmission pipelines.
- Attempting to acquire transfer of Twitchell Yield from any of the Twitchell Participants may require NCSD to financially participate in sediment removal from the reservoir. The Reservoir's useful life is questionable because sediment is filling at a rate higher than initially expected.
- SMVWCD has expressed concerns regarding the District withdrawing water from the proposed wells. They consider that water part of their Twitchell Reservoir release and part of their groundwater recharge flow. SMVWCD's AB3030 Groundwater Management Plan prohibits export of water from the basin.

Legal:

Legal constraints are summarized as follows:

- Extracting groundwater at the locations proposed may lower groundwater elevations, thereby reducing the quantity of groundwater flowing from SMVMA to NMMA, and also reducing the movement of groundwater from NMMA to the Northern Cities Management Area. This change would likely be prohibited by the Basin Adjudication.
- The Phase V Statement of Decision confirms the ability of the SMVWCD to allocate Twitchell Reservoir Yield in the manner provided in the Stipulation. Therefore, NCSD will need to enter into agreements with both the SMVWCD and the City of Santa Maria to acquire a transfer of Twitchell Yield. Furthermore, a memorandum of agreement summarizing each transfer must be filed with the Court and provided to the Twitchell Management Authority in accordance with the Stipulation.
- NCSD will need to carefully structure the transfer of water rights at either of the three proposed well site properties in order to protect the water rights of the overlying users.
- NCSD should avoid a "term" in its agreement if it pursues return flows. Instead, the District should pursue an agreement with the City of Santa Maria that gives NCSD the right to pump return flows so long as the City takes State Water.
- The City of Santa Maria has the right to install a new well in the SMVMA, but any well that NCSD installs outside the NMMA will require adjudication. Any transfer of water from the SMVMA to the NMMA will required adjudication.

Regulatory:

- Twitchell Reservoir is operated under a State Water Resources Control Board license with
 restrictions on purpose (municipal / industrial) & place of use (within boundaries of Santa Maria
 Valley Water Conservation District). Use by NCSD may violate place of use restrictions without
 a permit amendment. Therefore, a place-of-use modification for Twitchell Reservoir will
 probably be required.
- The proximity of the Bonita and Hutton Sites to the Santa Maria River requires consideration of the CDHS Surface Water Treatment Rule (SWTR). Due to the proximity of both wells to the river, an evaluation is expected to show the source to be "Groundwater Under the Direct Influence" (GWUDI) of surface water, and that complete treatment under the SWTR may be required at both well sites. The Oso Flaco Road site is not expected to be categorized as a GWUDI source.
- Environmental review under CEQA must be initiated and completed for development of either of the well sites, and for the construction of the pipeline and storage facilities.
- Permits from the pertinent regulatory agencies must be secured prior to construction of any of
 the proposed facilities, including a discretionary development permit by the County of San Luis
 Obispo, permits from the USACE, RWQCB, and CDFG for any pipeline creek crossings, and a
 Caltrans encroachment permit for pipeline crossings at Highway 101, if crossed. NOAA
 Fisheries most likely will not be a key permitting agency under this alternative provided that
 surface water flows within the Santa Maria River are not affected.

Cost:

The estimated annual costs, including debt service on capital costs and O&M, ranged from \$520/af (a 6,300 afy facility with minimal treatment at the Oso Flaco Road site) to \$770/af (a 3,000 afy facility requiring coagulation and filtration at the Bonita site). Assuming a purchase price from Santa Maria of \$1,250/af (the price for treated Santa Maria drinking water contained in the MOU for the Waterline Intertie Project), the total cost would be between \$1,770/af and \$2,020/af, plus costs for purchasing the Hutton or Oso Flaco Road site.

Capacity:

As noted above, withdrawing significant quantities of groundwater from a location near the boundary between the SMVMA and the NMMA is likely to affect the movement of water from the SMVMA into the NMMA. Institutional and legal considerations would likely prevent the District from implementing such a withdrawal.

It may be possible for the NCSD to acquire sufficient groundwater pumping rights to provide the full supplemental water needs of 3,000 and 6,300 AFY from other locations within the SMVMA.

4.0 CCWA, State, or "Other" Water

Introduction

The State Water Project (SWP) is a system of dams, reservoirs, power and pumping plants, canals, and aqueducts that conveys water from Lake Oroville to Southern California. The "Coastal Branch" of the SWP consists of water conveyance facilities built by the California Department of Water Resources (DWR) and regional distribution and treatment facilities constructed by the Central Coast Water Authority (CCWA).

Coastal Branch Phase I was completed in 1968. Phase II of the Coastal Branch was completed in 1997 and brings SWP water to San Luis Obispo and Santa Barbara Counties. Key facilities include the 43-MGD Polonio Pass Water Treatment Plant (PPWTP), approximately 143 miles of pipeline, and associated pumping plants and storage tanks. Individual components of the Coastal Branch were built by either the DWR or CCWA. However, CCWA is responsible for operating and maintaining the Polonio Pass Water Treatment Plant and all of the downstream Coastal Branch facilities.

The CCWA was established in 1991 and is presently composed of eight members, all of which are public agencies. Each vote on the CCWA Board of Directors is weighted in proportion to the entity's SWP Table A Amount contained in its original Water Service Agreement. (Although certain agencies subsequently amended their SWP Table A Amounts, their voting percentages remained unchanged.) (CCWA, 2007)

CCWA is a SWP contractor through Santa Barbara Flood Control and Water Conservation District (SBCFC & WCD). San Luis Obispo County Flood Control and Water Conservation District (SLOCFC & WCD) is also a SWP contractor. SWP contractors may request a maximum amount of water each year – the contractual "Table A" amount.

The SWP allocates deliveries in any year among its contractors based on "amounts" shown in Table A of the SWP contracts. However, full delivery of these "Table A Amounts" is not guaranteed. As noted in a DWR study of SWP delivery reliability:

Table A is used to define each contractor's portion of the available water supply that DWR will allocate and deliver to that contractor. The Table A amounts in any particular contract, accordingly, should not be read as a guarantee of that amount but rather as the tool in an allocation process that defines an individual contractor's "slice of the pie." (DWR, 2006)

Therefore, for the remainder of this report we will use the term "Table A Amount" to indicate a numerical value that is used to allocate deliveries among SMP contractors.

During years when the SWP is unable to deliver all of its Table A Amounts, deliveries are cut back to a percentage of each contractor's Table A Amount. Many SWP contractors have established SWP Table A Amounts in excess of their planned deliveries to act as "drought buffers." For example, The City of

Santa Maria's SWP Table A Amount is 16,200 AFY, plus a 10% drought buffer. Therefore, in a year when the SWP restricts deliveries to 75% of Table A Amounts, the City would receive 82.5% (75% + 7.5%) of its 16,200 AFY.

During those years that availability of SWP water exceeds project participants' demand, project participants can store drought buffer water (and unused Table A Amounts) either directly into a groundwater basin or on an in-lieu basis (i.e., by taking delivery of the drought buffer and reducing groundwater pumping by an equal amount). During dry years when availability of SWP water is less than CCWA project participants' demand, stored drought buffer water (and stored Table A Amount water) can be used to augment SWP deliveries. (CCWA, 2007)

The State "Turnback Pool," is an internal SWP mechanism that pools unused SWP supplies early in the year for purchase by other SWP contractors at a set price. The turnback pool mechanism is only for one-year sales of water. (CCWA, 2007)

Each Santa Barbara County participant in the CCWA project is a water purveyor or user located in Santa Barbara County. Their SWP Table A Amounts are listed below.

Agency	SWP Table A Amount (AFY)
City of Buellton	578
Carpinteria Valley Water District	2,000
Goleta Water District	4,500
City of Guadalupe	550
La Cumbre Mutual Water Company	1,000
Montecito Water District	3,000
Morehart Land Company	200
City of Santa Barbara	3,000
Santa Barbara Research Center	50
City of Santa Maria	16,200
Santa Ynez RWCD, ID#1	2,000
Golden State (formerly "Southern California") Water Co	mpany 500
Vandenberg Air Force Base	5,500
SUBTOTAL	39,078
CCWA 10% Drought Buffer	<u>3,908</u>
SUBTOTAL	42,986
Goleta Water District additional Drought Buffer	<u>2,500</u>
TOTAL Contractual SWP Table A Amount	45,486

Each San Luis Obispo County water purchaser is a water purveyor or user located in San Luis Obispo County which obtained contractual rights from SLO County to receive water from the SWP. Their SWP Table A Amounts are listed below.

Agency	SWP Table A Amount (AFY)
Avila Beach Community Services District	100
Avila Valley Mutual Water Company, Inc.	20
California Men's Colony (State)	400
County of San Luis Obispo C.S.A. No. 16-1 - Shandon	100
County of San Luis Obispo Operations Center and Regional Park	425
City of Morro Bay	1,313
Oceano Community Services District	750
City of Pismo Beach	1,240
San Luis Coastal Unified School District	7
San Miguelito Mutual Water Company	275
San Luis Obispo County Community College District (Cuesta Col	lege) <u>200</u>
SUBTOTAL	4,830
SLO County Drought Buffer	2,640
Annual Turn Back Sales	<u>17,530</u>
TOTAL Contractual SWP Table A Amount	25,000

The Coastal Branch aqueduct and Polonio Pass Water Treatment Plant were designed to deliver and treat the SWP Table A Amounts listed above, disregarding the drought buffers, Goleta's excess SWP Table A Amount, and SLO County's annual turn back sales. Design capacity = 39,078 + 4,830 = 43,908 AFY.

Previous Studies and Documents

The following list summarizes the studies and documents referenced for this evaluation:

- Pipeline System Modeling: Tank 1 to Santa Ynez Pump Facility Definition of Available Extra Capacity (Penfield & Smith, June 2005)
- 2005 Santa Barbara County Groundwater Report (Santa Barbara County Public Works, March 2006)
- The State Water Project Delivery Reliability Report 2005 Final (Department of Water Resources, April 2006)
- 2005 Urban Water Management Plan for Central Coast Water Authority, Draft (CCWA, October 2005)

- CCWA meeting minutes, agendas, and other information available on CCWA website: http://www.ccwa.com/
- Final Urban Water Management Plan for Goleta Water District (URS/GWD, December 2005)
- 2005 Urban Water Management Plan for City of Santa Maria, Public Review Draft (CH2MHill, February 2007)
- Contract Between the State of California Department of Water Resources and SBCFC & WCD for a Water Supply (1963)
- Contract Between the State of California Department of Water Resources and SLOCFC & WCD for a Water Supply (1963)
- American States Water Company and Golden State Water Company Securities and Exchange Commission Form 10-K (Fiscal Year Ending December 31, 2006)

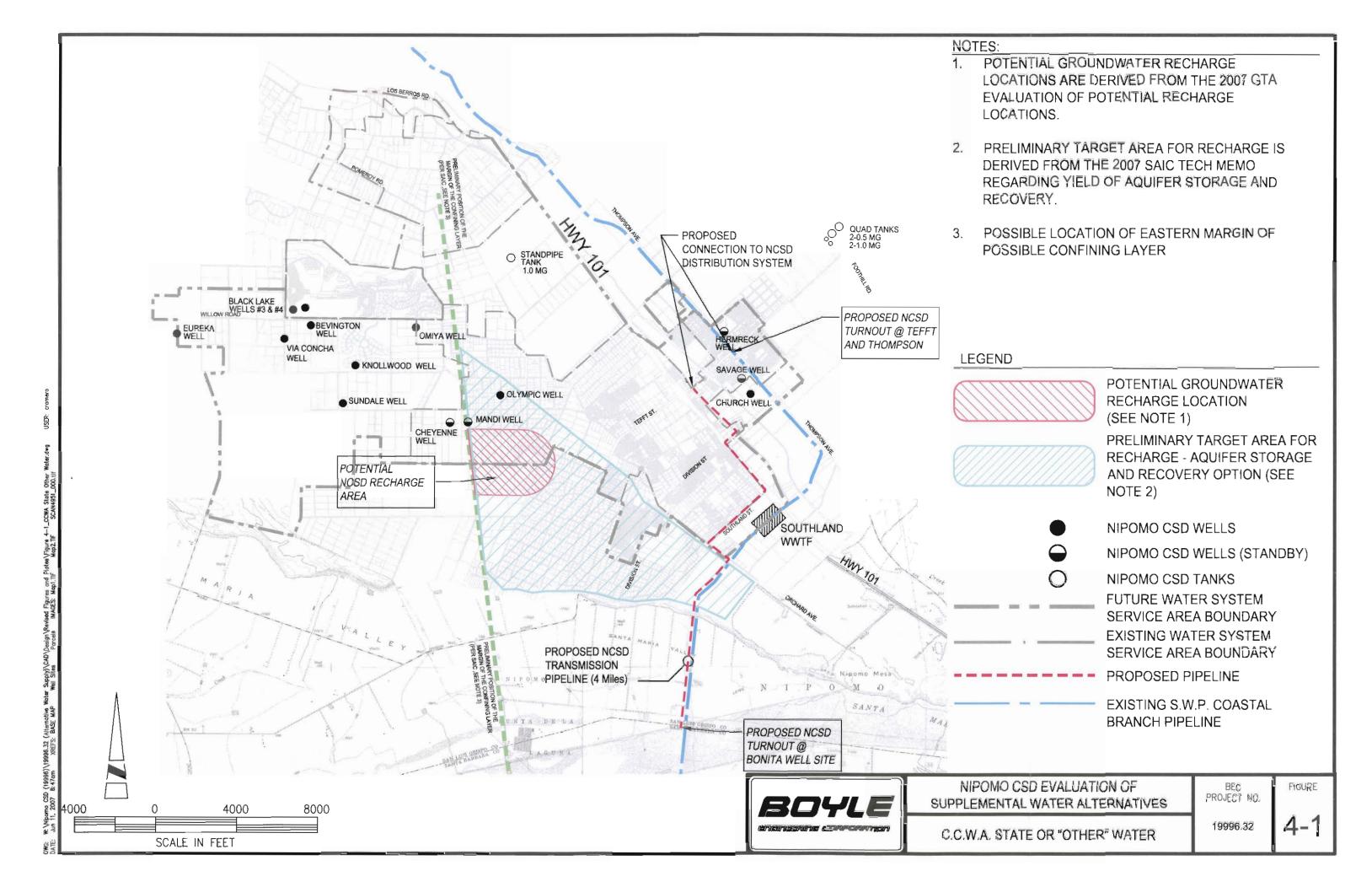
Acquisition Scenarios

This section considers constraints associated with obtaining supplemental water from the Coastal Branch of the SWP by way of the following scenarios:

- (1) Acquiring unused or excess SWP Table A Amount:
 - a. SLOCFC&WCD unused SWP Table A Amount (i.e., the drought buffer or the turn back pool)
 - b. SBCFC & WCD suspended SWP Table A Amount
- (2) Acquiring State water indirectly through purchase from CCWA project participants including:
 - a. Goleta Water District (GWD)
 - b. City of Santa Maria
- (3) Directly participating in the SWP/CCWA:
 - a. Purchasing SWP water as a CCWA Project Participant (outside of Santa Barbara County)
 - b. Purchasing SWP water as a San Luis Obispo County Water Purchaser
- (4) Acquiring "other" water through CCWA project participants including:
 - Purchase Golden State Water Company (GSWC) Natomas CVP entitlement in exchange for SWP water
 - b. Purchase City of Santa Maria water per MOU in exchange for SWP water

Water could be provided to the NCSD via a turnout along the Coastal Branch within the District's boundary. Water would then either be delivered directly to the District water system, or indirectly via aquifer storage and recovery (ASR). A schematic map of the proposed project is shown in Figure 4-1.

This constraints analysis does not consider the use of SWP "Article 21" water. Article 21 water is made available by the SWP during times that abundant water and conveyance capacity is available, typically between January and March of most years. However, use of this water is restricted to the service area of the contractor taking delivery, with one exception: "Article 21 water may be delivered outside the service area of a participating contractor for storage so long as it is later returned for use in the service area." (DWR, 2006) Therefore, while Article 21 water may be available, eventually it would need to be returned, and therefore is not considered a true source of supplemental water.



Supply

This section addresses the constraints associated with the SWP providing either 3,000 acre-feet per year (AFY) or 6,300 AFY under the scenarios listed above. Later sections address constraints associated with delivery and reliability of this supply, as well as institutional, legal, and cost issues.

Scenario 1: Acquiring Unused or Excess SWP Table A Amount

Sufficient supply exists in the form of drought buffer or excess SWP Table A Amount, as shown below:

CCWA 10% Drought Buffer	3,908 AFY
Goleta Water District additional Drought Buffer	2,500
SLO County Drought Buffer	2,640
Annual SLO County Turn Back Sales	<u>17,530</u>
TOTAL Unused or Excess SWP Table A Amount	26,578 AFY

Scenario 2: Purchase Water from CCWA project participants

Clearly, sufficient supply (in the form of existing SWP Table A Amounts) exists to meet the needs noted above. In most cases, a purchase arrangement would need to be made with two or more CCWA participants to provide 3,000 AFY. To provide 6,300 AFY, an arrangement with two or more participants would very likely be required, unless the entire amount can be provided by the City of Santa Maria.

Scenario 3: Direct Participation in the SWP/CCWA

Acquiring a combination of CCWA's 10% drought buffer and GWD's additional drought buffer SWP Table A Amount could provide either 3,000 AFY or 6,300 AFY. Under this scenario the NCSD would become a SWP/CCWA participant through CCWA.

Acquiring a portion of SLO County's annual turn back sales could provide these same amounts. Under this scenario the NCSD would become a SWP/CCWA participant through SLOCFC&WCD.

Scenario 4: Acquiring "Other" Water through CCWA Project Participants

ASWC/GSWC Natomas Entitlement to Central Valley Project Water:

The federally funded and managed "Central Valley Project" may also provide a supply of supplemental water through one of the existing SWP/CCWA participants, under two options described below.

The Golden State Water Company (GSWC) provides water service to Orcutt, Sisquoc, Lake Marie, and Tanglewood areas. American States Water Company (ASWC) is the parent company for GSWC and American States Utility Services (ASUS). ASWC, through its ASUS subsidiary, recently purchased permanent Sacramento River water diversion rights from the Natomas Central Mutual Water Company (Natomas), allowing ASWC to divert up to 5,000 acre-feet of Central Valley Project (CVP) water per year. (ASWC, 2007) Therefore, it may be possible to purchase this 5,000 AFY CVP entitlement from GSWC.

GSWC has also entered into a water transfer agreement with Natomas under which Natomas will supply GSWC with up to 30,000 AFY of water to be used exclusively by GSWC to serve a proposed new service area in Sutter County, California. (ASWC, 2007) In order to provide retail water service to this portion of Sutter County, GSWC has filed for a Certificate of Public Convenience and Necessity with the California Public Utilities Commission (CPUC). Review of this application has been deferred by the CPUC pending completion of an environmental assessment. It may be possible to purchase a portion of this water, and exchange it for some or all of the GSWA CVP entitlement.

City of Santa Maria Water:

The water supply for the City of Santa Maria is 49,710 AFY (CH2MHill, 2007). This supply includes: 13,706 AFY of purchased SWP water; 12,795 AFY of groundwater; 14,300 AFY of Twitchell yield/commingled groundwater; and 8,909 AFY of SWP return flows (i.e., water used for irrigation or other purposes which "returns" via deep percolation to the aquifer.) This supply is greater than projected demands. The city's total projected water demand is estimated at 24,780 AFY in the year 2030, including the 3,000 AFY sold to NCSD and sales to other agencies. Therefore, adequate supply exists for the District to purchase "other" Santa Maria water in exchange for SWP water.

Unused and Excess Capacity for Treatment and Conveyance

Implementation of any of these scenarios requires that the SWP/CCWA treatment and conveyance facilities have sufficient capacity to accommodate proposed deliveries to the NCSD. System capacity will not be an issue under Scenario 2 if the SWP Table A Amount or entitlement is purchased from CCWA participants downstream of NCSD and the delivered volume is equal to the water purveyor's historically delivered SWP Table A Amount. However, system capacity will be an issue if NCSD requests delivery of a drought buffer Table A Amount, an unused Table A Amount, or some other water source, as is the case for the three other scenarios being considered.

The existing treatment and conveyance facilities were designed, constructed, and (in the case of the treatment plant) rated at a <u>contracted capacity</u> equal to the SWP Table A Amounts listed above (neglecting drought buffers, suspended amounts, and undeliverable capacity). Each portion of the system was designed with a small amount of <u>unused capacity</u>. Subsequent experience has shown that

the system is working more efficiently than designed, thereby providing some excess capacity beyond design requirements.

The following table summarizes the contracted, unused, and excess capacity in the existing CCWA treatment and conveyance facilities.

Table 4-1 Capacities of the CCWA Treatment and Conveyance Facilities

Facility	Polonio Pass Water Treatment Plant	Pipeline above Lopez Dam	Pipeline from Lopez Dam to Santa Maria
Contracted Capacity	43,908 AFY	43,908 AFY	39,078 AFY
Unused Capacity	0 AFY (a)	3,908 AFY (b)	3,908 AFY (b)
Excess Capacity	5,000 AFY (d)	5,600 to 9,100 AFY (c)	up to 5,600 AFY (c)

⁽a) CCWA web site shows WWTP design capacity of 43 MGD, giving 44,000 AF in 11 months, a value within the rounding error of contracted capacity.

Quality

The SWP Coastal Branch conveys surface water which is treated to DHS drinking water standards at the Polonio Pass Water Treatment Plant using advanced coagulation, activated carbon filters, chlorine, and chloramines. Algae; taste and odor; and disinfection byproduct formation are potential water quality issues that may affect SWP participants (CCWA, 2005).

Because NCSD currently disinfects its groundwater with free chlorine and the SWP supplemental water uses chloramines, provisions must be made to either convert the SWP water over to free chlorine residual, or convert NCSD groundwater over to chloramine residual (Boyle 2006).

⁽b) Penfield & Smith (2005) analysis using design assumptions.

⁽c) Penfield & Smith (2005) analysis using calibrated model. Pipeline capacities above and below Lopez turnout depend on volume released at Lopez.

⁽d) "CCWA has determined that the treatment capacity at the Polonio Pass Treatment plant is approximately 5,000 AFY greater than its current permitted rating." City of Santa Maria, Urban Water Management Plan (2007) page 3-13.

Reliability

State Water Project

The reliability of State Water Project (SWP) supplemental water will depend on the quantity of water obtained from the SWP (or the CVP), and on the amount of conveyance and treatment capacity obtained from the CCWA.

Being dependent on Northern California hydrological conditions, the SWP is not always able to provide the entire Table "A" amount to all its contractors. In such cases, deliveries are <u>allocated</u> to each contractor based on their Table "A" amount. The probability of receiving SWP deliveries has been estimated in the year 2025, and is summarized in the following figure.

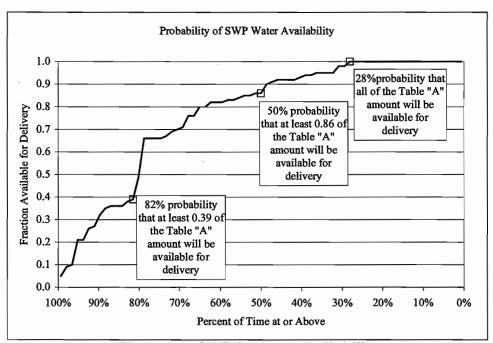


Figure 4-2 SWP Delivery Reliability

Source: The State Water Project Delivery Reliability Report 2005, April 2006.

Predicted SWP water deliveries to San Luis Obispo County participants and CCWA participants in Santa Barbara County are dependent on the reliability of the SWP supply and the available CCWA conveyance and treatment capacity (SAIC, 2007), as summarized below.

Table 4-2 Predicted SWP/CCWA Water Deliveries

	San Luis Obispo County		Santa Barbara County	
Voor Tymo	Available from	Delivered	Available from	Delivered
Year Type	SWP (1)		SWP	
"Wet" Year	24,000 AFY	4,830 AFY (2)	43,500 AFY	39,078 AFY ⁽²⁾
50% Probability	21,000	4,830	38,000	38,000
Long Term Average	19,000	4,830	34,500	34,500
"Dry" Year	16,500	4,830	29,500	29,500

⁽¹⁾ based on full 25,000 AFY Table A Amount held by San Luis Obispo County.

It is evident that the reliability of any supplemental SWP water will depend on its SWP Table A Amount (including drought buffer), and on the contracted portion of the treatment and conveyance capacity within the CCWA.

Central Valley Project

The reliability of water obtained from the Central Valley project via the Natomas Central Mutual Water Company is assumed to be similar to the reliability of CVP water as a whole. The reliability of CVP deliveries is similar to the SWP, as shown below.

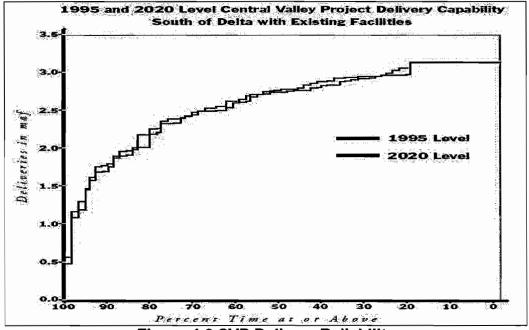


Figure 4-3 CVP Delivery Reliability

Source: California Water Plan, Bulletin 160-98,

⁽²⁾ Limited by pipeline and treatment design capacity, although unused and excess capacity may be available, as discussed above.

It has been estimated that in 2020 during "drought" years (defined as the 1990-91 water years, an event with a recurrence interval of about 20 years, or a 5 percent probability of occurring in any given year) the CVP as a whole will be able to deliver 70% of its historical "average" deliveries (DWR, 1998).

Required Facilities

Two physical options to provide supplemental SWP water within the Nipomo CSD study area were considered in this Constraints Analysis. They are as follows:

- Connect the District water system directly to the SWP Coastal Branch; and
- Provide facilities for aquifer storage and recovery (ASR) of SWP water

For the direct connection option, it is anticipated the supplemental water transmission system may originate from a proposed CCWA turnout near the intersection of Tefft Street and Thompson Road or the Bonita Well Site as shown on Figure 4-1. Depending on the final turnout location and disinfection alternative pursued, water treatment, conveyance, and interconnection facilities will also be required for this option.

Implementation of the ASR option will also require a turnout as identified above. Additionally, percolation and/or injection sites in addition to pumping facilities will also be required. It may be possible to incorporate percolation functions into existing or planned facilities, such as over-irrigation of landscaped areas or seasonal percolation through stormwater detention basins. The feasibility of direct injection would have to be evaluated with test facilities. The main concern would be clogging of the aquifer, thus reducing the aquifer transmissivity, over time due to the high nutrient loading from the excess nitrogen present due to the ammonia content in the chloramines in treated CCWA water. (A more detailed description of this option will be provided in Tech Memorandum No. 2.)

Project Components for Direct Connection:

The following facilities will be required for a direct connection to the SWP Coastal Branch Pipeline:

- Turnout facility (including all required appurtenances) from existing 42-inch SWP pipeline at either Tefft and Thompson or at Bonita Well Site;
- Pipeline extension from turnout to existing NCSD distribution system as follows:
 - Turnout at Tefft and Thompson: 0.5 miles of pipe; or
 - o Turnout at Bonita Well site: 4.2 miles of pipe
- Water treatment/disinfection facilities as follows:
 - Facilities upstream of interconnection to NCSD system to convert SWP water to free chlorine residual; or



- o Facilities at each well to convert NCSD wells to chloramine residual
- Interconnection to existing NCSD distribution system

Project Components for ASR:

The following facilities will be required for using supplemental SWP water in an aquifer storage and recovery program:

- Turnout facility (including all required appurtenances) from existing 42-inch SWP pipeline at either Tefft and Thompson or at Bonita Well Site;
- Pipeline extension from turnout to proposed spreading pond facilities or injection facilities;
- Water treatment facilities (if required) upstream of direct injection facilities;
- Spreading ponds (dimensions and preferred location(s) will be conceptually reviewed in Technical Memorandum No. 2);
 [Assuming a 6 inch per day percolation rate, and adequate time for pond rotation for drying and maintenance, approximately 50 acres of pond would be sufficient to percolate 6,300 AFY (SAIC, 2007). Likewise, 24 acres of pond would be required to infiltrate 3,000 AFY.]
- Recovery well field and/or upgrades to existing wells (expected recovery rates will be conceptually reviewed in TM No. 2); and
- Pipeline extension from recovery well field to interconnection with existing NCSD distribution system (if required)

Implementation Schedule

Assuming the NCSD moves aggressively to obtain agreements with other agencies, it is estimated approximately 4 to 6 years will be required to fully implement this project. This estimate is based on the following:

•	Obtain tentative agreement from providing agency and from CCWA	0.5 to 1.5 years
•	Hold special election to obtain agreement of NCSD rate payers	1.0 to 0.5 years
•	Site specific investigation of feasibility of percolation or direct injection	0.5 to 1.0 years
•	Design, Permitting, and Environmental Review	1.0 to 1.5 years
•	Construction and Start Up	1.0 to 1.5 years

Constraints

This section presents an analysis of constraints to obtaining supplemental water from the SWP (or other sources) through the Coastal Branch aqueduct under the following scenarios:

- Acquire unused or excess SWP Table A Amounts from CCWA or SLOCFC&WCD;
- Acquire State Water indirectly through purchase from CCWA project participants (Goleta Water District or City of Santa Maria);
- Directly participating in the SWP/CCWA as either a project participant contracted through CCWA or a water purchaser contracted through SLOCFC&WCD; or
- Acquire "other" water through CCWA project participants (GSWC/Natomas or City of Santa Maria)

Institutional

Any transfer of permanent entitlement from one state water contractor to another requires more than CCWA approval. A transfer would also require SLO County Board of Supervisors, Santa Barbara County Board of Supervisors, and DWR approvals. Therefore, the opinions of many people and the policy deliberations of many elected officials will need to be addressed. NCSD's desire to not pay past costs may be in conflict with State Water contracts, depending on the specifics. (Ogren, pers. comm.)

There exists competing interest among existing project participants with regards to available unused/excess capacity in SWP/CCWA facilities as well as unused Table A allotments.

- CCWA is interested in acquiring SLOCFC & WCD's unused SWP Table A Amount as additional drought buffer to improve water delivery reliability.
- SLOCFC & WCD has developed a proposed policy regarding transfer/sale of its SWP Excess Entitlement. Policies that may hinder NCSD's bid for some of this water include:
 - Existing local Project Participants have first right to utilize excess entitlement for reliability purposes. NCSD is not currently a contracted Project Participant.
 - o Interested agencies may be required to "buy into" the District's past costs.
- Both CCWA and the City of Santa Maria are interested in SBCFC&WCD's suspended Table A allotment of 12,214 AFY. It is understood CCWA is actively pursuing a possible repurchase of this allotment for reliability purposes.
- California Department of Water Resources owns the Coastal Branch Pipeline from Tank No. 1 to Tank No. 5 on Vandenberg AFB, however, CCWA is responsible for operating and maintaining it. Furthermore, CCWA owns and operates the Polonio Pass Water Treatment Plant at the State's Tank No. 1 site as well as the 42-mile pipeline extension from Vandenberg AFB to Lake Cachuma. Therefore, it is possible that CCWA could block any agreement between NCSD and

existing project participants for SWP or "other" water. This includes the proposed purchase of Natomas entitlement from GSWC.

Reliability

The long-term rate of delivery for any SWP Table A Amount is approximately 76 %. Reliability for CVP water is similar. Therefore, additional SWP Table A Amounts for "drought buffer" would be required to improve the reliability of this proposed supply.

Conveyance and Treatment Capacity

The City of Santa Maria, among others, is interested in acquiring tentative additional treatment capacity at Polonio Pass WTP. This is contingent on CCWA's successful re-rating of the plant's filters.

- The City of Santa Maria is also interested in acquiring the additional 5,000 AFY available for delivery at the City's turnout as identified in the 2005 P&S Capacity Study and the City's UWMP. This is the additional capacity that could be available for existing project participants and/or Nipomo CSD as discussed in the analysis.
- GSWC's entitlement to 30,000 AFY of Natomas water is intended to serve a proposed new service area in Sutter County. GSWC has filed for a Certificate of Public Convenience and Necessity with the California Public Utilities Commission (CPUC) in order to provide retail water service to this area. It is understood that Rob Saperstein of Hatch & Parent (attorney for GSWC) is currently conducting an analysis that may address both the institutional and legal feasibility for procuring this water. Furthermore, delivery of any portion of this water through the SWP pipeline to NCSD will be restricted by limitations in available pipeline capacity and the City of Santa Maria's mutual interest in acquiring the same as discussed above.
- The City of Santa Maria is opposed to providing NCSD exchange water through a connection to the SWP pipeline within District boundaries. This is their "higher quality" surface water used for blending with pumped groundwater.
- Goleta Water District's additional 2,500 AFY of SWP allotment might be available on a "short term" basis when the District's projected or actual supplies exceed its demand and ability to inject groundwater. However, delivery of any portion of this water is also constrained by limitations in available pipeline capacity and the competing interest for the same as discussed above. NCSD must decide if a "term" contract with GWD is acceptable.

Legal:

Following a meeting with NCSD staff and its legal counsel, it is understood that the District desires to avoid: (1) "term" contracts for obtaining water from existing participants; and (2) buying into SWP construction costs. The following legal constraints attempt to summarize the necessary instruments, agreements, and contracts required for obtaining supplemental water from the SWP pipeline.

- A prior voter referendum regarding NCSD involvement in the State Water Project specified that
 the District would not contract with the State DWR for State Project water. Therefore the
 District should require a public vote prior to pursuing any supply option involving CCWA/SWP
 facilities to convey supplemental water to NCSD.
- As previously indicated, Hatch & Parent (attorney for GSWC) is currently conducting an
 analysis that may address the legal requirements for NCSD's procurement of a portion of the
 Natomas water. The legal and contractual terms are currently pending.
- In order to acquire a portion of SBCFC & WCD's suspended 12,214 AFY amount, NCSD will likely need to enter an agreement with both CCWA and the DWR requiring it to pay costs with interest associated with the water.
- NCSD will likely need to enter an agreement with both SLOCFC & WCD and CCWA in order
 to acquire a portion of SLOCFC & WCD's unused SWP Table A Amount. As described in San
 Luis Obispo County's Excess Entitlement Policy, NCSD may be required to "buy into" their past
 costs. Furthermore, since San Luis Obispo County participated in construction of treatment and
 conveyance facilities for only 4,830 AFY, it is assumed NCSD may also be required to "buy
 into" a portion of other project participant's construction costs.
- Because existing CCWA Project Participants are provided with SWP water in accordance with their respective agreements with CCWA, NCSD will likely need to obtain their approval and/or enter an agreement with CCWA for any other scenario considered in this evaluation.

Regulatory

- NCSD will also need to satisfy the requirement of a Title 22 Engineering Report for DHS/RWQCB review if aquifer storage-recovery is pursued.
- The construction of a treatment system, pipelines (including multiple stream crossings), and pumping facilities will require permits from local, state, and federal agencies.

Cost

The estimated annual costs for construction and operation of a turnout, pipeline extension, and treatment facilities for a direct connection, including debt service on capital costs and O&M are \$380/af with a 3,000 afy facility, and \$130/af with a 6,300 afy facility.

Purchase of water from a willing seller will involve an agreement on two cost components: (1) annual costs for CCWA operation, maintenance, and continuing debt service; and (2) buy-in cost for past capital improvement payments made by the seller. For the purpose of this analysis we estimate per acrefoot rates will be similar to those in a recent sale of 400 AFY from Carpinteria Valley Water District. In that sale, annual costs were \$1,500/af and initial buy-in costs ("one time" fee) were \$5,000/af. (CVWD, 2006)

Therefore buy-in cost would be \$15 million for a 3,000 AFY facility and \$31.5 million for a 6,300 AFY facility. Financing these costs over 20 years at 6% would result in annual costs equivalent to \$436/AF, bringing the total cost to \$2,310/AF for a 3,000 AFY facility and \$2,070/AF for a 6,300 AFY facility.

Capacity

There is not enough excess or unused delivery capacity in the CCWA conveyance and treatment facilities, nor are there sufficient excess SWP Table A Amounts available to satisfy the NCSD's need for 3,000 AFY or 6,300 AFY, plus the competing interests for the same water as summarized above under *Institutional Constraints*.

- Assuming full delivery of project participant allotments including drought buffers, the SWP pipeline upstream of the Lopez turnout doesn't have enough extra capacity to convey the full SLOCFC & WCD's unused Table A allotment of 20,170 AFY. According to the 2005 P&S Capacity Study, only 9,100 AFY (13.7 cfs) of additional water can be added to the pipeline between Tank No. 1 and the Lopez Turnout where it would be subsequently removed.
- Assuming full delivery of project participant allotments including drought buffers, the SWP pipeline both upstream and downstream of the Lopez Turnout and serving CCWA participants in Santa Barbara County doesn't have enough extra capacity to convey the full SBCFC & WCD's suspended Table A allotment of 12,214 AFY. According to the 2005 P&S Capacity Study, only 4,700-5,600 AFY of additional water can be added to the pipeline between Tank No. 1 and Santa Maria Valley. This is the additional capacity that could be available for existing project participants and/or Nipomo CSD as discussed in the analysis.
- Assuming full delivery of project participant allotments only (no drought buffers), CCWA's
 Polonio Pass WTP may have only 4,260 AFY⁵ of available capacity at the current plant rating of
 43-MGD. The WTP may have an additional capacity of 5,000 AFY if it is successfully re-rated
 by CCWA.

Available Storage:

It has been estimated that the aquifer underlying the NMMA has available storage on the order of 400,000 AF. However, it is possible that hydrogeology considerations limit the area available for percolation ponds to approximately one-quarter of the 20,000 acres in the NMMA. Percolation of up to 6,300 AF within this area would likely raise the groundwater elevations by 10 feet over the 5,000 acres without consideration for likely lateral flow (SAIC, 2007). Therefore, adequate storage exists for the quantities under consideration.

⁵ This is equivalent to 3,905 AFY on an 11-month basis.



5.0 Desalination of Sea Water/Cooling Water

Introduction

Desalination of seawater or brackish groundwater could provide the District with a reliable source of additional water. Key factors in the implementation of this approach are the source of the saline water, the location where it will be treated, and where the brine is disposed. For this analysis, three distinct combinations of source, treatment, and disposal are examined:

Table 5-1 Desalination Alternatives

Alternative	Water Source	Treatment Location	Brine Disposal
Partner with Nipomo Refinery	Seawater/brackish water from new wells located on Nipomo Refinery land and "used" Nipomo Refinery cooling water	Nipomo Refinery	Additional capacity in existing Nipomo Refinery outfall through desalination of "used" cooling water.
NCSD Owned Facility	New beach wells	South of State Parks land	New ocean outfall or beach injection
Partner with SSLOCSD with Added NCSD Pipeline	New beach wells located in Oceano	Adjacent to SSLOCSD Wastewater Treatment Plant in Oceano	New District-built ocean outfall or beach injection

These alternatives are briefly described below.

Partner with Nipomo Refinery

<References to the "Nipomo Refinery" option are based on earlier investigations and conceptual analysis regarding this option. A more complete constraints analysis is being performed by another consultant to the District. Therefore, if needed, this section may be revised based on the pending report.>

The Nipomo Refinery was built in 1955 and is designed to provide feedstocks for the San Francisco Refinery. Crude oil is transported by pipeline to the refinery, where it is run through the crude distillation units which have a rated input capacity of 44,400 barrels a day. Manufacturing operations are continuous, 24 hours per day, 365 days per year, except for yearly maintenance and repair shutdowns. (CRWQCB, 2002)

The refinery pumps 800-850 gpm of groundwater for cooling water and discharges 300 gpm of blowdown water and other wastewaters to an existing outfall. (Kennedy/Jenks, 2001.) Treatment of this blowdown water is a key component of this water supply alternative.

"Most industrial cooling towers use river water or well water as their source of fresh cooling water. The large mechanical induced-draft or forced-draft cooling towers in industrial plants such as power stations, petroleum oil refineries, petrochemical plants and natural gas processing plants continuously circulate cooling water through heat exchangers and other equipment where the water absorbs heat. That heat is then rejected to the atmosphere by the partial evaporation of the water in cooling towers where upflowing air is contacted with the circulating downflow of water. The loss of evaporated water into the air exhausted to the atmosphere is replaced by "make-up" fresh river water or fresh cooling water. Since the evaporation of pure water is replaced by make-up water containing carbonates and other dissolved salts, a portion of the circulating water is also continuously discarded as "blowdown" water to prevent the excessive build-up of salts in the circulating water." (Beychok, 1967, in Wikipedia)

Another key component of this alternative will be utilization of the existing ocean outfall. All process wastewaters and contaminated storm water are collected and treated in a central wastewater treatment facility. This wastewater treatment facility is designed to treat 575,000 gallons per day (approximately 400 gpm). The final treated wastewater discharge is discharged to the Pacific Ocean through an outfall terminating 1,700 feet offshore and 27 feet deep. The discharge has not caused a violation of water quality standards to date, and based on past monitoring results, degradation of the marine environment has not occurred. (CRWQCB, 2002)

The alternative being evaluated would involve:

- 1. desalination of a portion of the cooling water before it enters the Nipomo Refinery wastewater treatment plant, thereby making additional capacity available in the outfall; or
- 2. desalination of seawater from new beach wells or brackish water from new wells at an undetermined location, and
- 3. disposal of the brine in the existing Nipomo Refinery ocean outfall.

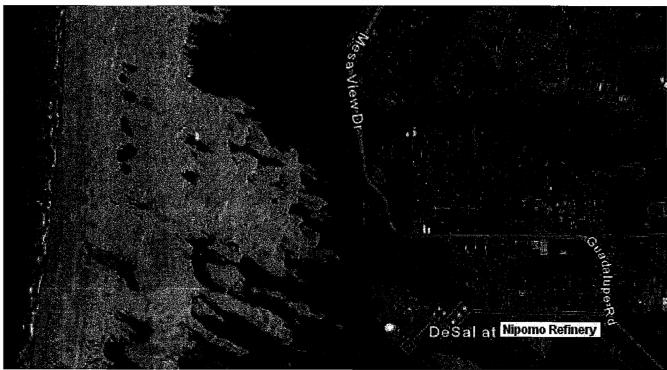


Figure 5-1 Partner with Nipomo Refinery Desalination Alternative

NCSD Owned Facility

This alternative would involve construction of a stand-alone desalination facility, new beach intake and disposal wells, and associated pipelines. For evaluation purposes the desalination plant is assumed to be located on Highway 1 between Oso Flaco road and the Santa Maria River, the intake and brine lines are assumed to pass through the dunes south of State Park lands to the ocean, and the pipeline for the product water runs north up Highway 1 to connect with NCSD pipe network near the Eureka well site. See Figure 5-2.

In the case of an NCSD-owned facility, less environmental impacts, quicker environmental review, and greater likelihood of Coastal Commission approval would be associated with beach wells or other subsurface facilities, rather than direct ocean connections, for both intake and brine disposal. To implement this option the District will need to verify that adequate separation is provided between extraction and injection wells such that the injected brine does not impact the extraction water quality.

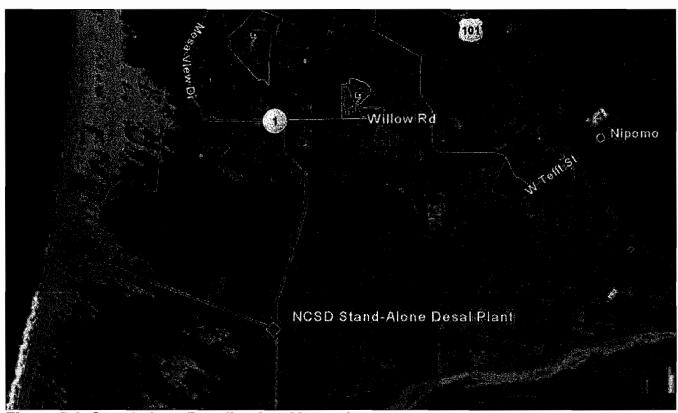


Figure 5-2 Stand-alone Desalination Alternative

Partner with SSLOCSD with Added NCSD Pipeline

This alternative would involve partnering with the cities of Arroyo Grande and Grover Beach, and with the Oceano Community Services District to expand their planned desalination facility at the South San Luis Obispo Community Services District (SSLOCSD) wastewater treatment plant. Unfortunately, it has been reported that the water needs of the SSLOCSD are such that the planned project (for SSLOCSD only) will utilize all the excess capacity in the existing ocean outfall. This lack of excess capacity will require the NCSD to build and permit a new brine disposal facility to accommodate the expanded desalination facility. As noted above, it may be possible to use beach injection to dispose of the brine.

For evaluation purposes it is assumed the pipeline for the product water runs south along Highway 1 to connect with NCSD pipe network near the Eureka well site. See Figure 5-3.

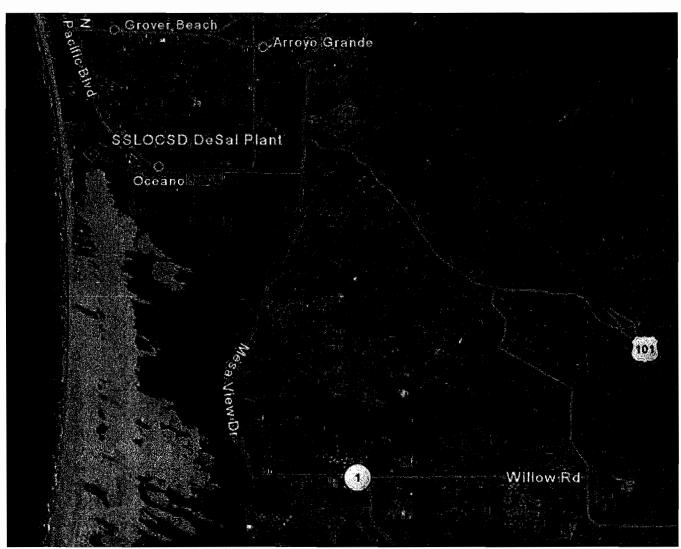


Figure 5-3 Partner with SSLOCSD Desalination Alternative

Previous Studies

Previous studies have been made of the alternatives under consideration, as discussed below.

Partner with Nipomo Refinery - Previous Studies

A 2001 report by Kennedy/Jenks Consultants looked at treating the used blowdown water for re-use as cooling water in the refinery. This additional treatment would reduce Nipomo Refinery need for groundwater by approximately 360 AF/yr. The cost for this source was estimated to be \$2,161 /AF

based on year 2001 capital costs of \$4 million (excluding land purchase) amortized over 20 years at 8% plus \$400,000/year O&M costs.

At the time of this writing (5/9/07) Cannon Associates is preparing a water supply feasibility study utilizing Nipomo Refinery cooling tower effluent, Nipomo Refinery groundwater, brackish/sea water from new NCSD wells, and reverse osmosis treatment. The memo is in draft form, and has not yet been reviewed by Nipomo Community Services District (NCSD).

NCSD Owned Facility – Previous Studies

Boyle is unaware of any previous studies of a proposed NCSD owned seawater desalination facility.

However, numerous studies have been performed regarding construction of seawater desalination facilities for various municipalities and water Districts in California. As of 2004, the California Coastal Commission noted that there were 11 existing seawater desalination facilities on the California coast, with a combined capacity of approximately 3 MGD, or 3,300 afy. At that time, an additional 21 facilities were proposed, with a combined capacity of 240 MGD, or 260,000 afy (CCC, 2004).

Partner with SSLOCSD - Previous Studies

A 2006 report by the Wallace Group looked at the feasibility of desalinating seawater at the South San Luis Obispo County Sanitation District (SSLOCSD) wastewater treatment plant, installing new beach wells for intake and utilizing the existing outfall for brine disposal. Key findings of that report include:

- Approximately 2 MGD (approx 2300 AFY) could be produced.
- Assuming a 50% recovery rate, the projected brine effluent flow rate (2 MGD) would utilize all excess capacity in the existing wastewater treatment plant outfall.
- Capital costs would be \$17.5 million. (December 2005 dollars.)
- Annual O&M costs would be \$4.5 million, assuming energy costs at \$0.15/kwh.
- Assuming a 20-year life cycle and 7% interest, water cost would be \$2,400/afy.

Supply

Desalination using the Pacific Ocean as a source would allow for a virtually unlimited water supply, subject to limits imposed by regulatory agencies. These limits are unknown at this time, but for purposes of this screening analysis, are considered unlikely to restrict the amount of water that could be produced to amounts less than those noted above.

Partner with Nipomo Refinery - Supply

<This section will be completed pending the completion of the study being prepared by Cannon Associates.>

NCSD Owned Facility – Supply

Construction of an NCSD-dedicated facility would allow for a virtually unlimited water supply, subject to limits imposed by regulatory agencies.

Partner with SSLOCSD - Supply

According to the water supply study recently completed for Oceano CSD, the City of Grover Beach, and the City of Arroyo Grande, a desalination facility built at the SSLOCSD WWTP to meet the water needs of these agencies would utilize all excess capacity in the existing wastewater treatment plant outfall. Therefore, existing discharge capacity is a constraint on supply for this alternative. Additional discharge capacity would need to be installed for the NCSD to process the additional product water needed. Additional beach wells or other inlet facilities would need to be installed and intake, conveyance, and discharge facilities would need to be enlarged to accommodate the increased flows foreseen.

Quality

Typical product water recovery rates of 45% are reported for reverse osmosis seawater desalination plants on the California coast. Product water quality for these plants is between 284 and 400 ppm TDS. In addition, the RO process can remove unwanted contaminants, such as trihalomethane-precursors, pesticides, and bacteria (CCC, 2003). If the District chooses brackish water or beach well desalination, the lower TDS should result in higher recovery.

There is concern regarding the quality of cooling water due to the anti-scalant chemicals added. NCSD must be able to demonstrate that these chemicals are nontoxic to humans and can be removed in the treatment process.

Additional constituents of concern in sea water include algal toxins, such as domoic acid, and boron, which is not well removed by RO. RO treated water is also highly corrosive and must include provisions for corrosion control.

Reliability

The reliability of these alternatives is considered very high. Temporary interruptions in service may occur due to power outages or maintenance or repairs to supply and delivery lines, but the source itself – the Pacific Ocean – can be considered a reliable source for the foreseeable future.

Required Facilities

Based on this constraints analysis, the facilities required to obtain seawater or brackish water, treat it, dispose of the waste, and transport the treated water to the NCSD distribution system are listed below for production of 3,000 afy and 6,300 afy.

Table 5-2 Facilities Required for Desalination Alternatives - 3,000 afy

Tuble 0-2 I domines Required for Desamination Attendances 0,000 dry							
Alternative	Intake Structure	Intake Pipeline	Treatment Plant	Delivery Pipeline			
a. Partner with	7 Brackish or	24 inch diameter	3,000 afy	18 inch diameter			
Nipomo	Beach Wells	1 mile	(2.7 MGD)	1.9 miles			
Refinery							
b. NCSD Owned	7 Beach Wells,	24 inch diameter	3,000 afy	18 inch diameter			
Facility	0.9 mgd each	3.8 miles	(2.7 MGD) plus	3.6 miles			
_			3.8 mile 18"				
			discharge line and				
			ocean outfall				
c. Partner with	7 additional Beach	Enlarge planned	Enlarge	18 inch diameter			
SSLOCSD with	Wells, 0.9 mgd	SSLOCSD intake	SSLOCSD facility	7.8 miles			
Added NCSD	each	pipeline	by 2.7 MGD plus				
Pipeline			0.4 mile 18"				
			discharge line and				
			ocean outfall				

Table 5-3 Facilities Required for Desalination Alternatives – 6,300 afy

Alternative	Intake Structure	Intake Pipeline	Treatment Plant	Delivery Pipeline
a. Partner with	15 Brackish or	36 inch diameter	6,300 afy	24 inch diameter
Nipomo	Beach Wells	1 mile	(5.7 MGD)	1.9 miles
Refinery				
b. NCSD Owned	15 Beach Wells,	36 inch diameter	6,300 afy	24 inch diameter
Facility	0.9 mgd each	3.8 miles	(5.7 MGD) plus	3.6 miles
			3.8 mile 24"	
			discharge line and	
			ocean outfall	

c. Partner with	15 additional	Enlarge planned	Enlarge	24 inch diameter
SSLOCSD with	Beach Wells, 0.9	SSLOCSD intake	SSLOCSD facility	7.8 miles
Added NCSD	mgd each	pipeline	by 5.7 MGD plus	
Pipeline			0.4 mile 24"	
			discharge line and	
			ocean outfall	

Implementation Schedule

Given the time needed for cooperation between agencies/facility owners, extensive environmental review, pilot testing, field investigations, design, construction, and startup, it is expected that implementation of any of these alternatives would take between 6½ and 10½ years. This estimate is based on the following:

•	Obtain agreement from cooperating entities	0.5 to 1.5 years
•	Pilot studies of treatment options and Concurrent field investigations of intake/disposal options	1.0 to 1.5 years
•	Design	1.0 to 1.5 years
•	Permitting and environmental review	3.0 to 4.5 years
•	Construction and Start Up	1.0 to 1.5 years

Constraints

Institutional

Institutional constraints for the proposed project are identified as follows:

- If the District decides to partner with SSLOCSD, then the NCSD should promptly notify SSLOCSD (Oceano CSD and the cities of Arroyo Grande and Grover Beach) of its intentions and receive approval from the existing project participants. They would be unlikely to support any actions that would delay their project.
- In the case of an NCSD-owned facility, construction of pipelines across dunes to the ocean may be prevented by the numerous resource agencies that have an interest in preserving the biological resources there, especially if the proposed pipeline crosses agency-owned land.

Regulatory

- District must obtain approval of the Coastal Commission and the State Lands Commission for construction of intake and discharge facilities.
- Environmental review under CEQA must be initiated and/or completed by way of an EIR.
- The desalination treatment must be piloted to assist in the design of the facilities and demonstrate compliance with regulatory standards. Typically, long-term pilots are proposed for desalination projects up to 1 year long to ensure the pretreatment proposed works under all conditions.
- The construction of a treatment system, pipelines (including multiple stream crossings), and pumping facilities will require permits from local, state, and federal agencies.
- The desalted water would also require filtration and disinfection to meet federal and state surface water treatment regulations.
- Under the Nipomo Refinery option, chemicals added to the coolant water must be demonstrated
 to be nontoxic to humans to get DHS approval to use as a domestic source. Pilot testing would
 need to demonstrate that these chemicals are removed via the treatment process.

Legal

If the District decides to partner with either SSLOCSD or the Nipomo Refinery owner, then NCSD must enter into an agreement with either entity to secure deliveries from the new facility.

Cost

The estimated annual cost, including debt service on capital costs and O&M of the three alternatives, at the two pumping rates, is summarized below.

Table 5-4 Probable Costs per acre-foot for each Desalination Alternative

Delivery Rate	a. Partner with Nipomo Refinery	b. NCSD Owned Facility	c. Partner with SSLOCSD with Added NCSD Pipeline
3,000 afy	\$2,500/af	\$2,900/af	\$2,600/af
6,300 afy	\$2,200/af	\$2,400/af	\$2,300/af

6.0 Brackish Agricultural Drainage from Oso Flaco Watershed

Introduction

This section considers the constraints associated with treating shallow ground water or agricultural runoff from Oso Flaco Lake and delivering the treated water to the Nipomo Community Services District (NCSD) distribution system. This alternative may include returning a portion of the treated flow to the watershed. A schematic map of the Project is shown in Figure 6-1.

Setting

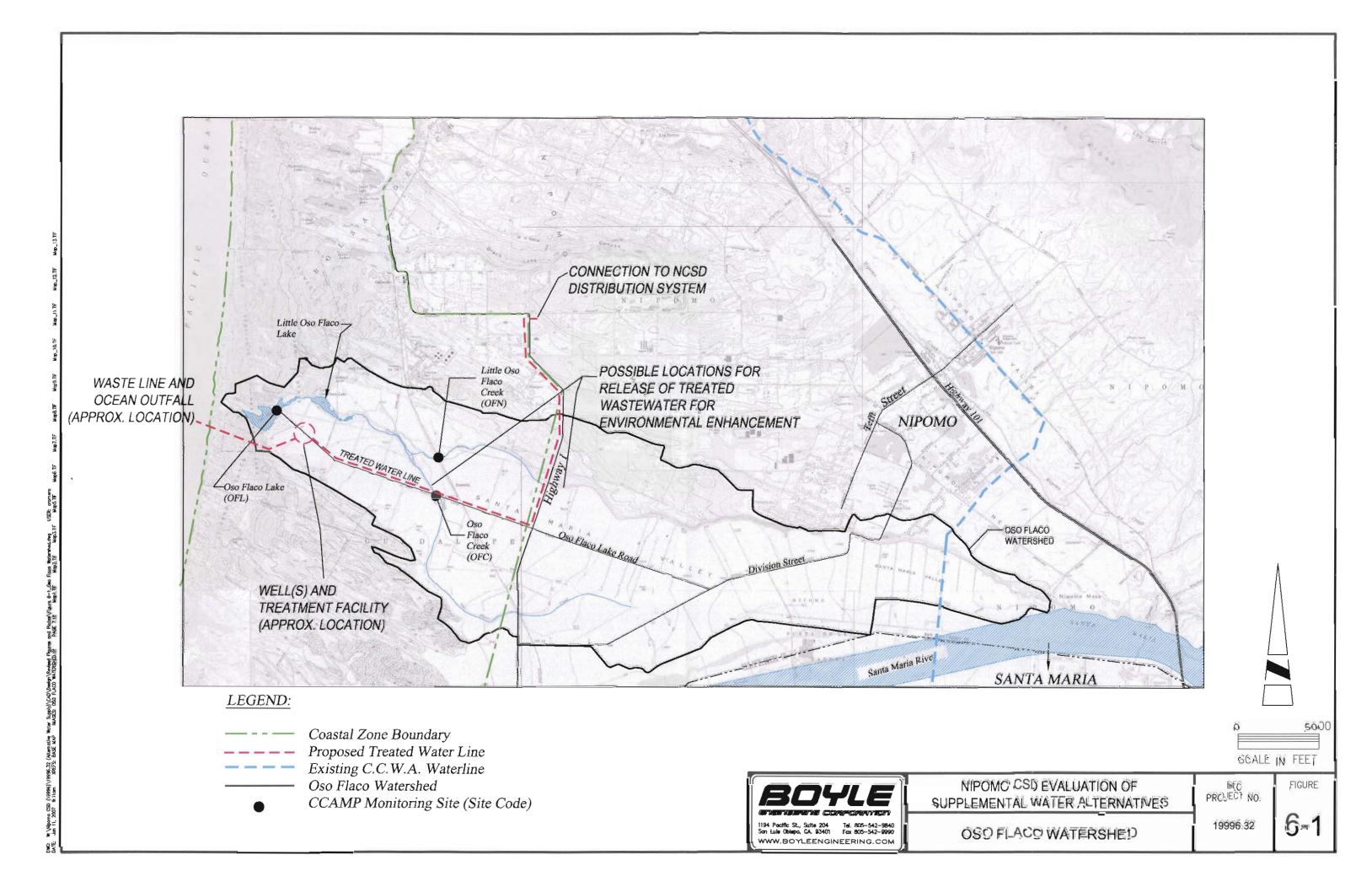
The Oso Flaco Creek Watershed covers approximately 10,370 acres. It is located north of the Santa Maria Estuary in the western portion of the Santa Maria Valley in San Luis Obispo County, California. Land use in the Oso Flaco Watershed is primarily irrigated vegetable row crops. Oso Flaco Creek has become degraded and functions primarily as a drainage channel to receive irrigation tail-water run-off.

The western terminus for the watershed is Oso Flaco Lake, owned by California State Parks. Oso Flaco Creek flows out of the lake and meanders ¼ mile to the Pacific Ocean through active sand dunes. Oso Flaco Lake is the largest of four small freshwater lakes located in the Guadalupe Nipomo Dunes Complex. The freshwater lake occupies a surface area of 82 acres and is classified by the U.S. Fish and Wildlife Service as palustrine emergent wetlands, a valuable habitat for wildlife, and subsequently a resource for many recreational and educational activities. (CRCD, 2004)

Recent Studies

Water quality and associated biological resources in Osos Flaco Lake and its watershed have been recently studied. Pertinent report include:

- Cachuma Resource Conservation District and the Dunes Center. *Draft Nitrate and Sediment Assessment, Oso Flaco Watershed, San Luis Obispo County, California, August 2004.* Report prepared for California Regional Water Quality Control Board, Central Coast Region.
- Central Coast Ambient Monitoring Program (CCAMP). 312 Santa Maria River Hydrologic Unit Draft Report for Sampling Year 2000



Supply

Average rainfall in the watershed is approximately 12 inches per year, occurring primarily between November and April. Storm runoff to Oso Flaco Lake has been estimated to average 1,512 acre-feet per year (AFY) (Lockhart, pers. comm..)

Older wells in the watershed are pumping from depths of 50 to 150 feet. Wells currently being drilled are drawing from 200 to 400 feet of depth. There is also a perched water table west of Highway 1. Oso Flaco and Little Oso Flaco Lakes are surface water bodies hydraulically connected to perched groundwater. (DWR, 2002) Sea water intrusion is apparently not occurring in this watershed, due to the steep gradient of fresh groundwater coming down the valley. (CRCD, 2004)

Oso Flaco Lake and Little Oso Flaco Lake are usually at maximum pool due to the steady flow of agricultural runoff. It has been estimated that 6,371 acres in the watershed are irrigated, primarily with pumped groundwater, and that 17,564 af/yr of water are applied, resulting in 968 AFY of agricultural runoff. Efforts are currently underway to improve irrigation efficiency to both reduce the quantity of water applied and the volume of agricultural runoff. It has been estimated that if 100% of the irrigated area were to adopt sprinkler/drip systems, the annual runoff volume would decrease to 440 AFY. (CRCD, 2004)

According to the estimates noted above, the total amount of water flowing to Oso Flaco Lake is approximately 1,120 acre-feet per year. It appears reasonable to conclude that extracting either 3,000 AFY or 6,300 AFY from the lake or hydraulically-connected shallow aquifer would significantly lower the existing level of the lake. It is reasonable to assume that such extractions would be opposed by the various regulatory agencies that have jurisdiction, and that this may represent a "Fatal Flaw" with this alternative

Quality and Restoration Efforts

The Central Coast Ambient Monitoring Program (CCAMP) is conducted by the Central Coast Regional Water Quality Control Board's to provide a screening level assessment of water quality, based on a variety of chemical, physical and biological indicators. CCAMP monitoring in the Oso Flaco Creek watershed between 2000 and 2002 included conventional water quality, and sediment chemistry and toxicity. California Department of Fish and Game's Toxic Substances Monitoring Program also collected resident fish at Oso Flaco Lake in August 2001.

CCAMP collected data at three locations in the Oso Flaco Creek watershed, and determined that the 3 sites monitored did not support the beneficial uses of contact recreation, municipal water supply, aquatic

life, fish consumption, agricultural use and non-contact recreation. These CCAMP assessments are summarized in Table 6-1. Additional CCAMP data is summarized in Appendix B.

Table 6-1 CCAMP Findings and Beneficial Uses in the Oso Flaco Creek watershed.

Monitoring site	Unsafe to Swim?	Unsafe to drink?	Are aquatic life uses impaired?	fieh?	uses	Are non- contact recreation activities impaired?
Little Oso Flaco Creek at railroad crossing	Yes	Yes	S	-	Yes	Yes
Oso Flaco Creek at Oso Flaco Lake Road	Yes	Yes	Yes	-	Yes	Yes
Oso Flaco Lake at culvert	Yes	Yes	S	Yes	Yes	Yes

(Excerpted from Table 5.1.1b, CCAMP, 2002)

The inability to support these beneficial uses was based on:

- elevated fecal coliform concentrations,
- observed pH > 8.4,
- elevated nitrate concentrations,
- elevated un-ionized ammonia concentrations,
- low dissolved oxygen levels,
- toxicity,
- pesticide residue in fish tissue,
- chlorophyll concentrations,
- algal cover,
- · turbidity, and
- measures of biotic integrity.

Oso Flaco Creek and Oso Flaco Lake were listed on the CWA section 303(d) list of impaired waterbodies (CCRWQCB 2002). Oso Flaco Creek was listed for impairment due to fecal coliform and nitrate, and Oso Flaco Lake was listed for impairment due to nitrate.

Oso Flaco Lake was the only water body in the 2000 assessment area specifically identified in the Basin Plan as not supporting the Municipal Supply beneficial use.

Yes - evidence that a problem exists, No - no evidence that a problem exists, S - some evidence that a problem may exist.

The Regional Board is now in the process of developing total maximum daily loads (TMDLs) for nitrates, fecal coliform, and pesticides. Once approved, these TMDLs will establish 1) an allowable amount of a pollutant to each waterbody, 2) proportional responsibility for controlling the pollutant, 3) numeric indicators of water quality, and 4) implementation to achieve the allowable amount of pollutant loading.

Local growers are working with the Cachuma Resource Conservation District to develop and implement practices to reduce agricultural runoff, nitrate loadings, and sediment loads, and to improve habitat.

Reliability

As part of this alternatives study, Oso Flaco surface water and perched water are being compared to other potential sources. For purposes of comparison, each alternative is evaluated under two design flows: 3,000 acre-feet per year (AFY) and 6,300 AFY.

The surface water in Oso Flaco Lake and its associated perched aquifer receive water from precipitation, agricultural underflow, and agricultural runoff. As noted above, efforts are underway to decrease the amount of applied irrigation and agricultural runoff. As also noted above, a more detailed hydrogeological study of the lake, watershed, and perched aquifer would be needed in order to form an opinion of the reliability of this potential source.

Required Facilities

Water quality in Oso Flaco Lake, Oso Flaco Creek, or shallow groundwater associated with either of these sources dictate that a treatment facility must be built to reduce or remove the following constituents:

- Microorganisms
- Nitrate
- Dissolved solids
- Turbidity
- Sulfate

In addition, elevated levels of the following constituents were found in fish tissue or sediment, or through toxicity identification analyses, and therefore may result in additional treatment requirements:

- Chlorpyrifos
- DDT



- Endrin
- Toxaphene

DHS requirements that this "extremely impaired source" be treated with the "best available technology" limit the options for treatment, as shown below:

Table 6-2 Probable Treatment requirements for Oso Flaco Water Source

Treatment Technology	Coagulation, Filtration & Disinfection ¹	lon Exchange	Reverse Osmosis	Electrodialysis	Granulated Activated Carbon	Packed Tower Aeration
Microorganisms	х	_	х			
Nitrate	_	BAT	BAT	BAT		
Dissolved solids			х			
Turbidity	х		х			
Sulfate			х			
Chlorpyrifos						
DDT						
Endrin					BAT	
Toxaphene					BAT	BAT

BAT = best available technology per USEPA, x = effective treatment, probable requirement

Treatment Option:

One treatment option was investigated as part of this constraints analysis:

- 1. coagulation, filtration and disinfection, followed by
- 2. reverse osmosis, and
- 3. granular activated carbon.

Project Components:

Based on this constraints analysis, the following facilities will be required to obtain water from the Oso Flaco Lake perched aquifer, treat it, dispose of the waste, and transport the treated water to the NCSD distribution system:

- Well Site (purchase land);
- Treatment Plant;

⁽¹⁾ or approved alternative filtration technology

- Subdivide and purchase a site for the wells and the treatment plant;
- o Improvements to electrical grid for required power;
- 2 miles of 18-inch effluent pipeline;
- Ocean outfall; and
- 6 miles of 18-inch pipeline to connect to NCSD distribution system at Eureka well site.

Implementation Schedule

Given the time needed for interagency cooperation, extensive environmental review, design, construction, and startup, it is expected that implementation of any of these alternatives would take between 7 and 10 years. Steps would be similar to the desalination options in the previous section.

Constraints

Institutional

Institutional constraints for the proposed project are identified as follows:

The vast majority of Oso Flaco and Little Oso Flaco Lakes is on land owned by California State Parks. It is expected that State Parks would only support the project if it could be demonstrated to be environmentally <u>beneficial</u> and compatible with current and planned uses of the parkland.

Legal

Oso Flaco drainage is considered a component of the Santa Maria Valley Groundwater Basin, and use of this supply would require approval by all signatory parties to the litigation and subsequent management agreements. This water may be available for development if it drains through Oso Flaco Lake to the ocean and does not recharge the NMMA subbasin. No data or historical documents reviewed define or describe the hydro-geological connectivity of the surface or perched groundwater to the principal production aquifer underlying the NMMA. Additional field investigations would be required to determine the character of hydrological connectivity of the Oso Flaco watershed to the NMMA.

Regulatory

Department of Health Services: For municipal drinking water uses, the California Department of Heath Services (DHS) would probably consider surface water or shallow groundwater from the Oso Flaco watershed an "extremely impaired source" (IES). It would be classified an IES because nitrate and nitrogen concentrations exceed 3 times their MCLs, and because the waters contain a mixture of contaminants of health concern.



The use of this "extremely impaired source" would probably not be approved unless the additional health risk, relative to the use of other available drinking water sources, are known, minimized, and considered acceptable by DHS. DHS policy dictates that an extremely impaired source should not be considered for direct human consumption where alternatives are available. In addition, DHS policy requires that drinking water quality and public health shall be given greater consideration than costs or cost savings when evaluating alternative drinking water sources or treatment processes.

In other words: DHS would approve of this alternative only if it was the best alternative possible, regardless of price.

Before an extremely impaired source can be used for municipal supply the following process must be implemented:

- Determine the extent to which the aquifer or surface water is vulnerable to contaminating activities. (This step has been partially completed through monitoring associated with the CCAMP program.)
- Full characterization of raw water quality. (Additional monitoring would be required.)
- There must be a program in place to control the level of contamination. (At a minimum, best management practices for waste handling and waste reduction would be required.)
- The treatment process must be commensurate with the degree of risk associated with the contaminants present. (As a minimum, treatment would require use of the *best available treatment technology* defined by the EPA. See discussion under Required Facilities.)

<u>California Environmental Quality Act (CEQA).</u> Environmental review under CEQA must be completed for the project. Given the scope of the project, and the potential to impact numerous sensitive resources, it is expected that a full Environmental Impact report (EIR) would be required.

Other Resource Agencies. The construction of a treatment system, ocean outfall, pipelines (including multiple stream crossings), and pumping facilities will require permits from numerous local, state, and federal agencies.

Cost

The estimated annual costs, including debt service on capital costs and O&M, assuming the two delivery rates investigated can be achieved, are \$2,700/af with a 3,000 afy facility, and \$2,300/af with a 6,300 afy facility.

The cost of this project may be partially offset if suitable grants or loans can be arranged. Examples of funding programs that may be applicable include:

California Department of Water Resources (DWR) Local Groundwater Assistance Program:
 Local public agencies with authority to manage groundwater resources can apply for up to



\$250,000 for projects providing groundwater data collection, modeling, monitoring and management studies; monitoring programs and installation of equipment; basin management; and development of information systems

- DWR's Water Desalination Program: Local agencies can apply for grants to support development of local water supplies through brackish water and sea water desalination. Up to \$25 million is available statewide during the current funding cycle.
- DWR's Agriculture & Urban Water Use Efficiency Program: Local agencies, public agencies, incorporated mutual water companies, and tribes can apply for grants to support agricultural and urban water use efficiency implementation projects or studies that carry out the goals of the California Bay Delta Program's Water Use Efficiency Program. Total Program Funds: \$120 million, pending California Department of Finance exemption. Up to \$35 million is available statewide during the 2006/2007 funding cycle.

Capacity

The capacity of this alternative is dependent on the amount of water available from the lake and associated shallow aquifer. Any water removed from this watershed would likely lower water levels in the lakes, with the exception of storm waters that otherwise discharge to the ocean. However, in order to utilize storm water, a retention facility would be required to capture short-term storm events and make these waters available over the following months. If withdrawals are limited to agricultural return flows, production would be less than 968 AFY, possibly decreasing to less that 440 AFY if irrigation conservation measures are universally adopted in the watershed.



7.0 Nacimiento Water Project Extension

Introduction

The NWP is a transmission facility that will convey raw water from Lake Nacimiento to communities in San Luis Obispo County. The San Luis Obispo County Flood Control & Water Conservation District (SLOCFCWCD) is managing the design and construction of this facility. The initial contracted participants are the City of El Paso de Robles, Atascadero Mutual Water Company, Templeton Community Services District, Cayucos County Service Area (CSA 10A), and the City of San Luis Obispo.

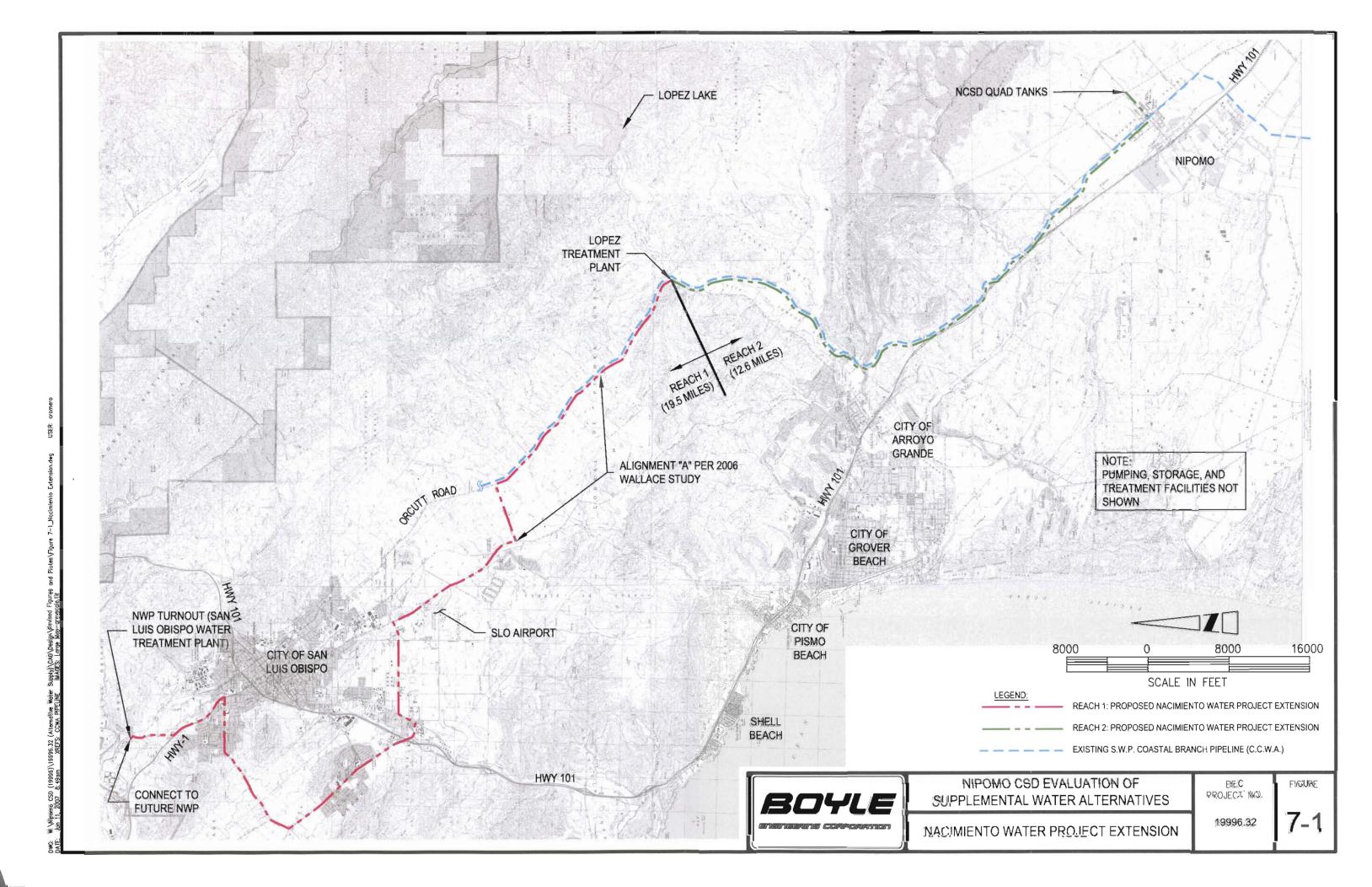
The NWP consists of 45 miles of transmission pipeline ranging in size from 30 to 12 inches in diameter; storage reservoirs; and booster pump stations. The pipeline ends at the City of San Luis Obispo Water Treatment Plant (SLO WTP) turnout.

This section considers the constraints associated with extending the Nacimiento Water Project (NWP) pipeline from the City of SLO Turnout to the Nipomo Community Services District (NCSD) distribution system. A schematic map of the Project is shown in Figure 7-1.

Previous Studies

The following list summarizes the studies and documents referenced in this evaluation:

- Nacimiento Reservoir: Reliability As a Water Source for San Luis Obispo County (Boyle Engineering, October 2002)
- Nacimiento Water Project: Technical Memorandum (TM) 8 Water Quality Investigations for San Luis Obispo County Flood Control & Water Conservation District (SLOCFCWCD) (Black & Veatch, January 2006)
- Supplemental Water Supply Study: Nacimiento Pipeline Extension for City of Arroyo Grande, City of Grover Beach, and Oceano CSD (Wallace Group, January 2006)
- Nacimiento Water Project: Preliminary Design Report (PDR) for SLOCFCWCD (Black & Veatch, in Association with Boyle Engineering, July 2006 FINAL)
- AIWRP Water Supply Evaluation: Nacimiento Treatment Evaluation for City of El Paso de Robles (Boyle Engineering, September 2006)
- Agendas from NWP Commission and Board of Supervisors of the SLOCFCWCD



Supply

The SLOCFCWCD has an annual entitlement of 17,500 acre-feet (AF) within Lake Nacimiento through a 1959 Agreement with Monterey County Water Resources Agency (MCWRA) and is owner of the NWP.

The NWP is designed to convey 15,750 acre-feet per year (AFY) with the remainder of the entitlement set aside for lakeside use. The total delivered entitlement currently under contract is 9,655 AFY. The "Reserved Capacity" (or unsubscribed entitlement) is 6,095 AFY.

Initially the SLOCFCWCD intended to deliver the full Reserved Capacity to the end of the project. In an effort to reduce the construction cost of the NWP, the SLOCFCWCD reduced pipeline size and capacity between Santa Margarita and the City of San Luis Obispo's Turnout. As indicated on the Design Plans for the NWP, the last reach ending at the SLOWTP will be 12-inches in diameter with a current deliverable Reserved Capacity of 2,148 AFY. However, Mr. Hollenbeck indicated the last reach of the NWP could be upgraded to provide up to 3,000 AFY if an interested agency paid for design revisions and were able to sign an agreement with SLO County.

Quality

The NWP will convey raw surface water. Participants will need to treat the water or utilize aquifer storage and recovery. The City of El Paso de Robles plans to construct a surface water treatment plant for NWP water. As discussed in the Water Source Evaluation for the City of Paso Robles (Boyle 2006), the City will treat the raw water, blend it with groundwater, and pump it directly into their distribution system. The City of San Luis Obispo plans to treat its NWP water at its existing water treatment plant located on Stenner Creek Road. TCSD and AMWC plan to use their NWP deliveries for aquifer recharge via spreading ponds.

Nacimiento Water Project PDR identified the following water quality issues that could potentially affect NWP participants:

- Algae;
- Iron and manganese;
- PH, alkalinity, and hardness (corrosion potential);
- Odor;
- Turbidity and color; and
- Disinfection byproduct formation

In order to utilize this water supply, the NCSD will need to filter and disinfect the raw surface water, or develop an aquifer storage and recovery (ASR) system. In addition, the District must ensure compliance with the drinking water standards for disinfection by products (DBPs), ensure maintenance of a disinfectant residual, and address potential corrosion impacts due to the water.

Reliability

The current NWP Delivery Entitlement Contracts provide the initial participants with an annual allocation in Acre-feet (AF) of NWP water, including specified maximum instantaneous flow rates in cubic feet per second (cfs) and maximum allocations for any given month of service. Additionally, the maximum period of delivery for any participant is 11 months in order to allow for routine maintenance of the NWP.

It is understood the City of San Luis Obispo's allocation of 3,380 AFY of NWP water will be delivered at a constant rate for 11 months per year. Similarly, it is understood the current deliverable Reserved Capacity at the SLOWTP pipeline terminus could be delivered at a constant rate for the same 11-month duration. However, as discussed previously in this report, only 2148 AFY will be available for the District.

As indicated in the NWP Preliminary Design Report, backup systems for critical project components (e.g. backup pumps, backup communications) are incorporated into the NWP design to enhance system reliability.

Required Facilities

Two options were evaluated in this Constraints Analysis:

- Participation in a regional project to extend the NWP pipeline to other South County purveyors;
 and
- Transmission of Nacimiento Water to Nipomo CSD, with no additional partners or South County participants.

Regional NWP Participation

A NWP extension to the NCSD service area will likely require participation from other agencies to help offset the expected high capital and NWP "buy-in" costs. The Cities of Arroyo Grande and Grover Beach and Oceano Community Services District jointly evaluated the feasibility of extending the NWP from its terminus at the SLOWTP to the Lopez Water Treatment Plant for distribution as supplemental water to South County Purveyors (2006 Supplemental Water Supply Study, Wallace Group). The 2006 study conducted by the purveyors considered two alternative alignments for the pipeline extension.

Both alternatives utilized the NWP EIR alignment from the SLOWTP to the SLO Airport area⁶ (approximately 9.5 miles). Descriptions of both alternative alignments evaluated by Wallace Group are as follows:

- Alignment A: From SLOWTP to Lopez WTP along Orcutt Road, parallel to the existing State Water Pipeline (17.5 miles total)
- Alignment B: From SLOWTP to Lopez WTP along Orcutt Road, utilizing the planned Plains Oilfield pipeline from Price Canyon, along Highway 227 (18.1 miles total)

Based on a review of this study, the primary assumptions used in Wallace Group's analysis were as follows:

- NWP reserve capacity available for new participants in southern SLO County is 2,100 AFY
- NWP pipe size at SLOWTP is 20-inches inner diameter (I.D.)
- NWP delivered Hydraulic Grade Line (HGL) at SLOWTP turnout is 1295 feet
- Ground Elevation at SLOWTP is 400 feet; Nominal water surface elevation at Lopez Reservoir is 383 feet
- Raw water conveyed by NWP extension will be treated (filtered and disinfected) at the Lopez WTP and conveyed to South County area water purveyors via the Lopez distribution system

Since NWP design had not been completed at the time of the 2006 Wallace Study, the study addressed a range of hydraulic conditions at SLOWTP. The study concluded a 12-inch diameter pipeline would be sufficient to convey approximately 2300 AFY of water along Alignment A given a minimum calculated HGL of approximately 1260-ft at the SLOWTP. A 16-inch diameter pipeline would be required if the available HGL was reduced to 575-ft at the SLOWTP. A booster station would be required for any further reductions in NWP delivered HGL at the SLOWTP turnout. To accommodate this additional flow, the Lopez WTP would need to be expanded and the Lopez Distribution system may need to be upgraded.

Raw water allotted for NCSD could be treated at the Lopez WTP, or conveyed further south to the NCSD service area for treatment and distribution. As shown on Figure 7-1, it may be possible to align the remainder of the pipeline extension from the Lopez WTP to NCSD (approximately 12 miles) parallel to the existing Central Coast Water Authority (CCWA) pipeline and possibly within its easement.

It is anticipated a connection to NCSD's distribution system can be made near the vicinity of Tefft St. and Thompson Rd.; however, the pipeline could be extended to the Quad Tank Site near Foothill Rd. and Tefft St. If treatment is not provided at Lopez Lake, a water treatment facility will be required to filter and disinfect the raw water prior to introduction into the municipal water supply.

⁶ This sub-alternative was previously evaluated as part of the December 2003 Final EIR for the NWP



Sole Ownership of Nacimiento WP Extension from SLO WTP to NCSD Service Area

If this option is pursued, the project alignments and facilities discussed above (except treatment at the Lopez WTP) would still be appropriate. However, the District would bear the full cost for all facilities.

Project Components:

Based on this constraints analysis, the following facilities will be required to extend the NWP pipeline from the SLO WTP to the NCSD distribution system. It is assumed project alignments and components would be similar for either alternative mentioned above:

- Reach 1 (SLOWTP to Lopez WTP): Extension of approximately 92,400 linear feet (17.5 miles) of pipe (Alignment A as identified in 2006 Wallace Study);
- Reach 2 (Lopez WTP to NCSD);
 - o Pipeline extension: 65,000 linear feet (12.3 miles) of pipe;
 - o Connection to existing municipal water system w/possible required upgrades
- Booster pump station(s) and Storage facilities at SLO WTP Turnout, Lopez WTP, and/or Nipomo CSD tie-in; and
- Water treatment plant to filter and disinfect raw NWP water

Implementation Schedule

As of the date this section was written (January 2007), the NWP was nearing 100% design completion and the final bid packages were being prepared for submittal to SLOCFCWCD. The plans and specifications were bid in May 2007 for award sometime later in the year. Additionally, as currently designed, the final reach of the NWP has a deliverable capacity of approximately 2,148 AFY for new South County participants.

As these dates indicate, the project window is rapidly closing for any additional participants. During our January 25, 2007, meeting with Mr. Hollenbeck, he indicated any interested South County participants would need to quickly commit and be able to enter an Agreement with San Luis Obispo County for an entitlement to available NWP water. He also indicated the interested agencies would need to satisfy the CEQA process prior to the County entering an Agreement with them. It is our understanding a Supplemental EIR would need to be initiated and/or Draft completed prior to said Agreement being executed.

With regards to project implementation schedule, the Wallace Study estimated a project timeline of approximately 5 years for Reach 1, from the beginning of agency agreements to completion of construction.

It is estimated approximately five (5) to seven (7) years will be required to fully implement Reach 1 and 2 of this project.

Constraints

Institutional

Institutional constraints for the proposed project are identified as follows:

- NCSD must decide if it wants to further pursue the feasibility of extending the NWP.
- To share costs, the NCSD must quickly mobilize and secure sufficient participation from interested South County communities.
- NCSD must determine its minimum acceptable water volume entitlement for negotiating with SLOCFCWCD and tentative South County Participants. NCSD will not be able to secure the full 3,000 AFY from the NWP extension.
- NCSD must notify SLOCFCWCD of its intentions and receive approval from the existing
 project participants. They would be unlikely to support any actions that would delay their
 project, so it is unlikely they would allow the District to contribute toward design and
 construction of a larger capacity pipeline between Cuesta Tunnel and San Luis Obispo.

Legal

Legal constraints are summarized as follows:

- NCSD and interested South County participants must enter into agreements with SLOCFCWCD
 to secure NWP deliveries. As a condition for executing this agreement, it is understood
 environmental review under CEQA must be initiated and/or completed along the pipeline
 extension corridor by way of a Supplemental EIR.
- As identified in the 2006 Wallace Study, NWP deliveries to South County participants will likely require alteration of the Zone 3 Entitlement Contracts. The existing Lopez Distribution system downstream of the Lopez WTP would probably be utilized for delivery of NWP water. This may delay participation by NCSD's potential project partners.

Regulatory

As indicated above, environmental review under CEQA must be initiated and/or completed along the pipeline extension corridor by way of a Supplemental EIR prior to SLOCFCWCD entering into an agreement with any additional prospective participants.



The construction of a treatment system, storage tanks, pipelines (including multiple stream crossings), and pumping facilities will require permits from local, state, and federal agencies.

The water would also require filtration and disinfection to meet federal and state surface water treatment regulations.

Cost

From the December 14, 2006, Nacimiento Project Commission Agenda Item V.a (Total Project Cost Update-90% Progress Point), the total capital cost for the City of San Luis Obispo is approximately \$80.4M (\$23,800 per AFY capacity). The estimated annual cost, including annual debt and O&M, is approximately \$6.4M to \$7.1M. This results in an overall cost of approximately \$1900-\$2100 per AF, for delivery of 2100 AFY (maximum reserve capacity in pipeline) raw water to the SLO City Turnout.

In addition, the project would require storage, pumping, water treatment, and transmission facilities between the SLO City Turnout and the NCSD distribution system. The project cost for the transmission main (approximately 30 miles) would be over \$1 million per mile, assuming 12-in PVC pipe was installed, for a total of \$30M. At 6% interest, over a 20-year payback period, the pipeline alone would cost over \$1100 per AF for 2100 AFY delivery.

Therefore, the cost of delivery at the SLO City turnout and transmission to the NCSD system would cost \$3000-\$3200 per AF. With supporting facilities (storage, pumping, and filtration), a planning-level cost of over \$4000 per AF may be expected.

WIP would be considerably less expensive at approximately \$2100 per AF (including debt service at 6% over 20 years, operations & maintenance, and purchase price from Santa Maria per the MOU). This is based on the \$26M budget described in the draft WIP Preliminary Engineering Memorandum (Boyle, 2006).

Capacity

In considering the desired water quantity for NCSD of 3,000 AFY, the desired water quantity in the 2006 Supplemental Water Study for 2,300 AFY, and the Reserved Capacity of 2,148 AFY at the NWP terminus, there is currently not enough deliverable capacity at the end of the NWP pipeline to satisfy all needs. However, as described above, Mr. Hollenbeck indicated it might be possible to marginally increase NWP deliverable capacity to new South County participants. It is doubtful the NWP deliverable capacity can be increased to satisfy the total desired water quantity of 5,300 AFY. If the NCSD pursues this alternative water supply, all potential South County participants (including the NCSD) will likely need to compromise and accept smaller water allocations as the available water is proportioned along the various new participants. If NCSD pursues the NWP extension without any additional partners, only 2,148 AFY (of desired 3000 AFY) would be available.



8.0 Recharge of Groundwater with Recycled Water from Southland WWTF

Introduction

Background

The Nipomo Community Services District (NCSD) owns and operates the Southland Wastewater Treatment Facility (WWTF), located just west of Highway 101 in the southern portion of San Luis Obispo County, California. The WWTF provides secondary treatment for a mixture of domestic and industrial wastewater from part of the Nipomo community under Waste Discharge Requirements (WDR) Order No. 95-75. Existing facility components include four aeration ponds, two sludge-drying beds, and eight infiltration basins. The WWTF has a permitted capacity of 900,000 gallons per day based on the maximum monthly demand.

This analysis considers constraints associated with developing a groundwater recharge program within the Nipomo Mesa Management Area (NMMA) involving recharge of the groundwater basin with recycled water from Southland WWTF.

Objective

Groundwater recharge is proposed to provide a means to manage and help stabilize the groundwater basin within the subject area, and is not a true supplemental water supply alternative. The objectives of this alternative include:

- Stabilize and elevate existing groundwater pumping depressions; and
- Prolong useful life of existing NCSD wells.

Previous Studies/Documents

The following list summarizes the studies and documents referenced for this evaluation:

- Technical Memorandum, Yield of Aquifer Storage and Recovery (SAIC, June 2007)
- Southland Wastewater Treatment Facility Master Plan (Boyle Engineering, Draft February 2007)
- Task 25 Screening Evaluation of Potential Recharge Locations of Treated Effluent (Garing Taylor & Associates, January 16, 2007)
- Groundwater in Storage Underneath the Nipomo Mesa Management Area As of April 2006, Draft Technical Memorandum (SAIC, October 11, 2006)
- Urban Water Management Plan 2005 Update (SAIC, January 2006)
- Phase V Stipulation of the Santa Maria Groundwater Litigation (June 30, 2005)
- Nipomo Mesa Groundwater Resource Capacity Study (SS Papadopulos, March 2004)
- Water Resources of the Arroyo Grande Nipomo Mesa Area (DWR Southern District, 2002)
- Final Report: Evaluation of Water Supply Alternatives (Kennedy/Jenks, October 2001)



• Evaluation of Alternative Water Supplies (Bookman-Edmonston, July 1994)

Supply

No Increase in "Supply":

The proposed groundwater recharge alternative is intended to function as a groundwater management program within the subject area of the NMMA. No increase in supply to the District would result because Southland WWTP discharge is assumed to be included in the groundwater budget that has been presented during litigation involving the Santa Maria and Nipomo aquifers. (i.e., WWTP groundwater recharge is already considered as "return flows" to the NMMA.)

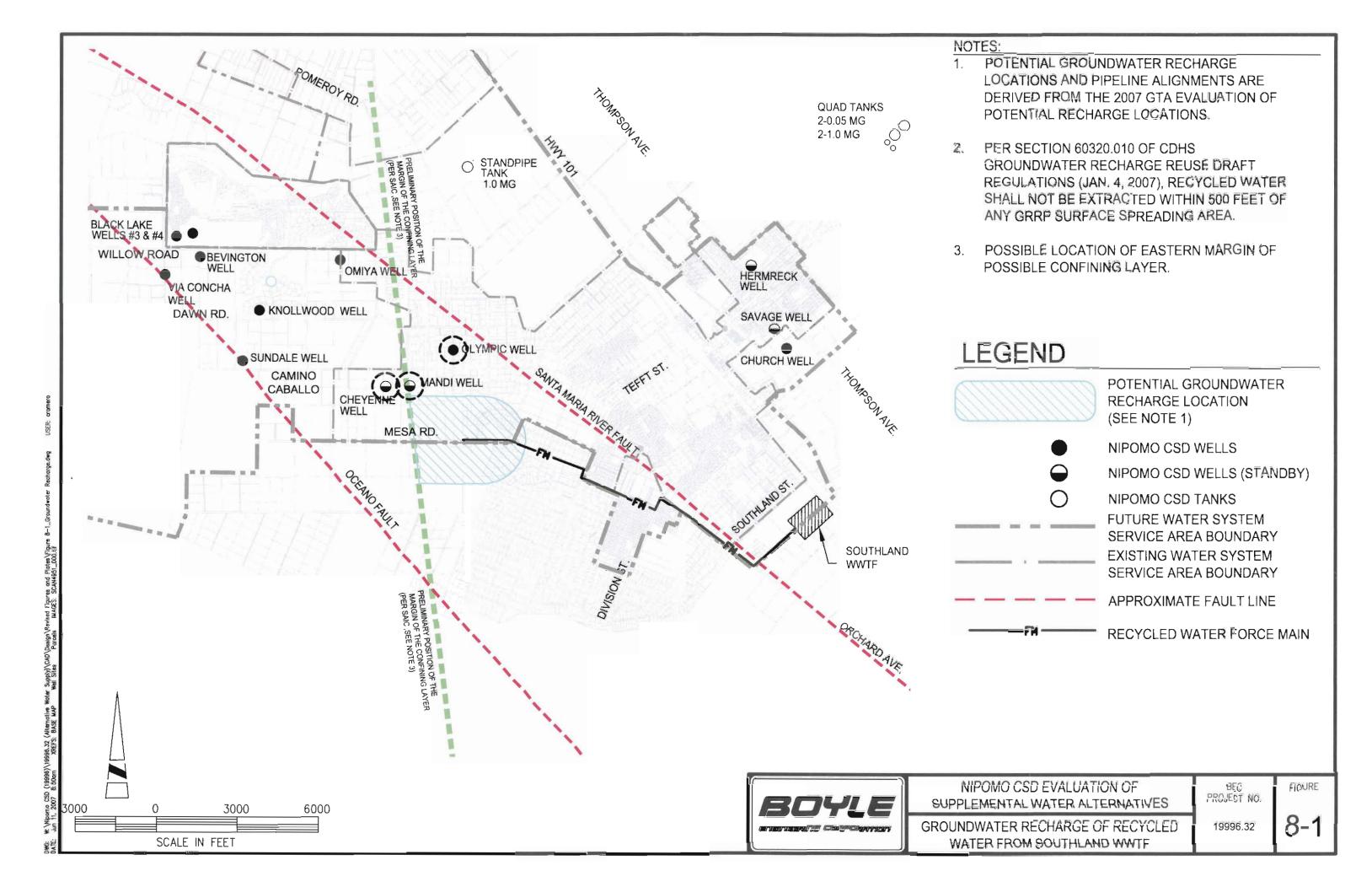
As no new supplemental water will be imported from outside the NMMA, there will be no effect on the overall water balance within the NMMA. However, there may be some benefit to the specific study area, previously described as the depressed groundwater basin within the NMMA bounded by the Oceano and Santa Maria River Faults.

Quantity Available from Southland WWTF:

Average annual flow rates to the Southland WWTP are currently 0.59 MGD, equivalent to approximately 662 acre-feet per year (AFY). These flows are projected to increase to 1,460 AFY (1.3 MGD) in the year 2030. For the purpose of this analysis, it is assumed effluent flows, and therefore flows discharged to the infiltration basins, are equivalent to the existing and projected influent flows.

Hydrogeology:

Review of available data tends to indicate the presence of a low-permeability layer overlying the production aquifer in the western portion of the District. This evidence includes observations of three artesian wells located near the ocean (11N36W12C), anecdotal evidence that Santa Maria River surface flows beyond the Bonita School Road Crossing do not contribute to the underlying principal production aquifer, the existence of and morphology of Black Lake Canyon, and driller reports from District production wells. If additional data and subsequent investigations confirm the presence and extent of this confining layer, then suitable locations for percolation ponds would be limited to an area bounded by the confining layer to the west, Black Lake Canyon to the north, the bluffs to the south, and the Santa Maria River Fault to the east (SAIC, 2007). See Figure 8-1.



Quality

Implementation of this recharge alternative will need to consider and mitigate impacts to groundwater quality. Constituents of concern include salts and nitrogen.

Salt accumulation in the groundwater basin resulting from high dissolved solids in recharged effluent may pose a challenge for this alternative. Total Dissolved Solids (TDS) concentrations in the effluent vary between 980 and 1180 mg/l while TDS in NCSD drinking water is approximately 650 to 675 mg/l. Secondary Maximum Contaminant Levels for TDS are 500 mg/l.

Nitrogen in effluent is also a concern. Nitrate concentrations in District drinking water has averaged between 5.1 and 6.8 mg/l as nitrate during 2005 and 2006, while the Primary MCL for nitrate is 45 mg/l as nitrate, or 10 mg/l as nitrogen. Total Nitrogen in the effluent typically measures at 28-46 mg/l.

Treatment Requirements for Recycled Water from Southland WWTF:

The 2007 Draft Groundwater Recharge Reuse Regulations prepared by CDHS indicate recycled water used for groundwater recharge reuse projects (GRRP) must meet the definition of filtered, disinfected tertiary wastewater. Additionally, the median and maximum total coliform limits are the same as for disinfected tertiary wastewater for unrestricted urban use. The Draft regulations also set forth guidelines for maximum percentage of recycled water and maximum contaminant levels (MCLs) as well as other physical parameters.

It is assumed the requirements and criteria in the draft regulations would be implemented in this reuse project. Because the Southland WWTF currently only provides secondary treatment, treatment plant improvements will be required.

Reliability

Recycled water is considered a reliable water supply. However, its reliability as it pertains to groundwater recharge is contingent on the NCSD's ability to provide and maintain recycled water quality meeting the Draft Groundwater Recharge Reuse Regulations as well as taking additional necessary measures to mitigate salt accumulation in the groundwater basin.

The recharged groundwater will be extracted by existing or new NCSD wells. Therefore, the reliability of the return flows will be approximately the same as the existing groundwater supply. Therefore, its reliability may be hindered by drought conditions within the NMMA and any further development/expansion of the pumping depressions.

Required Facilities

The Southland WWTF Master Plan (Boyle 2007) identified 2 methods for recharge: (1) direct injection with groundwater wells and (2) surface spreading and percolation. The Master Plan indicated the latter option may be preferred because it would allow natural filtration of the percolated wastewater, allowing further biological and filtration treatment. Direct injection is often energy intensive, requiring high capital costs due to the requirement for RO treatment, may present public perception concerns, and may require an additional level of treatment to assure the public that contamination is not a significant risk. For the purposes of this analysis, it is assumed recharge will occur by surface spreading and percolation.

In order to utilize its treated wastewater discharge for groundwater recharge, it is expected the NCSD will upgrade its treatment to provide "Tertiary Recycled Water". This level of treatment will require oxidation, coagulation, filtration and disinfection (Boyle, 2007). The District will also need to provide a potable water source for diluting the recycled water, as required by the Draft CDHS Regulations. In order to convey the recycled water to the recharge facilities/ponds, the NCSD will also need to construct pumping and transmission pipeline facilities.

NCSD selection of recharge sites will need to satisfy the following minimum criteria:

- (1) Soil conductivity must be such that percolation capacity is suitable for desired recharge rate
- (2) Percolation ponds should be located where recharge will increase available water in aquifer (see Hydrogeology discussion above)
- (3) Source of potable diluent water must be available
- (4) Extraction shall not be within 500 feet of recharge facility

Based on a preliminary screening of undeveloped properties within the areas noted (GTA, 2007) the general location of the proposed facilities were selected, and are shown in Figure 8-1. As noted above, additional geological investigations will be required in order to determine the feasibility of recharge with recycled water, and to evaluate the suitability of any particular site for infiltration.

Project Components:

The following facilities will be required to implement this groundwater recharge alternative:

- Upgrades to Southland WWTF to provide disinfected tertiary recycled water, including filtration and disinfection;
- Transmission pipeline and/or connection(s) to existing potable water system to provide diluent water:
- Pumping and transmission pipeline facilities to convey recycled water to recharge facilities;
- Percolation ponds (15 acres would be sufficient to percolate 1,460 AFY, the flow rate projected for the Southland WWTP in 2030); and
- Upgrades to existing water pumping, treatment, and transmission facilities.



Implementation Schedule

It is estimated approximately 2 to 4 years will be required to fully implement this project.

Constraints

Institutional

Institutional constraints for the proposed project are identified as follows:

- Public perception with the use of recycled water for groundwater recharge may be a problem.
- Public perception may be a problem with regards to *locating* a percolation basin or combination percolation/stormwater detention adjacent to or within a residential development.

Legal

The Court would not consider the proposed groundwater recharge as newly "developed" or "salvaged" water because it is assumed to have been included in the groundwater budget presented during litigation, and thereby already counted as "return flows" to the NMMA.



Regulatory – Water Resources

In order to utilize its wastewater discharge for a groundwater recharge reuse project, the NCSD will need to upgrade its treatment facility. NCSD will also need to revise the Waste Discharge Requirements for Southland WWTF to allow reuse of plant effluent for groundwater recharge.

NCSD should conform to the 1994 CDHS Groundwater Recharge Reuse Draft Regulations for its Groundwater recharge reuse project (GRRP). In doing so, NCSD will be required to prepare and submit an engineering report for approval to CDHS and the RWQCB containing a comprehensive investigation and evaluation of the proposed GRRP and other required information and action plans. Following submission of this report, NCSD will be required to administer an industrial pretreatment and pollutant source control program. It is understood CDHS will conduct public hearings for the proposed GRRP prior to making recommendations to the RWQCB regarding permitting.

The construction of an expanded treatment system, pipelines, percolation basins, and pumping facilities will require permits from local and state agencies.

Cost

The probable cost of improvements is approximately \$15 million and includes treatment, conveyance, and percolation facilities. These costs do not include land acquisition. Amortizing this cost over 20 years and including approximately \$30,000 to \$40,000 in annual operational costs brings the total annual cost to between \$1.4 million and \$1.5 million. This alternative recycles between 596 and 1,683 AFY of treated wastewater, but may not produce any "new" return flows. The cost per acre-foot of treated and percolated water is \$870 to \$2,320, depending on the flow rate, plus the cost of land acquisition, if any.

Capacity

The implementation of this alternative will be constrained by the volume of water treated at Southland WWTP, currently equal to approximately 662 acre-feet per year (AFY), projected to increase to 1,460 AFY in the year 2030. Assuming 10% of the influent flow is lost to evaporation, the resulting recycle flows are 596 AFY rising to 1,341 AFY in the year 2030.



9.0 Direct Use of Recycled Water in-lieu of Groundwater Pumping

Introduction

Background

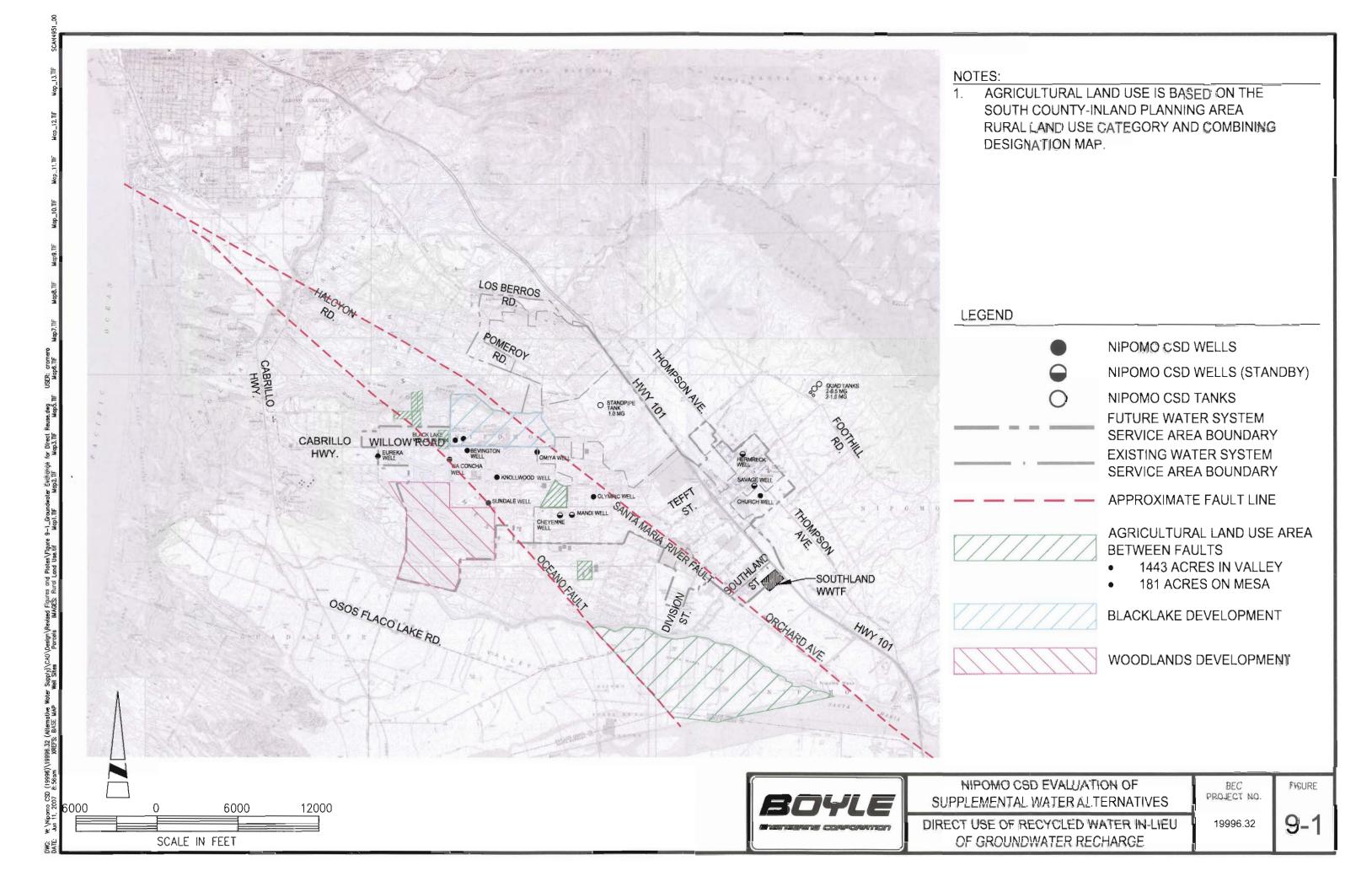
This alternative consists of developing a program involving delivery of recycled water from Southland WWTF to direct use as irrigation in-lieu of groundwater pumping from the principal production aquifer on Nipomo Mesa. This alternative provides for the disposition of effluent from Southland WWTP to locations other than the existing percolation ponds. Additionally, this alternative allows for an increase in operational flexibility of groundwater pumping by reducing the daily pumpage requirements.

Objective

As proposed, this scenario will provide for the transfer of a non-potable water source (reclaimed water from Southland WWTF) to users for direct reuse in irrigation of crops or turfgrass. The net available groundwater made available by this exchange would either be: (1) directly pumped (at the subject wells) and transmitted for use by NCSD; or (2) indirectly extracted by NCSD at existing or new well locations. Therefore, this scenario will effectively function as a groundwater management program and not a true supplemental water alternative.

The objectives of this alternative include:

- Stabilize and elevate existing groundwater pumping depressions; and
- Prolong useful life of existing NCSD wells.



Previous Studies/Documents

The following list summarizes the studies and documents referenced for this evaluation:

- Southland Wastewater Treatment Facility Master Plan (Boyle Engineering, Draft February 2007)
- Groundwater in Storage Underneath the Nipomo Mesa Management Area As of April 2006,
 Draft Technical Memorandum (SAIC, October 11, 2006)
- Nipomo Mesa Current and Projected Demands and Potential for Seawater Intrusion, Draft Technical Memorandum (SAIC, October 24, 2006)
- Urban Water Management Plan 2005 Update (SAIC, January 2006)
- Phase V Stipulation of the Santa Maria Groundwater Litigation (June 30, 2005)
- Nipomo Mesa Groundwater Resource Capacity Study (SS Papadopulos, March 2004)
- Water Resources of the Arroyo Grande Nipomo Mesa Area (DWR Southern District, 2002)
- Final Report: Evaluation of Water Supply Alternatives (Kennedy/Jenks, October 2001)
- Evaluation of Alternative Water Supplies (Bookman-Edmonston, July 1994)

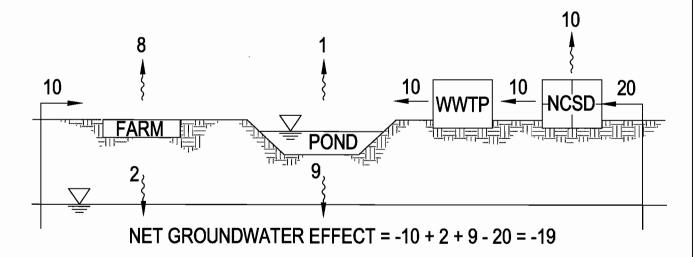
Supply

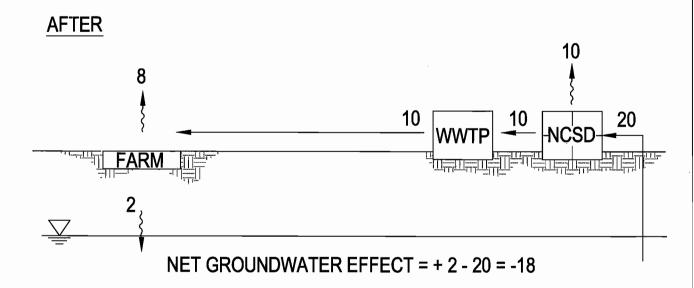
Small Increase in "Supply":

The proposed groundwater exchange alternative is intended to function as a groundwater management program within the subject area of the NMMA. No, or very little, increase in supply to the District would result because the net effect of this type of exchange is much smaller than the volume of water exchanged. Figure 9-2 shows a water balance for a hypothetical exchange of 10 units of water. The assumptions used in this water balance include: (1) 20% of irrigation water returns to the aquifer, while the remainder is lost through evapotransporation or shipped out of the NMMA as agricultural product, (2) approximately half the water demand of the District is used for irrigation with the remainder going to wastewater treatment, and (3) approximately 90% of water applied to the existing Southland WWTP reaches the aquifer, the remainder being lost to evaporation. As shown, the net impact of an exchange of 10 units of water is a net gain of one unit to the underlying aquifer. Small changes in the assumptions would alter this result slightly, but not significantly.



BEFORE





TOTAL GROUNDWATER GAIN = (AFTER - BEFORE) = -18 - (-19) = (+1)



NIPOMO COMMUNITY SERVICES DISTRICT

NET EFFECT OF DIRECT USE OF RECYCLED WATER IN-LIEU OF GROUNDWATER PUMPING

BEC PROJECT NO.

19996.32

9-2

As no new supplemental water will be imported from outside the NMMA, there will be no effect on the overall water balance within the NMMA. However, there may be some benefit to the specific study area, previously described as the depressed groundwater basin within the NMMA if agricultural pumping from this location is decreased.

Quantity Available from Southland WWTF:

Average annual flow rates to the Southland WWTP are currently 0.59 MGD, equivalent to approximately 662 acre-feet per year (AFY). These flows are projected to increase to 1,460 AFY (1.3 MGD) in the year 2030. For the purpose of this analysis, it is assumed effluent flows, and therefore flows discharged to the infiltration basins, are equivalent to the existing and projected influent flows.

Agricultural Demand for Applied Water:

Multiple attempts have been made in previous studies to estimate total demand for applied agricultural irrigation water for varying boundaries within the Nipomo Mesa. The estimated use in 1995 ranges between 1,600 AFY (2002 DWR) and 3,780 AFY (2003 SAIC), while projected use in 2020 ranges from 1,600 AFY (2002 DWR) to 4,410 AFY (2003 SAIC). The variation in these estimates can be explained by differences in the area studied and differences in method and assumptions used.

The range of agricultural demand values was used to develop a recycled water demand duty factor for estimating potential recycled water demand as follows:

- Average of historical and projected applied demands = (1,600 + 4,410 AFY)/2 = 3,005 AFY
- Approximate Agricultural land use in Nipomo Mesa per 2002 DWR study, Table 4 = 1,220 Acres (as of 1995)
- Agricultural irrigation demand duty factor = 3,005 AFY/1,220 Acres ≅ 2.5 feet/year

The potential recycled water demand within the studied area will likely be lower than the total agricultural demand for applied water. Assume 50% of the agricultural users switch to recycled water:

• Recycled water demand duty factor = 50% x 2.5 feet/year = 1.25 ft/year.

This duty factor was then applied to the agricultural zoned parcels within the confines of the study area shown on Figure 9-1:

- Area on Figure 9-1 in agricultural operation = 181 acres
- Estimated recycled water demand within studied area = 1.25 ft/year x 181 acres = 226 AFY.

Landscape Demand for Applied Water:

The Woodlands development plans to use a mixture of treated wastewater and well water to irrigate its golf course and landscaped areas. Total water demand for this mixed water for village landscaping,

business park, golf course, and evaporation from lined ponds is estimated at 824 AFY. The water demand for the development as a whole is estimated to be 1,583 AFY, while the wastewater plant is sized to treat 394 AFY (SLO County, 1998). Therefore, approximately 425 AFY of well water will be mixed with treated wastewater and used for irrigation, and may be available for exchange under this alternative.

The Blacklake development also includes a golf course and residential development, a dedicated wastewater treatment plant, and uses a mixture of treated wastewater and well water to irrigate its golf course and landscaped areas. With a total water demand of 450 AFY, assuming similar rates of wastewater generation and irrigation gives a rough estimate of 130 AFY of well water that is now mixed with treated wastewater for irrigation. This quantity may be available for exchange under this alternative.

Therefore it is estimated that 781 AFY (rounded to 800 AFY for this analysis) would be available for exchange under this alternative.

Quality

The proposed groundwater exchange may have negative impacts to water quality in the local, underlying aquifer due to salt accumulation. The following two criteria were considered in evaluating the quality of water resources proposed for exchange in this alternative:

- Quality of recycled water from Southland WWTF
- Quality of available groundwater for exchange within studied area

Recycled Water from Southland WWTF:

The Southland WWTF provides secondary treatment for wastewater generated within the Nipomo community. Constituents in treated wastewater from the Southland WWTF that may affect recycled water suitability for irrigation of crops or landscape species include salts or "total dissolved solids" (TDS, often estimated by the measurement of electrical conductivity, ECw), sodium adsorption ratio (SAR), bicarbonates, chlorides, and boron. SAR is a measure of sodium hazard and is also used to predict reductions in soil permeability following application. Chlorides, boron, and sodium are ions that can reach toxic concentrations. Different crops vary in their tolerance to these constituents.

Constituents in Southland WWTF effluent with concentrations that may be problematic to crops include:

- Chloride
- Total Nitrogen (excess N may affect production of certain crops)
- TDS



Sodium

Effluent quality data regarding boron, bicarbonates, ECw, and SAR has not been collected. This data would be required to confirm suitability of reclaimed water for irrigation.

Title 22 of the California Code of Regulations (CCR) provides regulations for median and maximum total coliform limits in reclaimed water as well as usage restrictions. These regulations are driven by concerns for public safety and do not address suitability of reclaimed water for irrigation of crops. It is anticipated NCSD will attempt to meet the most stringent requirements in order to provide flexibility for all uses allowed under the Title 22 criteria.

Exchange Groundwater:

It is assumed the exchange groundwater will likely be pumped from existing NCSD wells. Therefore, water quality should be similar to existing groundwater pumped from within the NMMA.

If groundwater were pumped directly from an exchange participant's wells, and if no confining layer were present between the pumped aquifer and the place of application, water quality of the pumped groundwater could be impacted by the percolation of applied recycled water.

Reliability

Recycled Water from Southland WWTF:

Recycled water is considered a reliable water supply. However, its reliability as it pertains to exchange for direct use is contingent on the NCSD's ability to provide and maintain recycled water quality meeting the appropriate standards as well as taking additional necessary measures to mitigate salt accumulation in the groundwater basin.

Exchange Groundwater:

The groundwater will be extracted by existing or new NCSD wells, or by the exchange participant's wells. Therefore, the reliability of the return flows will be approximately the same as the existing groundwater supply. Therefore, its reliability may be hindered by drought conditions within the NMMA and any further development/expansion of the pumping depressions.

Required Facilities

In order to utilize its wastewater discharge as a resource, it is expected the NCSD will attempt to upgrade its treatment to provide Tertiary Recycled Water for Unrestricted Irrigation. As noted above, this level of treatment will require oxidation, coagulation, filtration and disinfection. The NCSD may



also need to consider blending the recycled water with higher quality groundwater in order to reduce TDS and other constituents of concern. In order to convey its recycled water to agricultural users, the NCSD would also need to construct storage, pumping, and transmission pipeline facilities.

Depending on the location(s) of potential agricultural users, the NCSD may also need to construct pumping and transmission facilities to convey pumped groundwater from the subject agricultural sites to interconnect with existing NCSD facilities. It is also possible NCSD may need to upgrade some of its existing water pumping, treatment, and transmission facilities. The extent of required upgrades is currently unknown.

Project Components:

For the purposes of comparison within the scope of this constraints analysis, the following facilities are assumed to be required to implement groundwater exchange of recycled water for agricultural production:

- Upgrades to Southland WWTF to provide Tertiary Recycled Water, including filtration and disinfection;
- Storage facilities at Southland WWTF, booster pump station(s), and transmission pipelines to convey recycled water to agricultural users; and
- Transmission facilities to convey pumped "exchange groundwater" from agricultural sites to NCSD facilities
- Upgrades to existing water pumping, treatment, and transmission facilities.

Implementation Schedule

It is estimated approximately 2 to 4 years will be required to fully implement this project.

Constraints

Institutional

Public perception with the use of recycled water for irrigation of food crops, non-food crops, and recreation areas may reduce the demand for recycled water.

Legal

NCSD will need to identify interested parties and enter into agreements with users.

Assuming 10% of this groundwater exchange is considered *New Developed Water* as defined in the Phase V Settlement Stipulation, NCSD may be required to obtain an order from the Court, quantifying



and allocating the rights to the New Developed Water, before they have the prior right to the New Developed Water.

Regulatory

In order to allow for unrestricted irrigation of crops, NCSD will need to upgrade its treatment to provide Tertiary Recycled Water. This level of treatment meets the most stringent of Title 22 criteria. NCSD will also need to revise the Waste Discharge Requirements for Southland WWTF to allow reuse of plant effluent for unrestricted urban use.

NCSD will need to satisfy the requirement of a Title 22 Engineering Report for DHS/RWQCB review.

The construction of an expanded treatment system, pipelines, percolation basins, and pumping facilities will require permits from local and state agencies.

Cost

The probable cost of improvements is approximately \$19 million and includes treatment and conveyance facilities. Amortizing this cost over 20 years and including approximately \$40,000 in annual operational costs brings the total annual cost to \$1.7 million. This alternative recycles 800 AFY of treated wastewater, but is expected to produce only 80 AFY of "new" return flows. Therefore, the cost per acre-foot of "new" water is \$21,000.

Capacity

Assuming that the Woodlands, Black Lake, and 50% of the agricultural users overlying the groundwater depression were to switch to irrigation with 100% recycled water, the total demand would be approximately 800 AFY. Average annual flow rates to the Southland WWTF are approximately 662 AFY, and are projected to increase to 1,460 AFY in the year 2030. Therefore, adequate supply does not now exist to make full use of this alternative, but is expected to become available within 20 years.

However, as noted above, it is reasonable to assume that for every 10 units of water exchanged, only one additional unit of groundwater would be made available. Therefore, at full capacity of 800 AFY exchange, perhaps as little as 80 AFY of additional water from the NMMA would be available.

10.0 Summary of Water Quality

The following table provides a summary of water quality for some of the alternatives considered. State and national drinking water standards (i.e., Primary and Secondary Maximum Contaminat Levels) are also provided.



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	CDHS	USEPA	ı			l					- 1	Nipomo (Commun	ity Servic	es Dis	trict - T	Town	Santa Ma	aria River	Surface Water @	Cuyam	a Lane Water	·l						1. SLO County Flood Control and Water
	MCL	MCL		ke Nacim		CC			ter (fro	m PPWT	P)2			Division ³					Bull Canyo		Com	npany Well⁵				a Maria			Conservation District Nacimiento Water Project TM 8 Water Quality Investigations -
	<u> </u>			See note Max		Min	2005		Min	2006		Min	2005	T A		2006		N4:	6/1/2			2006		2005			2006		D1 1 177 1 1 0000 D 1 11 1 1 1 1
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Barium (Ba), ppm		2	\vdash	 	+	├ ─ ^⁴ ′¹	1/1998 I				-	0.0223	0.062	0.0419	_	Н	Н			96	\vdash		+-	-	+	+	 	+	Consumer Confidence Report Data - Central
Beryllium, ppm		0.004	${}^{-}$			t	\vdash				\neg	OIGEEG	0.002	10.01.0		М	Н	1		0.028	1		+		-	 	 	 	Coast Water Authority, 2005 & 2006
Cadmium (Cd), ppm		0.005	\vdash	· -		t	 	\Box			\neg		0.0009	0.00046		Н	Н	in sedime	nt (mg/kg)		1	_	+-	 	_	+	 	 	┨
Total Chlorine Residual, ppm						2	3.1	2.5	0.95	3.2	1.8			ļ. —					l (gr.\g				-	 	1	1	 	+	3. NCSD 2005 Town Division Consumer
Chromium, ppm	0.05					lacksquare					\Box	-	0.007	0.0016				in sedime	nt (mg/kg)	21									Confidence Report and NCSD 2006 data fro
Coliforms, Fecal MPN/100mL			l	1		l		_	'	'	_			1 month violation				110	700	378 4/1/2001 _	1	NEG	1		l _			l _	"Waterline Intertie Project - Disinfection Alternatives Evaluation by Boyle Engineerin
Coliforms, Total, MPN/100mL	See	Note 7	0	77,000	38,500			<1	see note		-							2300	50,000	19,620		POS						†	dated November 2006
Copper, ppm	0.45	1.3	┞	├		ـــــ	_	\Box	, i	\rightarrow							Ш	in sedime	nt (mg/kg)	18	\Box	0.96	7/20	004 _		last t	tested i	n 2004	
Cyanide, ppm Fluoride, ppm		4	┢	├	+	-		0.1			0.06		3	0.16	-	Н	Н				╌	-	0.10	0.25	0 22	loct t	l tested in	2005	4. CCAMP website www.ccamp.org, Site
Haloacetic acids (HAA), ppb		60	-	 	1	8.5	24.0		5.8		10.2			0.10	 	Н	Н				╂─┤					11.0			312SBC
Lead, ppm	0.015	0.015																in sedime	nt (mg/kg)	7.1	1	_	-	/2004	_		tested in		1
Mercury, ppb		2										0.02	0.04	0.032	L				nt (mg/kg)				Γ	L					5. San Luis Obispo County Public Health Dept., Environmental Health Services
MTBE, ppm								-					0.00				\Box											I	Division, Lab Report Data
Nickel, ppm Nitrate (as nitrogen), ppm		10	1	 -		\vdash	-			\vdash	-		0.004	 	-	$\vdash\vdash$	$\vdash\vdash$	in sedime 0.05	nt (mg/kg) 0.5		\vdash		-		1			-	
Nitrate (as NO3), ppm		_ ·v	1	 	1	1.8	7.6	4.44			1.6		24.4	6.79	-	11.6	5.1		2.225	-	 		 <2	100	29.3	2.1	99	28.7	6. City of Santa Maria 2005-Final and 2006-
Nitrate+Nitrite (sum of nitrogen), ppm	10							0.51			0.37							0.05	0.7	0.417			Ţ						Draft Consumer Confidence Report
Nitrite (as nitrogen), ppm		1	\vdash			\vdash	\vdash			\Box	\Box						П	0.015	0.05	0.037			\vdash]
Perchlorate, ppb		Note 8	1	-		\vdash	-	\vdash			-		0.004		\vdash	\vdash	ш				\sqcup	0.000	·					1	7. No more than 5% samples total coliform-
Selenium(Se), ppm Thallium, ppm		0.002	\vdash			\vdash	\vdash	\vdash			_		0.004	 - -	\vdash	\vdash	\vdash	in cadima	nt (mg/kg)	0.4	1	0.008					-	+	positive in a month per USEPA standards
Total organic carbon, ppm		0.002	2.8	4.4	4	1.4	4.5	2.4	1.3	2.6	1.8			+	 	Н	Н	iri sediille	nt (mg/kg	0.4	1		 	+	+	+	\vdash	+	8.Perchlorate has a proposed Primary MCL
Trichloroethylene (TCE), ppb	5	5				<u> </u>															1	_	0.82	2.3	1.8	0.66	2.9	1.6	6 ppb
Total trihalomethanes (THM), ppb		80	4 NORMAN	S Selection of the Control of the Co	6 20000000000000	37	72	53	25	47	36		3.1	_								72.0	36.7	65.4	54.2	33.6	65.4	46.1] ****
Secondary Standards Aluminum (Al), ppm		0.05 - 0.2	400000000000000000000000000000000000000			0.05	0.26	0.11		**************************************		-	0.4	0.067	機能器		翻翻	過數學的	No.		1000	表版等 的 數					*************************************		9. California Notification Level as follows:
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Copper, ppm			1.5	0.5	105	L					-							in sedime	nt (mg/kg)	18		0.96	7/20	004 _	-	last t	tested in	n 2004	Vanadium, NL = 50 ppb
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Blue Green Algae, #/mm²			0	232	116	1	\vdash			\vdash			2.7	 		\vdash							+	+			 -	1	umhos/cm = millisiemens per centimeter
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Chromium VI, ppb												-	2.2	0.74	Ĺ											last t		n 2002]
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Magnesium (Mg), ppm Odor, Tons			0	15	8	\vdash	+	12		\vdash	9.5			+	\vdash	\vdash	\vdash	40	102	66 4/1/2001		110	+	-	+-	1	-	+	┨
pH		6.5-8.5				6.7	9	8.1	6.9	8.9	8.2				6.9	7.3	7.2	7.9	8.46	8.232 4/1/2001		7.9	7.3	7.8	7.5	last t	tested in	2005	┨
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11.0 Comparison of Alternatives

In this section each of the seven alternatives under consideration is compared to the Waterline Intertie Project. Separate comparisons are made concerning supply, water quality, reliability, and the time required to implement, as well as institutional, legal, and regulatory constraints.

Each alternative receives a score (1=best; 8=worst). These scores are then combined and a numerical ranking of alternatives is presented.

Supply

Ability to provide 3,000 AFY or 6,300 AFY

	Constraints	Supply	
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Sufficient supply exists.	1
2	CCWA, State, or "Other" Water	Sufficient supply exists.	. 1
3	Desalination of Sea Water/Cooling Water	Sufficient supply exists.	1
4	Brackish Agricultural Drainage from Oso Flaco Watershed	440 to 968 AFY, assumed constrained by ag. return flows.	6
5	Nacimiento Water Project Extension	2,148 AFY	5
6	Recharge of Groundwater with Recycled Water from Southland WWTF	No Increase in Supply	8
7	Groundwater Exchange of Recycled Water for Direct Reuse	No or Very Little Increase in Supply	7
8	Waterline Intertie Project	Sufficient supply exists, with minor improvements to expand to 6,300 AFY	1

Water Quality

	Constraints	Water Quality	-
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Insufficient data available. High TDS and nitrate may be a concern. Proximity to river makes treatment a likely requirement.	4
2	CCWA, State, or "Other" Water	Treated to Municipal Standards. Uses chloramines for disinfection, while District uses chlorine.	1
3	Desalination of Sea Water/Cooling Water	Depends on source. Seawater has history of successful treatment with RO. Cooling water may require additional treatment.	7
4	Brackish Agricultural Drainage from Oso Flaco Watershed	Poor water quality. Does not support "Municipal Water Supply" in Basin Plan.	8
5	Nacimiento Water Project Extension	Raw surface water from Lake Nacimiento	3
6	Recharge of Groundwater with Recycled Water from Southland WWTF	Salt, nitrogen, and other contaminants will require additional treatment upgrade at Southland WWTP	6
7	Groundwater Exchange of Recycled Water for Direct Reuse	Salt, nitrogen, and other contaminants will require additional treatment upgrade at Southland WWTP	5
8	Waterline Intertie Project	Santa Maria disinfects using chloramines. District would need to remove chloramines from new water, or convert existing system to chloramines.	1

Reliability

	Constraints	Reliability	
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Reliability is good.	5
2	CCWA, State, or "Other" Water	Reliability depends on amount of allocation acquired. Long term average delivery = approx. 75% of allocation.	6
3	Desalination of Sea Water/Cooling Water	Reliability is good.	1
4	Brackish Agricultural Drainage from Oso Flaco Watershed	Unknown. More study required.	8
5	Nacimiento Water Project Extension	Reliability is considered good.	6
6	Recharge of Groundwater with Recycled Water from Southland WWTF	Reliability is similar to existing groundwater supply.	3
7	Groundwater Exchange of Recycled Water for Direct Reuse	Reliability is similar to existing groundwater supply.	3
8	Waterline Intertie Project	Reliability is considered good.	1

Implementation Schedule

-	Alternative	Time Required	Score
1	Santa Maria Valley Groundwater	4 to 6 years	4
2	CCWA, State, or "Other" Water	4 to 6 years	4
3	Desalination of Sea Water/Cooling Water	6.5 to 10.5 years	7
4	Brackish Agricultural Drainage from Oso Flaco Watershed	7 to 10 years	8
5	Nacimiento Water Project Extension	5 to 7 years	6
6	Recharge of Groundwater with Recycled Water from Southland WWTF	2 to 4 years	2
7	Groundwater Exchange of Recycled Water for Direct Reuse	2 to 4 years	2
8	Waterline Intertie Project	2 to 3 years	1

Institutional Constraints

	Constraints	Institutional Constraints	
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Need to purchase water rights from SMVMA user.	3
2	CCWA, State, or "Other" Water	Need approval from numerous institutions and voters. May be required to buy into past costs.	5
3	Desalination of Sea Water/Cooling Water	Will require cooperation with participants and/or affected landowners.	2
4	Brackish Agricultural Drainage from Oso Flaco Watershed	Lake is owned by State Parks, who would likely oppose extraction.	6
5	Nacimiento Water Project Extension	Need to act quickly if costs will be shared. FATAL FLAW (Project is out to bid.)	8
6	Recharge of Groundwater with Recycled Water from Southland WWTF	Public perception issues for use of recycled water and siting of percolation ponds.	7
7	Groundwater Exchange of Recycled Water for Direct Reuse	Public perception issues for use of recycled water may block implementation.	4
8	Waterline Intertie Project	MOU with City of Santa Maria is in place.	1

Legal Constraints

	Constraints	Legal Constraints	
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Need to satisfy pending groundwater adjudication. Pumping at boundary may not be possible. FATAL FLAW .	8
2	CCWA, State, or "Other" Water	Will need to hold an election. Will need contracts to purchase water.	7
3	Desalination of Sea Water/Cooling Water	Will require contracts between cooperating participants (if any).	2
4	Brackish Agricultural Drainage from Oso Flaco Watershed	Part of the Santa Maria Valley Management Area, therefore requires approval of all litigants.	6
5	Nacimiento Water Project Extension	Need to execute appropriate contracts.	3
6	Recharge of Groundwater with Recycled Water from Southland WWTF	No "new supply" created.	4
7	Groundwater Exchange of Recycled Water for Direct Reuse	Would need court judgement to use any "new" water created.	5
8	Waterline Intertie Project	(None identified)	1

Regulatory Constraints

	Constraints	Regulatory Constraints	
	Alternative	Notes	Score
1	Santa Maria Valley Groundwater	Use of Twitchell reservoir water will require DWR license modification. DHS will require treatment.	6
2	CCWA, State, or "Other" Water	Treatment will require DHS approval. Minor resource agency oversight expected.	1
3	Desalination of Sea Water/Cooling Water	Coastal Commission, State Lands, and Resource Agencies' concerns will need to be addressed. Cooperating parties will require mutual agreements. DHS/RWCB permits will be required.	8
4	Brackish Agricultural Drainage from Oso Flaco Watershed	DHS would consider this an "Extremely impaired Source." Significant resource agency regulatory involvement expected.	7
5	Nacimiento Water Project Extension	CEQA via Supplemental EIR required. Resource agency permits required for construction. State and federal drinking water regulations would apply to treatment plant.	3
6	Recharge of Groundwater with Recycled Water from Southland WWTF	Requires new WDR for Southland WWTP, increased regulatory burden for recharging groundwater with recycled water, as well as nominal construction permitting.	5
7	Groundwater Exchange of Recycled Water for Direct Reuse	Requires new WDR for Southland WWTP, increased regulatory burden for using recycled water, as well as nominal construction permitting.	4
8	Waterline Intertie Project	State and federal drinking water regulations would apply to disinfection improvements. Resource agency permits required for construction.	1



Numerical Ranking of Alternatives

	Constraints	Summary			
	Alternative	Total Score	Rank	Biggest Obstacle	
1	Santa Maria Valley Groundwater	29	4	FATAL FLAW Need to satisfy adjudication.	
2	CCWA, State, or "Other" Water	24	2	Supply is limited and unreliable. Need significant political and institutional support.	
3	Desalination of Sea Water/Cooling Water	28	3	Permitting from Coastal Commission and other Resource Agencies	
4	Brackish Agricultural Drainage from Oso Flaco Watershed	49	8	Insufficient Supply and Poor Water Quality	
5	Nacimiento Water Project Extension	29	4	FATAL FLAW Project is out to bid.	
6	Recharge of Groundwater with Recycled Water from Southland WWTF	37	7	Not a new source.	
7	Groundwater Exchange of Recycled Water for Direct Reuse	32	6	Insufficient supply.	
8	Waterline Intertie Project	10	1	Capital Cost	

12.0 Conclusions

Comparison of Alternatives

As discussed in previous sections, the following alternatives appear to have "fatal flaws" that would prevent the District from pursuing them as viable, supplemental water sources:

Santa Maria Valley Groundwater – This alternative would likely affect the flow of water between Santa Maria Valley and the NMMA, and would likely be prevented as a result of the adjudication.

Nacimiento Water Project Extension – The Nacimiento Water Project is currently out to bid, and as designed would not deliver the District's desired 3000 AFY. Revisions to the project would cost at least \$4000 per AF for extending the pipeline from City of San Luis Obispo to Nipomo, not including costs to increase the pipeline upstream of San Luis Obispo to expand capacity and deliver 3000 AFY.

Oso Flaco Drainage - Although drainage from Oso Flaco could be treated, and this alternative does not have any "fatal flaws", it is not considered to be a feasible supplemental water alternative due to the poor water quality of the water, inadequate quantity, likelihood of requiring approval from parties in Santa Maria Valley adjudication, and lack of support expected from CDHS.

Groundwater Recharge or Reuse - Groundwater recharge of treated wastewater, and direct reuse of this resource, will not increase the water supply available to the District, but may assist with managing groundwater depressions and with providing a market for treated plant effluent because onsite discharge may no longer be desired at Southland WWTF.

Seawater Desalination - Seawater desalination is expected to take many years for implementation, would be an expensive water supply, and would require many years of studies and negotiation with resource agencies, but would represent the most reliable water supply available to the District. While this may not meet the District's short-term need for water, it is recommended that the District consider desalination in long-term water supply planning. Desalination will be addressed in more detail in Task 3 of this evaluation.

State Water or "Other" Water - Although direct purchase of 3,000 AFY or 6,300 AFY of State Water from the SWP pipeline does not appear to be feasible, due to institutional and legal constraints, acquiring off-peak or excess capacity and storing that water in an aquifer storage-recovery facility may be viable. This alternative will be explored in greater detail in Task 2 of this evaluation, and the evaluation will benefit from an ongoing analysis of the Natomas water exchange (currently being conducted by Hatch & Parent, as mentioned previously).

Summary of Relative Costs

Although detailed cost opinions were not developed in this evaluation, cost is considered one of the primary criteria for determining whether alternatives are feasible. The planning-level \$/AFY costs developed in previous sections, along with notes identifying any unsubstantiated but expected costs, are summarized below.

Table 12-1 Relative Costs per Acre-Foot

	Alternative	Facilities and O&M	Water Purchase	Other	Total
1	Santa Maria Valley Groundwater	\$520 to \$770	\$1,250 ⁽¹⁾	Site purchase at Hutton or Oso Flaco Road	\$1,770 to \$2,020 plus land cost
2	CCWA, State, or "Other" Water	\$130 to \$380	\$1,500 ⁽²⁾	\$436/af (2) refinance past capital costs	\$2,070 to \$2,310
3	Desalination of Sea Water/Cooling Water	\$2,200 to \$2,600	0	Site purchase or lease cost	\$2,200 to \$2,600 plus land cost
4	Brackish Agricultural Drainage from Oso Flaco Watershed	\$2,300 to \$2,700	0	Site purchase or lease cost	\$2,300 to \$2,700 plus land cost
5	Nacimiento Water Project Extension	\$1,100 ⁽³⁾	\$1,900 to \$2,100 ⁽⁴⁾	\$1,000 + for storage, pumping and treatment	\$4,000 or more
6	Recharge of Groundwater with Recycled Water from Southland WWTF	\$1,100 to \$2,320 per AF recycled (No new water supplied)		Site purchase for percolation basins	\$1,100 to \$2,320 plus land cost
7	Groundwater Exchange of Recycled Water for Direct Reuse	\$21,000 (80 AFY new water)			\$21,000
8	Waterline Intertie Project	\$470 to \$850	\$1,250		\$1,720 to \$2,100

⁽¹⁾ Assumed equal to MOU purchase price.

⁽²⁾ Carpinteria sale to PXP (CVWD, 2006).

⁽³⁾ Transmission main only from SLO City turnout.

⁽⁴⁾ Assumed equal to estimated cost for delivery to SLO City turnout.

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Appendix A - Relative Cost Comparison

For comparison purposes at this level of analysis, the following unit costs were used in developing opinions of probable costs. All costs shown include construction costs + "soft costs" (permitting, engineering, construction management) and a contingency.

Description	Unit	Probable Cost per Unit
Capital Costs		
Pipe Lines - no paving		
18" PVC Water Main - no paving	mile	\$ 1,490,000
24" PVC Water Main - no paving	mile	\$ 1,610,000
36" PVC Water Main - no paving	mile	\$ 1,840,000
Pipe Lines - with paving		
8" PVC Water Main - with paving	mile	\$ 1,350,000
18" PVC Water Main - with paving	mile	\$ 1,860,000
20" PVC Water Main - with paving	mile	\$ 1,910,000
24" PVC Water Main - with paving	mile	\$ 2,010,000
Pipe Crossings		
Pipe river crossing, trenched installation - 24" diameter pipe	feet	\$ 1,020
Pipe river crossing, HDD installation - 24" diameter pipe	feet	\$ 2,775
Pump Stations		
Pump Station, 2.7 MGD (3,000 AFY)	each	\$ 810,000
Pump Station, 5.7 MGD (6,300 AFY)	each	\$ 1,700,000
Storage		
Tank, Site Improvements and Appurtances	gallon	\$ 2.00
Connections		
Inteconnection Facility, 2.7 MGD	each	\$ 15,000
Inteconnection Facility, 5.7 MGD	each	\$ 30,000
CCWA Turnout	each	\$ 500,000
Intake/Discharge Structures		·
Well, 0.89 MGD	each	\$ 175,000
Ocean Outfall, 2.7 MGD	each	\$ 18,900,000
Ocean Outfall, 5.7 MGD	each	\$ 21,500,000
Percolation Basin improvements (no land cost)	acre	\$ 100,000
Treatment Facilities		
Reverse Osmosis Plant, Stand Alone, 2.7 MGD (3,000 AFY)	each	\$ 15,800,000
Reverse Osmosis Plant, Stand Alone, 5.7 MGD (6,300 AFY)	each	\$ 23,000,000

Description	Unit	Probable Cost per Unit
Enlarge planned 2MGD SSLOCSD facility by 2.7 MGD	LS	\$ 12,000,000
Enlarge planned 2MGD SSLOCSD facility by 5.7 MGD	LS	\$ 18,000,000
Chloramination Facilities at existing NCSD wells	LS	\$ 1,100,000
Clorine Contact Treatment at Southland WWTP	each	\$ 2,319,000
Coag/Filt Plant, 2.7 MGD (1800 gpm) (3,000 AFY)	each	\$ 3,900,000
Coag/Filt Plant, 5.7 MGD (3900 gpm) (6,300 AFY)	each	\$ 7,800,000
O&M Costs		
Electricity	kWh	\$ 0.13
Reverse Osmosis Plant, Stand Alone, 2.7 MGD (3,000 AFY)	acre-feet	\$ 1,200
Reverse Osmosis Plant, Stand Alone, 5.7 MGD (6,300 AFY)	acre-feet	\$ 1,100
Coagulation and Filtration Treatment Cost	acre-feet	\$ 200
Chloramination Treatment Costs	acre-feet	\$ 20

Appendix B – Hydrogeology Constraints Analyses

SAIC, Inc., Technical Memoranda:

June 1, 2007, Yield of State Water Project water for Central Coast Water Authority and San Luis Obispo County

June 1, 2007, Yield of Aquifer Storage and Recovery

June 5, 2007, Santa Maria River Underflow



SCIENCE APPLICATIONS INTERNATIONAL CORPORATION WATER RESOURCES ENGINEERING - CARPINTERIA

1		TECHNICAL MEMORANDUM	
2	TO:	Mike Nunely	
3	FROM:	Brad Newton	-
4 5 6	RE:	Questions 1-6: Yield of State Water Project water for Central Coast Water Authority and San Luis Obispo County, SAIC Project Number: 01-0236-00-9785)
7	DATE:	June 1, 2007	
8	INTROD	OUCTION	À
9 10 11 12 13 14 15 16 17	Corporation supplies to assess, purchase requested Provided deliveries	February 13, 2007, SAIC entered into a contractual agreement with Boyle Engineering ion (Boyle) to provide hydrogeologic services related to evaluating alternative water to Nipomo Community Services District (the District). The District's Board would like as an alternative water supply, the availability of State Water Project (SWP) water for or an exchange to be conveyed through the SWP pipeline. Subsequently, Boyle if SAIC address specific questions contained in a memorandum dated May 9, 2007. It below and in the attachments hereto is a preliminary assessment of SWP water is based on historical hydrology and Table A amounts for the Central Coast Water by (CCWA) and San Luis Obispo County (SLO).	
18	RESULT	s	۲.
19 20	The Project w	e following are the questions Boyle presented regarding the yield of the State Water vater:	ĺ
21 22 23	C	ased on past experience, what is the probability distribution of water available to CCWA? (e.g., "There is an X% probability that during any year available water will exceed YY acre feet.);	7
24	2. H	low much water will be available to CCWA annually on a long-term average basis?;	
25	3. H	low much will be available in "wet" years?;	
26	4. H	Iow much will be available in "dry" years?;	
27	5. Sa	ame questions for the San Luis Obispo County SWP entitlement.	
28 29		e following two sections present the answers to these questions regarding the Central	

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Yield of State Water Project for the Central Coast Water Authority (CCWA)

TO: Boyle Engineering Corporation

RE: Yield of State Water Project water for CCWA and SLO

DATE: May 22, 2007

Page 2 of 2

The CCWA State Water Project Table A amount is 45,486 acre-feet per year (AFY). On a long-term average basis roughly 34,500 AFY of SWP water is available to the CCWA (Table 1). In a "wet" year about 43,500 acre-feet (AF) of SWP water is available and in a "dry" year about 29,500 AF of SWP water is available to the CCWA (Table 1). There is a 50% probability that during any year available SWP water will exceed 38,000 AF (Figure 1).

Yield of State Water Project for San Luis Obispo County (SLO)

The SLO State Water Project Table A amount is 25,000 AFY. On a long-term average basis roughly 19,000 AFY of SWP water is available to SLO (Table 2). In a "wet" year about 24,000 AF of SWP water is available and in a "dry" year about 16,500 AF of SWP water is available to SLO (Table 2). There is a 50% probability that during any year available SWP water will exceed 21,000 AF (Figure 2).

METHODOLOGY

The Table A amounts for the Central Coast Water Authority (45,486 AFY) and San Luis Obispo County (25,000 AFY) are based on the SWP Delivery Reliability Report (DWR, 2005). The hydrologic water year type classification is based on the California Department of Water Resources Sacramento Valley index (DWR, 2005). The simulated delivery as a percentage (Column 3 in Tables 1 and 2) for Water Year 1922 through Water Year 1994 is based on Table B-7 of the SWP Delivery Reliability Report (DWR, 2005). The simulated delivery in acre-feet (Column 4 in Tables 1 and 2) is computed by multiplying the simulated delivery as a percentage (Column 3 in Tables 1 and 2) with the Table A amount of 45,486 AFY for the CCWA and 25,000 AFY for SLO. The long-term average delivery is the average of simulated deliveries (as a percentage) over the period from Water Year 1922 through Water Year 1994. The "dry" year and "wet" year delivery is the average of the deliveries made in each respective hydrologic year types. The probability distribution figures of SWP Delivery to CCWA and SLO are based on the simulated deliveries in acre-feet (Column 4 in Tables 1 and 2).

D

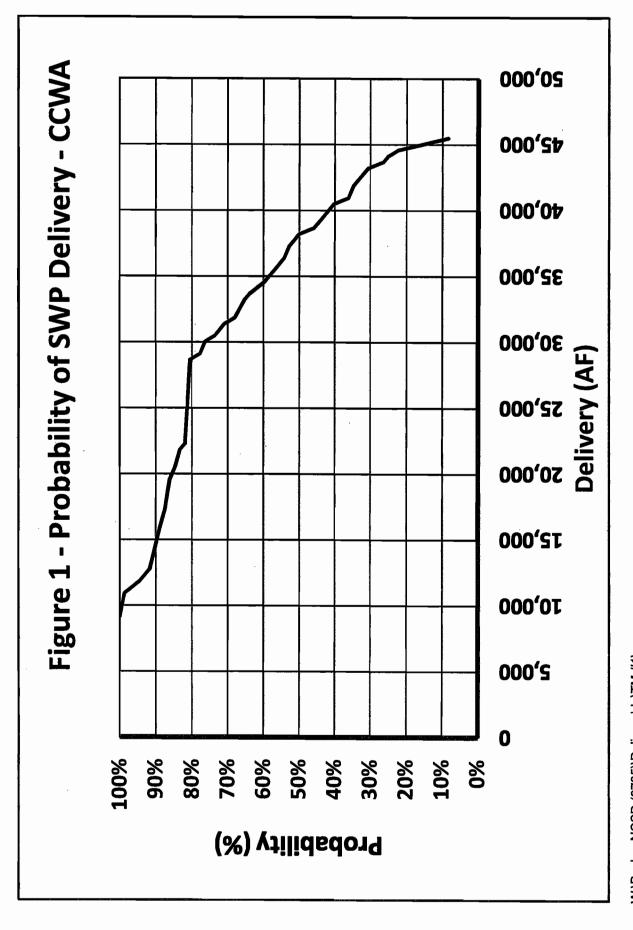
R

A

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T

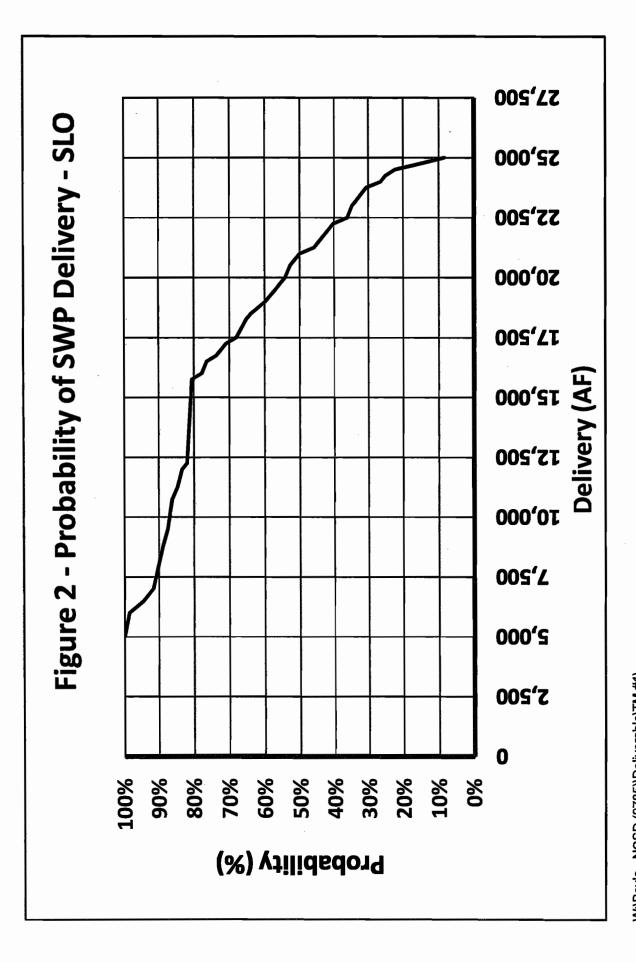
Year of Simulation	1. Estimated SWP Deliverion Hydrologic	Simulated Delivery	Simulated Delivery to CCW
(Water Year)	Year Type	(% of Full Table A)	(Acre-Feet)
1	2	3	4
1922	AN	98%	44,576
1923	BN	89%	40,483
1924	<u> </u>	24%	10,917
1925	- ŏ	35%	15,920
1926	D D	69%	31,385
1927	w -	98%	44,576
1928	AN	79%	
1929	C	28%	35,934
1930	D	66%	11,826 30,021
1931	e e	26%	
		45%	11,826
1932	D D		20,469
1933	С	48%	21,833
1934	C	38%	17,285
1935	BN	90%	40,937
1936	BN	89%_	40,483
1937	BN	77%_	35,024
1938	W	100%	45,486
1939	D	83%	37,753
1940	AN	96%	43,667
1941	W	99%	45,031
1942	w	100%	45,486
1943	w	87%	39,573
1944	D	84%	38,208
1945	BN	86%	39,118
1946	BN	92%	41,847
1947	D	63%	28,656
1948	BN	63%	
1949	D	64%	28,656 29,111
1950	BN	70%	
	AN		31,840
1951		97%	44,121
1952	W	100%	45,486
1953	W	95%	43,212
1954	AN	93%	42,302
1955	D	43%	19,559
1956	W	100%	45,486
1957	AN	74%	33,660
1958	W	98%	44,576
1959	BN	84%	38,208
1960	D	49%	22,288
1961	D	68%	30,930
1962	BN	76%	34,569
1963	w	98%	44,576
1964	D	74%	33,660
1965	w	78%	35,479
1966	BN	93%	42,302
1967	w	98%	44,576
1968	BN	87%	39,573
1969	W	99%	45,031
1970	w	95%	43,212
1971			
		99%	45,031
1972	BN	66%	30,021
1973	AN	89%	40,483
1974	W	100%	45,486
1975	W	99%	45,031
1976	С	67%	30,476
1977	С	20%	9,097
1978	AN	95%	43,212
1979	BN	85%	38,663
1980	AN	84%	38,208
1981	D	82%	37,299
1982	w	100%	45,486
1983	 	100%	45,486
1984	W W	99%	45,031
1985	D D	80%	36,389
	- 		
1986		73%	33,205
1987	D	69%	31,385
1988	C	24%	10,917
1989	D	70%	31,840
1990	С	28%	12,736
1991	С	24%	10,917
1992	С	28%	12,736
1993	AN	97%	44,121
1994	С	74%	33,660
ng-term Average (19		76%	34,488
		Average Simulated	Average Simulated Delive
Sacramento Valley	Water Year Hydrologic	Delivery for Year Type	for Year Type
	sification:	Water Years 1922	Water years 1922 throug
Cias	onioauon.	through 1994	1994
		(% of Full Table A)	(Acre-feet)
w	Wet year type	96%	43,645
	Above normal year type	90%	41,028
AN		90 /0	71,020
AN BN		82%	37 266
BN D	Below normal year type Dry year type	82% 65%	37,266 29,680



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Table	2. Estimated SWP Deliver	les to SLO (Water Years	1922-1994)
Year of Simulation	Hydrologic	Simulated Delivery	Simulated Delivery to SLC
(Water Year)	Year Type	(% of Full Table A)	(Acre-Feet)
1	2	. 3	4
1922	AN	98%	24,500
1923	BN	89%	22,250
1924	C	24%	6,000
1925	D D	35%	8,750
1926	<u> </u>	69%	17,250
1927	- 	98%	24,500
1928	AN	79%	
1929	C		19,750
1930	D -	26%	6,500
		66%	16,500
1931	C	26%	6,500
1932	D	45%	11,250
1933	C	48%	12,000
1934	C	38%	9,500
1935	BN	90%	22,500
1936	BN	89%	22,250
1937	BN	77%	19,250
1938	W	100%	25,000
1939	D_	83%	20,750
1940	AN	96%	24,000
1941	w	99%	24,750
1942	w	100%	25,000
1943	w	87%	21,750
1944	D	84%	21,000
1945	BN	86%	21,500
1946	BN	92%	23,000
1947	D -	63%	15,750
1948	BN	63%	15,750
1949	D	64%	16,000
1950	BN	70%	17,500
1951	AN W	97%	24,250
1952		100%	25,000
1953	W	95%	23,750
1954	AN	93%	23,250
1955	. D	43%	10,750
1956	w	100%	25,000
1957	AN	74%	18,500
1958	w	98%	24,500
1959	BN	84%	21,000
1960	D	49%	12,250
1961	D	68%	17,000
1962	BN	76%	19,000
1963	W	98%	24,500
1964	D -	74%	
	w -		18,500
1965		78%	19,500
1966	BN	93%	23,250
1967	W	98%	24,500
1968	BN	87%	21,750
1969	<u> </u>	99%	24,750
1970	W	95%	23,750
1971	W.	99%	24,750
1972	BN	66%	16,500
1973	AN	89%	22,250
1974	W	100%	25,000
1975	W	99%	24,750
1976	C	67%	16,750
1977	C	20%	5,000
1978	AN	95%	23,750
1979	BN	85%	21,250
1980	AN	84%	21,000
1981	D	82%	20,500
1982	- W	100%	25,000
1983		100%	25,000
	- W	99%	
1984			24,750
1985	D	80%	20,000
1986	W	73%	18,250
1987	D	69%	17,250
1988	С	24%	6,000
1989	D	70%	17,500
1990	С	28%	7,000
1991	С	24%	6,000
1992	С	28%	7,000
	AN	97%	24,250
1993			18,500
1993 1994		74%	
1994	С	74% 76%	
1994	С	76%	18,955
1994 ong-term Average (19 Sacramento Valley	С	76% Average Simulated Delivery for Year Type Water Years 1922	18,955 Average Simulated Deliver for Year Type Water years 1922 through
1994 ong-term Average (19 Sacramento Valley	C 22-1994) Water Year Hydrologic	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994	18,955 Average Simulated Deliver for Year Type Water years 1922 through
1994 ong-term Average (19 Sacramento Valley Class	C 22-1994) Water Year Hydrologic iffication:	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994 (% of Full Table A)	18,955 Average Simulated Deliver for Year Type Water years 1922 through 1994 (Acre-feet)
1994 ong-term Average (19 Sacramento Valley Class	C 22-1994) Water Year Hydrologic iffication: Wet year type	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994 (% of Full Table A) 96%	18,955 Average Simulated Deliver for Year Type Water years 1922 through 1994 (Acre-feet) 23,988
1994 .ong-term Average (19 Sacramento Valley Class W AN	C 22-1994) Water Year Hydrologic infication: Wet year type Above normal year type	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994 (% of Full Table A) 96% 90%	18,955 Average Simulated Deliver for Year Type Water years 1922 through 1994 (Acre-feet) 23,988 22,550
1994 .ong-term Average (19 Sacramento Valley Class W AN BN	C 22-1994) Water Year Hydrologic iffication: Wet year type Above normal year type Below normal year type	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994 (% of Full Table A) 96% 90% 82%	18,955 Average Simulated Deliver for Year Type Water years 1922 through 1994 (Acre-feet) 23,988 22,550 20,482
1994 .ong-term Average (19 Sacramento Valley Class W AN	C 22-1994) Water Year Hydrologic infication: Wet year type Above normal year type	76% Average Simulated Delivery for Year Type Water Years 1922 through 1994 (% of Full Table A) 96% 90%	18,955 Average Simulated Deliver for Year Type Water years 1922 through 1994 (Acre-feet) 23,988 22,550





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SCIENCE APPLICATIONS INTERNATIONAL CORPORATION WATER RESOURCES ENGINEERING - CARPINTERIA

TECHNICAL MEMORANDUM

TO:

Mike Nunely

FROM:

Brad Newton

RE:

Questions 12-17: Yield of Aquifer Storage and Recovery,

 SAIC Project Number: 01-0236-00-9785

6 DATE:

June 1, 2007

INTRODUCTION

Programmatic development of an aquifer storage and recovery system requires an overall understanding of the local and regional hydrogeology. The District is currently investigating the opportunities to develop recharge basins on the Nipomo Mesa to augment the native supply of water to the principal production aquifer, typically the unconsolidated alluvial deposits of the Paso Robles Formation. Cause for concern over the lack of geologic understanding of the Nipomo Mesa is warranted, specifically in that recent sentinel monitoring well observations for sea water intrusion at the coast documented artesian conditions for all three well depths. These observations strongly suggest that a confining layer exists, however its depth, location and areal extent is not currently understood. Additionally, the presence of the Santa Maria River Fault has been interpreted to impede the lateral flow of groundwater, however the data reviewed during this investigation does not support nor deny this hypothesis.

On February 13, 2007, SAIC entered a contractual agreement with Boyle Engineering Corporation (Boyle) to provide hydrogeology services related to evaluating alternative water supplies to Nipomo Community Services District (the District). The District's Board requested an assessment of the yield of aquifer storage and recovery for the main production aquifer contained within the Nipomo Mesa Management Area (NMMA). Subsequently, Boyle requested SAIC address specific questions contained in a memorandum dated May 9, 2007. This technical memorandum constitutes a partial deliverable (Questions 12 – 17) to be included in Boyle's TM #1 Constraints Analysis to the District. Provided below and in the attachments herewith is a preliminary assessment of the plausibility of aquifer storage and recovery.

Several independent lines of evidence reviewed and interpreted herein support a proposed conceptual model of the hydrogeology within the NMMA. Groundwater surface elevations above ground surface at the sentinel monitoring well location on the beach support the geologic interpretation of a confining layer west of NMMA. Twitchell Reservoir water releases operational strategy to enhance groundwater recharge of the principal production aquifer supports the geologic interpretation of a confining layer that extends westward from the Bonita School Road crossing within the Santa Maria River corridor. The presence of Black Lake

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Canyon supports the interpretation that a confining layer exists from the coastal dunes to the east of the canyon head. Drilling logs and well casing records also support the presence of confining layer from the western area of municipal production to Omiya well where the confining layer abruptly thins. Additional drilling logs and casing records would be needed to strengthen the confidence of the presence and extent of a regional confining layer in the western

6 half of the NMMA.

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The proposed conceptual model of the hydrogeology within the NMMA is preliminary and may be changed upon reviewing additional data. For the purposes of this constraints analysis, and foregoing any additional data review, the proposed conceptual model provides the context for evaluating the following questions presented in the Boyle memorandum dated May 9, 2007.

RESULTS

13 12. How will the use of aquifer storage and recovery change the answers to the previous questions 1-5?

15 The available space of groundwater storage in the aquifer (approximately 400,000 acre-feet

16 [AF]) is sufficient to accommodate the volume of water obtainable from the SWP to meet the

17 District's target additional maximum supply of 6,300 acre-feet per year (AFY). Therefore,

the answers to question 1-5 would not change.

19 13. How much water can be stored in the aquifer underlying the NMMA?

The aquifer underlying the NMMA has an estimated available storage of 400,000 AF above sea level. However, the proposed conceptual model of the hydrogeology constrains the available area for storage capacity to approximately one-quarter of the total 20,000 acres on NMMA as the target recharge area. This target area is bound by the confining layer to the west, the Black Lake Canyon to the north, the topographic boundary to the south, and the Santa Maria River Fault trace to the east, although little is known regarding lateral flow across the fault. The storage of 6,300 AF of water within 5,000 acres area would likely cause an increase in the groundwater surface elevation by approximately 10 feet over the 5,000

28 acres.

14. Where are the best places to locate percolation/aquifer storage facilities?

The proposed preliminary target area is east of Omiya well, southwest of Santa Maria Fault, and north of the mesa topographic boundary. The ideal location of recharge ponds will be places with high percolation rates and no confining layer or low hydraulic conductivity zones at depth. The proposed preliminary target area is bound by the confining layer to the west, the Black Lake Canyon to the north, the topographic boundary to the south, and the

Santa Maria River Fault trace to the east.

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- 1 15. If percolation ponds are used, what area would be required?
- Based on a typical percolation rate of 6 inches per day, approximately 50 acres of ponds
- 3 would be required to recharge 6,300 AFY.
- 4 16. How many new wells would be needed to recapture the stored water?
- 5 Based on wells currently operated by the Nipomo Community Services District (NCSD) five
- 6 extraction wells with a production rate of 800 gallons per minute (gpm) would be required
- 7 to capture 6,300 AFY of water.
- 8 17. Where should these wells be installed (location and depth)?
- We recommend locating the wells east of Highway 1, south of the Black Lake Canyon, west
 of Santa Maria River Fault, and north of the Woodlands development. This general area
- will distribute pumping across the NMMA providing for a more even access to the water
- 12 resource. These wells should be screened in zones that produce large volumes of high
- 13 quality water, likely within the Paso Robles Formation.

DISCUSSION

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The Paso Robles Formation is overlain by dune sands and younger alluvium, and overlies the Careaga Formation, an accumulation of unconsolidated to well-consolidated, shallow-water marine sands. The Paso Robles Formation is highly variable in color and texture, ranging from gavel and clay, sand and clay, gravel and sand, silt and clay. Most of it is fluvial in origin and in most places correlation between individual beds is not possible. The Careaga Formation is the lower most fresh water bearing formation and water quality is typically poor.

Identifying potential recharge sites on the Nipomo Mesa is contingent upon understanding the geology, the available land for recharge facilities construction, and the existing conveyance facilities or the need for new facility construction. The geologic conditions specific to recharge site identification on the Nipomo Mesa is poorly documented; however, anecdotal information, a few well logs, and existing reports have been reviewed and summarized herein to provide the basis for our current understanding. In general, recharge facilities are constructed over sediments where no confining layer exists in an effort to maximize percolation and therefore recharge to the groundwater aquifer. Set forth below is the summary of document reviews, geologic and topographic map evaluations, site visits, and well logs which indicates the likelihood of a confining layer and location of its inland margin.

Black Lake Canyon is an east-west trending topographic feature resulting from the erosion and transport of unconsolidated sand dune sediments westward to the active dune complex at the ocean. No river exists upstream of the canyon head, and the local surface drainage area at the canyon head is small. Surface water exists along much of the length in the canyon bottom and a terminal lake exists at the canyon mouth in the margin of the active beach dune complex.

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DATE: May 31, 2007

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No existing reports reviewed during this investigation explained the occurrence or physical processes that created the Black Lake Canyon. However, fine-grained layers in the upper portion of the Paso Robles Formation beneath dune sands are reported to function as a perching layer, and that some of the shallow groundwater that percolates downward within the permeable Nipomo Mesa dune sands is diverted laterally along these low-permeability layers and discharges into Black Lake Canyon and supports Black Lake and other systems of coastal drainages and lakes west of Nipomo Mesa (Papadapolas & Associates, 2004). While not specifically inferred in these reports, the laterally diverted perched shallow groundwater emerging at the ground surface can cause seepage erosion and over time develop a channel head which is likely to migrate up stream. This mechanism may explain the existence of Black Lake Canyon, and substantiate the occurrence of a confining layer above the principle production aquifer.

Santa Maria Valley Water Conservation District releases water stored in Twitchell Reservoir to enhance groundwater recharge by optimizing percolation to the principle production aquifer under the Santa Maria River. Reservoir water is released when there is no water flowing in the Sisquoc River as reported at the gage near Garey. Reservoir water is released at a steady flow rate, typically 300 cubic feet per second (cfs), to maximize groundwater recharge. This flow rate maintains a wetted reach up to but not beyond the Bonita School Road crossing. Anecdotal information suggests that a wetted reach beyond the crossing does not promote groundwater recharge to the principle aquifer because of the occurrence of confining layers at depth.

Drilling logs and well casing documentation may improve the understanding of the subsurface geology. The District provided this information for seven District production wells (Figure 1). Drilling logs were evaluated and correlations were made between well locations in order to identify the existence of a confining layer or sequence of layers. Well completion data documents the depth of the screened interval which is presumably located within the Paso Robles Formation (Table 1). General trends in the lithologies of each drilling log and the position of the screened interval were noted. The occurrence of a sequence of layers with a greater proportion of clay was identified and is interpreted as a confining sequence (Figure 2). The east-west transect of production well log data describes the presence of a confining layer directly above the screened interval in each well, however, the thickness of the confining sequence abruptly thins between the Omiya and Olympic wells. The occurrence of a thin clay layer at the Olympic well may indicate the eastern margin location of the regional confining layer that extends westerly to the ocean.

Drilling logs record the total drilling depth and a description of the lithology. All logs report that drilling ceased upon drilling into a blue clay lithology. This lithology is interpreted as the Franciscan Formation. Well casing is generally installed to total depth with the screened

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interval at bottom, directly above the Franciscan Formation. The elevation of the top of the Franciscan Formation is 100 feet lower on the west side of the Oceano Fault relative to the east side (Figure 2). The Sundale well is more consistent with the geology west of the Oceano Fault than the geology on the east side of the fault. Reviewing additional drilling logs and casing records may improve the understanding of the vertical offset along the Oceano Fault.

The principle production aquifer under the NMMA has an estimated total storage capacity 500,000 AF of groundwater above sea level (DRW, 2002). Currently, generally 90,000 AF (SAIC, 2007) of water is stored above sea level in the aquifer. Therefore, approximately 400,000 AF of groundwater storage is available in the Nipomo Mesa groundwater basin. The district currently is interested in obtaining at most 6,300 AFY of supplemental water from an alternative water supply. Based on these estimates, there is sufficient available storage to accommodate the 6,300 AFY of supplemental water supply.

The Southland Wastewater Treatment Facility (WWTF) operated 3 recharge basins covering 2.8 acres during the period of 1988 to 1992. The aggregate percolation during this 5 year period was 760 AFY (Lawrance, 1993). This is equivalent to 53.6 AFY per acre or 1.8 inches per day per acre. This includes rotation of the ponds between filling, percolating and drying. Typical long-term percolation rates are on the order of 6 inches per day. It is reasonable to expect effective percolation rates for a recharge facility to be less when considering pond rotations for drying and maintenance, typically 2 of 3 ponds are wet at any time. Approximately 50 acres of recharge ponds would be required in order to bank 6,300 AFY. However, this is programmatically less efficient than to firstly utilize the 6,300 AFY of water in direct deliveries, while reducing pumpage, then secondly, to recharge the un-deliverable water in percolation ponds.

The number of wells needed to capture this volume of water can be estimated from current production data. The three most productive wells operated by the NCSD are the Eureka Well, Sundale Well and the Via Choncha Well. The respective capacity of these wells is 850 gpm, 1000 gpm and 700 gpm (Boyle 2002). Assuming an average capacity per well of 850 gpm, it is expected that a properly install production well will produce 1370 AFY. This value takes into account normal well operations such as downtime and maintenance. It is assumed that similar pumping operations would be implemented. To capture 6,300 AFY of water would require approximately 5 wells.

Geologic features present in the basin will dictate the optimal locations for new extraction wells. The wells should be located seaward of the recharge areas with sufficient distance to allow for mixing and natural filtration of the recharged water. However, wells should be placed far enough away from the coast to avoid causing seawater intrusion. We recommend locating the wells in areas where little pumping currently exists, east of Highway 1,

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TO: Mike Nunely

RE: Yield of Aquifer Storage and Recovery

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- 1 south of the Black Lake Canyon, west of Santa Maria River Fault, and north of the Woodlands
- 2 development. This general area will distribute pumping across the NMMA providing for a
- 3 more even access to the water resource. These wells should be screened in zones that produce
- 4 large volumes of high quality water, likely within the Paso Robles Formation.

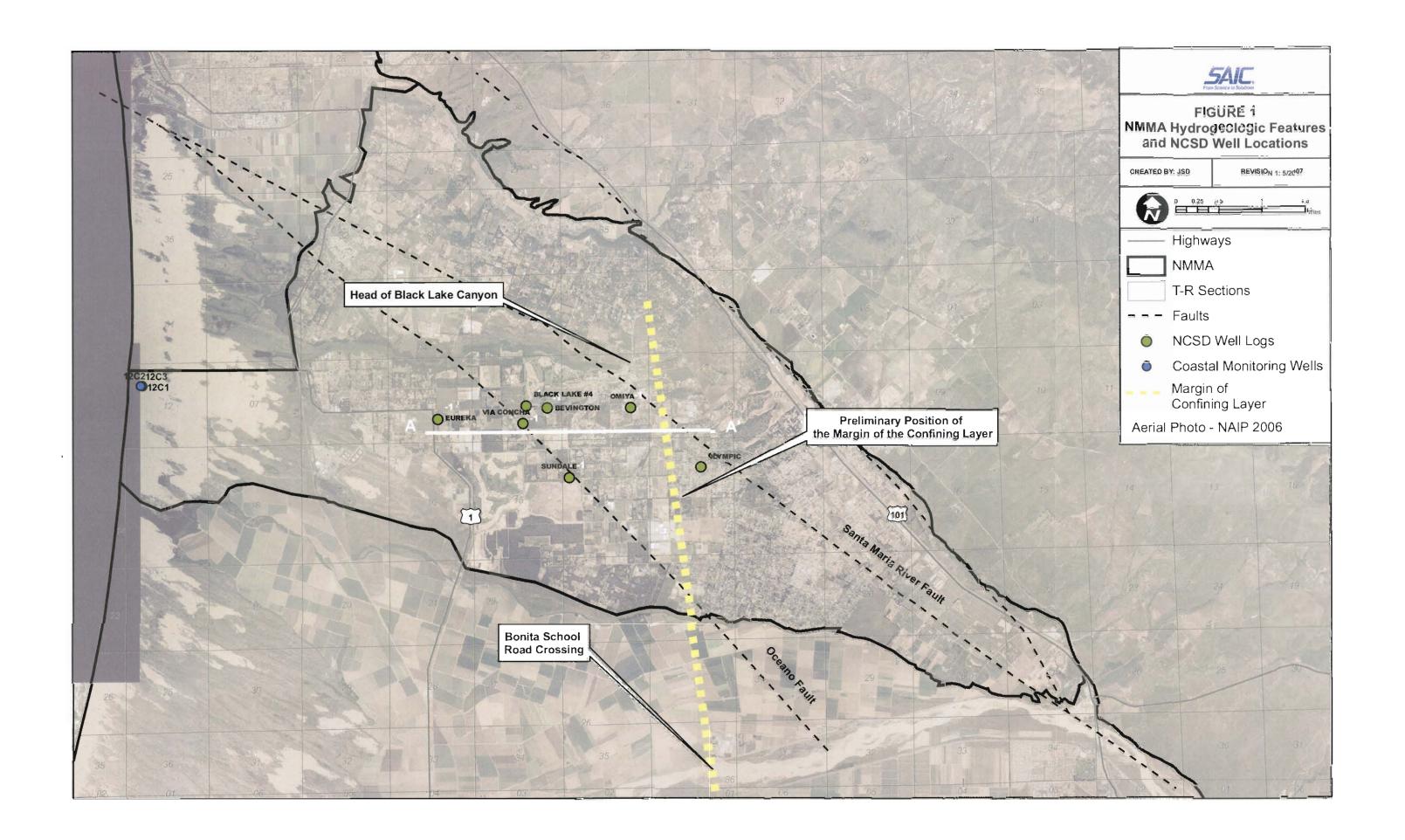
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- Department of Water Resources, (DWR, 2002), Water Resources of the Arroyo Grande Nipomo Mesa Area, 2002.
- Lawrance, Fisk & McFarland, INC., (Lawrance, 1993), Engineering Considerations of
 Groundwater Yields and Rights on the Nipomo Mesa Sub-Area, San Luis Obispo,
 California, October 20, 1993.
- Science Application International Corporation, (SAIC, 2007), Technical Memorandum #4
 Update to Groundwater in Storage NMMA, May 23, 2007.
- S.S. Papadapolas & Associates, INC., (Papadopulos et al. 2004), Nipomo Mesa Groundwater
 Resources Capacity Study, San Luis Obispo County, California, prepared for the County of
 San Luis Obispo, 2004.

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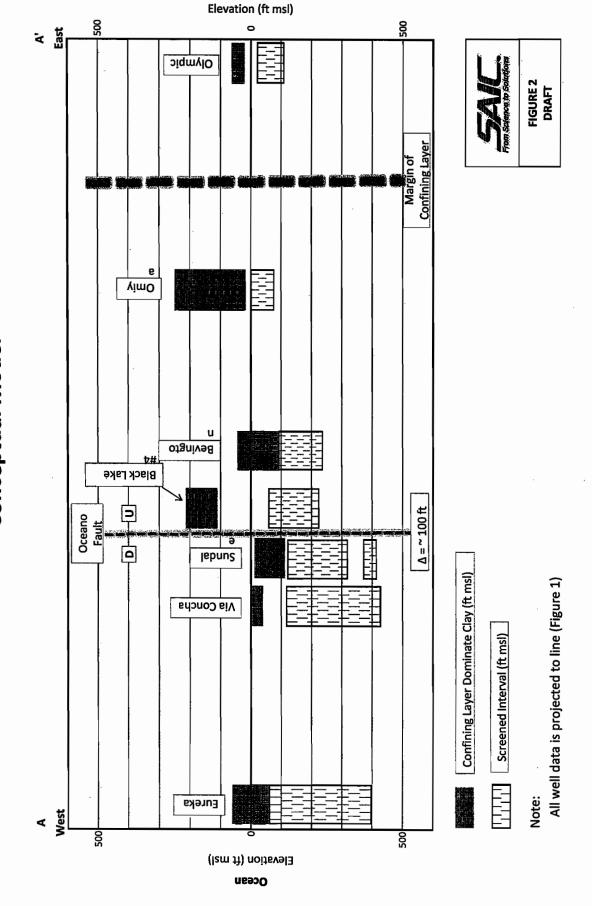
Well Completion Table Nipomo Mesa Management Area

									Comments	ts
Well ID	Latitude	Longitude	Ground Surface Elevation	Total Depth	Screen (ft msl)	sen nsl)	Screen Interval	Confinin Layer (ft msl)	Confining Layer (ft msl)	Confining Layer
			(ft msl)	(ISIII 11)	Тор	Bottom	Ē	Тор	Bottom	(ft)
Eureka 11N35W09K05	35° 02' 44.20"	120° 34' 04.93"	174	-546	-46	-401	355	31	-71	102
Via Concha 11N35W10L01S	35° 02' 40.61"	35°02'40.61" 120°33'02.26"	264	-464	-126	-426	300	4	-54	50
Sundale	35° 02' 07.01"	35° 02' 07.01" 120° 32' 29.11"	251	-459	-129	-329	200	-19	-119	100
11N35W15H01S					-379	-419	40			
Black Lake #4	35° 02' 51.19"	120° 32' 59.53"	301	-299	-59	-219	160	207	111	96
Bevington #2 11N35W10J02S	35° 02' 49.57"	120° 32' 43.93"	317	-329	-13	-253	240	47	-93	140
Omiya #2 11N35W11J02S	35° 02' 11.17"	35° 02' 11.17" 120° 30' 52.05"	390	-260	0	-75	75	255	10	245
Olympic 11N35W13G01S	35° 02' 48.30" 120° 31' 42.57"	120° 31' 42.57"	346	-129	-19	-109	06	46	28	18

Notes:

Information based on review of driller logs provided by NCSD

Hydrogeology of Nipomo Mesa Mangement Area Conceptual Model





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SCIENCE APPLICATIONS INTERNATIONAL CORPORATION WATER RESOURCES ENGINEERING - CARPINTERIA

1		TECHNICAL MEMORANDUM	
2	TO:	Mike Nunley	
3	FROM:	Nivan Bhuta, Brad Newton	
4	RE:	Response to Boyle Engineering Questions 6-11 - Santa Maria River Underflow	
5		SAIC Project Number: 01-0236-00-9785	
6	DATE:	June 5, 2007	
7	INTROD	UCTION	•
8 9 10 11 12 13 14	Or Corporation supplies to an assess Subsequent dated May	In February 13, 2007, SAIC entered a contractual agreement with Boyle Engineering on (Boyle) to provide hydrogeologic services related to evaluating alternative water to Nipomo Community Services District (the District). The District's Board requested sment of the Santa Maria River underflow as an alternative water supply. Intly, Boyle requested SAIC address specific questions contained in a memorandum of 9, 2007. Provided below is a preliminary assessment of Santa Maria River underflow a Maria groundwater basin characteristics.	
16 17 18 19	Maria gro agreemen	nta Maria River underflow recharges the Santa Maria groundwater basin. The Santa bundwater basin is currently undergoing adjudication. The District must enter into an it with the parties entitled to receive water from the Santa Maria groundwater basin in ibtain additional water supply from Santa Maria River underflow.	7
20	RESULTS	5	
21 22		hat are the typical depths to groundwater and the range of depths observed in the levant record?	7
23 24 25	available	ata showing the depth to groundwater and range of depths to groundwater are not for Santa Maria River underflow. The average depth to groundwater for the entire 81 feet (ft) with a range of 16 ft to 1,220 ft based on domestic wells (DWR, 2002).	-
26	7. W	hat is the quantity of water available?	
27	Th	ne quantity of Santa Maria River underflow is not known. Estimates of annual	

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streamflow loss for the Santa Maria River are provided in question number 10. As indicated in

groundwater basin was estimated by GEOSCIENCE to be 60,000 acre-feet per year (AFY) before

the Santa Maria Groundwater Adjudication the native yield of the entire Santa Maria

implementation of the Twitchell Reservoir Project in 1960. This estimate of native yield

TO: Mike Nunley

RE: Response to Boyle Engineering Questions 6-11 - Santa Maria River Underflow

DATE: June 5, 2007

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includes 47,300 AFY of streamflow loss, 12,500 AFY of recharge from rainfall and 200 AFY of subsurface inflow to the Santa Maria groundwater basin.

8. What is the quality of water available?

Water quality data for Santa Maria River underflow is not available. For the entire Santa Maria groundwater basin TDS concentrations increase toward the center of the basin beneath the cities of Santa Maria and Orcutt and away from the recharge area of the Santa Maria River (SBCWA 1999; 2001). Nitrate concentrations as high as 240 milligrams per liter (mg/L) have been recorded and some wells sampled from 1990 through 2000 show nitrate concentrations that exceed the minimum contaminant level (DWR, 2002).

9. What is the reliability of this water supply?

While the estimate of native yield for the entire Santa Maria groundwater basin is 60,000 AFY, the volume in storage is on the order of ten times the native yield, therefore providing a reasonable reliability to the annual supply for any one year. The confidence in this reliability estimate is predicated on the understanding that over long periods, annual rainfall totals are occasionally extremely high and therefore the likelihood of replacing groundwater pumpage in excess of the native yield is high.

Winter floodwaters are captured at Twitchell Reservoir annually. Based on USGS gage data (for Water Years 1960 through 1983) releases from Twitchell Reservoir have been made in all but three years since the implementation of the project in 1960. Therefore, Santa Maria River underflow provides a reasonable reliability to the annual supply for any one year.

10. What is a reasonable estimate of its yield?

The estimated annual streamflow loss for the Santa Maria River downstream of the confluence with the Sisquoc River Valley is 60,000 AFY since the implementation of the Twitchell Reservoir Project (Scalmanini, 1997). The estimated yield of the Twitchell Reservoir Project is 35,000 AFY as indicated in the Santa Maria Groundwater Adjudication. The Santa Maria Groundwater Adjudication litigation has concluded, but the court has not rendered a final decision. So, the numbers presented above are still preliminary.

11. What physical connections exist between this water source and other nearby sources that may already be "spoken for"? (i.e., Who else has a reasonable chance of establishing a prior claim to this water?)

Subsurface outflow to the west from the Santa Maria Valley enters the ocean and outflow to the northwest enters the Nipomo Mesa Management Area (NMMA). Cause for concern over changing the subsurface flow dynamics due to an additional pumpage of the Santa Maria River underflow is warranted, specifically in that the current underflow to the NMMA has been historically accounted for in the water supply estimates for the District.

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TO: Mike Nunley

RE: Response to Boyle Engineering Questions 6-11 - Santa Maria River Underflow

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METHODOLOGY

The answers to the questions posed in the results section are based upon a review of existing documentation related to the Santa Maria groundwater basin and to the Santa Maria Groundwater Adjudication. Provided below is additional analysis and discussion of the questions presented in the results section.

DISCUSSION

The Twitchell Reservoir Project was implemented in 1960 to regulate surface water releases to the Santa Maria River system upstream of the confining layer in order to optimize groundwater recharge to the Santa Maria groundwater basin (Scalmanini, 1997). The Santa Maria Groundwater Adjudication indicates that only Santa Maria Valley parties have paid for, managed and benefited from the Twitchell Reservoir Project. The District would need to purchase a water right from the parties involved in the Twitchell Reservoir Project or make an agreement with parties entitled to water from the Santa Maria groundwater basin in order to access Santa Maria River underflow as an alternative water supply.

- 6. The depth to groundwater information provided is based on data for the Santa Maria groundwater basin as a whole, including the Northern Cities, the Nipomo Mesa Management Area and the Santa Maria Valley. Data must be collected and analyzed from wells along the Santa Maria River in order to provide a range of depths to groundwater in the vicinity of the Santa Maria River.
- 7. The quantity of water available (60,000 AFY) presented is for the entire Santa Maria groundwater basin. Previous reports and studies of the Santa Maria groundwater basin have shown varied estimates of native yield. The Santa Maria Groundwater Adjudication litigation has concluded, but the court has not rendered a final decision. So, the estimated native yield for the entire Santa Maria groundwater basin of 60,000 AFY is still preliminary.

The estimated annual streamflow loss for the Santa Maria River downstream of the confluence with the Sisquoc River Valley was 26,000 AFY (for Water Years 1942 through 1959) prior to the Twitchell Reservoir Project and 60,000 AFY (for Water Years 1960 through 1983) after implementation of the Twitchell Reservoir Project (Scalmanini, 1997).

- 8. The groundwater quality data provided is based on data for the Santa Maria groundwater basin as a whole. Water quality data of Santa Maria River flows and groundwater in the vicinity of the Santa Maria River must be collected and analyzed in order to provide water quality data for the Santa Maria River underflow.
- 9. The average annual release from Twitchell Reservoir is 39,000 AFY based on USGS gage data (for Water Years 1960 through 1983). Releases have been made in all years since the implementation of the Twitchell Reservoir Project except Water Years 1972, 1976 and 1977.

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TO: Mike Nunley

RE: Response to Boyle Engineering Questions 6-11 - Santa Maria River Underflow

DATE: June 5, 2007

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12 13 10. If all releases from Twitchell Reservoir recharged the Santa Maria groundwater basin, then Santa Maria River underflow would yield approximately 65,000 AFY (26,000 AFY streamflow losses prior to Twitchell Reservoir + 39,000 AFY release from Twitchell Reservoir).

11. Geologically the quaternary alluvium that comprises the principal aquifer is composed of an upper fine-grained member consisting of sand and gravel and a lower coarse grained member consisting of boulders and gravel throughout the valley. The upper member toward the Pacific Ocean is much finer grained and consists of predominately silt and clay. This finer grained upper member (confining layer) confines groundwater to the lower member in areas westward of Santa Maria's water treatment plant. Water flowing in the segment of the Santa Maria River above the confining layer does not recharge into the groundwater basin and wastes to the Ocean (Wort, 1951). The Twitchell Reservoir Project was implemented to regulate flows along the lower reaches of the Cuyama River in order to minimize water waste to the Ocean.

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Appendix C – CCAMP Data for Oso Flaco Watershed

This summary of water quality in Oso Flaco Lake and Oso Flaco Creek is based on the following studies and documents:

- Cachuma Resource Conservation District and the Dunes Center. *Draft Nitrate and Sediment Assessment, Oso Flaco Watershed, San Luis Obispo County, California, August 2004.* Report prepared for California Regional Water Quality Control Board, Central Coast Region.
- Central Coast Ambient Monitoring Program (CCAMP). 312 Santa Maria River Hydrologic Unit Draft Report for Sampling Year 2000

CCAMP water quality data is summarized below for monitoring sites in the Oso Flaco Creek watershed. Maximum Contaminant Levels (MCLs) and Secondary MCLs are also listed for comparison.

Note that water quality standards shown below for municipal supply are in some cases based on source water quality and in other cases based on distribution system water quality. Surface water treatment must meet "performance standards", and the MCL is deemed to be a "treatment technique". For example, the performance standard for turbidity is 0.3 NTU, and the treatment technique to achieve this would be conventional treatment; however, if an alternative filtration technology is used as the treatment technique, the turbidity performance standard is typically 0.1 NTU.

Table C-1 Water Quality and Maximum Contaminant Levels (MCLs)

	CDHS	CDHS USEPA		o Lake (te 312 O	@ culvert FL)	Fla	aco Cree co Lake Site 3120			Oso Flaco te 312 OF	
Primary Constituent	MCL	MCL	Max	Min	Mean	Max	Min	Mean	Max	Min	Mean
Coliforms, Fecal MPN/100mL	Soo N	lote 1	1,300	20	244	35,000	1	3,586	24,000	1	2,314
Coliforms, Total, MPN/100mL	See Note 1		7,000	300	2,437	190,000	199	61,425	127,000	800	21,653
Nitrate as Nitrogen, mg/L		10	37.1	28	31.4	70.2	23.8	37.1	48.8	26.5	34.5
Nitrate(as N03), mg/L	45		165	125	140	312	106	165	217	118	154
Nitrite as Nitrogen, mg/L	1	1	0.42	0.005	0.106	0.54	0.005	0.118	0.144	0.005	0.06
Nitrogen, Total, mg/L	10		37.1	28	31.3	134	26	49	45.1	26.5	32.2

Note 1: The level of pathogenic organisms present in a surface water sources will establish the degree of treatment required, as defined by the USEPA in the Surface Water Treatment Rule guidance and the Long Term 2 Enhanced Surface Water Treatment Rule

"empty cell " means not reported / no analysis for this constituent

mg/L = milligrams per liter of sample collected = ppm

ppm = parts per million

MPN/100mL = most probable number per 100 milliliters of sample collected

Table C-2 Water Quality and Secondary Standards

	Acce _l Conta	sumer otance minant vels		co Lake @ ite 312 Oi) culvert FL)		aco Creek Lake Roa 3120FC)	_		Oso Flaco ite 312 OF	
Secondary Constituent	CDHS	USEPA	Max	Min	Mean	Max	Min	Mean	Max	Min	Mean
Chloride, mg/L	250	250	133	82	99	247	43	95	110	60	92
Conductivity, umhos/cm	900		2,763	1,830	2,128	2,820	1,595	2,010	2,350	1,680	2,007
Lab Turbidity (NTU)	5		34.5	1	9.8	526	4	190	85.1	2.1	17.3
Sulfate mg/L	250	250	740	640	678	950	440	656	730	568	633
Total Dissolved Solids, mg/L	500	500	2,040	338	1,470	2,100	387	1,445	2,080	969	1,576
Turbidity, NTU (See Note 1.)	5		34.5	1	9.8	526	4	190	85.1	2.1	17.3

Note 1: Acceptable turbidity levels for treated surface water are based on the treatment technique used, typically 0.1 to 0.3 NTU. There are no established limits for turbidity in raw surface water prior to treatment.

"empty cell " means not reported / no analysis for this constituent

mg/L = milligrams per liter of sample collected = ppm

NTU = Nephelometric Turbidity Units

ppm = parts per million

umhos/cm = millisiemens per centimeter

Additional parameters were measured under the CCAMP program for which water quality MCLs and Secondary Standards do not exist. In some cases these measured parameters indicate the presence of a water-borne contaminant. These results are summarized below:

Table C-3 Sediment Inorganic Chemistry

Inorganic Constituent in Sediment ²	Little Oso Flaco Creek (Site 312 OFN)
Antimony in Sediment (mg/kg) ²	1.50
Arsenic in sediment (mg/kg) ²	15
Barium, in sediment (mg/kg) ²	160
Berylliumin in sediment (mg/kg) ²	2.70
Cadmium in sediment (mg/kg) ²	0.10
Chromium in sediment (mg/kg) ²	40.00
Copper in sediment (mg/kg) ²	33
Lead in sediment (mg/kg) ²	20
Mercury in sediment (mg/kg) ²	0.037
Nickel in sediment (mg/kg) ²	35
Selenium in sediment (mg/kg) ²	4
Thallium in sediment (mg/kg) ²	1.00
Vanadium in sediment (mg/kg) ²	78
Zinc in sediment (mg/kg) 2	110

MCL i	n Water
CDHS ¹	USEPA1
0.006 ppm	0.006 ppm
0.05 ppm	0.010 ppm
1 ppm	2 ppm
0.004 ppm	0.004 ppm
0.005 ppm	0.005 ppm
0.05 ppm	
1.3 ppm	
0.015 ppm	
2 ppb	2 ppb
0.1 ppm	
0.05 ppm	0.05 ppm
0.002 ppm	0.002 ppm
5 ppm	5 ppm

Table C-4 Sediment Organic Chemistry

Organic chemicals detected in the sediment sample collected at Little Oso Flaco Creek (312OFN) in June 2000. Available criteria are shown for reference. Units of measurement are ppb (ug/kg). ND is non-detect. Criteria exceedances are bold. (CCAMP, 2002, from Table 5.1.5c.)

Site Tag	DDD(p,p')	DDE(p,p')	DDT, Total	Dieldrin	Endrin	Chlorpyrifos	Total PCB
3120FN 2000	1.0	5.3	9.3	2.6	1.4	ND	ND
PEL (freshwater)	8.51	6.75	4450	6.67	62.4		277

PEL (probable effect level)

[&]quot;empty cell " means not reported / no analysis for this constituent

¹ MCL applies to constituents dissolved in water

² MCL does not apply to constituents bound to fine-grained sediment samples collected within the wetted creek channel or the tissue of fish

Table C-5 Metals in Fish Tissue

Site specific assessment of data used to assess impairment of aquatic life uses in the Santa Maria River Hydrologic Unit (HU312). **Yes** - evidence that a problem exists, **No** - no evidence that a problem exists. (CCAMP,

2002, from Table 5.1.5a.)

Constituent	Arsenic	Chromium	Copper	Lead	Mercury	Selenium	Zinc
Water Contact Recreation Assessment Threshold	1.5	1	20	2	0.5	2	45
Median International Standards (MIS)	1.0	1.0	20.0	2.0	0.5	0.3	70
California's Office of Environmental Health Hazard Assessment (OEHHA)	1.0				0.3	2.0	
Units	ppm	ppm	ppm	ppm	ppb	ppb	ppm
Matrix	Tis	Tis	Tis	Tis	Tis	Tis	Tis
Sites		17.33		1.6		a de la companya de l	
3120FL	No	No	No	No	No	No	No

Table C-6 Organic Compounds in Fish Tissue

Organic chemical concentrations in whole fish from Oso Flaco Lake (ng/g or ppb). National Academy of Sciences (NAS) and Food and Drug Administration (FDA) criteria for freshwater fish are shown as exceedances threshold values. Exceedances are **bold**. (CCAMP, 2002, from Table 5.1.4d.)

Site	Date	Aldrin	Chlordane	Total DDT	Dieldrin	Endrin	Heptachlor	Tot PCB	TOXAP
Oso Flaco Lake	Filet	7.1.41111	2.2	345.1	25.5	10.5	< 2.0	NA	243.0
NAS 1	Whole Fish	100	100	1000	100	100	100	500	100
FDA 2	Filet	300	300	5000	300	300	300	2000	5000
OEHHA ³	Filet		30	100	2	1000	4	20	30

Notes:

- (1) National Academy of Sciences guidelines
- (2) U.S Food and Drug Administration Action Levels
- (3) California's Office of Environmental Health Hazard Assessment (OEHHA) fish tissue criteria

Table C-7 Toxicity Data

Percent survival of *C. dubia* and *H. azteca* in toxicity tests conducted in the Santa Maria Hydrologic Unit July 2002 through May 2003. Bold numbers indicate survival is significantly different from the control value @ p<0.05. NA=not analyzed. (CCAMP, 2002, Table 5.1.5b.) This sample contained chlorpyrifos levels that are known to exceed acute toxicity threshold for *C. dubia*.

	C.dubia survival	C.dubia survival	C.dubia survival	C.dubia survival	H. azteca survival	H. azteca survival
Site	Jul-02	Sept-02	Mar-02	May-02	June-02	May-03
3120FC	80	100	100	30	71	N/A

Tissue Bioaccumulation

Resident fish tissue samples (from Oso Flaco Lake) did not have any metal concentrations which exceeded published Median International or OEHHA Standards.

Appendix D – Environmental and Permitting Constraints Analysis

Padre Associates, Inc., May 25, 2007.

NIPOMO COMMUNITY SERVICES DISTRICT

SUPPLEMENTAL WATER ALTERNATIVES ENVIRONMENTAL AND PERMITTING CONSTRAINTS ANALYSIS

Prepared By:

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Prepared For:

Nipomo Community Services District Boyle Engineering Corporation

May 25, 2007

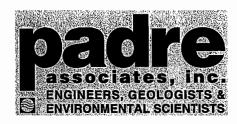




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1.0 INTRODUCTION

At the request of Boyle Engineering Corporation (Boyle), Padre Associates, Inc. (Padre) has prepared this environmental and permitting constraints analysis for supplemental water supply alternatives under consideration by the Nipomo Community Services District (NCSD). The following provides an overview of the primary environmental constraints and permitting issues associated with the six supplemental water supply alternatives under consideration by the NCSD.

1.1 SCOPE OF SERVICES

Padre's scope of services included the following tasks:

- Collection and analysis of existing environmental data for the water supply options;
- Preparation of a constraints analysis identifying potential environmental impacts associated with each of the water supply options;
- Identification of permitting requirements for each alternatives;
- Preparation of a permitting requirements matrix which presents a list of resource surveys and other pertinent environmental information that would be required by permitting and regulatory agencies.
- Preparation of this report presenting Padre's findings regarding the environmental and permitting constraints for the supplemental water alternatives under consideration.

This report is divided into five sections: Section 1 introduces the supplemental water supply alternatives. Section 2 provides a discussion of the federal, state, and local agencies that would be involved in permitting any of the alternatives and types of anticipated permits needed. Section 3 presents an overview of environmental resources that may be affected by the alternative projects and potential constraints to constructing the alternative projects. Section 4 provides a summary of salient points and Padre's recommendations. Section 5 presents the references cited in the report.

1.2 DESCRIPTION OF ALTERNATIVES

Presented below are descriptions of each of the water supply alternatives discussed in this report. Refer to Figure 1 for the relative locations of the proposed features of each alternative.

Alternative No. 1 (Sea Water/Cooling Water):

This alternative would include a water treatment facility located at either the ConocoPhillips (COP) Santa Maria Refinery using process cooling water as a water source, desalination of sea water at another location owned and operated by NCSD, or at the South San Luis Obispo County Sanitation District (SSLOCSD) Wastewater Treatment Facility located in Oceano.

Alternative No. 2 (Oso Flaco Lake Wells): This alternative would involve treating shallow groundwater or agricultural runoff at Oso Flaco Lake and delivering the treated water to the NCSD distribution system. This alternative may include extraction of either shallow ground



water, or surface runoff from agricultural lands into Oso Flaco Lake could be used as a water supply. The NCSD would build a new ocean outfall for the brine. In addition, enough water would be treated so that "cleaner" water would be released into the watershed to improve the health of the Oso Flaco wetlands.

Alternative No. 3 (Water Trading with CCWA Agencies): The State Water Project is a complex system of dams, reservoirs, power and pumping plants, canals, and aqueducts built to convey water from Lake Oroville to the Sacramento Delta, then on to Central and Southern California. The Coastal Branch of the State Water Project consists of (1) water conveyance facilities built by the California Department of Water Resources and (2) regional distribution and treatment facilities constructed by a cooperative group of local water agencies and cities operating as the Central Coast Water Authority (CCWA). Coastal Branch Phase II of the State Water Project was built between 1993 and 1997 to bring State water to San Luis Obispo and Santa Barbara Counties as per the Water Supply Contracts entered into by the State and both counties.

This alternative would consider acquiring unused capacity in the State Water Project (SWP) from one or more CCWA project participants, including acquiring exchange water from one or more CCWA project participants including Golden State Water Company. Water could be provided via a turnout along the State Water Pipeline within the NCSD boundary. This water would then either be delivered directly to the NCSD water system via pipeline from the Tefft Street turn-out, at a Bonita Well turnout, or indirectly via aquifer storage and recovery. As an option, NCSD could buy water directly from the CCWA or utilize aquifer storage and recovery for use of CCWA water for seasonal water needs.

Alternative No. 4 (Santa Maria Valley Groundwater): The City of Santa Maria may be willing to sell some of their entitlement to underflow water to NCSD. Facilities required to utilize this resource would include a wellfield, possibly treatment (based on regulatory review), pumping, storage, and a connection from the proposed wellfield to the District distribution system. It is assumed collector wells would be located along the Santa Maria River, near the end of Hutton Road or at the Bonita Well site.

Alternative No. 5 (Groundwater Recharge from Southland Wastewater Treatment Facility): This alternative would develop a groundwater recharge program within the Nipomo Mesa Management Area (NMMA) involving recharge of the groundwater basin with recycled water from Southland Wastewater Treatment Facility (WWTF). The NCSD owns and operates the Southland Wastewater Treatment Facility (WWTF), located just west of Highway 101 in the southern portion of Nipomo. It is anticipated recycled water could be pumped to the proposed recharge facilities during certain periods of the year. It is understood that the NCSD proposes to locate the proposed recharge facilities within the vicinity of the local groundwater pumping depression identified in previous studies of the Nipomo mesa groundwater basin. As an option under this alternative, NCSD could exchange water rights with Black Lake Golf Course, Black Lake development landscaping, and the Woodlands Golf Course and utilize treated wastewater for irrigation water at these areas.

The proposed groundwater recharge of recycled water within the study limits would not introduce a new supplemental water source from outside the NMMA, however, it would be



intended to provide a means to manage and help stabilize the groundwater basin within the subject area. As proposed, this alternative is intended to function as a groundwater management program and not a true supplemental water alternative.

Alternative No. 6 (Treated Water Exchange with Agricultural Water Users): The Southland WWTF provides secondary treatment for a mixture of domestic and industrial wastewater from part of the Nipomo community. This alternative would include a groundwater exchange program involving delivery of recycled water from Southland WWTF to potential agricultural users within the vicinity of the groundwater pumping depression previously identified in the Nipomo Mesa. As directed by NCSD staff, the boundary limits of this alternative include the depressed groundwater basin bounded by the Oceano and Santa Maria River Faults and within the NMMA.

The proposed groundwater exchange of recycled water for agricultural production will not introduce a new supplemental water source from outside the NMMA; however, it will be intended to provide a means to manage and redistribute the water balance within the subject area of the NMMA. As proposed, this scenario will provide for the transfer of a non-potable water source (reclaimed water from Southland WWTF) to potential agricultural users for either direct reuse in irrigation of crops or for percolation and subsequent recovery. In exchange, the groundwater previously pumped by the same agricultural users would either be: (1) directly pumped (at the subject wells) and transmitted for use by NCSD; or (2) indirectly extracted by NCSD at existing or new well locations.



2.0 PERMITTING REQUIREMENTS

This section lists and discusses the regulatory agencies that have jurisdiction and their permitting requirements within the area of the water supply alternatives under consideration. Proposed alternatives would require various federal, state, and local approvals, depending on the alternative. Refer to Table 1 for a general list of anticipated permitting agencies that would be involved with permitting one or more alternatives. Presented below is a description of each regulatory agency's anticipated role in review and permitting of the proposed alternatives.

2.1 FEDERAL AGENCIES

United States Army Corps of Engineers (USACE). The USACE would likely be the lead federal agency for the proposed project for placement of fill (including temporary trench spoils) within navigable waters of the U.S. under Section 404 of the Clean Water Act. The USACE also issues permits for construction of facilities within navigable waters in accordance with Section 10 of the Rivers and Harbors Act of 1899. During review of a permit application, the USACE will consult with the U.S. Fish and Wildlife Service (USFWS) and National Oceanic and Atmospheric Administration, National Marine Fisheries Service (NOAA Fisheries) to identify potential effects to federally-listed endangered and threatened species as required under Section 7 of the Endangered Species Act (ESA). A Biological Assessment would be required as part of this consultation to provide sufficient information for the USACE, USFWS, and NOAA Fisheries to fully determine the project's potential to affect federally-listed threatened or endangered species. A review of potential impacts to cultural or historical resources is coordinated through consultation with the State Historic Preservation Office.

A Jurisdictional Waters of the U.S. survey (wetlands delineation) may also be required to identify wetlands that may be impacted by the project. The USACE's jurisdiction under Section 404 of the Clean Water extends to the ordinary high water mark of a river or stream.

USACE permitting would likely affect Alternatives 1, 2, 3, and 4, wherever new construction of conveyance pipelines or other facilities would impact federal waters. Without more detailed engineering specifications, it is unclear to what extent federal waters may be affected. Depending on the alternative selected for implementation, the proposed project may potentially fall within one or more Nationwide Permits (NWP) developed by the USACE for major routine types of construction projects within federal waters.

National Oceanic and Atmospheric Administration, National Marine Fisheries Service (NOAA Fisheries). NOAA Fisheries is responsible for the protection of marine fish and mammal species by administering the regulations listed in the ESA, Marine Mammal Protection Act, and the Magnuson-Stevens Fishery Management and Conservation Act. Based on the preliminary information available, NOAA Fisheries may not be involved for onshore portion of the alternatives unless the selected project would result in disturbance within the Santa Maria River or Nipomo Creek. The USACE would consult with NOAA Fisheries for potential impacts to marine fisheries and marine mammals for an ocean outfall pipeline proposed under alternative Nos. 1 or 2.

United States Fish and Wildlife Service (USFWS). The USFWS will be requested to review the project by the USACE with respect to potential impacts to federally-listed threatened



or endangered species. Such consultation will be initiated during the 404 or 10 permit process. Impact of critical habitat may also result in seasonal restrictions and recommendations for habitat restoration. Potential endangered species impacts under alternatives 1 through 4 may include potential takes of listed species known to occur in creeks and wetlands along pipeline routes. Under the Alternative 2 scenario, impacts to water quality or quantity within Oso Flaco Lake or creek could affect habitat. The USFWS would be a key stakeholder in mitigation of potential affects of water withdrawals from the Oso Flaco lake watershed. Additionally, impacts from desalination proposals would be required to avoid takes of habitat or individual Western snowy plover or least tern from proposed seawater intake structures or brine outfall lines.

2.2 STATE AGENCIES

Central Coast Regional Water Quality Control Board (RWQCB). The RWQCB's primary responsibility is to protect the quality of the surface and groundwater within the Central Coast region for beneficial uses. The duty is carried out by formulating and adopting water quality plans for specific ground or surface water bodies, by prescribing and enforcing requirements on domestic and industrial waste discharges, and by requiring cleanup of water contamination and pollution.

Pursuant to Section 401 of the Clean Water Act, the USACE permit under Section 404 is not active until the State of California first issues a water quality certification to ensure that a project will comply with state water quality standards. The authority to issue water quality certifications in the project area is vested with the RWQCB. All of the considered alternatives would involve construction activities which would expose greater than one acre of disturbed construction area to stormwater runoff, and would require enrolling for coverage under the General Construction Stormwater Permit issued by the State Water Resources Control Board and enforced by the RWQCB.

Alternative No. 1 (Seawater/Cooling Water) would likely include requirement of a National Pollutant Discharge Elimination System/Waste Discharge Requirements (NPDES/WDR) permit from the RWQCB for brine discharge to the ocean associated with any of the three scenarios. Also, Alternative No. 2 (Oso Flaco Agricultural Return Water) may also involve the discharge of treated brine to the ocean, requiring a NPDES/WDR permit from the RWQCB. Brine discharges would be required to meet state and federal water quality standards for ocean disposal in accordance with the California Ocean Plan. Impacts to marine organisms from brine discharge would also be considered a potential significant impact under the CEQA.

California Coastal Commission. The California Coastal Commission regulates development activities along California's coastline and within the designated coastal zone under the authority of the California Coastal Act. Within the Nipomo area, the coastal zone boundary extends inland from the coastline to Highway 1. Projects approved by the County within the coastal zone can be appealed to the Coastal Commission for independent review for consistency with the Coastal Act. Additionally, projects with construction activities seaward of mean high tide line or affecting coastal streams or environmental sensitive habitat areas (ESHAs) fall within the Coastal Commission's original jurisdiction and would require a Coastal



Development Permit issued by the Coastal Commission. Alternatives 1 and 2 would be located within the coastal zone and would be subject to Coastal Commission review and approval.

California State Lands Commission (CSLC). The CSLC manages the state's submerged tidelands along the California coast from the mean high tide line and seaward for three nautical miles. Construction of facilities within CSLC jurisdiction would require a state lands lease. Approval of the state lands lease is made by the commission, composed of the lieutenant governor, the state controller, and the state finance director. Alternatives 1 and 2 would include ocean outfall structures placed in CSLC jurisdiction and would require a state lands lease.

California Department of Fish and Game (CDFG). CDFG administers Section 1600 of the California Fish and Game Code. The regulation requires a Lake or Streambed Alteration Agreement (SAA) between CDFG and the applicant before the initiation of any construction project that will: 1) divert, obstruct, or change the natural flow or the bed, channel, or bank of any river, stream, or lake; 2) use materials from a streambed; or 3) result in the disposal or deposition of debris, waste, or other loose material where it can pass into any river, stream, or lake.

The CDFG also administers a number of laws and programs designed to protect fish and wildlife resources. Principle of these is the California Endangered Species Act of 1984 (CESA - Fish and Game Code Section 2050), which regulates the listing and take of state endangered (SE) and threatened species (ST). Under Section 2081 of CESA, CDFG may authorize the take of an Endangered and/or Threatened species, or candidate species through an Incidental Take Permit. However, plant or animal species that are "Fully Protected" under state law cannot be taken and no Incidental Take Permits may be issued. In the project area, the California least tern, the Southern sea otter, and the white-tailed kite are all fully-protected species.

Alternatives 1, 2, 3, and 4 would likely require SAA permits from the CDFG for pipeline creek crossings. The CDFG is a trustee agency under CEQA, and would likely provide comment on the CEQA document regarding potential project impacts to animal and plant species designated rare, threatened/endangered, or fully-protected status.

California Department of Health Services (DHS). DHS is responsible for overseeing the quality of water once it is in storage and distribution systems. DHS oversees the self-monitoring and reporting program implemented by all water purveyors, performs inspections, and assists with financing water system improvements for the purpose of providing safer and more reliable service. A Water Supply Permit Amendment would be required from DHS for any of the alternatives under consideration.

California Department of Transportation (Caltrans). Caltrans is responsible for managing California's highway and freeway systems and works collaboratively with local agencies to ensure proper management of local roadway systems. Caltrans reviews all requests from utility companies, developers, volunteers, nonprofit organizations, etc., desiring to conduct various activities within their right-of-way (ROW). Construction activity being proposed along a Caltrans ROW would require a Standard Encroachment Permit from Caltrans prior to project implementation. This could potentially occur with all alternatives except Alternatives 5 and 6.



2.3 LOCAL AGENCIES

County of San Luis Obispo. All of the alternatives would be within the jurisdiction of San Luis Obispo County land use regulations (SLO County). SLO County will require that a conditional (or minor) use permit, grading permit, and building permit be issued for the construction and operation of the project facilities (i.e. pipelines, wells, and storage) and will analyze the project to determine consistency with any applicable standards or policies. SLO County may impose specific requirements/conditions be incorporated into the permit governing the design or operation of the project and may not approve the permit unless it is found to be consistent with the County's General Plan and Land Use Ordinance. The County would be a permitting agency under CEQA and would rely on the NCSD's CEQA determination in issuance of permits. Encroachment along county roadways would require a standard encroachment permit issued by the County Public Works Department.

San Luis Obispo County Air Pollution Control District (APCD). The APCD would review proposed project for compliance with applicable Federal, State and local air quality control criteria. For any of the alternatives, NCSD likely would be required to submit a Construction Activity Management Plan to the APCD which will address construction-related dust control and equipment emissions. The CAMP will be required to address construction-related air impacts through various mitigation techniques. Detailed documentation of proposed project emissions (such as from organics removal during treatment) will be required to obtain Authority to Construct/Permit to Operate permits, if needed.

San Luis Obispo County Division of Environmental Health. The County Division of Environmental Health (SLODEH) is the local approval agency for issuance of water supply well permits or injection wells within a drinking water aquifer. Wellhead protection regulations require a minimum separation of water supply wells from wastewater disposal facilities. Under Title 22 regulations, the SLODEH may require any injected water to meet drinking water standards prior to injection.

2.4 CALIFORNIA ENVIRONMENTAL QUALITY ACT

The NCSD would act as the lead agency for compliance with the California Environmental Quality Act (CEQA) for implementation of any of the water supply alternatives under consideration. The NCSD would prepare an Initial Study/ Mitigated Negative Declaration (IS/MND) or Environmental Impact Report (EIR) for the selected project, depending on the level of impacts anticipated. During the CEQA process, NCSD would consult with other state and local agencies regarding concerns and suggested mitigation for environmental impacts. Environmental issues that arise during CEQA processes will be addressed through project design modifications or mitigation measures included in the CEQA document. Following completion of the CEQA process, the NCSD would submit permit applications to regulatory agencies as appropriate and negotiate permit conditions as needed.



Table 1. Permit Requirements Summary

	A manager should be used to be analysis of the second of the	errint Requirements Outliniary	
AMOREN	Pamii/4000val	Exagalistra (Axalivity)	Aviloathy
		Federal Agencies	
U.S. Army Corps of Engineers (USACE)	Section 404 permit Section 10 permit	Discharge of dredged or fill material into water of the U.S. during construction. Jurisdictional water include territorial seas, tidelands, rivers, streams, and wetlands	Section 404 Clean Water Act (33 USC 1344). Rivers and Harbors Act
U.S. Fish and Wildlife Service (USFWS)	Endangered Species Act, Section 7 consultation	Impacts to federally-listed species and species proposed for listing.	16 USCA 1513 50 CFR Section 17
NOAA Fisheries	ESA, Section 7 consultation	Impacts to federally-listed species and species proposed for listing.	16 USCA 1513 50 CFR Section 17
		State of California Agencies	
Regional Water Quality Control Board	Section 401 Water Quality Certification SWPPP Permit NPDES/WDRs	Discharges that may affect surface and ground water quality.	Clean Water Act Porter-Cologne State Water Quality Act (1969)
California Coastal Commission	Appeal Jurisdiction within Coastal Zone	Projects within Coastal Zone approved by County can be appealed to Coastal Commission for review and approval.	California Coastal Act
Califomia Department of Fish and Game (CDFG)	1602 Permit Section 2081 Management Agreement	Crossing of streams and rivers that will result in disturbance to the streambed. Potential adverse effects to State-listed species	Sections 1601- 1607 of California Fish and Game Code. Section 2081 of the Fish and Game Code
California State Lands Commission	State Lands Lease	Project activities offshore of mean high tide line.	California Public Resources Code, Division 6.
California Department of Health Services	Water Supply Permit Amendment	New water source	Ca Health and Safety Code, Div. 104, Part 12, Chapter 4 Article 7, Section 116525
Califomia Department of Transportation	Standard Encroachment Permit	Construction activity within Caltrans right-of-way.	California Streets and Highway Code
		Local Agencies	
County of San Luis Obispo Planning and Building Department	Development, Grading, Building Permit	Land use, grading, drainage, encroachment permit	San Luis Obispo County Code
San Luis Obispo APCD	Authority to Construct	Emissions associated with construction may require permits.	Clean Air Act
County of San Luis Obispo Division of Environmental Health	Well Construction Permit	Construction new water supply wells	California Water Code



3.0 ENVIRONMENTAL CONSTRAINTS

The following section describes the potential environmental constraints associated with the six water supply alternatives under consideration by the NCSD. Based on Padre's initial review of the project alternatives and review of permitting requirements, the probable issues that will need to be addressed during the permitting process for this project are biological resources including wetlands, cultural resources, geology and soils, and hydrology/ water quality. The following provides an overview of the environmental issue areas with emphasis on the sensitive biological resources that are expected to occur within the project area due to the presence of suitable habitat. The resources and required mitigation, if any, will be the focus of the respective regulatory agency review during the permit acquisition phase of the project.

3.1 BIOLOGICAL RESOURCES

Padre conducted a desk-top review to determine potential biological resource constraints within the vicinity of the identified water supply alternative location. This review included a query of the California Natural Diversity Database (CNDDB [CNDDB, 2006]) for the purposes of identifying documented occurrences of special-status plant and animal species within the vicinity of the alternative projects. Figures 2 through 5 illustrate the known occurrences of special-status species in relationship to the water supply alternatives under consideration. The figures illustrate a representative sample or ranges for known species occurrences.

3.1.1 Federally-Listed Animal Species

California red-legged frog (Rana aurora draytonii). The California red-legged frog (CRLF) is a federally-listed threatened species and a California species of special concern. The CRLF occurs in different habitats depending on their life stage and season. CRLF breed from November through March. All stages are most likely to be encountered in and around breeding sites, which include marshes, springs, permanent and semi-permanent natural ponds, ponded and backwater portions of streams, as well as artificial impoundments such as stock ponds, irrigation ponds, and siltation ponds. This species prefers dense emergent and bank vegetation including willow (Salix sp.), cattail (Typha sp.), and bulrush (Scirpus sp.). The absence of these plant species within the site does not exclude the possibility that the site provides CRLF habitat, but the presence of one or all of these plants is an important indicator that the site may provide foraging or breeding habitat (USFWS, 2005).

CRLF is a concern for alternatives 1, 2, and 4 due to the known presence or suitable habitat in creeks and wetlands within the project Nipomo area, especially around Oso Flaco Lake and Oso Flaco Creek. As such, formal Section 7 consultation pursuant to Section 404 of the Clean Water Act would be useful between the USACE and the USFWS to further assess potential CRLF impacts due to project implementation and the need for project-specific avoidance and minimization measures. This would include preparation of a Biological Opinion (BO) by the USFWS which will ultimately result in approval for authorized individuals to survey for and, as necessary, relocate CRLF from the project area during project implementation (i.e., "Take Statement").



Steelhead – Southern California ESU (Oncorhynchus mykiss irideus). Steelhead have been divided into 15 evolutionary significant units (ESU) based on similarity in life history, location, and genetic markers. The Southern California ESU was listed as federally endangered by the NOAA Fisheries in 1997. Southern California steelhead is also a California species of special concern. Steelhead are an anadromous form of rainbow trout that reproduce in freshwater, but spend much of their life cycle in the ocean, where increased prey density provides a greater growth rate and size. The Southern California ESU includes all naturally spawned populations of steelhead (and their progeny) in streams from the Santa Maria River (inclusive) to the southern extent of the species' range (U.S. – Mexico border). Historical information suggests that the Santa Maria River supported a steelhead run in the early 1900s. Currently, there is no evidence suggesting presence of this species in the Santa Maria River for several decades. However, it is assumed this species has the potential to occur within the Santa Maria River during periods of adequate flow (i.e., January through April).

Steelhead may not be a significant species of concern for the alternatives under consideration unless there would be an affect to the Santa Maria River. Existing fish migration barriers that exist at Nipomo Creek currently impede migration of steelhead upstream of the Hutton Road area. As part of the USACE permit process, Section 7 consultation per the ESA will be conducted with NOAA Fisheries to further assess potential steelhead impacts due to project implementation and the need for project-specific avoidance and minimization measures.

Western Snowy Plover (*Charadrius alexandrinus*). The coastal population of nesting western snowy plover is federally-listed threatened species and a California species of special concern. The western snowy plover frequents sandy beaches and estuarine shores within the project site; requiring sandy, gravely or friable soil substrates for nesting. Western snowy plover breeding and nesting is currently being monitored by State Parks as part of their ongoing efforts to document snowy plover activity within the area. Plovers are known to occur in suitable habitat areas from Guadalupe Dunes to Pismo Beach. This species would be of concern for alternative Nos. 1 and 2 associated with any construction activities within Nipomo-Guadalupe dune complex.

California Least Tern (Sterna antillarum brownii). The California least tern is a migratory bird that is protected under both the provisions of the federal and California endangered species acts as endangered. Many areas of coastal habitat for the California Least Tern have been significantly modified by human activities, such as marinas and industrial development, and housing. Other threats to tern populations include increased predation (a result of anthropogenic factors and habitat modification), potential for washouts by significantly high tides, and recreation. Least tern spring migrants arrive and move through the area around the latter part of April. Egg-laying usually occurs at most of the sites by late May, with hatching chicks present in mid June. Least tern are known to occur in suitable habitat areas from Guadalupe Dunes to Pismo Beach.

3.1.2 Special-Status Plants

Gambel's water cress (Rorippa gambellii). Gambel's watercress is a federally and state-listed endangered species in the mustard family (Brassicaceae). Gambel's water cress occurs in freshwater or brackish marshes and swamps between 5 and 330 meters. This



species typically blooms from April to September. Gambel's water cress is known to occur in only four remaining locations in California.

La Graciosa thistle (*Cirsium Ioncholepis*). La Graciosa thistle is a federally endangered, state threatened species, and a CNPS List 1B species. This species is a perennial herb in the sunflower family (Asteraceae) that typically blooms May through August. La Graciosa thistle occurs in coastal dunes, brackish marshes, or riparian scrub often in association with lake edges, riverbanks, and other wetlands.

Nipomo Mesa Iupine (*Lupinus nipomensis*). Nipomo Mesa Iupine is an annual herb in the pea family (Fabaceae) that occurs in coastal dune habitat between 10 and 50 meters. This species typically blooms from December through May. Nipomo Mesa Iupine is a federally endangered, state threatened species, and a CNPS List 1B species. This species is known from only one extended occurrence of five populations on Nipomo Mesa in San Luis Obispo County.

San Luis monardella (*Monardella frutescens*). San Luis monardella is a rhizomatous herb in the mint family (Lamiaceae). San Luis monardella is a CNPS List 1B species that is known to occur in San Luis Obispo and Santa Barbara Counties. This species inhabits coastal dunes and coastal scrub habitat associated with sandy soils between 10 and 200 meters. San Luis monardella generally blooms from May to September.

Blochman's leafy daisy (*Erigeron blochmaniae***).** Blochman's leafy daisy is a rhizomatous herb in the sunflower family (Asteraceae) known to occur in San Luis Obispo and Santa Barbara Counties. Blochman's leafy daisy is a CNPS List 1B species. This species typically blooms from June through August and occurs in coastal dune and coastal scrub habitat between 3 and 45 meters.

Dune larkspur (*Delphinium parryi* **ssp.** *blochmaniae***).** Dune larkspur is a CNPS List 1B species known to occur in San Luis Obispo, Santa Barbara, and Ventura Counties. This species is a perennial herb in the buttercup family (Ranunculaceae) that inhabits coastal dune and chaparral habitat between 0 to 200 meters. Dune larkspur generally blooms from April through May.

3.1.3 Other Potentially Occurring Special-Status Species

Although species described in this section are not indicated on the occurrences maps included (Figures 2-5), they have been included based on their occurrences within the Nipomo area.

Coast horned lizard (*Phrynosoma coronatum frontale*). The coast horned lizard is a federal species of concern and a California species of special concern that occurs in a variety of open habitats that provide sites for basking, sandy or sandy-loam substrates for night-time burial, and a suitable prey base (the species feeds almost exclusively on native ants). It was historically distributed throughout the Central and Coast Range of California, but now occurs at scattered, disjunct locations within this former range. The coast horned lizard produces clutches of 6 to 21 eggs from May to June and hatching typically occurs in August through September. A single coast horned lizard was observed within the non-native grassland/coastal sage scrub habitat area along the south side of the Santa Maria River in 2005 (Douglas Wood &



Associates, Inc., 2006). The coast horned lizard has the potential to occur throughout the Nipomo area. As such, mitigation to avoid and/or minimize impacts to coast horned lizard during project implementation would be determined during consultation with CDFG.

Southwestern pond turtle (Clemmys marmorata pallida). The southwestern pond turtle is a federal species of special concern and a California species of special concern. It is an aquatic turtle inhabiting streams, marshes, ponds, and irrigation ditches within woodland, grassland, and open forest communities. However, it requires upland sites for nesting and overwintering. Stream habitat must contain large, deep pool areas (six feet) with moderate-to-good plant and debris cover, and rock and cobble substrates for escape retreats. Southwestern pond turtle was observed in Nipomo Creek during a reconnaissance-level survey conducted by Padre in July 2004. Therefore, it has been determined that this species has the potential to occur within Nipomo Creek area during implementation, including portions of the Santa Maria River. As such, mitigation to avoid and/or minimize impacts to southwestern pond turtle during project implementation would be determined during consultation with USFWS and CDFG.

Two-striped garter snake (*Thamnophis hammondi*). The two-striped garter snake is a California species of special concern which is highly aquatic and is typically found near permanent fresh water streams associated with willow habitat. This species occurs historically and currently throughout southern California streams, including the central coast. Small mammal burrows are used as over-wintering sites for the snake (Jennings, 1994). This species has the potential to occur within Nipomo Creek. Mitigation to avoid and/or minimize impacts to two-striped garter snake during project implementation would be determined during consultation with CDFG.

Blochman's ragwort (Senecio blochmaniae). Blochman's ragwort is a CNPS list 4 species. This species typically occurs in coastal dunes and coastal floodplains. Blochman's ragwort is a subshrub, perennial herb that blooms from May to October. A sparsely scattered population of this species (<50) was identified by Padre in 2004 within the northern sand banks of the Santa Maria River channel, directly adjacent to the existing concrete processing facility located directly west of Highway 101. Suitable habitat for this species exists along the Santa Maria River corridor. Measures to avoid and/or mitigate impacts to Blochman's ragwort would be determined during consultation with CDFG.

Nuttall's milk-vetch (Astragalus nuttallii var. nuttallii). Nuttall's milk vetch is a CNPS list 4 species, which was identified in the project area during the 2005 biological survey of the project area (Douglas Wood & Associates, Inc., 2006). Both locations were along the southern levee of the Santa Maria River within the disturbed grassland and coastal sage scrub habitat areas. Suitable habitat for this species exists along the Santa Maria River corridor. Measures to avoid and/or mitigate impacts to Nuttall's milk-vetch would be determined during consultation with CDFG.

Monarch Butterfly (Danaus plexippus). The Monarch butterfly does not have federal or state listing status, but is included as a sensitive species by the CNDDB and is a species of local concern in San Luis Obispo County. Winter roost sites extend from Northern Mendocino to Baja California, Mexico. The listing by CDFG is based on limited wintering roost sites within the Central California coast portion of the butterfly's West Coast wintering range. The Monarch butterfly can be found in a variety of habitats, especially those supporting milkweed plants



(Asclepias sp.), the primary food source of the caterpillars. These butterflies frequent grasslands, prairies, meadows, and wetlands, but avoid dense forests. In the winter, Monarchs cluster together in large numbers in eucalyptus, cypress, and Monterey pine trees, often on the edge of open areas. Measures to avoid and/or minimize impacts to Monarch butterflies and/or pre-activity surveys would be determined during the CEQA process and consultation with CDFG.

Raptor and Migratory Bird Species. Raptor and migratory bird species protected under the Migratory Bird Treaty Act (16 USC 703-712); CDFG Code Section 3503, and CDFG Code Section 3503.5 may nest within the area during project implementation. These include ground nesters (western meadowlark and lark sparrow), small tree/shrub nesters (bushtit, American robin, northern mockingbird, loggerhead shrike, house finch, and lesser goldfinch) and several raptors which require large trees, such as eucalyptus for nesting purposes (turkey vulture, red-tailed hawk, red-shouldered hawk, great-horned owl, barn owl, white-tailed kite and Cooper's hawk). Short-term impacts to these species may occur from vegetation clearing, debris removal, trenching and HDD operations, dust deposition and noise disturbance associated with the construction activities. Vegetation removal and subsequent grading activities may destroy nests, nestlings, or hatchlings of these protected bird species, and would be considered a significant impact. As such, measures, such as seasonal constraints and/or pre-activity nesting bird surveys to avoid and/or minimize impacts to raptors and migratory birds, would be determined during the CEQA process and consultation with CDFG.

3.2 WETLANDS/WATERS OF THE U.S.

The USACE is responsible for the issuance of permits for the placement of dredged or fill material into waters of the United States (waters) pursuant to Section 404 of the Clean Water Act (33 USC 1344). As defined by the USACE at 33 CFR 328.3(a)(3), waters are those that are currently used, or were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters that are subject to the ebb and flow of the tide; tributaries and impoundments to such waters; all interstate waters including interstate wetlands; and territorial seas. (Note: Based on the recent U.S. Supreme Court decision in *Solid Waste Agency of Northern Cook County v. U.S. Army Corps of Engineers* [2001], and guidance from the U.S. Army Corps of Engineers and U.S. Environmental Protection Agency [2001], the Federal government no longer asserts jurisdiction over isolated waters and wetlands under Section 404 of the Clean Water Act based on the "migratory bird rule." Further guidance on the issue of isolated wetlands and waters is expected (U.S. Army Corps of Engineers, 2001).

Wetlands are a special category of waters, and are defined at 33 CFR 328.3(b) as: "...those areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas."

In non-tidal waters, the lateral extent of USACE jurisdiction is determined by the ordinary high water mark (OHWM), which is defined as the: "...line on the shore established by the fluctuations of water and indicated by physical characteristics such as clear, natural line impressed on the bank, shelving, changes in the character of soil, destruction of terrestrial



vegetation, the presence of litter and debris, or other appropriate means that consider the characteristics of the surrounding areas." (33 CFR 328[e]).

In addition, a wetland definition has been adopted by the USFWS to include both vegetated and non-vegetated wetlands, recognizing that some types of wetlands may lack vegetation (e.g., mudflats, sandbar, rocky shores, and sand flats), but still provide functional habitat for fish and wildlife species (Cowardin, et al., 1979). These wetlands are defined as "...lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface or the land is covered by shallow water. For purposes of this classification, wetlands must have one or more of the following three attributes: (1) at least periodically, the land supports predominantly hydrophytes; (2) the substrate is predominantly undrained hydric soil; and (3) the substrate is non-soil and is saturated with water or covered by shallow water at some time during the growing season of each year." Some of the USFWS-defined wetlands are not regulated by the Federal government.

The upper (landward) limit of USFWS-defined wetlands are the boundary between land with predominantly hydrophytic cover and land with predominantly mesophytic or xerophytic cover; the boundary between soil that is predominantly hydric and soil that is predominantly non-hydric; or in the case of wetlands without vegetation or soil, the boundary between land that is flooded or saturated at some time each year and land that is not (Cowardin et al., 1979). The lower limit in inland areas is established at a depth of 6.6 feet below the water surface; unless emergent plants, shrubs, or trees grow beyond this depth, at which the deepwater edge of such vegetation is the boundary (Cowardin et al., 1979).

Based on the definitions above, both waters of the U.S. and USACE-defined wetlands are present within the Santa Maria River floodplain, Nipomo Creek, and the Oso Flaco Lake and Oso Flaco Creek areas. Oso Flaco Lake occupies a surface area of 82 acres is classified by the USFWS as a palustrine emergent wetland. Additionally, several of the nearby drainages and associated storage ponds that act as tributaries to Nipomo Creek and the Santa Maria River, such as those occurring along the Nipomo Mesa have the potential to fall under the USACE jurisdiction. Wetlands and creeks impacted by pipeline installation activitieswould need to be restored or replaced. In the event a selected alternative would affect designated wetlands, an agency-approved Wetlands Mitigation and Monitoring Plan would need to be implemented as part of the project.

3.3 CULTURAL RESOURCES

Alternatives involving construction activities and placement of project-related infrastructure (i.e. pipelines, tanks, treatment plants) would require evaluation and analysis of the potential for effect on culturally-sensitive resources. Alternatives would require delineation of pipeline routes and placement of project facilities prior to implementing cultural records searches and/or surveys. The Dana Adobe, located on South Oakglen Avenue, is a designated California Historical Landmark. Sensitive cultural sites are known to exist near the Dana Adobe in eastern Nipomo.



3.4 GEOLOGY AND SOILS

The information discussed in this section was determined through a review of the San Luis Obispo County Safety Element (1998). Depending on jurisdiction, project alternatives would be reviewed for geologic (e.g. active faults, liquefaction) and other safety issues. Within the general project area (i.e. south-western San Luis Obispo County and the Santa Maria area), there is a potentially active fault (Santa Maria River Fault) and areas of moderate to high liquefaction, particularly in the coastal dune areas around Oso Flaco Lake. Areas located within 100-year flood plain zones include the Santa Maria River and the Oso Flaco Lake area. This area is also considered a "dam inundation zone". Additionally, areas east of the Guadalupe-Nipomo Dunes Complex (e.g. Conoco-Phillips Refinery, Nipomo) are subject to substantial wildland fire risk. Although no specific permits may be required in relation to these hazards, the projects will be reviewed for land-use policy consistency during the CEQA and County permitting process.

3.5 HYDROLOGY AND WATER QUALITY

Water Quality. It is Padre's understanding that Boyle will provide the NCSD with an assessment of water quality issues associated with the development of the water supply alternatives and provision of potable water in accordance with state and federal water quality standards within a separate document. The following discussion focuses on water quality and hydrologic impacts that may arise from the construction of each of the water supply alternatives. Water quality impacts would be connected to construction site erosion/spills/etc, frac-outs (as discussed), and discharges from each alternative. Hydrologic impacts would be due to extractions from certain sources and discharges to certain locations.

With increased development and storm water runoff, a wide variety of nutrients and constituents of concern have been introduced into state waters. Nutrient wastes in the form of sewage, agricultural fertilizers, and manure lead to reduced dissolved oxygen in surface waters and limit the capacity of water to support aquatic organisms. Constituents of concern, such as industrial wastes, insecticides, and herbicides, can poison wildlife and become concentrated in the food chain.

Oso Flaco Lake and Oso Flaco Creek has been identified by the RWQCB as an "impaired water body" under Section 303d of the Clean Water Act because of elevated levels of nitrates associated with irrigated agriculture within the watershed. Oso Flaco Creek is also listed as an impaired water body for elevated fecal coliform bacteria concentrations. Restoration of water quality at Oso Flaco Lake by the RWQCB has focused primarily on agricultural return water quality and quantity (RWQCB, 2006). Additionally, Nipomo Creek has been designated an "impaired water body" under Section 303d because of elevated fecal coliform bacteria concentrations.

HDD Drilling Techniques. Horizontal directional drilling (HDD) techniques involve the installation of pipelines without open-trenching. HDD installation methods are environmentally-preferable to open-trenching in most cases because it can be utilized to avoid impacts to sensitive resources such as creeks and wetlands. "Frac-outs", or the loss of drilling fluids to the surrounding environment, are a risk in utilizing HDD drilling techniques. The potential for "frac outs" should be minimized by incorporating engineering and geologic information and



developing a drilling and drilling fluid monitoring program that is appropriate for the existing subsurface geological conditions. The HDD drilling plans should specify drilling parameters such as drilling equipment capacity, directional bore depths, entry, and exit angles. Drilling fluid properties including fluid weight, viscosity, water loss, and gel strength should be designed and monitored by a qualified engineer. Only bentonite-based drilling mud is allowed for use within state waters in California. Compounds that may be toxic to fish are prohibited from use as additives to drilling mud mixtures.

4.0 SUMMARY AND RECOMMENDATIONS

The following section provides a summary of the permitting issues and requirements for the water supply alternatives under consideration by the NCSD. A summary of the permitting requirements is presented in Table 2, followed by general recommendations on a permitting strategy.

4.1 SUMMARY OF ENVIRONMENTAL/PERMITTING ISSUES BY ALTERNATIVE

The following provides an overview of the expected agency jurisdictional issues and associated permits that may be required for the various water supply alternatives:

Alternative No. 1 (Seawater/Cooling Water): Although specific locations are not identified under this alternative, proposals for desalination facilities along California's coast have raised unique issues that would need to be addressed through project design and agency negotiations. The California Coastal Commission has raised concerns about brine disposal impacts to marine resources. Open seawater intakes structures have been effectively prohibited by the Coastal Commission due to entrainment and take of marine organisms. One method of mitigating concerns associated with desal intake system construction within the beach areas would be to utilize existing intake structures or outfall pipelines. As a result of concerns about open ocean intake pipelines, most desalination facilities currently under consideration along the Central and South Coasts of California include beach water intake systems that utilize wells or intake galleries that would draw brackish water from permeable zones within the coastline and beach areas.

The design of a beach well intake system can result in a separate set of environmental impacts. The Nipomo-Guadalupe Dune complex is a unique and sensitive area that has been heavily protected by land acquisition, land use planning, and regulatory activities. Numerous threatened or endangered species, such as the Western snowy plover and the California least tern, are present within the dune complex and along the beach areas of the Nipomo-Guadalupe dunes.

The area around the Conoco-Phillips refinery is known to contain special-status plant species (e.g. Nipomo Mesa Lupine, La Graciosa Thistle, Dune Larkspur), as well as sensitive habitat (Central Coast Dune Scrub).

Selection of one of the seawater or cooling water alternatives will require review and approval of a Coastal Development Permit by the County of San Luis Obispo which would be appealable to the Coastal Commission. The State Lands Commission would require a state lands lease for placement of an ocean outfall line in state waters. The ocean outfall line would also require a Section 404/10 permit from USACE for construction in navigable waters. Pipeline



facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway One. A RWQCB NPDES/WDR permit would be required for the disposal of brine into the Pacific Ocean or other form of injection or disposal options that may affect surface or ground water quality.

Alternative No. 2 (Oso Flaco Lake Watershed): This alternative would involve treating shallow groundwater or agricultural runoff within the Oso Flaco Lake watershed and delivering the treated water to the NCSD distribution system. This alternative may include returning a portion of the treated flow to the watershed for environmental uses.

The Oso Flaco Creek Watershed covers approximately 10,370 acres. The western terminus for the watershed is Oso Flaco Lake, owned by California State Parks. Oso Flaco Creek flows out of the lake and meanders ¼-mile to the Pacific Ocean through active sand dunes. Oso Flaco Lake is the largest of four small freshwater lakes located in the Guadalupe Nipomo Dunes Complex. The freshwater lake occupies a surface area of 82 acres and is classified by the U.S. Fish and Wildlife Service as palustrine emergent wetlands, a valuable habitat for wildlife, and subsequently a resource for many recreational and educational activities.

Oso Flaco Lake and Little Oso Flaco Lake are usually at maximum pool due to the steady flow of agricultural runoff. It has been estimated that 6,371 acres in the watershed are irrigated, primarily with pumped groundwater, and that 17,564 acre-feet per year (AFY) of water are applied, resulting in 968 AFY of agricultural runoff. Efforts are currently underway to improve irrigation efficiency to both reduce the quantity of water applied and the volume of agricultural runoff. It has been estimated that if 100% of the irrigated area were to adopt sprinkler/drip systems, the annual runoff volume would decrease to 440 AFY (CRCD, 2004).

The critical environmental issue associated with this alternative is ensuring that significant negative impacts would not occur to Oso Flaco Lake, Little Oso Flaco Lake or associated creeks. Impacts would be considered significant if less environmental flows to the creeks and lakes would result in reduced habitat for endangered species. The County of San Luis Obispo has designated Oso Flaco Lake as a Sensitive Resource Area in its South County Coastal Area Plan (1988). Activities within Sensitive Resource Areas are required to undergo extra scrutiny to ensure that damage to the resource will not result from proposed projects. Hydrologic modeling of the watershed would be required to show that water levels within the lakes would not be significantly affected through water withdrawal upstream. A project that improves water quality in Oso Flaco Lake could be leveraged as a desirable outcome for stakeholders in the area, including State Parks, RWQCB, USFWS, CDFG, the Dunes Center, and agricultural water users.

This alternative project would require review and approval of Coastal Development Permits by the County of San Luis Obispo and the Coastal Commission for the outfall line extending into the ocean. The State Lands Commission would require a state lands lease for placement of an ocean outfall line. The ocean outfall line would also require a Section 404/10 permit from USACE for construction in navigable waters. Pipeline facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway One. A RWQCB NPDES/WDR permit would be required for the disposal of brine into



the Pacific Ocean or other form of injection or disposal options that may affect surface or ground water quality.

Formal Section 7 consultation would be required with the USFWS due to the presence of CRLF within the Oso Flaco Creek area. NOAA Fisheries would be consulted by the USACE for potential impacts associated with an ocean outfall to marine fisheries and marine mammals. The level of disturbance during construction of pipelines to environmentally sensitive areas could be minimized through the use of HDD construction techniques.

Alternative No. 3 (Water Trading with CCWA Agencies): This alternative would consider acquisition of unused capacity in the State Water Pipeline (SWP) from one or more CCWA project participants, including acquiring exchange water from one or more CCWA project participants. Water could be provided via a turnout along the State Water Pipeline within the NCSD boundary. This water would then either be delivered directly to the NCSD water system, or indirectly via aquifer storage and recovery.

As new construction activities would be minimal with this alternative, agency jurisdictional issues would be less than other alternatives. The use of a CCWA interconnection at the Tefft Street site may require a pipeline crossing at Nipomo Creek. If it can be determined that creek and wetland crossings can be avoided, USACE, RWQCB, and CDFG permits would not be required. Furthermore, impacts to special-status wildlife and plants could be minimized if construction is limited to disturbed and developed areas. NOAA Fisheries most likely will not be a key permitting agency under this alternative provided that surface water flows within the Santa Maria River are not affected. Existing fish passage barriers in Nipomo Creek have almost eliminated the likelihood of steelhead in Nipomo Creek. A Caltrans encroachment permit would be required for a pipeline crossing at Highway 101, if required.

Recent litigation regarding the State Water Project's Harvey O. Banks intake facility have included the judge's threat to require the California Department of Water Resources (DWR) to stop pumping water from the delta. The main issue centers around fish takes that are have not been permitted by the USFWS and NOAA Fisheries under the Endangered Species Act. It is Padre's understanding that CDFG and DWR are in negotiations with NOAA Fisheries and the USFWS which may result in an agreement being enacted to allow continued water withdrawals from the delta area with allowed incidental take of fish species.

Alternative No. 4 (Santa Maria Groundwater): This alternative would include the development of wells at either the Hutton Road area or at the Bonita well site to extract groundwater, which then would be conveyed to NCSD through a pipeline. Selection of one of the seawater or cooling water alternatives will require review and approval of a discretionary development permit by the County of San Luis Obispo. Pipeline facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for any pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway 101, if crossed. NOAA Fisheries most likely will not be a key permitting agency under this alternative provided that surface water flows within the Santa Maria River are not affected. Existing fish passage barriers in Nipomo Creek have almost eliminated the likelihood of steelhead in Nipomo Creek.



Alternative No. 5 (Groundwater Recharge from Wastewater Treatment Facility): This alternative would include the construction groundwater recharge facilities within a specified area where groundwater depressions are known. This alternative would require a discretionary permit from the County of San Luis Obispo for the construction of water transmission and disposal facilities. It is anticipated that pipeline alignments associated with this alternative could be designed to avoid wetlands and sensitive habitat areas through environmental planning and site design. It is also anticipated that wetland and creek pipeline crossings would not be required for this alternative. A WDR permit modification from the RWQCB would be required for the disposal of treated wastewater at the proposed recharge facilities. No Caltrans encroachment permit would be required if conveyance facilities did not cross Highways 1 or 101.

Alternative No. 6 (Treated Water Exchange with Agricultural Water users). This alternative would include an exchange of treated wastewater for agricultural water within a specified area where groundwater depressions are known. This alternative would require a discretionary development permit from the County of San Luis Obispo for the construction of water transmission and storage facilities. It is anticipated that pipeline alignments associated with this alternative could be designed to avoid wetlands and sensitive habitat areas through environmental planning and site design. It is also anticipated that wetland and creek pipeline crossings would not be required for this alternative. A WDR permit modification from the RWQCB would be required for the beneficial re-use of treated wastewater at the proposed agricultural lands. No Caltrans encroachment permit would be required if conveyance facilities did not cross Highways 1 or 101.

4.2 GENERAL RECOMMENDATIONS

Biological Resources. The preliminary review of the project alternatives identified potential constraints related to habitat for protected species within the Oso Flaco Lake, Nipomo-Guadalupe Dunes and other wetland/creek areas in the project area. The following are recommendations to minimize impacts to biological resources:

- Complete required CRLF protocol-level surveys during the CRLF breeding season (January 1 through June 30) to identify all known populations of CRLF within the limits of the project boundary and nearby areas. This would be accomplished once project alternative details and engineering specifications can clearly define areas of potential impact. As an example, potential impacts to the CRLF and associated habitat areas can be avoided and/or minimized through additional pipeline-route deviations and/or adjustments.
- Where necessary, the use of HDD construction methods across creeks and streams would minimize impacts to wetland/ jurisdictional waters and special-status species with the potential to occur in the area.
- Rare plant species (e.g. Nipomo Mesa Lupine, La Graciosa Thistle, Dune Larkspur) are located within the vicinity of Oso Flaco Lake and the Conoco-Phillips Refinery. Coastal Dune Scrub, considered a sensitive habitat, is common in this area. Botanical surveys may be needed to determine the likelihood of impacts within any final selected pipeline alignments, or other treatment plant facilities. Impacts to rare



plants may be avoided through route-deviations or other strategic placement as feasible, and/or through seed collection and restoration, as necessary.

Wetlands/Waters of the U.S. A high-level preliminary review of the project alternatives and site survey(s) conducted to date identified potential constraints related to regulated waters of the U.S. and wetlands. Following are recommendations to minimize impacts to wetlands and Waters of the U.S.:

- Where necessary, the use of HDD construction methods across creeks and streams would minimize impacts to wetland/ jurisdictional waters and special-status species with the potential to occur in the area.
- Whenever possible, limit construction activities to within previously disturbed or developed areas to avoid impacting sensitive habitat areas. A wetland delineation may be required to determine the likelihood of impacts to identified wetlands within final selected pipeline alignments and other impacted areas.
- "Frac-outs", or the loss of drilling fluids to the surrounding environment, and potential
 release of drilling mud into sensitive aquatic areas, are considered serious offenses
 by regulatory agencies. The potential for "frac-outs" should be minimized by
 incorporation of engineering and geologic information and development of a drilling
 and drilling fluid monitoring program that considers the existing geological conditions.
- Creek crossings and/or HDD operations may be limited by CDFG, RWQCB, and NOAA Fisheries to April 15 through October 15 to avoid impacts to water quality and associated sensitive species.

Cultural Resources. Alternatives involving construction activities and placement of project-related infrastructure (i.e. pipelines, tanks, treatment plants) would require evaluation and analysis of the potential for effect on culturally-sensitive resources. Alternatives would require delineation of pipeline routes and placement of project facilities prior to implementing cultural records searches and visual survey.



Table 2. Matrix of Required Permits by Alternative

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संस्कृतस्य सम्बद्धाः । अस्त्रामीयः । संस्कृतस्य सम्बद्धाः । अस्त्रामीयः ।	⊠	⊠	⊠			
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VAY(\$) #9;410(b)	⊠	⊠	⊠	⊠		
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andres - Salsa		⊠	⊠	⊠		
सायमध्य वास्त्रक्षेत्र होकरहाते .	⊠	⊠	⊠	⊠		
Attermatives/Controns	Alternative 1 – Seawater/Cooling Water Treatment	Alternative 2 - Oso Flaco Agricultural Water	Alternative 3 – Water trading with CCWA agencies	Alternative 4 – Santa Maria Groundwater	Alternative 5 – Groundwater Recharge with Treated Water from Southland WWTF	Alternative 6 – Agricultural Water Exchange

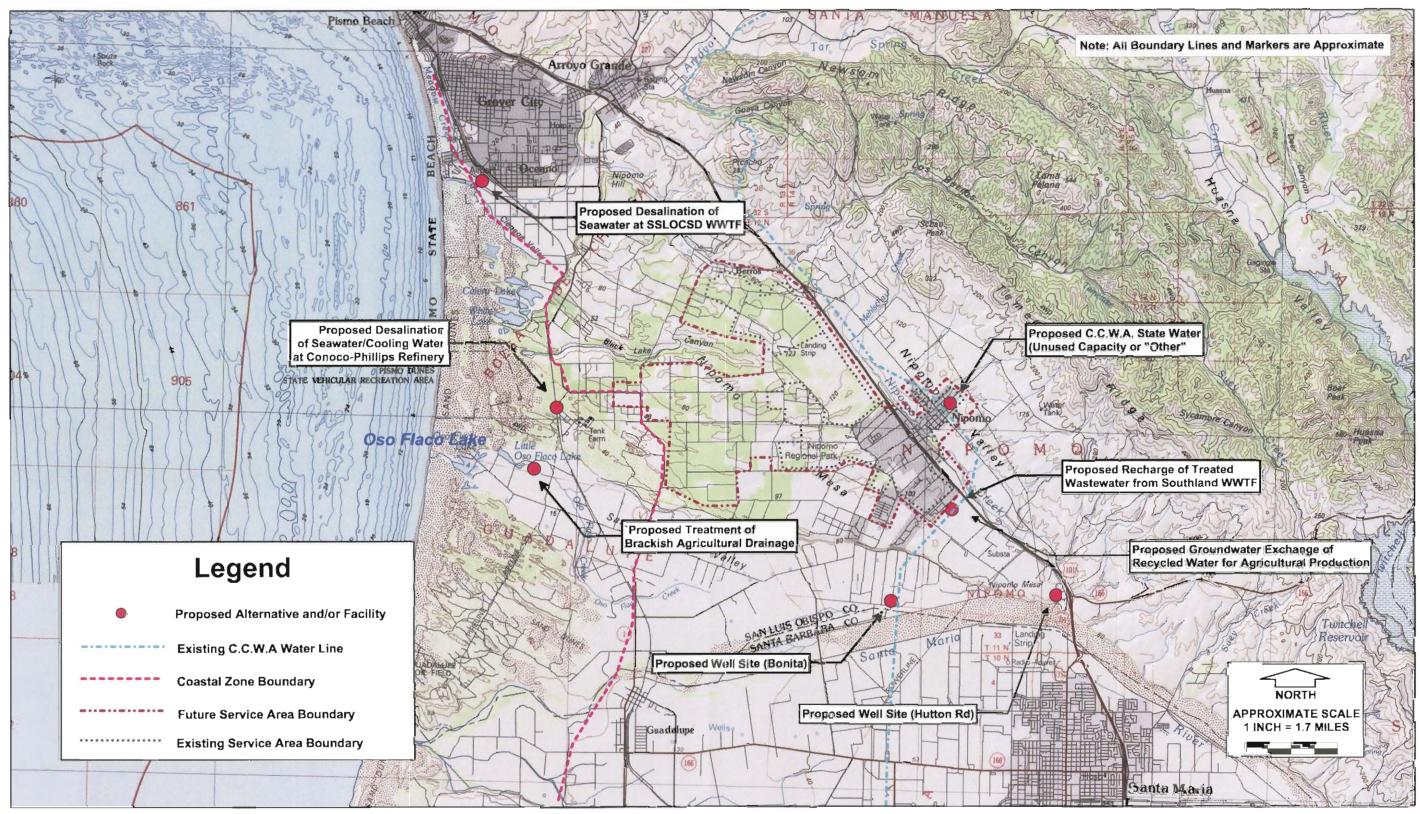






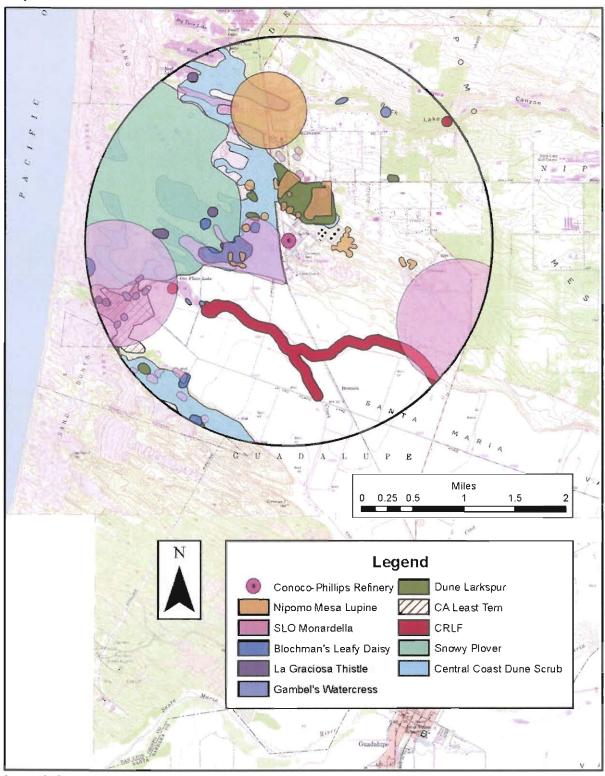
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Source: Boyle Engineering; TOPO! c 2001 National Geographic Holdings (www.topo.com)

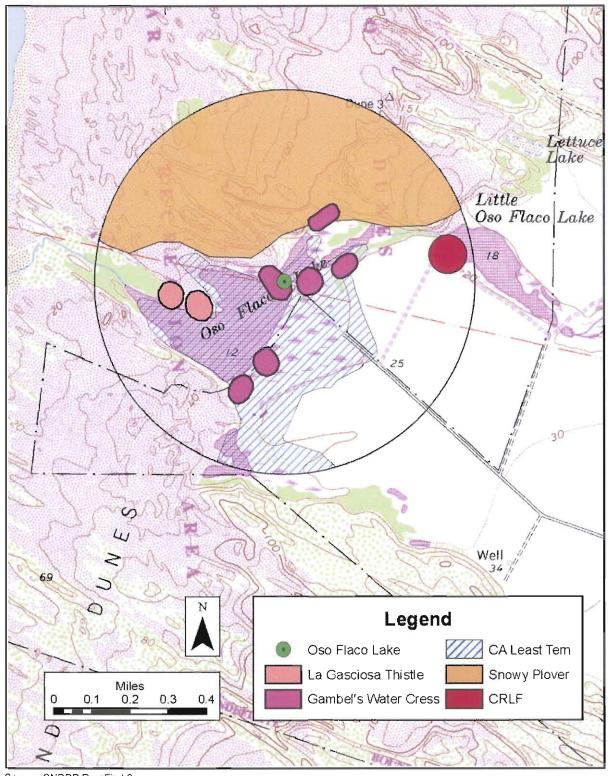




Source: CNDDB RareFind 3



FIGURE 2

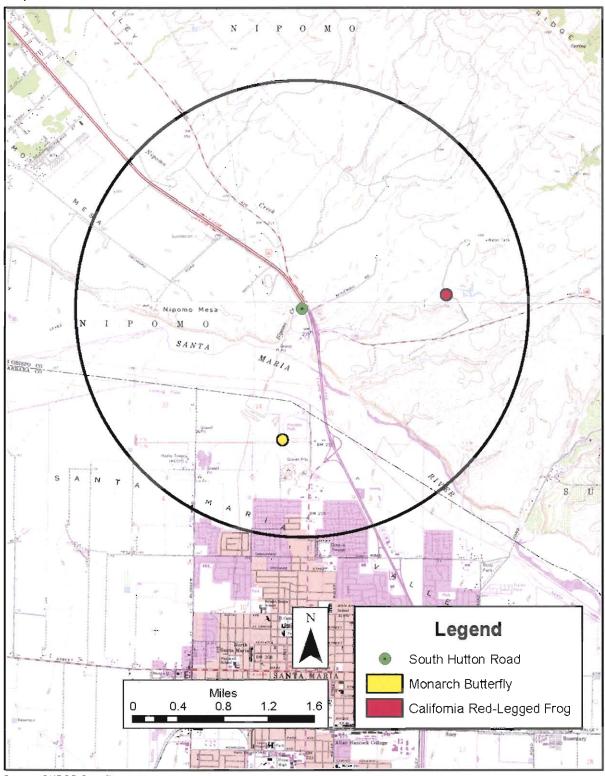


Source: CNDDB RareFind 3



FIGURE 3

Special-Status Species Occurrences in 0.5-mile Radius of Oso Flaco Lake

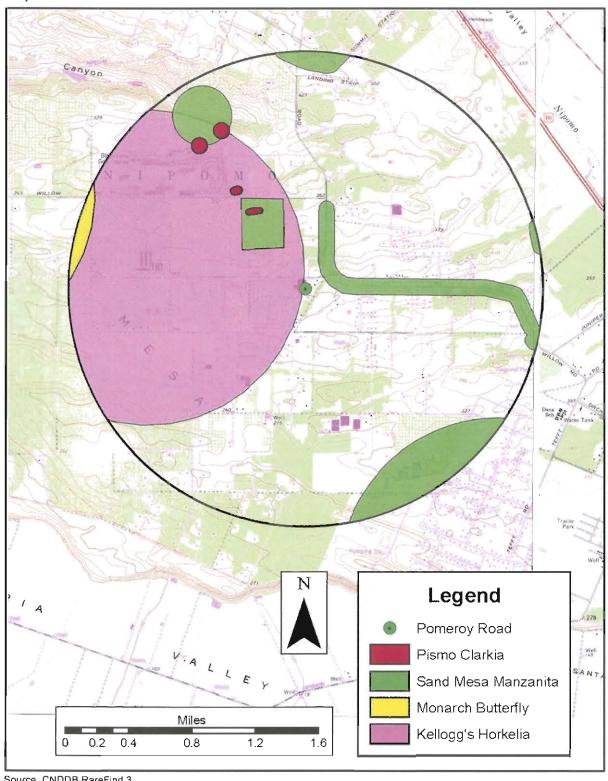


Source: CNDDB RareFind 3



FIGURE 4

Special-Status Species Occurrences in 2-Mile Radius of South Hutton Road



Source, CNDDB RareFind 3



FIGURE 5

NCSD - Supplemental Water Supply Alternatives Constraints Analysis

Special-Status Species Occurrences in 2-Mile Radius of Pomeroy Road

Evaluation of Desalination as a Source of Supplemental Water

ADMINISTRATIVE DRAFT Technical Memorandum 2

Work Plan for Project Implementation

Nipomo Community Services District

Board of Directors President: Michael Winn

Vice President: Larry Vierheilig

Cliff Trotter Ed Eby Jim Harrison

General Manager Bruce Buel

Boyle Engineering Corporation

Project Manager Michael Nunley, PE Project Engineer Malcolm McEwen, PE

September 28, 2007



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Executive Summary

Purpose

The purpose of this Technical Memorandum is to provide the Nipomo Community Services District (NCSD) with a plan to implement a seawater or brackish water desalination plant capable of delivering at least 6,300 acre-feet per year of desalted water. The focus of this report is identification of several key preliminary studies which will be needed in order to build and operate a desalination facility. This plan includes the following components:

- A description of the necessary studies, a schedule for their implementation, and an opinion of their probable costs;
- Development of an overall project schedule including the impact studies, feasibility studies, preliminary engineering, design, construction, and operational testing/startup phases; and
- Establishment of a preliminary project budget, which is expected to be refined and modified significantly as the project proceeds.

Project Development Options

Project implementation will require the following choices, among others:

- Regional partnership or District-owned project? The City of Arroyo Grande, City of Grover Beach, and Oceano Community Services District are currently starting a desalination feasibility study. They were recently awarded Proposition 50 grant funding to assist with paying for this work. Policies for developing desalination facilities (including the Monterey Bay National Estuary Program Desalination Plan) encourage regional cooperation instead of development of nearby, separate desalination facilities.
- Design-build, conventional design-bid-build, or "hybrid" approach? Some owners prefer design-build partnerships based on claims that projects can be delivered quickly and less expensively than conventional design-bid-build projects. Variations of design-build projects can include financing and operation of the system in order to allow owners to minimize capital costs by spreading payments over a specified period. The conventional design-bid-build approach may be preferred because it typically results in complete design plans which are competitively bid among different contractors, encouraging competition while ensuring the client's standards are met.
- Brackish groundwater or seawater? The hydrogeology of the coastal area between Oceano and Oso Flaco is not understood in detail. Artesian conditions have been observed near the coast, but the yield and quality of this water has not been evaluated, other than some basic mineral parameters. It is assumed that extraction of seawater would not be prohibited or limited by the Santa Maria Groundwater Litigation, but brackish water may be affected. However, use of seawater is typically more expensive, because because the higher salt content requires greater power usage per amount of product water and results in greater potential impacts for brine disposal.

Conclusions and Recommendations

The District Board should consider the following

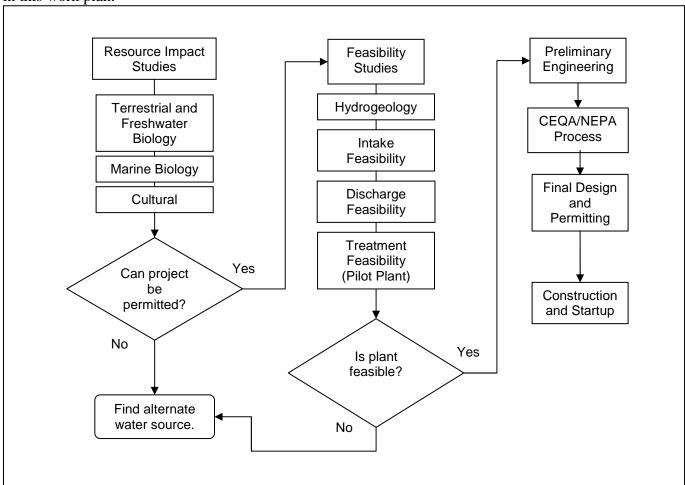
- As presented in this Work Plan, implementation of a desalination plant may require approximately \$79 M on a present worth basis (not including cost escalation, which is included in the cost opinions and cashflow analyses presented in this study). These estimates are considered preliminary, and may change significantly as the project proceeds.
- Additional costs include the distribution system improvements for the long-term Supplemental Water Project as recommended in the draft Water Master Plan.
- The implementation period may take over 8 years.
- While other seawater desalination projects similar in size to the District's project, or larger (such as the Monterey Bay, or Dana Point facilities) have put significant time, effort, and expense into permitting and initial studies for a desalination project, neither projects have received all their permits and they are still in the pilot testing and feasibility study phases.
- Little is known about the hydrogeologic characteristics of the areas proposed for subsurface intakes and discharges. Therefore, it is unknown whether these structures will be feasible.
- Although the South SLO County desalination study participants have not begun implementation of a desalination project, there may be considerable pressure from regulatory agencies to form a regional partnership in lieu of developing two (2) desalination projects approximately 6-7 miles apart.

Boyle recommends proceeding with the following tasks, in order to begin implementation of a desalination project:

- Begin initial funding analysis of this project, in order to assess developer impact fees, water rates, and financial responsibility of project partners (other Nipomo Mesa water purveyors);
- Conduct an initial meeting with the San Luis Obispo County planning department, and other resource agency representatives, in order to begin identifying permitting issues and processes;
- Contact PG&E and discuss availability of power at the potential treatment plant sites, in order to identify the schedule and cost to upgrade electrical service to these locations (if required);
- Meet with the South SLO County desalination study partners to discuss potential for working together; and
- Begin searching for appropriate grant funding sources.

Proposed Work Plan

The following flow chart shows the inter-relationships between the various studies and plans described in this work plan.



Proposed Schedule

Proposed Schedule										
Task Name	2007	2008	2009	2010	2011	2012	2013	2014	2015	20
	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1 Q3	Q1
Terrestrial and Freshwater Impact Studies										
Phase 1 Marine Impact Studies	•									
Cultural Resource Study	•									
Phase 1 Hydrogeologic Field Study	•									
Test-Scale Feasibility Study				`♥						
Phase 2 Hydrogeologic Field Study			ı							
Preliminary Engineering										
CEQA/NEPA										
Public Outreach	•									lacksquare
Design and Permitting	1						ı			
Bidding and Construction	7							ı		

Proposed Budget

Task	Probable Cost	% of Total
Terrestrial and Freshwater Impact Studies	\$ 440,000	0.8%
Phase 1 Marine Impact Studies	250,000	0.4%
Cultural Resource Study	66,000	0.1%
Phase 1 Hydrogeologic Field Study	360,000	0.7%
Test-Scale Feasibility Study	2,320,000	4.2%
Phase 2 Hydrogeologic Field Study	180,000	0.3%
Preliminary Engineering	210,000	0.4%
CEQA/NEPA	240,000	0.4%
Public Outreach	1,310,000	2.3%
Design and Permitting	3,870,000	5.1%
Construction	67,940,000	82.5%
Project Management	1,500,000	2.7%
Total before Escalation	\$ 78,700,000	100.0%
Cost Escalation	19,510,000	
Total with Escalation	\$ 98,210,000	

Section 1 Introduction and Summary

Objectives

The purpose of this Technical Memorandum is to provide the Nipomo Community Services District (NCSD) with a plan to implement a seawater or brackish water desalination plant capable of delivering at least 6,300 acre-feet per year of desalted water. If the plant were to run at a constant rate, it would need to produce at least 5.6 MGD (million gallons per day) or 3900 gpm (gallons per minute.) Higher design rates could be considered to allow for periodic maintenance or variable production rates, but that level of detailed evaluation is beyond the conceptual evaluations presented herein.

The focus of this report is identification of several key preliminary studies which will be needed in order to build and operate a desalination facility. This plan includes the following components:

- A description of the necessary studies, a schedule for their implementation, and an opinion of their probable costs;
- Development of an overall project schedule including the impact studies, feasibility studies, preliminary engineering, design, construction, and operational testing/startup phases; and
- Establishment of a preliminary project budget, which is expected to be refined and modified significantly as the project proceeds.

The goals of this Technical Memorandum are to:

- Provide schedule and budget information sufficient for preliminary financial planning;
- Identify typical project constraints for focusing and scheduling study efforts; and
- Develop a work plan for project implementation.

Original Scope of Work – Evaluation of Supplemental Water Alternatives

On February 8, 2007, the NCSD authorized Boyle to perform an evaluation of options to provide supplemental water to the District. The initial scope of work was intended to compare various alternatives to the NCSD Waterline Intertie Project, which was described in a draft Technical Memorandum by Boyle in November, 2006. The District Board decided the project cost (between \$24 and 26 M) was prohibitive, and other options should be explored.

Boyle's original scope of services (including Contract Amendment dated April 6, 2007) included a constraints analysis and preliminary feasibility study of several alternatives including:

- acquiring water from the Central Coast Water Authority (CCWA) via the CCWA/State Water Pipeline that traverses NCSD;
- Santa Maria Valley groundwater at various well sites;
- extension of the Nacimiento Water Pipeline Project;

- brackish agricultural drainage from Oso Flaco Lake, located to the west of Guadalupe;
- groundwater recharge or direct irrigation reuse of treated wastewater; and
- seawater or brackish water desalination.

The work was organized into three tasks:

- Task 1 Constraints analysis;
- Task 2 Detailed evaluation of CCWA and Santa Maria Valley groundwater alternatives; and
- Task 3 Detailed evaluation of extension of the Nacimiento Water Pipeline Project, brackish agricultural drainage from Oso Flaco Lake, groundwater recharge of treated wastewater, and direct reuse of treated wastewater.

Boyle submitted a draft of Task 1 which concluded the following:

- CCWA alternatives would likely require approval from City of Santa Maria and CCWA member agencies, but could be the least expensive alternative if the SWP pipeline was used to deliver City water in lieu of the Waterline Intertie Project (per the November, 2006, draft Preliminary Engineering Memorandum);
- Nacimiento Water Project Extension, Oso Flaco Lake, and Santa Maria Valley groundwater have significant "fatal flaws"; and
- Desalination requires a significant, long-term investment for studies and coordination with regulatory agencies, and had high capital and operation and maintenance cost compared to the other alternatives, but is considered a highly reliable water supply. It was the only water supply considered in this study which could reliably deliver up to 6,300 acre-feet per year (AFY), which is projected as future water demand per the District's draft Water Master Plan.

As a result of these findings, Boyle was authorized to redirect its study efforts. Instead of producing TMs 2 and 3 (as described above), Boyle revised the scope to produce TMs for two water supply projects:

- Short Term: CCWA/City of Santa Maria turnout near Tefft and Thompson to deliver City water directly to Nipomo distribution system (up to 3,000 AFY); and
- Long Term: Desalination of brackish water or seawater (up to 6,300 AFY).

This TM is the deliverable for the "long-term" water supply alternative, brackish or seawater desalination.

Scope of Work – Technical Memorandum 2 (Work Plan for Desalination Option)

The Scope of Work for this deliverable included the following tasks. The Scope was further defined in a letter to Bruce Buel dated August 6, 2007.

Task 201 – Coordination with Regional Water Quality Control Board, California Department of Health Services (DHS), San Luis Obispo County Planning Department, South SLO County Sanitation District, and Nipomo Refinery Staff

Boyle will plan and attend coordination meetings with Nipomo CSD staff and one or more of the entities noted above. The purpose of the meetings is to establish significant permitting tasks and milestones, as well as to obtain input from those agencies early in the project development process.

In the 8/6/07 letter, it was decided Boyle's study would assume the CSD was developing this project without partnering with Such SLO County Sanitation District in a regional desalination project, because the agencies had not yet proceeded with their feasibility study (expected to begin in October, 2007).

Task 202 – Seawater / Brackish Water Intake Options

Boyle will evaluate potential sites for an intake, assuming that beach wells are the most viable option from permitting and cost perspectives. We will identify up to three (3) sites and recommend steps/objectives for a hydrogeological study to define intake design parameters.

Task 203 – Discharge Options

Boyle will review potential effluent discharge options, including sharing the Nipomo Refinery outfall, constructing a new ocean outfall, and subsurface discharge. Boyle will recommend one or more of the three options for further evaluation, and will recommend steps/objectives for defining design parameters.

Task 204 – Treatment Site Options

Boyle will evaluate up to three (3) potential treatment plant sites, including property adjacent to Nipomo Refinery, South County Sanitation District (shared facility), and another site to be identified by the District. It is assumed the District will be actively involved in identifying sites, and that Boyle will determine property ownership from tax assessor records at the County offices.

Task 205 – Project Budget

After completing the Tasks listed above, Boyle will work with the District to define a budget for planning studies, preliminary engineering, design, permit negotiation, and construction.

Task 206 – Implementation Schedule

Boyle will develop a schedule for implementing the desalination project. This will include appropriate tasks for permitting, design, construction, pilot-testing, performance testing, and startup/commissioning.

Project Development Options

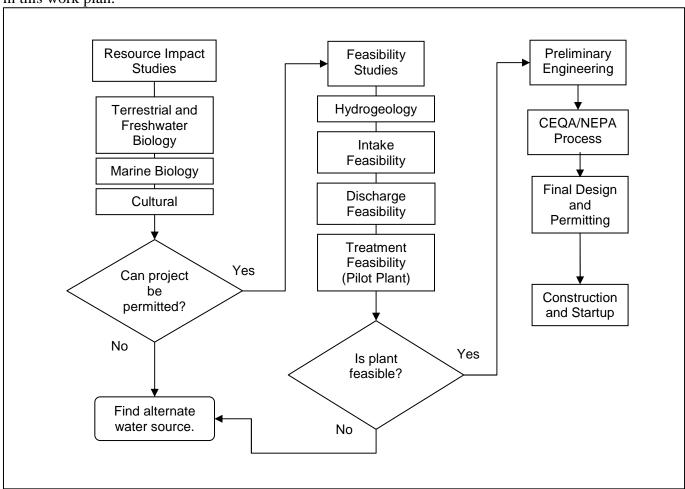
Project implementation will require the following choices, among others:

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- Design-build, conventional design-bid-build, or "hybrid" approach? Some owners prefer design-build partnerships based on claims that projects can be delivered quickly and less expensively than conventional design-bid-build projects. Variations of design-build projects can include financing and operation of the system in order to allow owners to minimize capital costs by spreading payments over a specified period. The conventional design-bid-build approach may be preferred because it typically results in complete design plans which are competitively bid among different contractors, encouraging competition while ensuring the client's standards are met.
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It is recommended that the District address these decisions early in the project development process. Based on Boyle's conversations and meetings with District staff, it is assumed that the project will be District-owned, will follow a conventional design-bid-build approach, and will treat seawater. It is further assumed that Boyle will assist the District in trying to attract partners in the desalination project.

Outline of Project Approach

The following flow chart shows the inter-relationships between the various studies and plans described in this work plan.



Section 2 Impact Studies

Overview of Impact Studies

The following sections describe the impact studies that would need to be completed prior to initiation of feasibility studies and project implementation.

Because the site of the proposed desalination facility and the alignments for the intake, discharge, and product pipelines have not been selected, it may be more economical if these resource impact studies are conducted in two phases: one phase for the areas to be impacted by the feasibility studies, and another phase for the areas to be impacted by the desalination facility and the intake, discharge, and product pipelines.

Purpose

The purpose of these studies is to provide information that can be used to minimize impacts associated with the construction and operation of the proposed facility, and to satisfy the information needs of the regulatory agencies that have jurisdiction over the proposed project.

Goals

The goals of these studies are to provide sufficient information to:

- Establish pre-project "baseline" conditions for long-term evaluation of project impacts and mitigation measures.
- Quantify the probable impacts of the feasibility studies.
- Quantify the probable impacts of the proposed project.
- Compare impacts of the proposed project to impacts associated with alternative projects. In these case, alternative projects would include different pipeline alignments, intake/discharge options (subsurface vs. open intake/outfall)
- Propose methods to minimize the expected impacts.
- Establish mitigation or restoration criteria.

Pertinent regulatory agencies are listed below.

Regulatory Agencies

The following table lists the regulatory agencies that are likely to have jurisdiction over the project, and the permits or associated reviews that would be required.

Table 2-1 Regulatory Agencies and Information Needs

Agency	Permit Requirement		
	Section 10 – Construction of structures affecting		
US Army Corps of Engineers (USACE)	navigable waters of the U.S.		
OS Anny Corps of Engineers (OSACE)	Section 404 – Dredging and/or Filling in Waters of		
	the U.S.		
US Fish and Wildlife Service	Compliance with Endangered Species Act for		
OS FISIT AND WHOME Service	USACE permitted activities		
U.S. Coast Guard	May review USACE Section 10 Permit.		
NOAA/National Marine Fisheries Service	Compliance with Endangered Species Act for		
NOAA/National Marine Lishenes Service	USACE permitted activities		
US Dept. of Interior	Compliance with National Historic Preservation		
OS Dept. of Interior	Act		
Coastal Commission	Coastal Development Permit		
State Lands Commission	State Lands Lease		
California Regional Water Quality Control Board	Compliance with CWA for USACE permitted		
Camornia regional water Quality Control Board	activities		
California Regional Water Quality Control Board	NPDES Permit for Discharge		
California Department of Health Services	Domestic Water Permit		
Caltrans	Encroachment Permits for facilities which cross		
Califains	Highway 1.		
California Department of Fish and Game	Review pipeline crossings over streams.		
California Office of Historic Preservation	Compliance with National Historic Preservation		
Camorna Office of Historic Freservation	Act.		
County of San Luis Obispo	Coastal Development and Development Permits		

Information Needs

The information needs associated with assessing the terrestrial and freshwater impacts of the proposed project have been discussed in the *Environmental and Permitting Constraints Analysis*, included as Appendix B. The information needs associated with assessing the marine impacts of proposed desalination facilities are less well defined. However, some guidance can be derived from examining recently proposed or permitted desalination projects, as well as concerns raised by regulatory and resource-management agencies.

Draft Monitoring Guidelines from the Monterey Bay National Marine Sanctuary

In responding to plans to implement several desalination plants that would discharge to the Monterey Bay National Marine Sanctuary (MBNMS), in 2003 a draft "Desalination Action Plan" was developed to lay out "a framework for a regional approach to address desalination, aimed at reducing impacts to marine resources…" This draft action plan identified a need for developing a comprehensive modeling and monitoring program "to determine predicted properties of brine plume, and measure short and long term, and cumulative impacts."

This draft action plan proposes development of <u>minimal information needed in an application to</u> implement a desalination facility, as follows:

- 1. Initial evaluation of recreational, public use, and commercial impacts in vicinity of desalination facility
- 2. Initial monitoring to determine currents, tides, water depth and similar parameters of receiving waters
- 3. Pre-construction biological analysis with consideration of seasonal variability, of marine organisms in the affected area and control site to include indices, species richness, and abundance, along with evaluation of entrainment and impingement impacts.
- 4. Pre-construction estimation of expected brine composition, volumes, and dilution rates of the brine in the zone of initial dilution
- 5. Plan for toxicity testing of the whole effluent as an ongoing monitoring requirement.
- 6. Studies to determine properties of combined discharges (cooling water or sewage), and their effects and toxicity on local species
- 7. Post-operational monitoring of salinity in zone of initial dilution and control site, as indicator for plume spreading and dispersal, to be compared with expected results from plume and circulation modeling. If not in compliance then identify and implement corrective actions
- 8. End of pipe monitoring to verify results from expected brine composition and dilution

In addition, this draft action plan proposes <u>additional information requirements</u> "for those proposed <u>facilities</u> that may affect sensitive wildlife habitats or may have increased or significant impacts on <u>coastal resources</u>" as follows:

- 1. Pre-construction monitoring of affected area as well as a control site, to include sampling of water column, and sediment
 (Note: Water column sampling in this context concerns collecting biota that are found freely swimming or otherwise suspended in the water, as compared to biota that are found attached to, or buried within, bottom sediments.)
- 2. Post operational monitoring of affected area as well as a control site, to include sampling of water column and sediments, to be compared with preoperational monitoring results
- 3. Post operational monitoring of oxygen levels, turbidity, heavy metals or other chemical concentrations, with regard to water quality standards
- 4. Post operational sampling of sediments for heavy metals to monitor possible accumulation. (Possible bio-monitoring to sample tissues for heavy metals)
- 5. Post-operational biological analysis of marine organisms in the affected area and control site including indices, species richness, and abundance, to be compared with the pre-operational results
- 6. Monitoring of long term impacts of discharge (e.g. potential changes in species composition etc.)

According to RWQCB staff, the MBNMS Desalination Plan provides general requirements which are expected to be very similar to any other project proposed within the Central Coast region of the State Water Resources Control Board. These requirements were assembled with input from various state and federal agencies, in order to develop a multi-agency approach to project development.

While these guidelines may not apply directly to the desalination facility proposed by the District, they may be used to develop an initial plan for assessing the marine impacts of the proposed facility, and its associated feasibility studies, as discussed below, and to develop a work plan for collecting sufficient hydrogeologic information to develop an acceptable model for assessing water-chemistry impacts.

Monterey County Experience – Coastal Water Project (CWP)

According to the project's web site, "The central feature of the CWP is a proposed desalination facility in Moss Landing. But, the CWP encompasses more than desalination. The project will create a comprehensive water supply through an efficiency and demand management program, including aquifer storage and recovery in addition to desalination.

"The CWP will produce Carmel River replacement water plus water for the Seaside basin overdraft, for a total of 11,730 acre-feet per year. A proposed location for the CWP desalination facility is on the Moss Landing Power Plant (MLPP) property. The co-location of the CWP desalination facility with MLPP will not only help to conserve power, it will require no additional intake of seawater. By combining brine discharge with the power plant's cooling water, the co-location also provides dilution of the brine discharge, which is the by-product of the desalination process, and makes use of MLPP's existing outfall structure."

Initial planning and public outreach aspects of the CWP project started in early 2004. Construction of a pilot plant was initially scheduled for the summer of 2005, but was not started until June, 2007.

The Proponent's Environmental Assessment (PEA) addresses environmental impacts of the project and may be used as the basis for the CPUC's draft Environmental Impact Report (EIR). The PEA was submitted on July 14, 2005.

Numerous technical studies were produced to support the PEA. The types of studies which are pertinent to NCSD's proposal are listed below. (http://www.coastalwaterproject.com/inc_pea.asp)

- Visual Impact Assessment
- Air Quality Data
- Fluid Dynamic Modeling Assessment (Ocean Impacts)
- List of Affected Property Owners
- Marine Biological Resources Assessment
- Noise Data
- Terrestrial Biological Resources Assessment
- Cultural Resources Assessment
- Preliminary Geotechnical Evaluation

- Preliminary Hazardous Materials Assessment
- Brine Disposal
- Site Assessments (3 Sites) and Comparison
- Desalinated Water Conveyance System (DWCS)
- Feasibility of Using HDD Wells for Water Supply and Brine Discharge
- HDD Well Supply Study
- System Flow Management and Hydraulics

Orange County Experience – Dana Point Ocean Desalination Project

Over the past five years, the Municipal Water District of Orange County (MWDOC) has investigated the feasibility of an ocean desalination facility in Dana Point, California. The MWDOC has undertaken various studies, reports, and investigations to explore the feasibility of this project. These reports are listed and summarized below.

Table 2-2 Reports Prepared (to date) in Support of Ocean Desalination at Dana Point

Report Title and Date	Summary
MWDOC's Metropolitan Water District Seawater	Application to the MWD seeking funding for a full-scale
Desalination Project Agreement and Application, 2001	desalination project.
MWDOC Ocean Desalination Plant Feasibility Study,	An analysis of two potential sites for an ocean
January 2003.	desalination facility. RO membrane technology was
	evaluated as the most feasible desalination technology.
	The report included evaluation of several power supply
	scenarios for the RO facility. The report also compared
	the two sites on cost and benefit basis and provided
	details about concentrate discharge as well.
South Orange County Water Reliability Study, 2004	Evaluated a variety of projects including surface water
	storage, ocean desalination, and agency
	interconnection projects that could improve emergency
II INA H.T. I. I. A. P A. H I	supplies.
Horizontal Well Technology Application in Alluvial	MWDOC proposed this research and development
Marine Aquifers for Ocean Feedwater Supply and	project to advance the design and construction
Pretreatment, Dana Point Ocean Desalination Project,	capabilities of horizontal/angle well technology for use
January 2005.	as a feedwater supply system for ocean desalination
(Submitted to Department of Water Resources [DWR] for Proposition 50, Chapter 6 funding.)	plants sited near the mouths of stream or river systems.
Phase 1 Hydrogeology Investigation, Dana Point	This report presents the results of the first phase of the
Ocean Desalination Project, October 2005	investigation into the feasibility of developing a
Goodin Boodinnation 1 Tojoot, Gotobol 2000	feedwater supply. The scope of the Phase 1
	investigation included a drilling investigation and
	laboratory testing.
Test Slant Well Plan/Initial Study/Negative Declaration	MWDOC, as lead agency, with its consultants
Subsurface Intake System Feasibility Investigation Test	assembled project and environmental documentation to
Slant Well, October 2005	support the permitting for construction, installation, and
	testing of a test slant well.
Phase 2 Hydrogeology Investigation, Test Slant Well	This report documented the demonstration project and

Report Title and Date	Summary
Project, Dana Point Ocean Desalination Project, 2006	evaluated the feasibility of using a subsurface well intake system.
Water Desalination Proposal for Pilot Plant Testing and Funding, March 2006 (submitted to DWR for Proposition 50, Chapter 6 funding)	MWDOC proposed this pilot plant treatment and testing project to advance desalination treatment technologies most applicable for saltwater produced from subsurface slant wells.
Dana Point Desalination Facility Power Delivery Aesthetic Impact Mitigation Report, February 2006.	The document reviewed some of the key assumptions made in the MWDOC Ocean Desalination Plant Feasibility Study and determined that there are a variety of options that MWDOC could consider to minimize the aesthetic impacts of the project.
Hydraulic Evaluation of San Juan Creek Ocean Outfall Evaluation, 2006.	This report established the firm hydraulic capacity of the San Juan Creek Ocean Outfall.
Preliminary Assessment of Power Options for the Dana Point Ocean Desalination Project (Phase 1), 2006	In this Phase 1 report, power supply options for the project were evaluated and a wide range of potential options were identified for power requirements ranging from 12 to 20 megawatts (MW).
Subsurface System Intake Feasibility Assessment Task 2, 2007	Under Task 2 of this phased investigation, the dual rotary drilling method was used to successfully construct a test slant well at the mouth of San Juan Creek.
Subsurface System Intake Feasibility Assessment Task 4 Report, 2007.	A three-dimensional groundwater flow and variable density solute transport model of the proposed subsurface intakes was developed. The model assessed the sustainable yield of a slant well intake system under a variety of configurations to suit a range of raw water capacities and examined the potential impact of intake operations on seawater intrusion and the "fresher" water aquifers.

Table 2-3 Geotechnical and Biological Assessments Prepared (to date) in Support of Ocean Desalination at Dana Point

Geotechnical Evaluation South Coast Water District Groundwater Recovery Plant, March 1999.
Phase I Environmental Site Assessment San Juan Creek Properties, May 1999.
Limited Geotechnical Evaluations San Juan Creek Properties, June 1999.
Biological Assessment South Coast Water District Project, South Coast Water District, July 1999.
Geotechnical Evaluation San Juan Creek Property, February 2001.
Updated Geotechnical Recommendations South Coast Water District Groundwater Recovery Facility- Phase I,
October 2002.
Updated Geotechnical Evaluation South Coast Water District Groundwater Recovery Plant, December 2003.

Implications for Proposed Nipomo CSD Desalination Project

The number and type of investigations which were undertaken to provide information for the permitting and design of the proposed desalination facilities noted above provide an indication of the level of effort which may be expected for a similar facility in San Luis Obispo County. Initial discussions with the regulatory agencies listed in Table 2-1 will further define the requirements for these, and possibly other, investigations.

The District should expect to conduct the following types of studies:

- Impacts to terrestrial and freshwater ecosystems;
- Impacts to marine ecosystems;
- Impacts to cultural resources (i.e., archaeological sites);
- Hydrogeologic feasibility and impacts to groundwater resources; and
- Intake, discharge, and treatment feasibility (i.e., Pilot-scale desalination plant)

These studies are discussed below.

Terrestrial and Freshwater Impact Study

The following section describes a proposed study of terrestrial and freshwater ecosystems which may be impacted by the proposed project.

Existing Information

In 2006, California State Parks released an "Alternative Access Study" for Oceano Dunes State Vehicular Recreation Area, prepared By Condor Environmental. This report contains information pertinent to the terrestrial and freshwater impacts of the proposed project.

Potential impacts of the a District-owned desalination project to terrestrial and freshwater resources have recently been examined (*Supplemental Water Alternatives Environmental And Permitting Constraints Analysis*, Padre Associates, Inc., prepared for Nipomo Community Services District, May, 2007), and are summarized below.

- The desalination facility project is proposed in the Southern portion of San Luis Obispo County, and will be situated in the Nipomo-Guadalupe Dune complex, "a unique and sensitive area that has been heavily protected by land acquisition, land use planning, and regulatory activities."
- Numerous threatened or endangered species, such as the Western snowy plover and the California least tern, are present within the dune complex and along the beach areas of the Nipomo-Guadalupe dunes.
- The area around the Conoco-Phillips refinery is known to contain special-status plant species (e.g. Nipomo Mesa Lupine, La Graciosa Thistle, Dune Larkspur), as well as sensitive habitat (Central Coast Dune Scrub).

Work Plan

- 1. Complete a California Red-Legged Frog (CRLF) protocol-level surveys during the CRLF breeding season (January 1 through June 30) to identify populations of CRLF within the limits of the project boundary and nearby areas.
- 2. Botanical surveys should be conducted to determine the likelihood of impacts within any proposed pipeline alignments, at the pilot plant site, at the test intake and discharge sites, and at the treatment plant facilities. Alternative sites and alignments should be investigated so that impacts to rare plants can be avoided or minimized. The potential for seed collection and restoration, as necessary, should also be evaluated.
- 3. A wetland delineation should be conducted to determine the likelihood of impacts to wetlands or other waters of the U.S. within pipeline alignments and other impacted areas.
- 4. Propose site protection and impact minimization measures that can be incorporated into the construction and operation of the proposed test intake and discharge facilities, pilot plant, intake and discharge facilities, pipelines, and treatment plant.

Marine Impact Study

Existing Information

The proposed project calls for beach wells or intake galleries that would draw seawater from permeable zones within the near shore environment and beach areas.

Similar subsurface structures are also proposed for brine disposal.

The proposed sites for the feasibility study and intake and discharge facilities are exposed beaches.

In the vicinity of the ConocoPhillips outfall the slope of the ocean bottom is approximately 1.6% (27 feet depth at 1700 feet from shore.) (RWQCB, 2002)

Work Plan

- 1. Map the benthic topography and marine habitat types. Note the presence of sensitive habitat types that should be avoided such as kelp and hard bottom habitats, or other areas where resident species may be more sensitive to changes in water quality.
- 2. Select a site that is not planned to be impacted, yet is likely to be similar to the areas where impacts are planned. This site will be used as a reference or "background" site. Investigate this site, as well as the sites where impacts are planned, as discussed below.

- 3. Monitor the currents, tides, water depths, temperature, and salinity. Collect additional water quality data as appropriate. This data will be used in the development of models used to estimate the impact of the proposed project.
- 4. Quantify the ambient or "background" conditions, including daily and seasonal variations, and assess the existing level of water quality impairment (if any).
- 5. Sample the water column and benthic environments to determine species that are present. Determine and calculate appropriate indices of species richness and abundance.
- 6. Determine the marine organisms present and how they would be affected by salinity changes, including how the effects may vary by life stage.

Cultural Resource Impact Study

Existing Information

The "Alternative Access Study" for Oceano Dunes State Vehicular Recreation Area (ibid.) contains background information pertinent to the cultural impacts of the six potential access corridors studied. Archaeological surveys were conducted in January 2006, identifying or confirming 32 prehistoric and historic archaeological sites that would be impacted by the six potential access roads. The archaeological ground surveys were limited to the areas of the park that would be impacted by the six alternative access roads. Three of the six alternatives that were evaluated are at the southern end of the park, in areas where desalination project pipelines are being considered.

Work Plan

The purpose of the cultural resource study is to identify historic properties (prehistoric and historic archaeological resources, Native American site, and/or architectural properties) listed, determined or potentially eligible for inclusion on the California Register of Historical Resources (California Register) that could be affected by the proposed project, and to recommend measures to avoid, minimize, or mitigate impacts to these resources.

- 1. Conduct a search of prehistoric and historic site records and pertinent literature concerning the initial project alignments.
- 2. If needed, conduct a preliminary field survey of the initial project alignments.
- 3. Prepare a memorandum containing the results of the records search for the proposed project alignments, a brief review of pertinent literature, results of the field survey, summary of key findings, and management recommendations.

Section 3 Feasibility Studies

Hydrogeologic Feasibility Study

Conceptual Intake Options

Although potential intake options include both wells and open intakes, it is recommended that the District plan for construction of beach wells as discussed in the Scope of Work. Open intakes are typically discouraged by regulatory agencies, because they result in impingement of marine organisms and the construction typically has a greater impact on benthic communities than beach wells.

Conceptual Discharge Options

In this study, Boyle performed a preliminary evaluation of discharge options, including use of the Nipomo Refinery ocean outfall, construction of a new ocean outfall, and installation of subsurface discharge wells or an infiltration gallery. Based on our review of similar projects, and discussions with permitting agencies (including RWQCB), it appears the subsurface discharge presents the most feasible alternative for the District for the following reasons:

- Nipomo Refinery outfall capacity is inadequate. The Nipomo Refinery outfall cannot convey a sufficient quantity of brine discharge (approximately 6300 AFY at 50% recovery for an RO system), as concluded by Cannon in the District's draft Water Master Plan. In addition, the condition of the outfall is questionable because it was constructed in the 1950's and has not be replaced.
- Open discharges or ocean outfalls are discouraged by resource agencies. Construction of a new ocean outfall may be discouraged by regulatory agencies, who prefer subsurface discharges because they typically promote better mixing of brine and seawater, have less water quality impact than a direct outfall, and the construction is less disruptive to benthic organisms.

Therefore, we recommend planning based on a subsurface discharge, but continuing to consider the open discharge or ocean outfall as a viable alternative if the geology is not appropriate for subsurface discharge.

Preliminary Intake and Discharge Locations

The following locations are recommended for investigation as to their suitability for placement of a subsurface seawater intake structure:

- Site 1: Pacific Ocean at extension of Black Lake Canyon
- Site 2: Pacific Ocean at extension of Willow Road
- Site 3: Pacific Ocean south of mouth of Oso Flaco Creek

These sites were selected based on an evaluation of the hydrogeologic information summarized below, each site's distance from a proposed desalination facility, minimization of environmental impacts, and potential cooperation of affected landowners.

Summary of Existing Information

The California Department of Water Resources, Southern District, produced a report "Water Resources of the Arroyo Grande – Nipomo Mesa Area" in 2002. Information pertinent to the construction of a subsurface seawater intake and outfall is summarized below.

The locations of the proposed intakes/outfalls are centered around the monitoring well labeled 11N/36W-12C in the following figure. This well exhibited artesian flow when sampled in April, 2007.

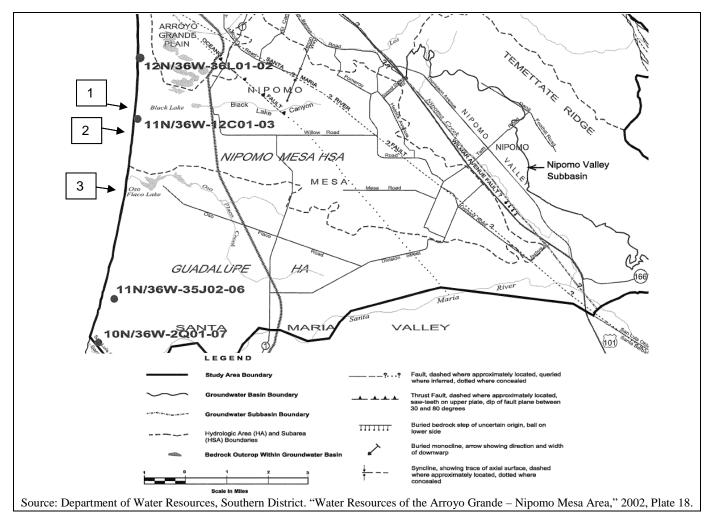


Figure 3-1 Seawater Intrusion Monitoring Wells

The surface geology in this area consists of "Dune Sands", as shown below.

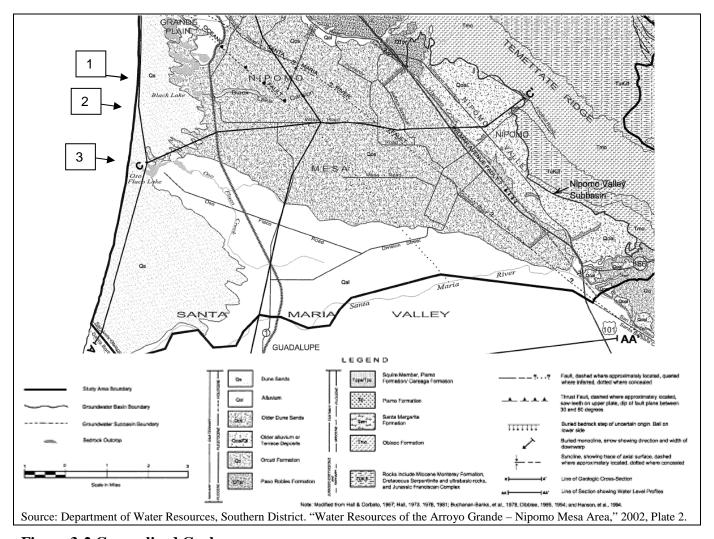


Figure 3-2 Generalized Geology

Extrapolation of regional well log data show that the dune sand (Qs) deposit, at the southern end of the study area an underlying "alluvial" (Qal) deposit, may extend down to a depth of less than 100 feet at the Pacific coast, as shown in the following two figures. A clay layer appears at the top of the "Paso Robles Formation" (QTpr).

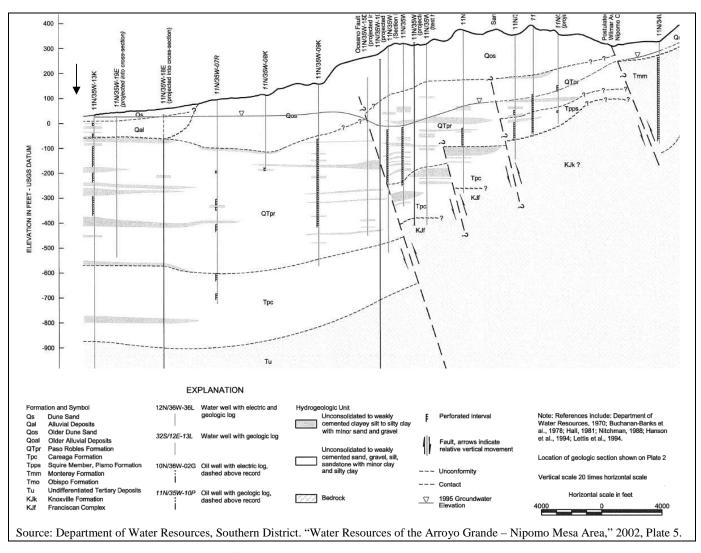


Figure 3-3 East-West Geologic Section C-C'

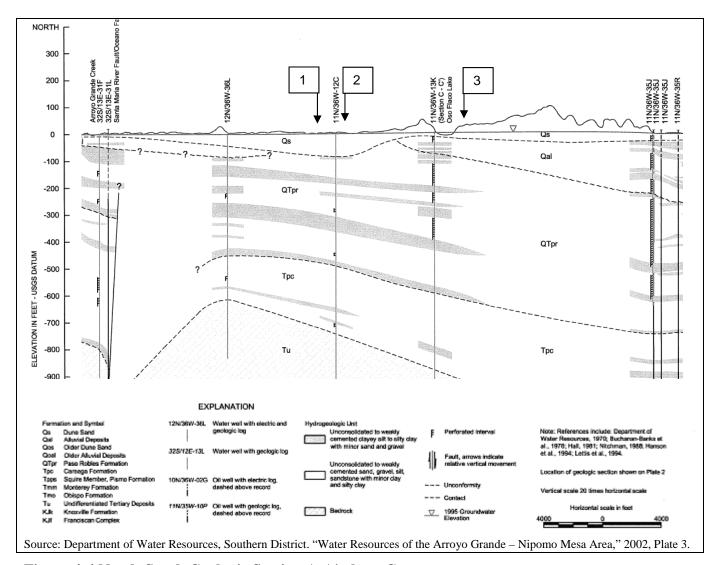


Figure 4-4 North-South Geologic Section A-A' along Coast

Water levels in the Paso Robles formation are between 6 and 8 feet above sea level. Freshwater outflows have been estimated to be 1500 AFY in aggregate.

The offshore bathymetry does not show any submarine canyons. In the vicinity of the ConocoPhillips outfall the slope of the ocean bottom is approximately 1.6% (27 feet depth at 1700 feet from shore.) (RWQCB, 2002) Therefore, of the location of the sea water/fresh water interface is unknown at this time.

Purpose and Goals

The hydrogeologic feasibility study would likely be conducted in two phases.

Phase 1 - The purpose of the Phase 1 hydrogeologic feasibility study is to determine the geologic characteristics of the proposed sites; and to identify a preferred location for the pilot-scale subsurface intake and discharge facilities.

The Phase 1 goals of this study are:

- 1. Determine the lithology of the sites.
- 2. Estimate the permeability of the geologic layers encountered.
- 3. Describe the hydrogeologic relationships between the site geology and the regional aquifers.
- 4. Estimate the hydraulic connectivity between the aquifers of interest (beach sands, alluvial deposits, Paso Robles formation) and the ocean.
- 5. Install monitoring wells that can be used to calibrate the groundwater model and to monitor changes to the aquifers during pilot phase production and during full scale production.
- 6. Collect sufficient information to select a preferred location and technology for the pilot scale subsurface intake and discharge facilities.

Phase 2 - The purpose of the Phase 2 hydrogeologic feasibility study is to assess whether the aquifer(s) at the selected location could support a subsurface intake and outfall system.

The Phase 2 goals of this study are:

- 1. Determine formation and aquifer hydraulic properties;
- 2. Estimate the potential yield from a subsurface intake system and its configuration; and
- 3. Assess potential basin water supply benefits and impacts.

Phase 1 Work Plan

Phase 1 work will occur before installation of the pilot-scale intake and discharge facilities.

- 1. Review existing hydrogeologic data and estimate the number of test boreholes and monitoring wells which will be needed to assess aquifer materials at the proposed intake and discharge locations.
- 2. Obtain permits and comply with conditions imposed by regulatory agencies for the proposed field study. These permits/approvals are expected to include:
 - Regional Board
 - USACE
 - California Coastal Commission
 - State Lands Commission
 - State Parks
 - San Luis Obispo County
 - Landowner Approval

- 3. Drill the test boreholes and install monitoring wells. During the drilling operations, run geophysical logs and collect lithologic samples and water quality samples from the boreholes.
- In the laboratory, estimate hydraulic conductivities of lithologic samples using a permeameter, sieve the lithologic samples, and estimate the hydraulic conductivities based on grain size analyses.
- 1. Prepare a report to document the hydrogeologic field study's findings.

Phase 2 Work Plan

Phase 2 work will occur after installation of the pilot-scale intake and discharge facilities.

- 1. Conduct one or more pump tests to estimate pertinent hydrogeologic parameters of the aquifer (such as transmissivity, storativity, and leakance).
- 2. Utilize the results of the pump test and related geological information to develop a three dimensional groundwater flow and variable density solute model of the proposed subsurface intake and discharge facilities.
- 3. Use the model to estimate impacts to the aquifer(s) and to the ocean environment of long-term operation of the proposed desalination plant.

Intake Feasibility Study

Purpose

The purpose of the Intake Feasibility Study is to evaluate the feasibility of installing and operating a subsurface intake.

Goals

- 1. Verify technical capability and methods through construction of prototype test facilities;
- 2. Identify resource management and regulatory permits, as well as other required approvals;
- 3. Demonstrate the construction of the test facilities in an environmentally sound manner;
- 4. Estimate intake and discharge capacities; and
- 5. Determine and verify pretreatment filtration benefits (i.e., determine the quality of raw feed water after it has been filtered through the aquifer materials).

- 1. Assess whether the aquifer materials at the proposed locations could support a subsurface intake system for a pilot-scale desalination plant.
- 2. Based on the hydrogeologic study results, select the most appropriate subsurface intake system technology.
- 3. Fully describe the test facilities installation and operation plan.
- 4. Coordinate environmental processing with appropriate regulatory agencies to obtain the required permits and approvals.
- 5. Finalize the test intake facilities design.
- 6. Build the test intake facilities.
- 7. Conduct intake pump testing to estimate aquifer parameters needed to develop the hydrogeologic model noted above.
- 8. Analyze the data collected and prepare a technical report.

Discharge Feasibility Study

Purpose

The purpose of the Discharge Feasibility Study is to evaluate the feasibility of installing and operating a subsurface discharge system.

Goals

- 1. Verify technical capability and methods through construction of a prototype test facility;
- 2. Identify resource management and regulatory permits, as well as other required approvals;
- 3. Demonstrate the construction of the test facility in an environmentally sound manner;
- 4. Estimate receiving water quality under a range of flow rates.

- 1. Assess whether the aquifer materials at the proposed locations could support a subsurface discharge system for a pilot-scale desalination plant.
- 2. Based on the hydrogeologic study results, select the most appropriate subsurface discharge system technology.
- 3. Fully describe the test discharge facility installation and operation plan.
- 4. Coordinate environmental processing with appropriate regulatory agencies to obtain the required permits and approvals.
- 5. Finalize the test discharge facility design.
- 6. Build the test intake facility.
- 7. Comply with regulatory conditions.
- 8. Conduct discharge testing and receiving water quality monitoring to estimate aquifer parameters needed to develop the hydrogeologic model noted above.
- 9. Analyze the data collected and prepare a technical report.

Treatment Feasibility (Pilot) Study

Purpose

Determine the feasibility of operating a seawater desalination facility using subsurface intake and discharge facilities by operating a pilot-scale plant.

Goals

- 1. Verify technical capability and methods through construction of a pilot-scale plant;
- 2. Determine and verify pretreatment filtration benefits;
- 3. Estimate anticipated feedwater water quality under the range of hydrologic conditions expected; and
- 4. Conduct a long-term pilot study to verify treatment performance.
- 5. Measure receiving water impacts from the test-scale discharge.

- 1. Design a pilot plant.
- 2. Obtain permits and comply with conditions imposed by regulatory agencies for installation and operation of the proposed pilot plant.
- 3. Install the test the pilot plant.
- 4. Operate the intake structure in a manner that allows sufficient information to be collected to (a) determine and verify pretreatment filtration benefits, (b) determine formation and aquifer hydraulic properties, (c) estimate the potential yield from a subsurface intake system, and (d) estimate anticipated feedwater water quality under a range of hydrologic conditions.
- 5. Operate the pilot plant in a manner that allows sufficient information to be collected to verify treatment performance under the range of conditions that are expected to be encountered.
- 6. Operate the test-scale outfall in a manner that allows sufficient information to be collected to determine receiving water impacts under the range of conditions that are expected to be encountered.
- 7. Prepare a test-scale feasibility report to document the study's findings.

Section 4 Preliminary Engineering

Purpose

Provide project description sufficient for beginning the CEQA and possibly NEPA processes, as well as selecting major process components for subsequent detailed design.

Goals

Define conceptual design elements such as raw water and brine discharge pipelines; beach wells and subsurface discharge facilities; treatment plant; treated water pipelines; establishment of project phasing and water delivery schedule; connection(s) to the District water distribution system; disinfection; operational storage and pumping facilities; chemical addition required to reduce corrosion and "match" district water quality; and in-system improvements required to reduce hydraulic bottlenecks or improve water distribution.

Approach

It is assumed the following study elements would be included in the Preliminary Engineering stage of project development:

- Conceptual beach well and discharge facility layouts (including visual analysis);
- Raw water and brine discharge pipeline preliminary studies (alignment, materials, and size);
- Treatment plant site study (including size, layout, and visual analysis). The sites currently being considered are briefly described in Appendix A (Treatment Plant Site Options);
- Hydraulic analysis (addressing range of product flows, identification of hydraulic bottlenecks, conceptual pump sizing, and distribution system improvements); and
- Water quality evaluation (focus would include recommendations for chemical treatment to reduce corrosion potential of desalted water and disinfection system including investigation of compatibility with other District facilities).
- Pretreatment and treatment process description (including raw water quality, finished water quality, chemical additives, concentrate water quality, and residuals management;
- System integration/connection to distribution system (including layout, facilities, and operation);
- Power requirements and electrical supply study;
- Facilities plan and opinion of probable costs
- Schedule and procurement strategy

Section 5 CEQA/NEPA Process

Purpose

The purpose of the CEQA/NEPA Process component of the proposed project is to satisfy the requirements of the California Environmental Quality Act and the National Environmental Policy Act so that the proposed desalination project can be implemented.

Goals

The goals of the CEQA/NEPA Process component of the proposed project are to provide accurate resource assessment and impact information to stakeholders, provide adequate notice and opportunities for comment by stakeholders, and eliminate or mitigate significant impacts of the project.

CEQA Compliance Approach

Compliance with CEQA will be required. Given the scope of the proposed desalination project, it is assumed that a full Environmental Impact Report (EIR) will be required. The recommended work plan for preparing this EIR is:

- Publish and otherwise distribute a Notice of Preparation (NOP) to notify interested parties that the District will be preparing an EIR to evaluate potential environmental impacts of the proposed project.
- Widely distribute a Notice of Availability (NOA) to potentially interested members of the public about the availability of the NOP and the scheduled public scoping meetings.
- Hold a series of scoping meetings during the 30-day (minimum) project scoping period. Hold meetings in Nipomo, Santa Maria, and the 5-cities portion of San Luis Obispo County.
- Prepare a draft EIR, addressing pertinent issues raised during the scoping process.
- Publicly notice the availability of the draft EIR for review.
- Hold meetings to receive comments on the EIR.
- Modify proposed project and the EIR as needed.
- Adopt the EIR as modified.

NEPA Compliance Approach

Compliance with NEPA will be required because several federal agencies (USACE, NMFS, USFWS, etc.) will need to permit the project.

"The National Environmental Policy Act (NEPA) requires federal agencies to integrate environmental values into their decision making processes by considering the environmental impacts of their proposed actions and reasonable alternatives to those actions. To meet this requirement, federal agencies prepare a detailed statement known as an Environmental Impact Statement (EIS). EPA reviews and comments on EISs

prepared by other federal agencies, maintains a national filing system for all EISs, and assures that its own actions comply with NEPA."

- http://www.epa.gov/compliance/nepa/index.html

To assist these agencies in completing their EIS's, the following actions should be undertaken:

- 1. Consult each agency affected and determine which agencies will be preparing an EIS, or which agency will take the lead in preparing an EIS for use by federal agencies.
- 2. Communicate with the EIS-preparing agency to determine what types of information will be needed to complete the EIS.
- 3. Coordinate with other team members to insure that the information is furnished as needed.

Section 6 Public Outreach

Purpose

The purpose of the Public Outreach component of the proposed project is to provide a consistent, centralized, and continuous public information resource for the implementation of public outreach activities that will be needed to gain public and agency approval to build and operate the proposed desalination project.

Goals

The goals of the Public Outreach portion of the proposed project are:

- 1. Provide a centralized location for information regarding the proposed project. This information will include status reports, technical reports, environmental assessment reports, public outreach material, schedules, etc.
- 2. Provide a framework for delivering a consistent description of the proposed project to stakeholders, pertinent regulatory agencies, and the general public.

- 1. Designate a Public Outreach Coordinator, either a member of NCSD staff or a consultant. The Public Outreach Coordinator will be responsible for coordinating public outreach efforts with other aspects of the project, including:
 - reviewing submittals to regulatory agencies for consistency with other documents;
 - providing periodic updates to NCSD and the public;
 - responding to NCSD concerns and direction; and
 - responding to requests for information.
- 2. Initiate a public outreach campaign to inform stakeholders and the general public about the proposed project.
- 3. Establish a web site devoted to the project. Post public documents associated with the project.

Section 7 Design and Permitting

Coordination of Design and Permitting Activities

Preceding activities will define the basic project (including intake, discharge, and treatment facility concepts), so that design and permitting can proceed concurrently. It is assumed one of the major design goals will be to minimize permit issues and proactively address resource agency concerns expressed during initial project planning activities.

Design and Permitting Issues

The following issues should be addressed during design and permitting:

Minimizing Energy Consumption— Reverse Osmosis (RO) desalting is energy intensive. There are several potential opportunities for minimizing energy consumption of the desalting project. These include careful attention to details such as minimizing hydraulic losses through piping and valving, selection of efficient pumps, etc. In addition, four opportunities could reduce energy consumption significantly. These include:

- □ The RO feedwater pressure in a seawater desalting plant is typically on the order of 1000 psi. Permeate, perhaps 50% of the feedwater, exits the RO equipment at low pressure (perhaps 20 psi). The remaining 50% of the RO feedwater exits the RO equipment as concentrate at a pressure very near the RO feedwater pressure. That is, about 50% of the pumping energy in the RO feedwater remains in the concentrate exiting the RO equipment.
- □ Reducing RO membrane flux (or flow rate per unit area of filter) below typical values. Seawater RO plants typically operate at fluxes of 8 or 9 gallons per square foot (of membrane area) per day (gfd). Reducing flux can significantly reduce costs. For example, Boyle recently provided "value engineering" services to the Honolulu Water Supply Board regarding the design of the Kalaeloa 5 MGD seawater desalting plant. The designers initial used a design flux value of 9.5 gfd. Boyle calculated that reducing the average flux to 6.1 gfd would add \$1,500,000 in construction costs but save \$500,000 per year in O&M costs. The \$1,500,000 in construction cost includes additional RO membranes and pressure vessels. The O&M cost savings accounts for more membrane elements being required, but that cost is more than offset by power cost savings (at \$0.10/KWHr.)
- □ Alternatives to purchasing all of the power needed for the desalting project from PG&E should be considered. Utilization of "waste heat" from the Nipomo Refinery cooling system may be an option.
- □ Feed pump selection is critical to designing an energy-efficient RO facility. For instance, positive displacement (piston) type pumps should be considered instead of centrifugal pumps. They offer several distinct advantages including:
 - a) Piston pumps operate at a constant speed and flowrate, but variable pressure whereas vertical turbine pumps need to be equipped with variable frequency drives (VFD) so the pump speed can be adjusted to provide the flow and pressure required;
 - b) Piston pumps operate in the range of 300 RPM whereas centrifugal pumps for seawater RO plants operate at about 3000 RPM;

- c) The life-cycle cost of piston pumps is typically less than for centrifugal pumps; and,
- d) Piston pumps are typically at least 15% more efficient than centrifugal pumps.

Noise Attenuation—The proposed desalting plant may be located adjacent to another industrial facility, and is nearby to state park and recreational areas. The desalter can be expected to generate noise, and it is unknown whether this will be a significant concern. "Point noise sources", such as pumps, can be "boxed" in sound reducing enclosures. In addition, the building can be insulated to mitigate noises generated inside the building.

Pretreatment Using Membrane Filtration - Filtration of seawater, prior to RO, should be considered. The budget estimates presented in this TM assume prefiltration will be provided. Even if pilot testing suggests that seawater from the proposed subterranean intake exhibits a low Silt Density Index (SDI), filtration should be considered as "insurance" to prevent solids from reaching the RO membranes and damaging or destroying them. Considering the cost of the project and its importance to the District, installing filtration as pretreatment for the RO feedwater is recommended. Furthermore, membrane filtration is recommended in lieu of conventional filtration because experience has shown that membrane filtration provides much better quality water on a consistent basis. This higher quality water is reflected in easier and less expensive operation and maintenance including less frequent membrane replacement.

Xenobiotics - Xenobiotic is a term that has been coined to collectively aggregate pharmaceuticals and drug metabolites, personal care products, hormones, plasticizers, pesticides (including many that have been banned for decades), petrochemical byproducts and metabolites, and other potential endocrine disrupting chemicals. This is an emerging field of interest to water quality professionals. Of particular interest in a seawater-desalting project is domoic acid, an organic acid produced by diatoms. (Diatoms are a common type of phytoplankton.) This acid is extremely toxic to some marine species. Its impact on humans is not yet known. Neither is the amount (concentration) present in seawater at any particular location known.

Treating for removal/destruction of xenobiotics is in its infancy. (A xenobiotic is a chemical which is found in an organism but which is not normally produced or expected to be present in it. Specifically, drugs such as antibiotics are xenobiotics in humans because the human body does not produce them itself nor would they be expected to be present as part of a normal diet. However, the term is also used in the context of pollutants such as dioxins and polychlorinated biphenyls and their effect on the biota.) RO membranes remove some xenobiotics. Other potential treatment processes include carbon adsorption, ultraviolet light, and electron beam irradiation.

Boron Reduction - There is presently no Maximum Contaminant Level (MCL) for boron in drinking water. Boron concentration in seawater is in the range of 4 mg/L, and boron limits are commonly included in waste discharge requirements (WDRs) for wastewater treatment facilities around the state. Seawater RO membranes would reject some of the boron, but not all. If additional boron removal should be needed, ion exchange could be employed.

California Department of Health (DHS) Issues

- □ Sanitary Survey and Source Water Assessment—The DHS will most likely require a Sanitary Survey and Source Water Assessment for the project. Defining the area to be covered by the Sanitary Survey will probably require negotiation with DHS.
- □ Disinfection Requirements—Even if the seawater supply to the desalter should come from an subsurface collection system, it would still be considered surface water. It would be necessary to meet the Surface Water Treatment Rule. Membrane filtration and RO will certainly meet the filtration requirements. However, it should be expected that the DHS would also require at least 0.5 Log inactivation of giardia and 1.0 Log inactivation of viruses. Disinfection using chlorine or chloramines, with provisions to provide contact time prior to delivery of the desalted water to the first customer, should be anticipated.
- Disinfection By-Products—Chlorination byproducts such as Trihalomethanes (THM) and haloacetic acids (HAA) are not expected to be a problem. However, should ozone be used, bromate would be a problem. There is also the potential for xenobiotic disinfection byproducts. As noted above, xenobiotics is a new field and means of removing/destroying them are yet to be demonstrated.

General Approach

Project Design will likely consist of a Concept Design Report (including 30% plans and estimate) and 60%, 90%, and 100% plans, specifications, and estimates. Permitting will likely proceed in parallel with project design as follows:

- The Concept Design Report will become the basis of permit applications;
- Draft permit conditions will be included in the 60% submittal; and
- Final permit conditions will be incorporated in the 90% submittal.

Permit issuance should occur prior to completion of final plans and specifications, and prior to bidding the project and procuring a contractor.

Other work items that are typically performed during this phase may include:

- Prequalification and equipment selection for reverse osmosis system and/or pretreatment equipment (if necessary)
- Prequalification of (sub)contractors for beach well construction;
- Prequalification of general contractors for RO treatment plant construction;
- Value engineering of the 30% design; and
- Selection of a construction manager, and possibly use of their services for constructability review at the 60% and 90% progress milestones.

Section 8 Bidding and Construction

Overview

After design activities are completed, and permits are in hand, procurement of one or more contractors can proceed. Prequalification of consultants and/or subconsultants for specialty construction items was discussed briefly in the preceding section.

Bid-Phase Activities

Developing a bid strategy is critical for projects such as desalination facilities, with specialty items such as beach wells and treatment process equipment. This project will likely attract attention from contractors around the nation. The bid phase for this project could consist of several bid phases for separate work items, which overlap or are accomplished in parallel, or one bid phase for one contract (if multiple contracts are not issued). For the purposes of this project schedule, it is assumed the bid phase will be approximately 60-90 calendar days and will include the following activities:

- Prebid meetings (either mandatory or non-mandatory);
- Bid advertisement;
- Bid review and recommendation for award(s);
- Contract negotiation; and
- Notice to proceed

Construction-Phase Activities

Construction-phase activities will include construction by one or more contractors;

- Environmental mitigation and monitoring of various project components (as established in permit conditions and in CEQA/NEPA processes);
- Construction management and operation;
- Startup and testing of project components;
- Performance testing of the completed facility (as required by CDHS); and
- Initial deliveries to potable water customers.

Section 9 Schedule

A detailed schedule is included in Appendix C, and is summarized below. Note that the schedule presented is a "best case" opinion and assumes that no significant obstacles to implementation arise in the course of the impact studies, feasibility studies, design, environmental review, and construction.

Note that this is a "best case" projection, and that management and public outreach tasks are not shown as these tasks are assumed to run for the length of the project.

Projected Schedule

Task	Projected Completion Date
Terrestrial and Freshwater Impact Studies	April 2008
Phase 1 Marine Impact Studies	January 2009
Cultural Resource Study	March 2008
Phase 1 Hydrogeologic Field Study	July 2010
Test-Scale Feasibility Study	March 2013
Phase 2 Hydrogeologic Field Study	April 2013
Preliminary Engineering	October 2013
CEQA/NEPA	March 2014
Design and Permitting	March 2015
Bidding and Construction	May 2016

Section 10 Budget

Probable Cost of Implementation and Operation

An opinion of the probable cost of implementing and operating the proposed project, producing 6,300 acre-feet (af) per year, is presented below. Implementation costs are annualized at 6% over 20 years to determine probable annual costs.

	Cost	Annual Cost**	Cost/af
Implementation Costs*			
Terrestrial and Freshwater Impact Studies	\$ 440,000		
Phase 1 Marine Impact Studies	250,000		
Cultural Resource Study	66,000		
Phase 1 Hydrogeologic Field Study	360,000		
Test-Scale Feasibility Study	2,320,000		
Phase 2 Hydrogeologic Field Study	180,000		
Preliminary Engineering	210,000		
CEQA/NEPA	240,000		
Public Outreach	1,310,000		
Design and Permitting	3,870,000		
Construction	67,940,000		
Project Management	1,500,000	0,000	
Total before Escalation	\$ 78,700,000		
Cost Escalation	19,510,000		
Total with Escalation	\$ 98,210,000	\$8,562,000	\$1,400
Operation and Maintenance Costs			
Intake Pipeline Pumping Cost @ \$0.13/kWh		\$180,000	\$29
Treatment Plant Operation and Maintenance			987
Delivery Pipeline Pumping Cost @ \$0.13/kWh			\$100
Subtotal O&M Costs		\$7,030,000	\$1,100
Total		\$15,590,000	\$2,500
* Cost items include allowance for 20% to 30% conting	gencies.		
** Implementation costs annualized at 6% over 20 year	rs.		

Phased Implementation

It may be possible to implement the proposed project in phases. Phase 1 would produce 3,000 acre-feet per year (afy) and Phase 2 would produce an additional 3,300 afy. All of the intake, discharge, and delivery facilities would be implemented during Phase 1. Most of the treatment plant itself would also be constructed during Phase 1, with provisions made for future connection of additional pre-treatment and RO components. An opinion of probable construction costs associated with this phased approach is presented in Appendix D. It is expected that under a phased approach at most 20% of implementation costs could be shifted to Phase 2. Probable total and annualized costs for Phase 1 would be as follows:

	Cost	Annual Cost	Cost/af
Phase 1 Implementation Costs			
Terrestrial and Freshwater Impact Studies	\$ 440,000		
Phase 1 Marine Impact Studies	250,000		
Cultural Resource Study	66,000		
Phase 1 Hydrogeologic Field Study	360,000		
Test-Scale Feasibility Study	2,320,000		
Phase 2 Hydrogeologic Field Study	180,000		
Preliminary Engineering	210,000		
CEQA/NEPA	240,000		
Public Outreach	1,310,000		
Design and Permitting	3,870,000		
Construction	58,200,000		
Project Management	1,500,000		
Total before Escalation	\$ 68,950,000		
Cost Escalation	16,940,000		
Total with Escalation	\$ 85,890,000	\$7,488,000	\$2,500
Operation and Maintenance Costs			
Intake Pipeline Pumping Cost @ \$0.13/kWh		\$86,035	\$29
Treatment Plant Operation and Maintenance		\$2,960,000	\$987
Delivery Pipeline Pumping Cost @ \$0.13/kWh		\$300,000	\$100
Subtotal O&M Costs		\$3,346,035	\$1,100
Total		\$10,830,000	\$3,600
* Cost items include allowance for 20% to 30% c	ontingencies.		
** Implementation costs annualized at 6% over 2	0 years.		

Section 11 Conclusions and Recommendations

The District Board should consider the following

- As presented in this Work Plan, implementation of a desalination plant may require approximately \$79 M on a present worth basis (not including contingency or cost escalation, which are included in the cost opinions and cashflow analyses presented in this study). These estimates are considered preliminary, and may change significantly as the project proceeds.
- Additional costs include the distribution system improvements for the long-term Supplemental Water Project as recommended in the draft Water Master Plan.
- The implementation period may take over 8 years.
- While other seawater desalination projects similar in size to the District's project, or larger (such as the Monterey Bay, or Dana Point facilities) have put significant time, effort, and expense into permitting and initial studies for a desalination project, neither projects have received all their permits and they are still in the pilot testing and feasibility study phases.
- Little is known about the hydrogeologic characteristics of the areas proposed for subsurface intakes and discharges. Therefore, it is unknown whether these structures will be feasible.
- Although the South SLO County desalination study participants have not begun implementation
 of a desalination project, there may be considerable pressure from regulatory agencies to form a
 regional partnership in lieu of developing two (2) desalination projects approximately 6-7 miles
 apart.

Boyle recommends proceeding with the following tasks, in order to begin implementation of a desalination project:

- Begin initial funding analysis of this project, in order to assess developer impact fees, water rates, and financial responsibility of project partners (other Nipomo Mesa water purveyors);
- Conduct an initial meeting with the San Luis Obispo County planning department, and other resource agency representatives, in order to begin identifying permitting issues and processes;
- Contact PG&E and discuss availability of power at the potential treatment plant sites, in order to identify the schedule and cost to upgrade electrical service to these locations (if required);
- Meet with the South SLO County desalination study partners to discuss potential for working together; and
- Begin searching for appropriate grant funding sources.

Section 12 References

Boyle Engineering, Engineering Feasibility Study, Dana Point Ocean Desalination Project, March 2007, prepared for Municipal Water District of Orange County.

California Department of Water Resources, Southern District, "Water Resources of the Arroyo Grande – Nipomo Mesa Area," 2002,

California Regional Water Quality Control Board Central Coast Region, Staff Report for Regular Meeting of April 19, 2002, Prepared March 20, 2002, Item: 11, Subject: Reissuance Of National Pollutant Discharge Elimination System Permit For Tosco Refining Company, Santa Maria Refinery, San Luis Obispo County--Order No. R3-2002-0010, NPDES No. CA0000051.

Condor Environmental, Alternative Access Study, Oceano Dunes State Vehicular Recreation Area, Prepared For California State Parks, Oceano Dunes District, November 15, 2006.

Monterey Bay National Marine Sanctuary, 2003, Draft Action Plan: Coastal Development: Desalination, revised: May 13, 2003

Appendices

Appendix A: Treatment Plant Site Options

Treatment Plant Site Options

As directed by the Board, Boyle evaluated three (3) potential sites for the proposed desalination facility. The following criteria were important in evaluating these sites:

- 1. Ability of the District to purchase the property;
- 2. Proximity to existing District service area;
- 3. Proximity to the proposed beach well/subsurface discharge sites;
- 4. Availability of power sufficient for a desalination facility;
- 5. Appropriate zoning for an industrial facility, and "buffer" from residential or commercial areas; and
- 6. Limited visual impact.

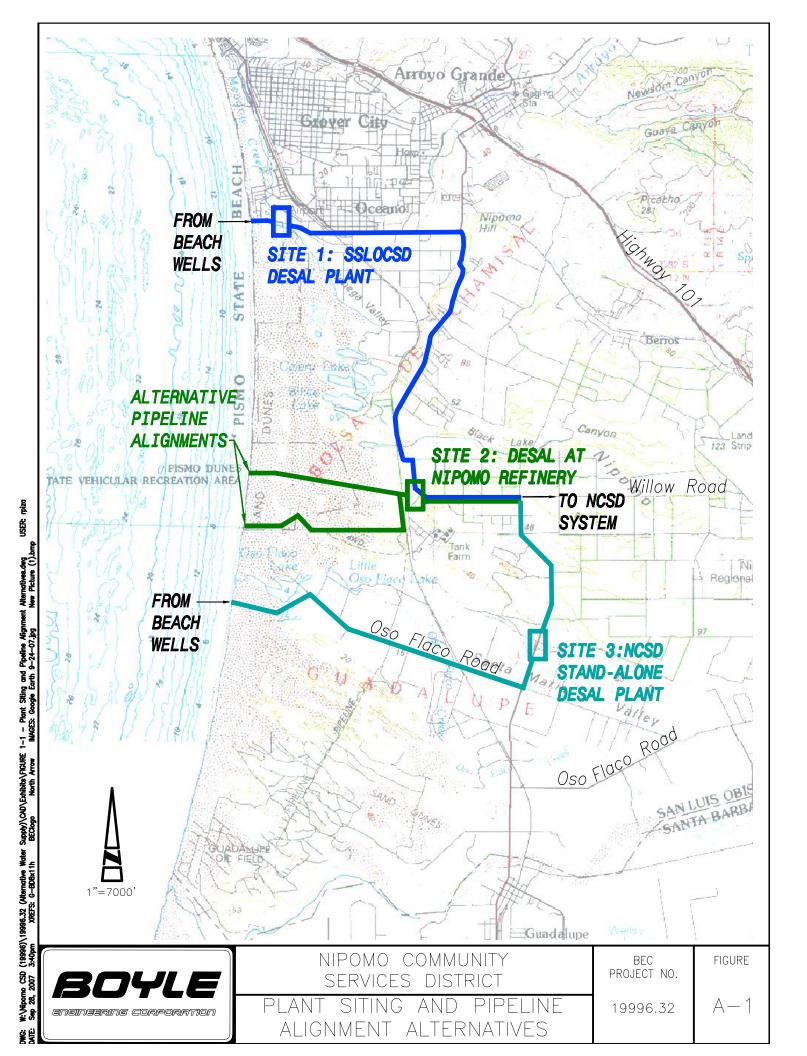
Boyle reviewed three (3) potential sites (see Figure A-1) with District staff. General opinions about these sites are summarized below:

Site 1 – South County SLO County Sanitation District Facility (Partnership with Arroyo Grande, Grover Beach, and Oceano CSD): Utilization of this site would require regional partnership and cooperation. At this time, the other agencies have not developed a formal Memorandum of Understanding or an agreement to begin implementing a desalination project, although they have received a Proposition 50 grant to perform a desalination feasibility study. The site is approximately seven (8) miles from the District service area, which is 5-6 miles farther than the other proposed sites. Because the site is located within the SSLOCSD Wastewater Treatment Facility's (WWTF) property, it would be in an appropriate area from the land planning perspective. In addition, the South SLO County agencies are planning to utilize the SSLOCSD WWTF's ocean outfall for brine discharge. If Nipomo joined this partnership, a different discharge strategy must be pursued because the other agencies had planned to utilize all the capacity in the outfall for their project (approximately 2300 AFY of production).

Boyle reviewed these issues with District Staff, and it was decided this site would be considered in the future but had some potential fatal flaws.

Site 2 – Adjacent to Nipomo Refinery: This site is not currently owned by the District, but the owners of the Refinery may consider selling, or leasing, it to the District. The site is approximately 1.5 miles from major transmission lines within the District's service area, which is preferable compared to Site A, but the distance to the ocean is approximately 3 miles. The Refinery is zoned as an industrial facility, so a desalination plant would be considered an appropriate land use for the adjacent property because visual impacts (and possibly noise) would not be significant concerns. In addition, the Refinery may be able to provide "waste heat" from their cooling operations in order to help reduce the District's power costs. The cost opinions developed in this TM were based on locating the plant at this location.

Site 3 – **Undeveloped Parcel on Highway 1:** This 35 acre parcel is not currently owned by the District, but the owners may consider selling it to the District. The site is approximately 2 miles from major transmission lines within the District's service area, which is preferable compared to Site A. However, the proposed intake and discharge lines would be approximately 5 miles long. The parcel is zoned for rural residential development, so a desalination plant could be considered an inappropriate land use for because visual impacts (and possibly noise) would be significant concerns. However, the western portion of the site is adjacent to Highway 1 and is immediately south of a wastewater treatment site. Therefore, industrial development of the western portion of the parcel may be possible.



Appendix B: Environmental and Permitting Constraints Analysis

Supplemental Water Alternatives, Environmental and Permitting Constraints Analysis, Prepared By Padre Associates, Inc. for Nipomo Community Services District, May 25, 2007.

NIPOMO COMMUNITY SERVICES DISTRICT

SUPPLEMENTAL WATER ALTERNATIVES ENVIRONMENTAL AND PERMITTING CONSTRAINTS ANALYSIS

Prepared By:

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Prepared For:

Nipomo Community Services District Boyle Engineering Corporation

May 25, 2007





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1.0 INTRODUCTION

At the request of Boyle Engineering Corporation (Boyle), Padre Associates, Inc. (Padre) has prepared this environmental and permitting constraints analysis for supplemental water supply alternatives under consideration by the Nipomo Community Services District (NCSD). The following provides an overview of the primary environmental constraints and permitting issues associated with the six supplemental water supply alternatives under consideration by the NCSD.

1.1 SCOPE OF SERVICES

Padre's scope of services included the following tasks:

- Collection and analysis of existing environmental data for the water supply options;
- Preparation of a constraints analysis identifying potential environmental impacts associated with each of the water supply options;
- Identification of permitting requirements for each alternatives;
- Preparation of a permitting requirements matrix which presents a list of resource surveys and other pertinent environmental information that would be required by permitting and regulatory agencies.
- Preparation of this report presenting Padre's findings regarding the environmental and permitting constraints for the supplemental water alternatives under consideration.

This report is divided into five sections: Section 1 introduces the supplemental water supply alternatives. Section 2 provides a discussion of the federal, state, and local agencies that would be involved in permitting any of the alternatives and types of anticipated permits needed. Section 3 presents an overview of environmental resources that may be affected by the alternative projects and potential constraints to constructing the alternative projects. Section 4 provides a summary of salient points and Padre's recommendations. Section 5 presents the references cited in the report.

1.2 DESCRIPTION OF ALTERNATIVES

Presented below are descriptions of each of the water supply alternatives discussed in this report. Refer to Figure 1 for the relative locations of the proposed features of each alternative.

Alternative No. 1 (Sea Water/Cooling Water):

This alternative would include a water treatment facility located at either the ConocoPhillips (COP) Santa Maria Refinery using process cooling water as a water source, desalination of sea water at another location owned and operated by NCSD, or at the South San Luis Obispo County Sanitation District (SSLOCSD) Wastewater Treatment Facility located in Oceano.

<u>Alternative No. 2 (Oso Flaco Lake Wells):</u> This alternative would involve treating shallow groundwater or agricultural runoff at Oso Flaco Lake and delivering the treated water to the NCSD distribution system. This alternative may include extraction of either shallow ground



water, or surface runoff from agricultural lands into Oso Flaco Lake could be used as a water supply. The NCSD would build a new ocean outfall for the brine. In addition, enough water would be treated so that "cleaner" water would be released into the watershed to improve the health of the Oso Flaco wetlands.

Alternative No. 3 (Water Trading with CCWA Agencies): The State Water Project is a complex system of dams, reservoirs, power and pumping plants, canals, and aqueducts built to convey water from Lake Oroville to the Sacramento Delta, then on to Central and Southern California. The Coastal Branch of the State Water Project consists of (1) water conveyance facilities built by the California Department of Water Resources and (2) regional distribution and treatment facilities constructed by a cooperative group of local water agencies and cities operating as the Central Coast Water Authority (CCWA). Coastal Branch Phase II of the State Water Project was built between 1993 and 1997 to bring State water to San Luis Obispo and Santa Barbara Counties as per the Water Supply Contracts entered into by the State and both counties.

This alternative would consider acquiring unused capacity in the State Water Project (SWP) from one or more CCWA project participants, including acquiring exchange water from one or more CCWA project participants including Golden State Water Company. Water could be provided via a turnout along the State Water Pipeline within the NCSD boundary. This water would then either be delivered directly to the NCSD water system via pipeline from the Tefft Street turn-out, at a Bonita Well turnout, or indirectly via aquifer storage and recovery. As an option, NCSD could buy water directly from the CCWA or utilize aquifer storage and recovery for use of CCWA water for seasonal water needs.

<u>Alternative No. 4 (Santa Maria Valley Groundwater)</u>: The City of Santa Maria may be willing to sell some of their entitlement to underflow water to NCSD. Facilities required to utilize this resource would include a wellfield, possibly treatment (based on regulatory review), pumping, storage, and a connection from the proposed wellfield to the District distribution system. It is assumed collector wells would be located along the Santa Maria River, near the end of Hutton Road or at the Bonita Well site.

Alternative No. 5 (Groundwater Recharge from Southland Wastewater Treatment Facility): This alternative would develop a groundwater recharge program within the Nipomo Mesa Management Area (NMMA) involving recharge of the groundwater basin with recycled water from Southland Wastewater Treatment Facility (WWTF). The NCSD owns and operates the Southland Wastewater Treatment Facility (WWTF), located just west of Highway 101 in the southern portion of Nipomo. It is anticipated recycled water could be pumped to the proposed recharge facilities during certain periods of the year. It is understood that the NCSD proposes to locate the proposed recharge facilities within the vicinity of the local groundwater pumping depression identified in previous studies of the Nipomo mesa groundwater basin. As an option under this alternative, NCSD could exchange water rights with Black Lake Golf Course, Black Lake development landscaping, and the Woodlands Golf Course and utilize treated wastewater for irrigation water at these areas.

The proposed groundwater recharge of recycled water within the study limits would not introduce a new supplemental water source from outside the NMMA, however, it would be



intended to provide a means to manage and help stabilize the groundwater basin within the subject area. As proposed, this alternative is intended to function as a groundwater management program and not a true supplemental water alternative.

Alternative No. 6 (Treated Water Exchange with Agricultural Water Users): The Southland WWTF provides secondary treatment for a mixture of domestic and industrial wastewater from part of the Nipomo community. This alternative would include a groundwater exchange program involving delivery of recycled water from Southland WWTF to potential agricultural users within the vicinity of the groundwater pumping depression previously identified in the Nipomo Mesa. As directed by NCSD staff, the boundary limits of this alternative include the depressed groundwater basin bounded by the Oceano and Santa Maria River Faults and within the NMMA.

The proposed groundwater exchange of recycled water for agricultural production will not introduce a new supplemental water source from outside the NMMA; however, it will be intended to provide a means to manage and redistribute the water balance within the subject area of the NMMA. As proposed, this scenario will provide for the transfer of a non-potable water source (reclaimed water from Southland WWTF) to potential agricultural users for either direct reuse in irrigation of crops or for percolation and subsequent recovery. In exchange, the groundwater previously pumped by the same agricultural users would either be: (1) directly pumped (at the subject wells) and transmitted for use by NCSD; or (2) indirectly extracted by NCSD at existing or new well locations.



2.0 PERMITTING REQUIREMENTS

This section lists and discusses the regulatory agencies that have jurisdiction and their permitting requirements within the area of the water supply alternatives under consideration. Proposed alternatives would require various federal, state, and local approvals, depending on the alternative. Refer to Table 1 for a general list of anticipated permitting agencies that would be involved with permitting one or more alternatives. Presented below is a description of each regulatory agency's anticipated role in review and permitting of the proposed alternatives.

2.1 FEDERAL AGENCIES

United States Army Corps of Engineers (USACE). The USACE would likely be the lead federal agency for the proposed project for placement of fill (including temporary trench spoils) within navigable waters of the U.S. under Section 404 of the Clean Water Act. The USACE also issues permits for construction of facilities within navigable waters in accordance with Section 10 of the Rivers and Harbors Act of 1899. During review of a permit application, the USACE will consult with the U.S. Fish and Wildlife Service (USFWS) and National Oceanic and Atmospheric Administration, National Marine Fisheries Service (NOAA Fisheries) to identify potential effects to federally-listed endangered and threatened species as required under Section 7 of the Endangered Species Act (ESA). A Biological Assessment would be required as part of this consultation to provide sufficient information for the USACE, USFWS, and NOAA Fisheries to fully determine the project's potential to affect federally-listed threatened or endangered species. A review of potential impacts to cultural or historical resources is coordinated through consultation with the State Historic Preservation Office.

A Jurisdictional Waters of the U.S. survey (wetlands delineation) may also be required to identify wetlands that may be impacted by the project. The USACE's jurisdiction under Section 404 of the Clean Water extends to the ordinary high water mark of a river or stream.

USACE permitting would likely affect Alternatives 1, 2, 3, and 4, wherever new construction of conveyance pipelines or other facilities would impact federal waters. Without more detailed engineering specifications, it is unclear to what extent federal waters may be affected. Depending on the alternative selected for implementation, the proposed project may potentially fall within one or more Nationwide Permits (NWP) developed by the USACE for major routine types of construction projects within federal waters.

National Oceanic and Atmospheric Administration, National Marine Fisheries Service (NOAA Fisheries). NOAA Fisheries is responsible for the protection of marine fish and mammal species by administering the regulations listed in the ESA, Marine Mammal Protection Act, and the Magnuson-Stevens Fishery Management and Conservation Act. Based on the preliminary information available, NOAA Fisheries may not be involved for onshore portion of the alternatives unless the selected project would result in disturbance within the Santa Maria River or Nipomo Creek. The USACE would consult with NOAA Fisheries for potential impacts to marine fisheries and marine mammals for an ocean outfall pipeline proposed under alternative Nos. 1 or 2.

United States Fish and Wildlife Service (USFWS). The USFWS will be requested to review the project by the USACE with respect to potential impacts to federally-listed threatened



or endangered species. Such consultation will be initiated during the 404 or 10 permit process. Impact of critical habitat may also result in seasonal restrictions and recommendations for habitat restoration. Potential endangered species impacts under alternatives 1 through 4 may include potential takes of listed species known to occur in creeks and wetlands along pipeline routes. Under the Alternative 2 scenario, impacts to water quality or quantity within Oso Flaco Lake or creek could affect habitat. The USFWS would be a key stakeholder in mitigation of potential affects of water withdrawals from the Oso Flaco lake watershed. Additionally, impacts from desalination proposals would be required to avoid takes of habitat or individual Western snowy plover or least tern from proposed seawater intake structures or brine outfall lines.

2.2 STATE AGENCIES

Central Coast Regional Water Quality Control Board (RWQCB). The RWQCB's primary responsibility is to protect the quality of the surface and groundwater within the Central Coast region for beneficial uses. The duty is carried out by formulating and adopting water quality plans for specific ground or surface water bodies, by prescribing and enforcing requirements on domestic and industrial waste discharges, and by requiring cleanup of water contamination and pollution.

Pursuant to Section 401 of the Clean Water Act, the USACE permit under Section 404 is not active until the State of California first issues a water quality certification to ensure that a project will comply with state water quality standards. The authority to issue water quality certifications in the project area is vested with the RWQCB. All of the considered alternatives would involve construction activities which would expose greater than one acre of disturbed construction area to stormwater runoff, and would require enrolling for coverage under the General Construction Stormwater Permit issued by the State Water Resources Control Board and enforced by the RWQCB.

Alternative No. 1 (Seawater/Cooling Water) would likely include requirement of a National Pollutant Discharge Elimination System/Waste Discharge Requirements (NPDES/WDR) permit from the RWQCB for brine discharge to the ocean associated with any of the three scenarios. Also, Alternative No. 2 (Oso Flaco Agricultural Return Water) may also involve the discharge of treated brine to the ocean, requiring a NPDES/WDR permit from the RWQCB. Brine discharges would be required to meet state and federal water quality standards for ocean disposal in accordance with the California Ocean Plan. Impacts to marine organisms from brine discharge would also be considered a potential significant impact under the CEQA.

California Coastal Commission. The California Coastal Commission regulates development activities along California's coastline and within the designated coastal zone under the authority of the California Coastal Act. Within the Nipomo area, the coastal zone boundary extends inland from the coastline to Highway 1. Projects approved by the County within the coastal zone can be appealed to the Coastal Commission for independent review for consistency with the Coastal Act. Additionally, projects with construction activities seaward of mean high tide line or affecting coastal streams or environmental sensitive habitat areas (ESHAs) fall within the Coastal Commission's original jurisdiction and would require a Coastal



Development Permit issued by the Coastal Commission. Alternatives 1 and 2 would be located within the coastal zone and would be subject to Coastal Commission review and approval.

California State Lands Commission (CSLC). The CSLC manages the state's submerged tidelands along the California coast from the mean high tide line and seaward for three nautical miles. Construction of facilities within CSLC jurisdiction would require a state lands lease. Approval of the state lands lease is made by the commission, composed of the lieutenant governor, the state controller, and the state finance director. Alternatives 1 and 2 would include ocean outfall structures placed in CSLC jurisdiction and would require a state lands lease.

California Department of Fish and Game (CDFG). CDFG administers Section 1600 of the California Fish and Game Code. The regulation requires a Lake or Streambed Alteration Agreement (SAA) between CDFG and the applicant before the initiation of any construction project that will: 1) divert, obstruct, or change the natural flow or the bed, channel, or bank of any river, stream, or lake; 2) use materials from a streambed; or 3) result in the disposal or deposition of debris, waste, or other loose material where it can pass into any river, stream, or lake.

The CDFG also administers a number of laws and programs designed to protect fish and wildlife resources. Principle of these is the California Endangered Species Act of 1984 (CESA - Fish and Game Code Section 2050), which regulates the listing and take of state endangered (SE) and threatened species (ST). Under Section 2081 of CESA, CDFG may authorize the take of an Endangered and/or Threatened species, or candidate species through an Incidental Take Permit. However, plant or animal species that are "Fully Protected" under state law cannot be taken and no Incidental Take Permits may be issued. In the project area, the California least tern, the Southern sea otter, and the white-tailed kite are all fully-protected species.

Alternatives 1, 2, 3, and 4 would likely require SAA permits from the CDFG for pipeline creek crossings. The CDFG is a trustee agency under CEQA, and would likely provide comment on the CEQA document regarding potential project impacts to animal and plant species designated rare, threatened/endangered, or fully-protected status.

California Department of Health Services (DHS). DHS is responsible for overseeing the quality of water once it is in storage and distribution systems. DHS oversees the self-monitoring and reporting program implemented by all water purveyors, performs inspections, and assists with financing water system improvements for the purpose of providing safer and more reliable service. A Water Supply Permit Amendment would be required from DHS for any of the alternatives under consideration.

California Department of Transportation (Caltrans). Caltrans is responsible for managing California's highway and freeway systems and works collaboratively with local agencies to ensure proper management of local roadway systems. Caltrans reviews all requests from utility companies, developers, volunteers, nonprofit organizations, etc., desiring to conduct various activities within their right-of-way (ROW). Construction activity being proposed along a Caltrans ROW would require a Standard Encroachment Permit from Caltrans prior to project implementation. This could potentially occur with all alternatives except Alternatives 5 and 6.



2.3 LOCAL AGENCIES

County of San Luis Obispo. All of the alternatives would be within the jurisdiction of San Luis Obispo County land use regulations (SLO County). SLO County will require that a conditional (or minor) use permit, grading permit, and building permit be issued for the construction and operation of the project facilities (i.e. pipelines, wells, and storage) and will analyze the project to determine consistency with any applicable standards or policies. SLO County may impose specific requirements/conditions be incorporated into the permit governing the design or operation of the project and may not approve the permit unless it is found to be consistent with the County's General Plan and Land Use Ordinance. The County would be a permitting agency under CEQA and would rely on the NCSD's CEQA determination in issuance of permits. Encroachment along county roadways would require a standard encroachment permit issued by the County Public Works Department.

San Luis Obispo County Air Pollution Control District (APCD). The APCD would review proposed project for compliance with applicable Federal, State and local air quality control criteria. For any of the alternatives, NCSD likely would be required to submit a Construction Activity Management Plan to the APCD which will address construction-related dust control and equipment emissions. The CAMP will be required to address construction-related air impacts through various mitigation techniques. Detailed documentation of proposed project emissions (such as from organics removal during treatment) will be required to obtain Authority to Construct/Permit to Operate permits, if needed.

San Luis Obispo County Division of Environmental Health. The County Division of Environmental Health (SLODEH) is the local approval agency for issuance of water supply well permits or injection wells within a drinking water aquifer. Wellhead protection regulations require a minimum separation of water supply wells from wastewater disposal facilities. Under Title 22 regulations, the SLODEH may require any injected water to meet drinking water standards prior to injection.

2.4 CALIFORNIA ENVIRONMENTAL QUALITY ACT

The NCSD would act as the lead agency for compliance with the California Environmental Quality Act (CEQA) for implementation of any of the water supply alternatives under consideration. The NCSD would prepare an Initial Study/ Mitigated Negative Declaration (IS/MND) or Environmental Impact Report (EIR) for the selected project, depending on the level of impacts anticipated. During the CEQA process, NCSD would consult with other state and local agencies regarding concerns and suggested mitigation for environmental impacts. Environmental issues that arise during CEQA processes will be addressed through project design modifications or mitigation measures included in the CEQA document. Following completion of the CEQA process, the NCSD would submit permit applications to regulatory agencies as appropriate and negotiate permit conditions as needed.



Table 1. Permit Requirements Summary

Agency	Permit/Approval	Regulated Activity	Authority			
		Federal Agencies				
U.S. Army Corps of Engineers (USACE)	Section 404 permit Section 10 permit	Discharge of dredged or fill material into water of the U.S. during construction. Jurisdictional water include territorial seas, tidelands, rivers, streams, and wetlands	Section 404 Clean Water Act (33 USC 1344). Rivers and Harbors Act			
U.S. Fish and Wildlife Service (USFWS)	Endangered Species Act, Section 7 consultation	Impacts to federally-listed species and species proposed for listing.	16 USCA 1513 50 CFR Section 17			
NOAA Fisheries	ESA, Section 7 consultation	Impacts to federally-listed species and species proposed for listing.	16 USCA 1513 50 CFR Section 17			
		State of California Agencies				
Regional Water Quality Control Board	Section 401 Water Quality Certification SWPPP Permit NPDES/WDRs	Discharges that may affect surface and ground water quality.	Clean Water Act Porter-Cologne State Water Quality Act (1969)			
California Coastal Commission	Appeal Jurisdiction within Coastal Zone	Projects within Coastal Zone approved by County can be appealed to Coastal Commission for review and approval.	California Coastal Act			
California Department of Fish and Game (CDFG)	1602 Permit Section 2081 Management Agreement	Crossing of streams and rivers that will result in disturbance to the streambed. Potential adverse effects to State-listed species	Sections 1601- 1607 of California Fish and Game Code. Section 2081 of the Fish and Game Code			
California State Lands Commission	State Lands Lease	Project activities offshore of mean high tide line.	California Public Resources Code, Division 6.			
California Department of Health Services	Water Supply Permit Amendment	New water source	Ca Health and Safety Code, Div. 104, Part 12, Chapter 4 Article 7, Section 116525			
California Department of Transportation	Standard Encroachment Permit	Construction activity within Caltrans right-of-way.	California Streets and Highway Code			
Local Agencies						
County of San Luis Obispo Planning and Building Department	Development, Grading, Building Permit	Land use, grading, drainage, encroachment permit	San Luis Obispo County Code			
San Luis Obispo APCD	Authority to Construct	Emissions associated with construction may require permits.	Clean Air Act			
County of San Luis Obispo Division of Environmental Health	Well Construction Permit	Construction new water supply wells	California Water Code			



3.0 ENVIRONMENTAL CONSTRAINTS

The following section describes the potential environmental constraints associated with the six water supply alternatives under consideration by the NCSD. Based on Padre's initial review of the project alternatives and review of permitting requirements, the probable issues that will need to be addressed during the permitting process for this project are biological resources including wetlands, cultural resources, geology and soils, and hydrology/ water quality. The following provides an overview of the environmental issue areas with emphasis on the sensitive biological resources that are expected to occur within the project area due to the presence of suitable habitat. The resources and required mitigation, if any, will be the focus of the respective regulatory agency review during the permit acquisition phase of the project.

3.1 BIOLOGICAL RESOURCES

Padre conducted a desk-top review to determine potential biological resource constraints within the vicinity of the identified water supply alternative location. This review included a query of the California Natural Diversity Database (CNDDB [CNDDB, 2006]) for the purposes of identifying documented occurrences of special-status plant and animal species within the vicinity of the alternative projects. Figures 2 through 5 illustrate the known occurrences of special-status species in relationship to the water supply alternatives under consideration. The figures illustrate a representative sample or ranges for known species occurrences.

3.1.1 Federally-Listed Animal Species

California red-legged frog (Rana aurora draytonii). The California red-legged frog (CRLF) is a federally-listed threatened species and a California species of special concern. The CRLF occurs in different habitats depending on their life stage and season. CRLF breed from November through March. All stages are most likely to be encountered in and around breeding sites, which include marshes, springs, permanent and semi-permanent natural ponds, ponded and backwater portions of streams, as well as artificial impoundments such as stock ponds, irrigation ponds, and siltation ponds. This species prefers dense emergent and bank vegetation including willow (Salix sp.), cattail (Typha sp.), and bulrush (Scirpus sp.). The absence of these plant species within the site does not exclude the possibility that the site provides CRLF habitat, but the presence of one or all of these plants is an important indicator that the site may provide foraging or breeding habitat (USFWS, 2005).

CRLF is a concern for alternatives 1, 2, and 4 due to the known presence or suitable habitat in creeks and wetlands within the project Nipomo area, especially around Oso Flaco Lake and Oso Flaco Creek. As such, formal Section 7 consultation pursuant to Section 404 of the Clean Water Act would be useful between the USACE and the USFWS to further assess potential CRLF impacts due to project implementation and the need for project-specific avoidance and minimization measures. This would include preparation of a Biological Opinion (BO) by the USFWS which will ultimately result in approval for authorized individuals to survey for and, as necessary, relocate CRLF from the project area during project implementation (i.e., "Take Statement").



Steelhead – Southern California ESU (Oncorhynchus mykiss irideus). Steelhead have been divided into 15 evolutionary significant units (ESU) based on similarity in life history, location, and genetic markers. The Southern California ESU was listed as federally endangered by the NOAA Fisheries in 1997. Southern California steelhead is also a California species of special concern. Steelhead are an anadromous form of rainbow trout that reproduce in freshwater, but spend much of their life cycle in the ocean, where increased prey density provides a greater growth rate and size. The Southern California ESU includes all naturally spawned populations of steelhead (and their progeny) in streams from the Santa Maria River (inclusive) to the southern extent of the species' range (U.S. – Mexico border). Historical information suggests that the Santa Maria River supported a steelhead run in the early 1900s. Currently, there is no evidence suggesting presence of this species in the Santa Maria River for several decades. However, it is assumed this species has the potential to occur within the Santa Maria River during periods of adequate flow (i.e., January through April).

Steelhead may not be a significant species of concern for the alternatives under consideration unless there would be an affect to the Santa Maria River. Existing fish migration barriers that exist at Nipomo Creek currently impede migration of steelhead upstream of the Hutton Road area. As part of the USACE permit process, Section 7 consultation per the ESA will be conducted with NOAA Fisheries to further assess potential steelhead impacts due to project implementation and the need for project-specific avoidance and minimization measures.

Western Snowy Plover (*Charadrius alexandrinus*). The coastal population of nesting western snowy plover is federally-listed threatened species and a California species of special concern. The western snowy plover frequents sandy beaches and estuarine shores within the project site; requiring sandy, gravely or friable soil substrates for nesting. Western snowy plover breeding and nesting is currently being monitored by State Parks as part of their ongoing efforts to document snowy plover activity within the area. Plovers are known to occur in suitable habitat areas from Guadalupe Dunes to Pismo Beach. This species would be of concern for alternative Nos. 1 and 2 associated with any construction activities within Nipomo-Guadalupe dune complex.

California Least Tern (Sterna antillarum brownii). The California least tern is a migratory bird that is protected under both the provisions of the federal and California endangered species acts as endangered. Many areas of coastal habitat for the California Least Tern have been significantly modified by human activities, such as marinas and industrial development, and housing. Other threats to tern populations include increased predation (a result of anthropogenic factors and habitat modification), potential for washouts by significantly high tides, and recreation. Least tern spring migrants arrive and move through the area around the latter part of April. Egg-laying usually occurs at most of the sites by late May, with hatching chicks present in mid June. Least tern are known to occur in suitable habitat areas from Guadalupe Dunes to Pismo Beach.

3.1.2 Special-Status Plants

Gambel's water cress (*Rorippa gambellii***).** Gambel's watercress is a federally and state-listed endangered species in the mustard family (Brassicaceae). Gambel's water cress occurs in freshwater or brackish marshes and swamps between 5 and 330 meters. This



species typically blooms from April to September. Gambel's water cress is known to occur in only four remaining locations in California.

La Graciosa thistle (*Cirsium Ioncholepis*). La Graciosa thistle is a federally endangered, state threatened species, and a CNPS List 1B species. This species is a perennial herb in the sunflower family (Asteraceae) that typically blooms May through August. La Graciosa thistle occurs in coastal dunes, brackish marshes, or riparian scrub often in association with lake edges, riverbanks, and other wetlands.

Nipomo Mesa Iupine (*Lupinus nipomensis*). Nipomo Mesa Iupine is an annual herb in the pea family (Fabaceae) that occurs in coastal dune habitat between 10 and 50 meters. This species typically blooms from December through May. Nipomo Mesa Iupine is a federally endangered, state threatened species, and a CNPS List 1B species. This species is known from only one extended occurrence of five populations on Nipomo Mesa in San Luis Obispo County.

San Luis monardella (Monardella frutescens). San Luis monardella is a rhizomatous herb in the mint family (Lamiaceae). San Luis monardella is a CNPS List 1B species that is known to occur in San Luis Obispo and Santa Barbara Counties. This species inhabits coastal dunes and coastal scrub habitat associated with sandy soils between 10 and 200 meters. San Luis monardella generally blooms from May to September.

Blochman's leafy daisy (*Erigeron blochmaniae***).** Blochman's leafy daisy is a rhizomatous herb in the sunflower family (Asteraceae) known to occur in San Luis Obispo and Santa Barbara Counties. Blochman's leafy daisy is a CNPS List 1B species. This species typically blooms from June through August and occurs in coastal dune and coastal scrub habitat between 3 and 45 meters.

Dune larkspur (*Delphinium parryi* **ssp.** *blochmaniae***).** Dune larkspur is a CNPS List 1B species known to occur in San Luis Obispo, Santa Barbara, and Ventura Counties. This species is a perennial herb in the buttercup family (Ranunculaceae) that inhabits coastal dune and chaparral habitat between 0 to 200 meters. Dune larkspur generally blooms from April through May.

3.1.3 Other Potentially Occurring Special-Status Species

Although species described in this section are not indicated on the occurrences maps included (Figures 2-5), they have been included based on their occurrences within the Nipomo area.

Coast horned lizard (*Phrynosoma coronatum frontale*). The coast horned lizard is a federal species of concern and a California species of special concern that occurs in a variety of open habitats that provide sites for basking, sandy or sandy-loam substrates for night-time burial, and a suitable prey base (the species feeds almost exclusively on native ants). It was historically distributed throughout the Central and Coast Range of California, but now occurs at scattered, disjunct locations within this former range. The coast horned lizard produces clutches of 6 to 21 eggs from May to June and hatching typically occurs in August through September. A single coast horned lizard was observed within the non-native grassland/coastal sage scrub habitat area along the south side of the Santa Maria River in 2005 (Douglas Wood &



Associates, Inc., 2006). The coast horned lizard has the potential to occur throughout the Nipomo area. As such, mitigation to avoid and/or minimize impacts to coast horned lizard during project implementation would be determined during consultation with CDFG.

Southwestern pond turtle (*Clemmys marmorata pallida*). The southwestern pond turtle is a federal species of special concern and a California species of special concern. It is an aquatic turtle inhabiting streams, marshes, ponds, and irrigation ditches within woodland, grassland, and open forest communities. However, it requires upland sites for nesting and overwintering. Stream habitat must contain large, deep pool areas (six feet) with moderate-to-good plant and debris cover, and rock and cobble substrates for escape retreats. Southwestern pond turtle was observed in Nipomo Creek during a reconnaissance-level survey conducted by Padre in July 2004. Therefore, it has been determined that this species has the potential to occur within Nipomo Creek area during implementation, including portions of the Santa Maria River. As such, mitigation to avoid and/or minimize impacts to southwestern pond turtle during project implementation would be determined during consultation with USFWS and CDFG.

Two-striped garter snake (*Thamnophis hammondi*). The two-striped garter snake is a California species of special concern which is highly aquatic and is typically found near permanent fresh water streams associated with willow habitat. This species occurs historically and currently throughout southern California streams, including the central coast. Small mammal burrows are used as over-wintering sites for the snake (Jennings, 1994). This species has the potential to occur within Nipomo Creek. Mitigation to avoid and/or minimize impacts to two-striped garter snake during project implementation would be determined during consultation with CDFG.

Blochman's ragwort (Senecio blochmaniae). Blochman's ragwort is a CNPS list 4 species. This species typically occurs in coastal dunes and coastal floodplains. Blochman's ragwort is a subshrub, perennial herb that blooms from May to October. A sparsely scattered population of this species (<50) was identified by Padre in 2004 within the northern sand banks of the Santa Maria River channel, directly adjacent to the existing concrete processing facility located directly west of Highway 101. Suitable habitat for this species exists along the Santa Maria River corridor. Measures to avoid and/or mitigate impacts to Blochman's ragwort would be determined during consultation with CDFG.

Nuttall's milk-vetch (*Astragalus nuttallii***) var.** *nuttallii***).** Nuttall's milk vetch is a CNPS list 4 species, which was identified in the project area during the 2005 biological survey of the project area (Douglas Wood & Associates, Inc., 2006). Both locations were along the southern levee of the Santa Maria River within the disturbed grassland and coastal sage scrub habitat areas. Suitable habitat for this species exists along the Santa Maria River corridor. Measures to avoid and/or mitigate impacts to Nuttall's milk-vetch would be determined during consultation with CDFG.

Monarch Butterfly (*Danaus plexippus*). The Monarch butterfly does not have federal or state listing status, but is included as a sensitive species by the CNDDB and is a species of local concern in San Luis Obispo County. Winter roost sites extend from Northern Mendocino to Baja California, Mexico. The listing by CDFG is based on limited wintering roost sites within the Central California coast portion of the butterfly's West Coast wintering range. The Monarch butterfly can be found in a variety of habitats, especially those supporting milkweed plants



(Asclepias sp.), the primary food source of the caterpillars. These butterflies frequent grasslands, prairies, meadows, and wetlands, but avoid dense forests. In the winter, Monarchs cluster together in large numbers in eucalyptus, cypress, and Monterey pine trees, often on the edge of open areas. Measures to avoid and/or minimize impacts to Monarch butterflies and/or pre-activity surveys would be determined during the CEQA process and consultation with CDFG.

Raptor and Migratory Bird Species. Raptor and migratory bird species protected under the Migratory Bird Treaty Act (16 USC 703-712); CDFG Code Section 3503, and CDFG Code Section 3503.5 may nest within the area during project implementation. These include ground nesters (western meadowlark and lark sparrow), small tree/shrub nesters (bushtit, American robin, northern mockingbird, loggerhead shrike, house finch, and lesser goldfinch) and several raptors which require large trees, such as eucalyptus for nesting purposes (turkey vulture, red-tailed hawk, red-shouldered hawk, great-horned owl, barn owl, white-tailed kite and Cooper's hawk). Short-term impacts to these species may occur from vegetation clearing, debris removal, trenching and HDD operations, dust deposition and noise disturbance associated with the construction activities. Vegetation removal and subsequent grading activities may destroy nests, nestlings, or hatchlings of these protected bird species, and would be considered a significant impact. As such, measures, such as seasonal constraints and/or pre-activity nesting bird surveys to avoid and/or minimize impacts to raptors and migratory birds, would be determined during the CEQA process and consultation with CDFG.

3.2 WETLANDS/WATERS OF THE U.S.

The USACE is responsible for the issuance of permits for the placement of dredged or fill material into waters of the United States (waters) pursuant to Section 404 of the Clean Water Act (33 USC 1344). As defined by the USACE at 33 CFR 328.3(a)(3), waters are those that are currently used, or were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters that are subject to the ebb and flow of the tide; tributaries and impoundments to such waters; all interstate waters including interstate wetlands; and territorial seas. (Note: Based on the recent U.S. Supreme Court decision in *Solid Waste Agency of Northern Cook County v. U.S. Army Corps of Engineers* [2001], and guidance from the U.S. Army Corps of Engineers and U.S. Environmental Protection Agency [2001], the Federal government no longer asserts jurisdiction over isolated waters and wetlands under Section 404 of the Clean Water Act based on the "migratory bird rule." Further guidance on the issue of isolated wetlands and waters is expected (U.S. Army Corps of Engineers, 2001).

Wetlands are a special category of waters, and are defined at 33 CFR 328.3(b) as: "...those areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas."

In non-tidal waters, the lateral extent of USACE jurisdiction is determined by the ordinary high water mark (OHWM), which is defined as the: "...line on the shore established by the fluctuations of water and indicated by physical characteristics such as clear, natural line impressed on the bank, shelving, changes in the character of soil, destruction of terrestrial



vegetation, the presence of litter and debris, or other appropriate means that consider the characteristics of the surrounding areas." (33 CFR 328[e]).

In addition, a wetland definition has been adopted by the USFWS to include both vegetated and non-vegetated wetlands, recognizing that some types of wetlands may lack vegetation (e.g., mudflats, sandbar, rocky shores, and sand flats), but still provide functional habitat for fish and wildlife species (Cowardin, et al., 1979). These wetlands are defined as "...lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface or the land is covered by shallow water. For purposes of this classification, wetlands must have one or more of the following three attributes: (1) at least periodically, the land supports predominantly hydrophytes; (2) the substrate is predominantly undrained hydric soil; and (3) the substrate is non-soil and is saturated with water or covered by shallow water at some time during the growing season of each year." Some of the USFWS-defined wetlands are not regulated by the Federal government.

The upper (landward) limit of USFWS-defined wetlands are the boundary between land with predominantly hydrophytic cover and land with predominantly mesophytic or xerophytic cover; the boundary between soil that is predominantly hydric and soil that is predominantly non-hydric; or in the case of wetlands without vegetation or soil, the boundary between land that is flooded or saturated at some time each year and land that is not (Cowardin et al., 1979). The lower limit in inland areas is established at a depth of 6.6 feet below the water surface; unless emergent plants, shrubs, or trees grow beyond this depth, at which the deepwater edge of such vegetation is the boundary (Cowardin et al., 1979).

Based on the definitions above, both waters of the U.S. and USACE-defined wetlands are present within the Santa Maria River floodplain, Nipomo Creek, and the Oso Flaco Lake and Oso Flaco Creek areas. Oso Flaco Lake occupies a surface area of 82 acres is classified by the USFWS as a palustrine emergent wetland. Additionally, several of the nearby drainages and associated storage ponds that act as tributaries to Nipomo Creek and the Santa Maria River, such as those occurring along the Nipomo Mesa have the potential to fall under the USACE jurisdiction. Wetlands and creeks impacted by pipeline installation activitieswould need to be restored or replaced. In the event a selected alternative would affect designated wetlands, an agency-approved Wetlands Mitigation and Monitoring Plan would need to be implemented as part of the project.

3.3 CULTURAL RESOURCES

Alternatives involving construction activities and placement of project-related infrastructure (i.e. pipelines, tanks, treatment plants) would require evaluation and analysis of the potential for effect on culturally-sensitive resources. Alternatives would require delineation of pipeline routes and placement of project facilities prior to implementing cultural records searches and/or surveys. The Dana Adobe, located on South Oakglen Avenue, is a designated California Historical Landmark. Sensitive cultural sites are known to exist near the Dana Adobe in eastern Nipomo.



3.4 GEOLOGY AND SOILS

The information discussed in this section was determined through a review of the San Luis Obispo County Safety Element (1998). Depending on jurisdiction, project alternatives would be reviewed for geologic (e.g. active faults, liquefaction) and other safety issues. Within the general project area (i.e. south-western San Luis Obispo County and the Santa Maria area), there is a potentially active fault (Santa Maria River Fault) and areas of moderate to high liquefaction, particularly in the coastal dune areas around Oso Flaco Lake. Areas located within 100-year flood plain zones include the Santa Maria River and the Oso Flaco Lake area. This area is also considered a "dam inundation zone". Additionally, areas east of the Guadalupe-Nipomo Dunes Complex (e.g. Conoco-Phillips Refinery, Nipomo) are subject to substantial wildland fire risk. Although no specific permits may be required in relation to these hazards, the projects will be reviewed for land-use policy consistency during the CEQA and County permitting process.

3.5 HYDROLOGY AND WATER QUALITY

Water Quality. It is Padre's understanding that Boyle will provide the NCSD with an assessment of water quality issues associated with the development of the water supply alternatives and provision of potable water in accordance with state and federal water quality standards within a separate document. The following discussion focuses on water quality and hydrologic impacts that may arise from the construction of each of the water supply alternatives. Water quality impacts would be connected to construction site erosion/spills/etc, frac-outs (as discussed), and discharges from each alternative. Hydrologic impacts would be due to extractions from certain sources and discharges to certain locations.

With increased development and storm water runoff, a wide variety of nutrients and constituents of concern have been introduced into state waters. Nutrient wastes in the form of sewage, agricultural fertilizers, and manure lead to reduced dissolved oxygen in surface waters and limit the capacity of water to support aquatic organisms. Constituents of concern, such as industrial wastes, insecticides, and herbicides, can poison wildlife and become concentrated in the food chain.

Oso Flaco Lake and Oso Flaco Creek has been identified by the RWQCB as an "impaired water body" under Section 303d of the Clean Water Act because of elevated levels of nitrates associated with irrigated agriculture within the watershed. Oso Flaco Creek is also listed as an impaired water body for elevated fecal coliform bacteria concentrations. Restoration of water quality at Oso Flaco Lake by the RWQCB has focused primarily on agricultural return water quality and quantity (RWQCB, 2006). Additionally, Nipomo Creek has been designated an "impaired water body" under Section 303d because of elevated fecal coliform bacteria concentrations.

HDD Drilling Techniques. Horizontal directional drilling (HDD) techniques involve the installation of pipelines without open-trenching. HDD installation methods are environmentally-preferable to open-trenching in most cases because it can be utilized to avoid impacts to sensitive resources such as creeks and wetlands. "Frac-outs", or the loss of drilling fluids to the surrounding environment, are a risk in utilizing HDD drilling techniques. The potential for "frac outs" should be minimized by incorporating engineering and geologic information and



developing a drilling and drilling fluid monitoring program that is appropriate for the existing subsurface geological conditions. The HDD drilling plans should specify drilling parameters such as drilling equipment capacity, directional bore depths, entry, and exit angles. Drilling fluid properties including fluid weight, viscosity, water loss, and gel strength should be designed and monitored by a qualified engineer. Only bentonite-based drilling mud is allowed for use within state waters in California. Compounds that may be toxic to fish are prohibited from use as additives to drilling mud mixtures.

4.0 SUMMARY AND RECOMMENDATIONS

The following section provides a summary of the permitting issues and requirements for the water supply alternatives under consideration by the NCSD. A summary of the permitting requirements is presented in Table 2, followed by general recommendations on a permitting strategy.

4.1 SUMMARY OF ENVIRONMENTAL/PERMITTING ISSUES BY ALTERNATIVE

The following provides an overview of the expected agency jurisdictional issues and associated permits that may be required for the various water supply alternatives:

Alternative No. 1 (Seawater/Cooling Water): Although specific locations are not identified under this alternative, proposals for desalination facilities along California's coast have raised unique issues that would need to be addressed through project design and agency negotiations. The California Coastal Commission has raised concerns about brine disposal impacts to marine resources. Open seawater intakes structures have been effectively prohibited by the Coastal Commission due to entrainment and take of marine organisms. One method of mitigating concerns associated with desal intake system construction within the beach areas would be to utilize existing intake structures or outfall pipelines. As a result of concerns about open ocean intake pipelines, most desalination facilities currently under consideration along the Central and South Coasts of California include beach water intake systems that utilize wells or intake galleries that would draw brackish water from permeable zones within the coastline and beach areas.

The design of a beach well intake system can result in a separate set of environmental impacts. The Nipomo-Guadalupe Dune complex is a unique and sensitive area that has been heavily protected by land acquisition, land use planning, and regulatory activities. Numerous threatened or endangered species, such as the Western snowy plover and the California least tern, are present within the dune complex and along the beach areas of the Nipomo-Guadalupe dunes.

The area around the Conoco-Phillips refinery is known to contain special-status plant species (e.g. Nipomo Mesa Lupine, La Graciosa Thistle, Dune Larkspur), as well as sensitive habitat (Central Coast Dune Scrub).

Selection of one of the seawater or cooling water alternatives will require review and approval of a Coastal Development Permit by the County of San Luis Obispo which would be appealable to the Coastal Commission. The State Lands Commission would require a state lands lease for placement of an ocean outfall line in state waters. The ocean outfall line would also require a Section 404/10 permit from USACE for construction in navigable waters. Pipeline



facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway One. A RWQCB NPDES/WDR permit would be required for the disposal of brine into the Pacific Ocean or other form of injection or disposal options that may affect surface or ground water quality.

<u>Alternative No. 2 (Oso Flaco Lake Watershed):</u> This alternative would involve treating shallow groundwater or agricultural runoff within the Oso Flaco Lake watershed and delivering the treated water to the NCSD distribution system. This alternative may include returning a portion of the treated flow to the watershed for environmental uses.

The Oso Flaco Creek Watershed covers approximately 10,370 acres. The western terminus for the watershed is Oso Flaco Lake, owned by California State Parks. Oso Flaco Creek flows out of the lake and meanders ¼-mile to the Pacific Ocean through active sand dunes. Oso Flaco Lake is the largest of four small freshwater lakes located in the Guadalupe Nipomo Dunes Complex. The freshwater lake occupies a surface area of 82 acres and is classified by the U.S. Fish and Wildlife Service as palustrine emergent wetlands, a valuable habitat for wildlife, and subsequently a resource for many recreational and educational activities.

Oso Flaco Lake and Little Oso Flaco Lake are usually at maximum pool due to the steady flow of agricultural runoff. It has been estimated that 6,371 acres in the watershed are irrigated, primarily with pumped groundwater, and that 17,564 acre-feet per year (AFY) of water are applied, resulting in 968 AFY of agricultural runoff. Efforts are currently underway to improve irrigation efficiency to both reduce the quantity of water applied and the volume of agricultural runoff. It has been estimated that if 100% of the irrigated area were to adopt sprinkler/drip systems, the annual runoff volume would decrease to 440 AFY (CRCD, 2004).

The critical environmental issue associated with this alternative is ensuring that significant negative impacts would not occur to Oso Flaco Lake, Little Oso Flaco Lake or associated creeks. Impacts would be considered significant if less environmental flows to the creeks and lakes would result in reduced habitat for endangered species. The County of San Luis Obispo has designated Oso Flaco Lake as a Sensitive Resource Area in its South County Coastal Area Plan (1988). Activities within Sensitive Resource Areas are required to undergo extra scrutiny to ensure that damage to the resource will not result from proposed projects. Hydrologic modeling of the watershed would be required to show that water levels within the lakes would not be significantly affected through water withdrawal upstream. A project that improves water quality in Oso Flaco Lake could be leveraged as a desirable outcome for stakeholders in the area, including State Parks, RWQCB, USFWS, CDFG, the Dunes Center, and agricultural water users.

This alternative project would require review and approval of Coastal Development Permits by the County of San Luis Obispo and the Coastal Commission for the outfall line extending into the ocean. The State Lands Commission would require a state lands lease for placement of an ocean outfall line. The ocean outfall line would also require a Section 404/10 permit from USACE for construction in navigable waters. Pipeline facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway One. A RWQCB NPDES/WDR permit would be required for the disposal of brine into



the Pacific Ocean or other form of injection or disposal options that may affect surface or ground water quality.

Formal Section 7 consultation would be required with the USFWS due to the presence of CRLF within the Oso Flaco Creek area. NOAA Fisheries would be consulted by the USACE for potential impacts associated with an ocean outfall to marine fisheries and marine mammals. The level of disturbance during construction of pipelines to environmentally sensitive areas could be minimized through the use of HDD construction techniques.

Alternative No. 3 (Water Trading with CCWA Agencies): This alternative would consider acquisition of unused capacity in the State Water Pipeline (SWP) from one or more CCWA project participants, including acquiring exchange water from one or more CCWA project participants. Water could be provided via a turnout along the State Water Pipeline within the NCSD boundary. This water would then either be delivered directly to the NCSD water system, or indirectly via aquifer storage and recovery.

As new construction activities would be minimal with this alternative, agency jurisdictional issues would be less than other alternatives. The use of a CCWA interconnection at the Tefft Street site may require a pipeline crossing at Nipomo Creek. If it can be determined that creek and wetland crossings can be avoided, USACE, RWQCB, and CDFG permits would not be required. Furthermore, impacts to special-status wildlife and plants could be minimized if construction is limited to disturbed and developed areas. NOAA Fisheries most likely will not be a key permitting agency under this alternative provided that surface water flows within the Santa Maria River are not affected. Existing fish passage barriers in Nipomo Creek have almost eliminated the likelihood of steelhead in Nipomo Creek. A Caltrans encroachment permit would be required for a pipeline crossing at Highway 101, if required.

Recent litigation regarding the State Water Project's Harvey O. Banks intake facility have included the judge's threat to require the California Department of Water Resources (DWR) to stop pumping water from the delta. The main issue centers around fish takes that are have not been permitted by the USFWS and NOAA Fisheries under the Endangered Species Act. It is Padre's understanding that CDFG and DWR are in negotiations with NOAA Fisheries and the USFWS which may result in an agreement being enacted to allow continued water withdrawals from the delta area with allowed incidental take of fish species.

Alternative No. 4 (Santa Maria Groundwater): This alternative would include the development of wells at either the Hutton Road area or at the Bonita well site to extract groundwater, which then would be conveyed to NCSD through a pipeline. Selection of one of the seawater or cooling water alternatives will require review and approval of a discretionary development permit by the County of San Luis Obispo. Pipeline facilities associated with any of the options would likely require permits from the USACE, RWQCB, and CDFG for any pipeline creek crossings. A Caltrans encroachment permit would be required for pipeline crossings at Highway 101, if crossed. NOAA Fisheries most likely will not be a key permitting agency under this alternative provided that surface water flows within the Santa Maria River are not affected. Existing fish passage barriers in Nipomo Creek have almost eliminated the likelihood of steelhead in Nipomo Creek.



Alternative No. 5 (Groundwater Recharge from Wastewater Treatment Facility):

This alternative would include the construction groundwater recharge facilities within a specified area where groundwater depressions are known. This alternative would require a discretionary permit from the County of San Luis Obispo for the construction of water transmission and disposal facilities. It is anticipated that pipeline alignments associated with this alternative could be designed to avoid wetlands and sensitive habitat areas through environmental planning and site design. It is also anticipated that wetland and creek pipeline crossings would not be required for this alternative. A WDR permit modification from the RWQCB would be required for the disposal of treated wastewater at the proposed recharge facilities. No Caltrans encroachment permit would be required if conveyance facilities did not cross Highways 1 or 101.

Alternative No. 6 (Treated Water Exchange with Agricultural Water users). This alternative would include an exchange of treated wastewater for agricultural water within a specified area where groundwater depressions are known. This alternative would require a discretionary development permit from the County of San Luis Obispo for the construction of water transmission and storage facilities. It is anticipated that pipeline alignments associated with this alternative could be designed to avoid wetlands and sensitive habitat areas through environmental planning and site design. It is also anticipated that wetland and creek pipeline crossings would not be required for this alternative. A WDR permit modification from the RWQCB would be required for the beneficial re-use of treated wastewater at the proposed agricultural lands. No Caltrans encroachment permit would be required if conveyance facilities did not cross Highways 1 or 101.

4.2 GENERAL RECOMMENDATIONS

Biological Resources. The preliminary review of the project alternatives identified potential constraints related to habitat for protected species within the Oso Flaco Lake, Nipomo-Guadalupe Dunes and other wetland/creek areas in the project area. The following are recommendations to minimize impacts to biological resources:

- Complete required CRLF protocol-level surveys during the CRLF breeding season (January 1 through June 30) to identify all known populations of CRLF within the limits of the project boundary and nearby areas. This would be accomplished once project alternative details and engineering specifications can clearly define areas of potential impact. As an example, potential impacts to the CRLF and associated habitat areas can be avoided and/or minimized through additional pipeline-route deviations and/or adjustments.
- Where necessary, the use of HDD construction methods across creeks and streams would minimize impacts to wetland/ jurisdictional waters and special-status species with the potential to occur in the area.
- Rare plant species (e.g. Nipomo Mesa Lupine, La Graciosa Thistle, Dune Larkspur)
 are located within the vicinity of Oso Flaco Lake and the Conoco-Phillips Refinery.
 Coastal Dune Scrub, considered a sensitive habitat, is common in this area.
 Botanical surveys may be needed to determine the likelihood of impacts within any
 final selected pipeline alignments, or other treatment plant facilities. Impacts to rare



plants may be avoided through route-deviations or other strategic placement as feasible, and/or through seed collection and restoration, as necessary.

Wetlands/Waters of the U.S. A high-level preliminary review of the project alternatives and site survey(s) conducted to date identified potential constraints related to regulated waters of the U.S. and wetlands. Following are recommendations to minimize impacts to wetlands and Waters of the U.S.:

- Where necessary, the use of HDD construction methods across creeks and streams would minimize impacts to wetland/ jurisdictional waters and special-status species with the potential to occur in the area.
- Whenever possible, limit construction activities to within previously disturbed or developed areas to avoid impacting sensitive habitat areas. A wetland delineation may be required to determine the likelihood of impacts to identified wetlands within final selected pipeline alignments and other impacted areas.
- "Frac-outs", or the loss of drilling fluids to the surrounding environment, and potential
 release of drilling mud into sensitive aquatic areas, are considered serious offenses
 by regulatory agencies. The potential for "frac-outs" should be minimized by
 incorporation of engineering and geologic information and development of a drilling
 and drilling fluid monitoring program that considers the existing geological conditions.
- Creek crossings and/or HDD operations may be limited by CDFG, RWQCB, and NOAA Fisheries to April 15 through October 15 to avoid impacts to water quality and associated sensitive species.

Cultural Resources. Alternatives involving construction activities and placement of project-related infrastructure (i.e. pipelines, tanks, treatment plants) would require evaluation and analysis of the potential for effect on culturally-sensitive resources. Alternatives would require delineation of pipeline routes and placement of project facilities prior to implementing cultural records searches and visual survey.



Table 2. Matrix of Required Permits by Alternative

Alternatives/Options	USACE – 404/10 Permit	USFWS - Section 7	NOAA Fisheries – Section 7	California Coastal Commission Appeal Jurisdiction	California State Lands Commission	CDFG- SAA	Regional Water Quality Control Board (RWQCB) – 401 Cert.	RWQCB – NPDES/WDR	RWQCB - SWPPP	DHS –Water Supply Permit	Caltrans – Encroachment Permit	County of San Luis Obispo Permits	SLO APCD – Authority to Construct	SLO Environmental Health	Relative Difficulty for Permitting (Low to High)	Biological-related mitigation Required (H=High, L=Low)	Permitting Time Requirement
Alternative 1 – Seawater/Cooling Water Treatment															Н	н	24- 36 mos.
Alternative 2 – Oso Flaco Agricultural Water			\boxtimes			\boxtimes		\boxtimes			\boxtimes			\boxtimes	Н	Н	24- 36 MOS
Alternative 3 – Water trading with CCWA agencies											\boxtimes				L	L	12- 18 MOS
Alternative 4 – Santa Maria Groundwater														\boxtimes	L	L	12- 24 MOS
Alternative 5 – Groundwater Recharge with Treated Water from Southland WWTF								\boxtimes	\boxtimes			\boxtimes		\boxtimes	L	L	12 MOS
Alternative 6 – Agricultural Water Exchange								\boxtimes	\boxtimes						L	L	12 MOS

Nipomo Community Services District Water Supply Alternatives Environmental and Permitting Constraints Analysis

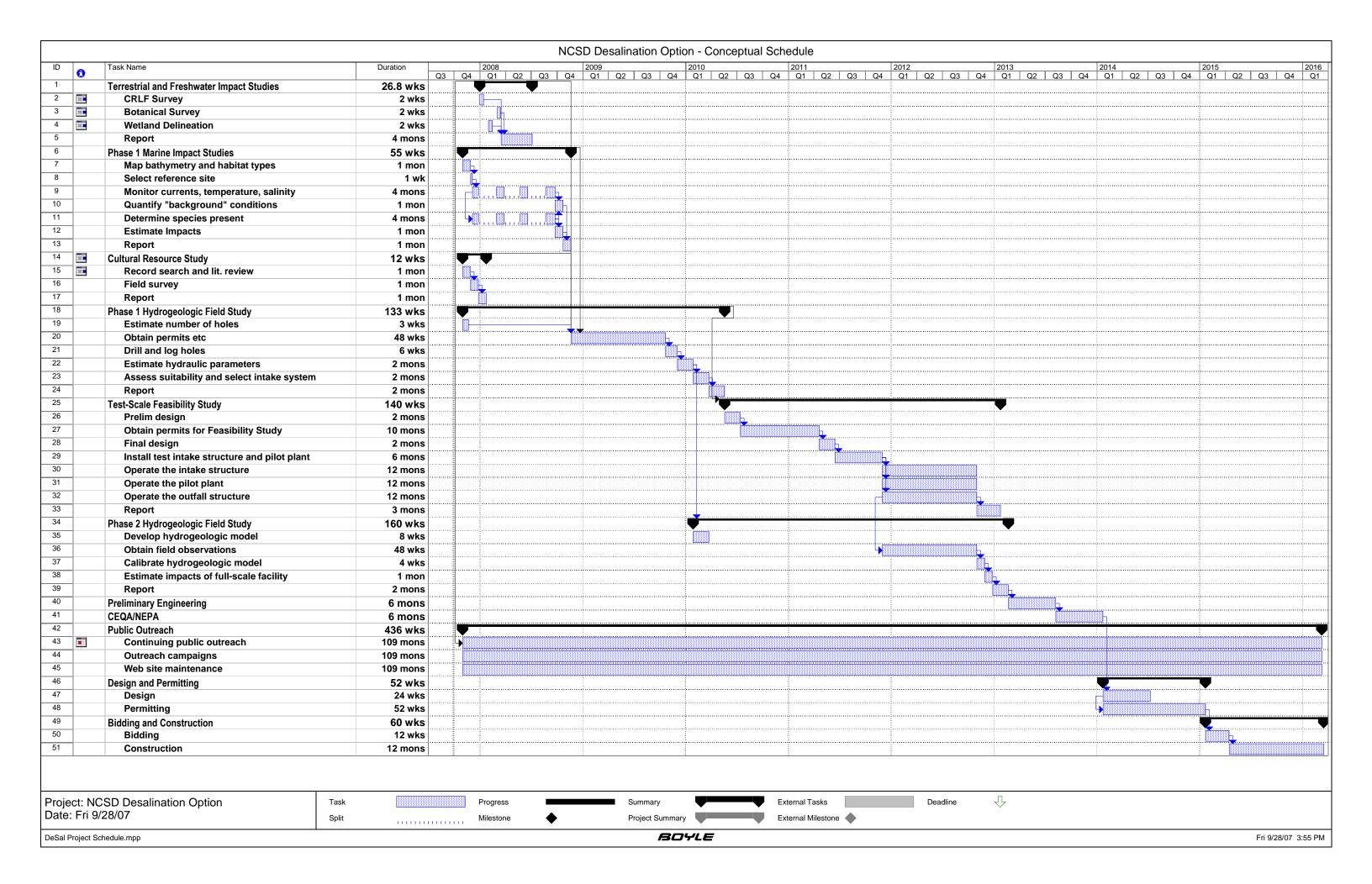




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- U.S. Fish and Wildlife Service (USFWS). 2005. Revised guidance on site assessments and field surveys for the California red-legged frog. U.S. Fish and Wildlife Service, Portland, Oregon. 26.

Appendix C: Projected Project Schedule Detail



Appendix D: Opinion of Probable Cost

Opinion of Probable Cost - Construction

Design and Construction Budget

Seawater Desalination Facility Annual Production = 6300 AFY

Description	Quantity Units	Unit Cost Subtotal
Professional Services (Design/Construction Management) Design Phase		
Plans, Specifications, and Estimates (5% of Subtotal)	1 LS	\$3,090,000 \$3,090,000
Permit Applications and Coordination	1 LS	\$780,000 \$780,000
Subtotal		\$3,870,000
Construction		
Construction Phase Professional Engineering Services		
Construction Management (5% of Subtotal)	1 LS	\$3,090,000 \$3,090,000
Geotechnical Engineering/Materials Testing (3% of Subtotal)	1 LS	\$1,850,000 \$1,850,000
Environmental Mitigation and Monitoring (2% of Subtotal)	1 LS	\$1,240,000 \$1,240,000
Subtotal		\$6,180,000
Intake/Discharge/Product		
Mobilization (5% of subtotal)	1 LS	\$208,500 \$210,000
0.9 MGD Intake Wells	20 EA	\$175,000 \$3,500,000
36" Raw Water Pipeline	3 MI	\$1,200,000 \$3,600,000
24" Discharge Pipeline	3 MI	\$1,000,000 \$3,000,000
24" Product Pipeline	1.5 MI	\$1,000,000 \$1,500,000
0.9 MGD Subsurface Discharge Wells	10 EA	\$100,000 \$1,000,000
Electrical (10% of subtotal)	1 LS	\$347,500 \$350,000
Controls and Instrumentation (10% of subtotal)	1 LS	\$347,500 \$350,000
PG&E Service and Fees	1 LS	\$50,000 \$50,000
Subtotal		\$13,560,000
Treatment Plant		
Membrane filtration plant construction cost @ \$1.50/gpd	13 MGD	\$1,500,000 \$19,500,000
SWRO plant construction cost @ \$5/gpd	5.6 MGD	\$5,000,000 \$28,000,000
Convert District Wells to Chloramination	1 LS	\$700,000 \$700,000
Subtotal		\$48,200,000
Construction Subtotal (Rounded to nearest \$100,000)		\$68,000,000
TOTAL Design and Construction (Rounded to nearest \$100,000)		\$71,900,000

Design and Construction Budget

Seawater Desalination Facility Annual Production = 6300 AFY

Description	Quantity Units	Unit Cost	Subtotal	Phase 1	Phase 2
Professional Services (Design/Construction Management) Design Phase					
Plans, Specifications, and Estimates (5% of Subtotal)	1 LS	\$3,087,675	\$3,087,675	\$3,088,000	\$0
Permit Applications and Coordination	1 LS	\$780,800	\$780,800	\$781,000	\$0
Subtotal			\$3,868,475	\$3,869,000	\$0
Construction					
Construction Phase Professional Engineering Services					
Construction Management (5% of Subtotal)	1 LS	\$3,087,675	\$3,087,675	\$2,779,000	\$309,000
Geotechnical Engineering/Materials Testing (3% of Subtotal)	1 LS	\$1,852,605	\$1,852,605	\$1,853,000	\$0
Environmental Mitigation and Monitoring (2% of Subtotal)	1 LS	\$1,235,070	\$1,235,070	\$1,235,000	\$0
Subtotal			\$6,175,350	\$5,867,000	\$309,000
Intake/Discharge/Product					
Mobilization (5% of subtotal)	1 LS	\$208,500	\$208,500	\$209,000	\$0
0.9 MGD Intake Wells	20 EA	\$175,000	\$3,500,000	\$3,500,000	\$0
36" Raw Water Pipeline	3 MI	\$1,200,000	\$3,600,000	\$3,600,000	\$0
24" Discharge Pipeline	3 MI	\$1,000,000	\$3,000,000	\$3,000,000	\$0
24" Product Pipeline	1.5 MI	\$1,000,000	\$1,500,000	\$1,500,000	\$0
0.9 MGD Subsurface Discharge Wells	10 EA	\$100,000	\$1,000,000	\$1,000,000	\$0
Electrical (10% of subtotal)	1 LS	\$347,500	\$347,500	\$348,000	\$0
Controls and Instrumentation (10% of subtotal)	1 LS	\$347,500	\$347,500	\$348,000	\$0
PG&E Service and Fees	1 LS	\$50,000	\$50,000	\$50,000	\$0
Subtotal			\$13,553,500	\$13,555,000	\$0
Treatment Plant					
Membrane filtration plant construction cost @ \$1.50/gpd	13 MGD	\$1,500,000	\$19,500,000	\$15,600,000	\$3,900,000
SWRO plant construction cost @ \$5/gpd	5.6 MGD	\$5,000,000	\$28,000,000	\$22,400,000	\$5,600,000
Convert District Wells to Chloramination	1 LS	\$700,000	\$700,000	\$700,000	\$0
Subtotal			\$48,200,000	\$38,700,000	\$9,500,000
Construction Subtotal (Rounded to nearest \$100,000)			\$68,000,000	\$58,200,000	\$9,900,000
TOTAL Design and Construction (Rounded to nearest \$100,000)			\$71,900,000	\$62,100,000	\$9,900,000

Evaluation of Supplemental Water Alternatives

Technical Memorandum No. 3 Implementation of Water Supply from CCWA/State Water Pipeline

Nipomo Community Services District

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Michael Winn

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November 30, 2007



San Luis Obispo, CA 93401

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Appendix B C Probable Cost	Connection to State Water Project at Mehlschau Road – Opinion of
1.1	Santa Maria & Nipomo CSD State Water Project Costs Financial -2035) Prepared by Sierra Water Group, Inc. 8/25/2007



1.0 Introduction

As directed by the Board of Directors of Nipomo Community Services District (NCSD), Boyle has prepared the following Technical Memorandum to assist the District in acquiring supplemental water from the Coastal Branch of the State Water Project (SWP). The Coastal Branch of the SWP consists of water conveyance facilities built by the California Department of Water Resources (DWR) and regional distribution and treatment facilities constructed by the Central Coast Water Authority (CCWA). The CCWA is responsible for operating and maintaining the Polonio Pass Water Treatment Plant and all of the downstream Coastal Branch facilities.

Negotiation with various stakeholders (including the San Luis Obispo Flood Control and Water Conservation District, State Water "subcontractors" in San Luis Obispo County, CCWA, and individual member agencies of CCWA) is ongoing. Therefore, this Memorandum does not present a detailed cost opinion or implementation strategy for this project.

Objective

The objective of this Memorandum is to present an "interim report" regarding these negotiations and to identify facilities required for delivering this water. It is intended to provide the Board of Directors with sufficient information to decide whether to continue negotiations or to initiate implementation of the Waterline Intertie Project as a "short term" water supply.

Scope of Work

This memo presents:

- a brief summary of pertinent background information,
- a description of a potential framework for an agreement to gain access to this water source,
- a description of the facilities needed to implement this project, and
- a summary of the ranges of costs which may be expected.

Prior Studies

Boyle has completed two previous Technical Memoranda related to this work:

TM 1 – Constraints Analysis

Boyle examined the feasibility and costs of alternatives to the Nipomo Waterline Intertie Project. Conclusions are listed below:

- Using Santa Maria groundwater was found to be infeasible because this alternative would likely affect the flow of water between Santa Maria Valley and the Nipomo Mesa Management Area, and would likely be prevented as a result of the adjudication.
- Extending the Nacimiento Water Project was found to be infeasible because the project was already out to bid, and as designed would not deliver the District's desired 3,000 AFY.
- Drawing agricultural drainage from Oso Flaco is not considered to be a feasible supplemental water alternative due to the poor water quality of the water, inadequate quantity, likelihood of requiring approval from parties in Santa Maria Valley adjudication, and lack of support expected from drinking water regulators.
- Groundwater recharge with treated wastewater will not increase the water supply available to the District, but may assist with managing groundwater depressions and disposing of treated effluent.
- Seawater desalination is expected to take many years for implementation, would be an
 expensive water supply, and would require many years of studies and negotiation with
 resource agencies, but would represent the most reliable water supply available to the
 District.
- Direct purchase of 3,000 AFY or 6,300 AFY of State Water from the SWP pipeline did not appear to be feasible, due to institutional and legal constraints including the likelihood of paying a significant "buy-in" cost as repayment for past expenditures by participating State Water customers.

TM 2 - Evaluation of Desalination as a Source of Supplemental Water

Boyle provided the Nipomo Community Services District (NCSD) with a general plan to implement a seawater or brackish water desalination plant capable of delivering at least 6,300 acre-feet per year of desalted water. The report identified several key preliminary studies which will be needed in order to build and operate a desalination facility. The report found that implementation of a desalination plant may require approximately \$79 million, with additional costs for distribution system improvements. The implementation period may take over 8 years.

Significant challenges must be overcome to implement this project, as discussed in Technical Memoranda 2 and 3. Issues include the intake design, brine discharge location, and permitting constraints. Because of lack of information about the hydrogeologic characteristics of the areas proposed for subsurface intakes and discharges, it is unknown whether these structures will be feasible. In addition, there may be considerable pressure from regulatory agencies to form a regional partnership with South SLO County agencies



(City of Arroyo Grande, City of Grover Beach, and Oceano Community Services District) in lieu of developing two (2) desalination projects approximately 6-7 miles apart.

Prior to completing these draft memoranda, Boyle evaluated the cost for a waterline connection to the City of Santa Maria. Three alignments were examined with capital costs ranging from \$24 million to \$27 million and annual costs ranging from \$300,000 to \$320,000. Construction of the river crossing was expected to take 4 to 8 months and construction of the Nipomo-side transmission pipeline would take 2 to 6 months. Additional time would be needed for preliminary studies, design, permitting, bidding, and contracting, but the project could be implemented within the next two (2) to three (3) years.

The Limits of Information

The values contained in this memorandum are projections of future transactions. The reliability of these values may be categorized as follows:

- <u>Very reliable</u> values include (1) projections of construction costs for installation of common infrastructure items such as pipelines, and (2) projections of recurring costs that will be paid to CCWA and DWR for operation and maintenance of the system.
- Moderately reliable values include (1) projections of construction costs for installation of uncommon infrastructure items such as highway crossings, pressure-reducing stations, and chloramination facilities; and (2) projections of construction costs for large components based on construction costs that obtained several (or many) years ago (such as the water treatment plant expansion.)
- Unreliable values include projections based on costs which are negotiable, such as buy-in costs.

2.0 Background

The State Water Project and the Central Coast Water Authority

The State Water Project (SWP) is a system of dams, reservoirs, power and pumping plants, canals, and aqueducts that conveys water from Lake Oroville to Southern California. The "Coastal Branch" of the SWP consists of water conveyance facilities built by the California Department of Water Resources (DWR) and regional distribution and treatment facilities constructed by the Central Coast Water Authority (CCWA).

Coastal Branch Phase I was completed in 1968. Phase II of the Coastal Branch was completed in 1997 and brings SWP water to San Luis Obispo and Santa Barbara Counties. Key facilities include the Polonio Pass Water Treatment Plant (PPWTP), approximately 143 miles of pipeline, and associated pumping plants and storage tanks. Individual components of the Coastal Branch were built by either the DWR or CCWA. However, CCWA is responsible for operating and maintaining the Polonio Pass Water Treatment Plant and all of the downstream Coastal Branch facilities.

State Water Allocations – Drought Buffers, Table A, Suspended Allocations, and Delivery Reliability

The State Water Project delivers water to each of its contractors based on that contractor's "Table A Amount." In approximately 3 out of 10 years the SWP delivers the full amount. In years when deliveries are reduced, each contractor's delivery amount is reduced by the same fraction. It has been estimated that on average the SWP will deliver approximately 75% of its Table A Amounts (California Department of Water Resources, Bay-Delta Office, The State Water Project Delivery Reliability Report, 2005).

To increase the reliability of delivery, some contractors increased their Table A Amounts above the amounts they planned to use. These excess Table A Amounts are typically considered "drought buffers."

According to the CCWA 2005 Urban Water Management Plan:

Originally, SBCFC&WCD requested 57,700 acre-feet of water annually. In 1980, Santa Barbara County water purveyors requested and agreed to pay for 45,486 acre-feet and SBCFC&WCD, with the concurrence of DWR, suspended the remaining 12,214 acre feet. CCWA is actively pursuing a possible repurchase of 12,214 acre-feet of SBCFC&WCD Table A Amount that was suspended by request in 1981.

In 1994, Santa Barbara County water purveyors, now part of CCWA, agreed to take 39,078 acrefeet with an additional 3,908 acre-feet of drought buffer. Goleta Water District took an additional 2,500 acre-feet of drought buffer to further firm up its supply.



SLOCFC&WCD originally requested 25,000 acre-feet annually. In 1991, it decided, however, to participate in the treatment and conveyance facilities for 4,830 acre-feet only. ...

SLOCFC&WCD has 25,000 acre-feet of Table A available but can only take delivery of 4,830 acre-feet in any given year, and SBCFC&WCD has 45,486 acre-feet available, but can only take delivery of 42,908 in any given year. ... As a result, CCWA project participants typically have at least 5,000 acre-feet in each normal year to carryover into the next year.

SLO County's excess allocation can be used: to ensure achievement of full allocation in years of low delivery from State (<100%); for groundwater banking in and out of County (currently evaluating in-County); turnback pools (sell to the state or other contractors); permanent sale; yearly/multi-year sale; or used in County after expansion of facilities and/or contract negotiation. (www.slocountywater.org)

These quantities are summarized below:

Table 1. Water Allocation, Drought Buffers, and Table A Amounts

Turnout	Allocation (afy)	Drought Buffer (afy)	Total Table A Amount (afy)
Chorro Valley	2,438	3,315	5,753
Lopez	2,392	302	2,694
SLO County Excess Allocation (1)			16,553
SLO County Subtotal	4,830	3,617	25,000
Santa Maria Valley Turnouts	17,250	1,725	18,975
Other SB County Turnouts	21,828	2,183	24,011
Goleta Water District Drought Buffer		2,500	2,500
Santa Barbara County Subtotal	39,078	6,408	45,486
SWP/CCWA Total	43,908	10,025	67,986

Capacity Restrictions – Treatment at Polonio Pass and Pipeline Capacity to Nipomo

The annual conveyance capacities of the various portions of the existing Phase II Coastal Branch of the State Water Project were designed to deliver the amounts discussed below. These reported capacities take into account the fact that the pipeline and treatment plant are operated 11 out of 12 months each year.

Polonio Pass Treatment Plant

The Polonio Pass Treatment Plant (PPTP) is reported to have a treatment capacity of 50,758 acre-feet per year (CCWA 2007/08 Budget.) The CCWA has allocated this treatment capacity to deliver the full



Table A amounts to Santa Barbara County participants (45,486 afy) and the non-drought buffer allocation amounts to San Luis Obispo County participants (4,830 afy). [45,486 + 4,830 = 50,316 afy] Thus, treatment capacity is almost fully allocated.

Depending on the changing month-by-month and year-by-year demands of the various participants, it may be possible to treat additional water for Nipomo CSD without making capital improvements to the PPTP. However, without implementing an in-depth engineering and operational analysis of the PPTP, it is not possible to quantify the amount of "excess" capacity in this facility.

Coastal Branch Phase 2

In 2005 Penfield & Smith produced a Pipeline System Modeling report for CCWA. Results of this study are summarized below. The <u>committed capacities</u> listed are sufficient to provide all Santa Barbara County participants with their Table A Amounts plus drought buffer, and all San Luis Obispo County participants with their Table A Amounts - without drought buffer. The <u>existing capacities</u> listed refer to the existing physical restrictions on conveyance. The <u>excess capacity</u> is the difference between the committed and existing capacities.

Table 2. Excess Conveyance Capacity

Component	Committed Capacity	Existing Capacity	Excess Capacity
Pipeline from Devils Den Pumping Plant to	50,316 afy	74,125 afy (1)	23,809 afy
Polonio Pass			
Pipeline from PPWTP to Lopez Lake	47,816 afy	56,916 afy (2a)	9,100 afy (2a)
		to 53,416 afy (2b)	to 5,600 afy (2b)
Pipeline from Lopez to Santa Maria Valley	42,986 afy	42,986 afy (2a)	0 afy (2a)
(Tank 5)		to 48,586 afy (2b)	to 5,600 afy (2b)
Pipeline south of Tank 5	24,011 afy	24,011 afy	0 afy

Notes:

- (1) Reported in SLOCFCWCD Paso Robles Groundwater Subbasin Water Banking Feasibility Study, Draft, August 2007.
- (2) Pennfield & Smith, July 2005 C factor = 150 above Tank 5; C factor = 135 below Tank 5.
- (2a) All excess (9,100 afy) taken at Lopez turnout
- (2b) All excess (5,600 afy) taken in Santa Maria Valley

The amount of water in excess of the CCWA-committed delivery amount that could be delivered to the Santa Maria Valley turnouts depends on the amount of water in excess of the CCWA-committed delivery amount delivered to the Lopez turnout (or to a new Nipomo turnout), as shown below.



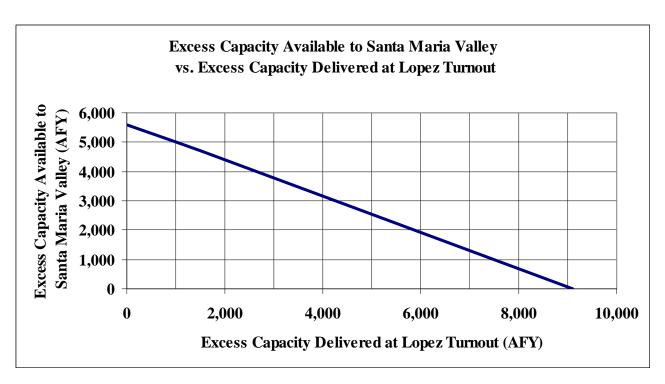


Figure 1 Santa Maria Valley Excess Delivery Capacity

3.0 Framework for an Agreement

Legal Constraints

As discussed in Technical Memorandum 1, Nipomo residents opposed State Water delivery in two separate ballots. Therefore, District legal counsel has recommended the District sponsor a new ballot to allow voters to reconsider their previous decisions. After a general framework is developed through negotiation with the stakeholders listed below, it is assumed the District will be able to present project costs in sufficient detail for the voters.

SWP/CCWA Stakeholders

The following stakeholders to a proposed agreement have the following motivations and concerns.

Table 3. Stakeholder Issues

Entity	Potential Motivations	Concerns
San Luis Obispo County taxpayers who	Taxes could be reduced by amount paid	
do not now receive State Water	by Nipomo for use of excess allocation	
San Luis Obispo County Flood Control	Obtain Revenue for unused Table A	May lose the right to 16,000 afy if not
and Water Conservation District	amounts	used.
Other SLO County SWP subcontractors	Reduce the fixed cost of their Table A	
	allocation	
	Additional Water desired by some users	
City of Santa Maria	Wants more water and payback for	Proposal should be comparable or more
	pipeline cost	attractive than existing MOU with District
Montecito Water District	Wants more water and payback for	
	pipeline cost	
All SWP Subcontractors	Want more water and/or payback for	
	pipeline cost	
CCWA	Ensure reliable State Water deliveries to	
	member agencies	
	Find opportunities to improve reliability of	
	State Water for member agencies	

Possible Allocation of Additional Water and Costs for "Buy-In"

Terms and conditions will be defined through negotiation with these agencies, but the following outline presents one possible scenario. The table represents a possible basis for an agreement that may result in SWP water for Nipomo CSD. Water is reported as "Table A Amounts", wet water (i.e. Table A Amounts actually delivered), and drought buffer (i.e., used to increase reliability of delivery, but never actually delivered.)



Table 4. Possible Allocation of Additional Water and Costs

Entity	Water	Cost or Income	
NCSD	Gets 2,500 to 3,000 afy "wet water" Table A amount from SLO County.		
Lopez turnout participants	Get 1,000 afy "wet water" Table A amount at Lopez turnout.		
Other SLO County SWP Subcontractors		Reduced cost for Table A amounts. (a)	
SLO County taxpayers		Reduced cost for "holding" excess SWP allocation.	
City of Santa Maria	Gets 4,500 to 5,000 afy Table A amount from SLO County: 1,500 to 2,000 afy as "wet water". 3,000 afy as drought buffer.	Pays \$ for Polonio Pass WTP expansion (if required) Reimbursal for past expenditures from buy-in costs paid by NCSD	
Montecito Water District	Gets 500 afy "wet water" from SLO County.	Reimbursal for past expenditures from buy-in costs paid by NCSD	
CCWA	Needs to treat and transport additional 5,500 to 6,500 afy.	Reimbursal for past expenditures from buy-in costs paid by NCSD	

Notes:

(a) San Luis Obispo County taxpayers have been paying approximately \$1 million per year to "hold" the 20,130 afy in excess allocation (SLO Telegram-Tribune, 4/30/1996). If SLO County were to release 10,000 afy of their Table A amounts (a portion to be used as drought buffer, and a portion actually delivered), then the tax could be cut by almost half.

Probable Costs and Their Impact on Proposed Allocation

The following table summarizes a range of costs for NCSD to obtain water from the State Water Project. These estimated costs do not include costs to the District for local connection, conveyance, and storage facilities. Those costs are discussed in a later section.

Purchase of water will include two cost components: (1) annual costs for CCWA operation, maintenance, and continuing debt service; and (2) buy-in cost for past capital improvement payments made by the seller. The former is routinely calculated while the latter is more difficult to determine. In a recent sale of 400 AFY from Carpinteria Valley Water District, annual costs were \$1,500/af and the buy-in costs were \$5,000/afy of capacity (Carpinteria Valley Water District, Board of Directors Meeting, April 26, 2006.) However, a buy-in cost of \$13,000 per afy of capacity was said to be "reasonable" at a recent meeting of stakeholders (11/21/2007.)

Note that the following estimated costs are only for obtaining water from the pipeline – at the pipeline. There will be additional costs for the construction and operation of District facilities required to



implement the interconnection to the District's distribution system. These costs are discussed in Section 4.

Table 5. Estimated Costs in Agreement – Cost of Water at the Point of Delivery

One-Time Costs	Low Estimate	Medium Estimate	High Estimate
Buy-in Cost to NCSD for 3,000 afy for	\$3.6 M (a)	\$15 M (b)	\$39 M (c)
existing conveyance and treatment	(3,000 afy @ \$1,180/afy)	(3,000 afy @ \$5,000/afy)	(3,000 afy @ \$13,000/afy)
Buy-in Cost to NCSD for 3,000 afy for	Zero	\$12.3 M	\$24.6 M
Polonio Pass Expansion	(assumes excess	(3,000 afy @ \$4,100/afy)	(3,000 afy @ \$8,200/afy)
Polotilo Pass Expansion	capacity exists)	(50% of original costs)	(original CCWA costs)
Total One-Time Costs	\$3.6 M	\$27.3 M	\$63.6 M

Annual Costs	Low Estimate	Medium Estimate	High Estimate (s)
Annualized One-Time Costs (20 years @ 6%)	\$0.3 M	\$2.4 M	\$5.5 M
Annual fixed cost paid to CCWA, DWR, and SLOCFCWCD by NCSD	\$2.8 M (3,000 af @ \$930/af) (current price to Pismo Beach)	\$3.3 M (assumes 20% increase)	\$3.3 M (assumes 20% increase)
Annual variable cost paid to CCWA, DWR, and SLOCFCWCD by NCSD	\$0.6 M (3,000 af @ \$185/af) (current price to Pismo Beach)	\$0.7 M (assumes 20% increase)	\$0.7 M (assumes 20% increase)
Total Annual Costs	\$3.7 M	\$6.4 M	\$9.5 M

Cost of Water	Low Estimate	Medium Estimate	High Estimate (s)
Total Cost per acre-foot delivered (based on long-term average delivery of 75% of 3,000 afy = 2,250 afy)	\$1,600 / af	\$2,800 / af	\$4,200 / af

Notes:

- (a) Unescalated cost based on \$1,180/afy of capacity as paid by SLO County SWP contractors prior to water deliveries
- (b) Carpinteria sale to PXP, April 26, 2006.
- (c) Estimated net present value of past capital costs to Santa Maria. See Appendix C.



It has been reported that Santa Barbara County is considering building another pipeline within the Coastal Branch right-of way for transporting 11,200 afy of their suspended allocation. For purposes of comparison the probable costs of that project are summarized below.

Table 6. Estimated Costs of Parallel Pipeline

Cost Assumptions	Low Estimate	High Estimate
Buy-back cost for Santa Barbara	\$15 M	\$17 M
County's 11,200 afy Suspended Table A	(11,200 afy @ \$1,340/afy)	(11,200 afy @ \$1,520/afy)
amount		
Design and Construction cost to Santa	\$560 M	\$1.04 B
Barbara County for building a pipeline	(143 miles @ \$3.9 M/mile)	(143 miles @ \$7.3 M/mile)
parallel to the existing SWP/CCWA	(Nacimiento Project bids)	(SWP costs adjusted for inflation)
pipeline.		
Design and Construction Cost to Santa	\$92 M	\$92 M
Barbara County for 11,200 afy treatment	(11,200 afy @ \$8,200/afy)	(11,200 afy @ \$8,200/afy)
plant		
Total Cost	\$667 M	\$1.2 B



4.0 Facilities Needed

Assuming the District is able to connect to the State Water Project at Mehlschau Road, a number of improvements will be needed to implement this connection.

A preliminary hydraulic analysis of the SWP show the hydraulic grade line (HGL) at Mehlschau Road to be from 794 to 910 ft. above mean sea level (MSL). Ground surface elevation at the intersection with Mehlschau Road is approximately 350 ft MSL, giving pipeline pressures of between 193 and 244 psi (pounds per square inch). Sufficient pressure would exist to move the released water up to the Quad Tanks (at 540 ft MSL). The preferred alignment for this pipeline is depicted in Appendix B.

In addition, it is anticipated the District will be required to take constant flow deliveries from the CCWA facilities. This will require the District construct equalization storage to address differences between short-term deliveries and fluctuating demands.

Cost of Improvements for the Connection ("Present Demand Only")

If the purpose is to acquire a connection to the SWP for meeting present demand only, then this could be accomplished by installing a pressure-reducing valve system and approximately 2 miles of 12-inch water main, and by converting to chloramination at each well head. Our opinion of probable cost for these improvements would be \$3.8 million (including contingencies and engineering, no property acquisition), as described in Appendix B.

The Water Master Plan cites the need for approximately 1.0 million gallons of operational storage to accommodate this supply. Assuming an additional storage tank is constructed either near the turnout or at the Quad Tanks site, the cost for this storage tank would be approximately \$1.5M (including engineering and contingency, no property acquisition).

Therefore, the cost for the pressure reducing station, 12" pipeline, and 1.0 MG storage tank would be approximately \$5.3M. This one-time cost could be amortized over 20 years at 6% with annual payments of \$460,000. Adding \$27,000 for additional O&M, and assuming on average 2,250 acre-feet are delivered per year, the cost of these local facilities would be approximately \$225 per acre-foot delivered.

Cost of Improvements to Integrate the Connection into the Master Plan (including Future Demand Considerations)

The Water and Sewer Master Plan Update (Administrative Draft) for the District recently prepared by Cannon Associates makes provisions for connection to the State Water Project. This Master Plan Update lists a number of improvements ("Priority 1 – Backbone Improvements to Accommodate New Supply at Thompson and Mehlschau") needed to implement the connection: a pressure reducing station, 13,600 feet of new 14" and 24" diameter water main, conversion to chloramination at each well head,



and a 1 million gallon storage tank. The cost projection for these improvements was \$5.5 million including contingencies and engineering.

In addition, approximately 15,700 feet of 12", 16" and 18" diameter water main will be needed to link the new east side supply and storage improvements to the western portion of the District's distribution network via the proposed Willow Road extension. The cost of these improvements was projected to be approximately \$3.25 million.

The total cost to fully integrate the new water source into the existing and future water distribution system would therefore be approximately \$8.8 million. This one-time cost could be amortized over 20 years at 6% with annual payments of \$770,000. Adding \$27,000 for additional O&M, and assuming on average 2,250 acre-feet are delivered per year, the cost of these local facilities would be approximately \$350 per acre-foot delivered.

Allocation of Connection Costs between Existing and Future Users

The discussion above may form the basis for allocating capital costs for the "Master Plan" connection between existing and future users. \$5.3 million could be allocated to existing users, since that is the "minimum" project required to deliver State Water, while the remaining \$3.5 million can be allocated to future users.



5.0 Range of Costs

A range of costs are presented below, based on various assumptions about whether the low cost or high cost assumptions are valid for a particular component. These costs are based on the assumption that 3,000 acre-feet are allocated but on average only 2,250 acre-feet are delivered per year, and that the one-time costs for "buy-in" and distribution system improvements are amortized at 6% over 20 years. This allows a "per acre-foot" cost comparison with the Waterline Intertie Project (at approximately \$1720-2120 per acre-foot based on the Memorandum of Understanding and the Preliminary Engineering Memorandum, ibid.)

The lowest cost that can be expected would apply if there are minimal buy-in costs, the Polonio Pass treatment plant does not require expansion, and the District implements the "present demand only" connection improvements (12" pipeline, pressure reducing station, and new 1.0 MG storage tank). After considering that the State Water Project can be relied upon for 75% of Table A deliveries on a long-term basis, cost would be \$1,850 per acre-foot without purchase of an additional "drought buffer".

If the buy-in costs are \$15 million and the cost of expanding the Polonio Pass WTP is \$12.3 million, and the District implements the "present demand only" connection improvements, then the per acre-foot cost of delivered water would be \$3,025/af. If the "master plan" connection improvements are implemented, the cost rises to \$3,150 per acre-foot delivered.

The maximum expected cost would be \$4,550 per acre-foot delivered. This cost would apply if buy-in costs are \$39 million, the Polonio Pass treatment plant requires an expansion costing \$24.6 million, and the District implements the "master plan" connection improvements.



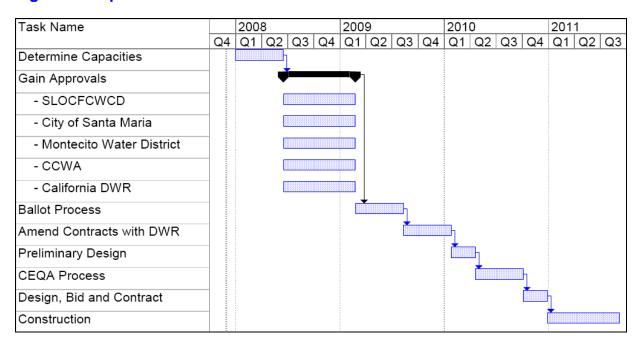
6.0 Implementation Schedule

The following implementation schedule assumes the various governmental organizations will approve the project, after having had sufficient time to determine the benefit involved. The following approach can lead to project implementation in as little as 4 years, or as long as 7 years, as noted below.

Table 7. Implementation Schedule

Action	Short Time	Long Time
Determine Capacities of Polonio Pass Water Treatment Plant and Coastal	6 months	12 months
Branch Pipeline	OTHORIUS	12 1110111115
Gain approval from all agencies that will be party to the agreement:		
- SLO County Flood Control and Water Conservation District		
(i.e., SLO County Board of Supervisors)		
- City of Santa Maria	9 months	18 months
- Montecito Water District		
- Central Coast Water Authority		
- California Department of Water Resources		
Ballot Procedure for Nipomo CSD Customers	6 months	6 months
Amend Contracts with California Department of Water Resources	6 months	12 months
Preliminary Design	3 months	6 months
California Environmental Quality Act (CEQA) Process	6 months	12 months
Engineering, Final Design, Bidding and Contracting	3 months	6 months
Construction	9 months	12 months
Total	4 years	7 years

Figure 1. Implementation Schedule - Short Time Estimate



7.0 Conclusions

As discussed in this Technical Memorandum, capital and buy-in costs for connecting to the coastal Branch of the State Water Project at Mehlschau and Thompson could vary widely (from \$8.9 M minimum to over \$72 M). In addition, State Water is considered to have a long-term reliability of 75% (California Department of Water Resources, Bay-Delta Office, The State Water Project Delivery Reliability Report, 2005). Therefore, it appears the cost of connecting to the State Water Project may be similar in cost to the Waterline Intertie Project (or significantly more expensive) with lower reliability. The Waterline Intertie Project is considered more reliable because the City of Santa Maria can provide groundwater during State Water Project shortages or failures.

The "final" cost for connecting to CCWA facilities will require negotiation among the various stakeholders mentioned above. Therefore, if the District decides to continue with this process, we recommend the District conclude cost negotiations with these various agencies prior to beginning the CEQA process, ballot procedure, or subsequent tasks.

We also recommend that additional studies be undertaken to conclusively determine the capacity limits of the Polonio Pass Water Treatment Plant and the Coastal Branch pipeline.



Appendices



Appendix A Cost of State Water for City of Pismo Beach



MEMORANDUM

TO: Bruce Buel November 8, 2007

Peter Sevcik, PE

FROM: Mike Nunley, PE

SUBJECT: Cost of State Water for City of Pismo Beach

I received some information from the San Luis Obispo County Public Works Department regarding the City of Pismo Beach's costs for State Water. The following is the approximate 2007 cost breakdown for delivery to the Lopez Distribution System, without including any Lopez system costs. Pismo Beach and other County participants paid DWR for initial costs when contracts were signed in 1992 and began receiving State Water in August of 1997.

Initial payment to DWR was approximately \$5,723,000 for the 4,830 acre-feet of the County's contracted allocation (approximately \$1184 per acre-foot).

Cost per Acre-Foot for State Water

Component	DWR (1)	SLOFC	CCWA	\$/AF Cost
Capital	\$532		\$140	\$672
Fixed O&M	\$105		\$75	\$180
Variable	\$155		\$30	\$185
Administrative		\$78		\$78
Totals	\$792	\$78	\$245	\$1,115

⁽¹⁾ Estimate based on the basic contractors allocation before adjustments (under/overpayments) for prior years

Please let me know if you have questions or comments.

Appendix B Connection to State Water Project at Mehlschau Road – Opinion of Probable Cost



MEMORANDUM

TO:

Bruce Buel, General Manager, NCSD

November 8, 2007

FROM:

Malcolm McEwen

SUBJECT:

Connection to State Water Project at Mehlschau Road

- Opinion of Probable Cost

As requested, Boyle has prepared an opinion of the probable cost of connecting to the State Water Project at Mehlschau Road.

Our preliminary hydraulic analysis of SWP show the hydraulic grade line (HGL) at Mehlschau Road to be from 794 to 910 ft. above mean sea level (MSL). Ground surface elevation at the intersection with Mehlschau Road is approximately 350 ft MSL, giving pipeline pressures of between 193 and 244 psi (pounds per square inch). With a 12-inch PVC pipe, sufficient pressure would exist to pass 1690 gpm up to the Quad Tanks (at 540 ft MSL). This flow rate is equivalent to 2500 acre-feet per year, delivered over 11 months.

The following planning-level opinion of probable cost assumed installation of a pressure-relief valve system, with connection to the SCADA system, a building to house the valve(s) and controls, and approximately 2 miles of 12-inch PVC installed in paved roads (@ \$200/ft). Our opinion of probable cost, including engineering costs and contingency, is summarized below.

Cost Component	Capital Cost	Annual Capital Cost*	Annual Operating Cost	Total Annual Cost
Installation - Connection and PRV	\$677,000	\$59,000		\$59,000
Installation - 12-inch Pipeline to Quad Tanks	2,060,000	180,000		180,000
Additional Maintenance (1% of Capital)			\$27,000	27,000
Total	\$2,727,000	\$239,000		\$266,000

^{* 6%} over 20 years

With an annual cost of \$266,000 for delivering 2500 afy, the cost per acre-foot would be approximately \$110/af, excluding any costs to CCWA, SLO County, or the SWP.



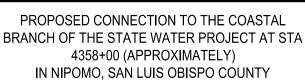
Enclosure:

Attachment A – State Water Project Connection at Mehlschau Road

Copy to:

M. Nunley

W:\Nipomo CSD Nov 08, 2007

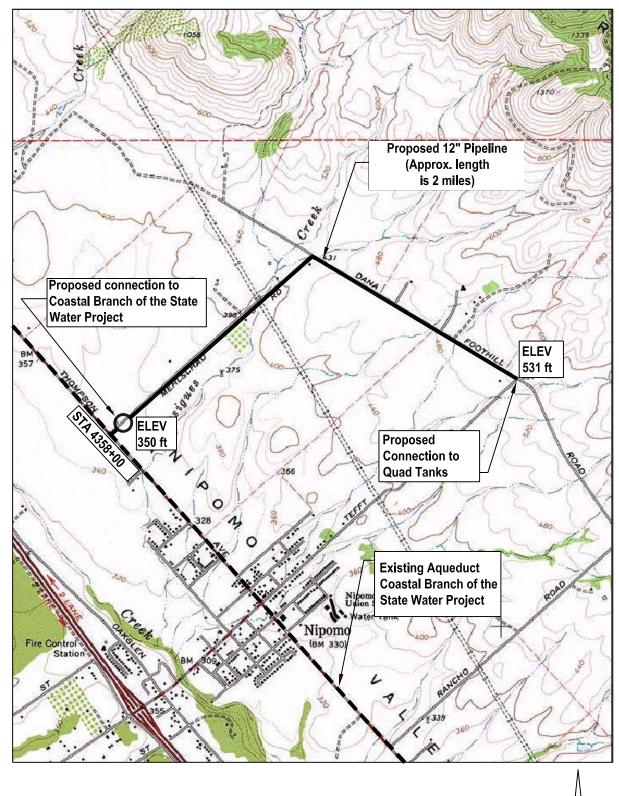


BEC PROJECT NO.

19996.32

EXHIBIT





2000ft

Mehlschau Connection to SWP - Pipeline to Quad Tanks

Assumptions

Power cost zero HGL high enough - no pumping

Years 20

Interest Rate 6%

Cost Component	С	Capital Cost	Annual	Annual perating Cost	То	ital annual Cost
Installation - Connection and PRV	\$	667,000	\$ 59,000		\$	59,000
Installation - 12-inch Pipeline to Quad Tanks	\$	2,060,000	\$ 180,000		\$	180,000
Additional Maintenance				\$ 27,000	\$	27,000
Total	\$	2,727,000	\$ 239,000		\$	266,000
Water Delivered						2,500 afy

, ,

Cost per afy \$110 /afy

Appendix C

Santa Maria & Nipomo CSD State Water Project Costs Financial Summary (1961-2035) Prepared by Sierra Water Group, Inc. 8/25/2007

SANTA MARIA & NIPOMO CSD

State Water Project Costs (SLO & SB Counties)

Financial Summary (1961-2035)

	NPV Cost/AF	NPV Cost/AF	NPV Cost/AF
Category	1961-2007	2008-2035	Total
			_
SLO DWR Costs	\$4,446	\$4,082	\$8,527
SLO CCWA Costs	\$923	\$1,128	\$2,051
SLO, Subtotal	\$5,368	\$5,210	\$10,578
SB DWR Costs	\$11,795	\$10,373	\$22,169
SB CCWA Costs	\$1,224	\$5,185	\$6,409
SB, Subtotal	\$13,019	\$15,558	\$28,577
Total	\$18,387	\$20,768	\$39,155

Prepared By: Sierra Water Group, Inc.

August 25, 2007

SAN LUIS OBISPO COUNTY

State Water Project - DWR Charges

Financial Summary (1961-2035)

100.0%

5.0%

		SLO SWP	SLO SWP		Adjusted	Adjusted
L	Year	Payments	Fixed	Factor	Payments	per AF
1	1961	-	-	9.43	-	-
2	1962	-	-	8.99	-	-
3	1963	-	-	8.56	-	-
4	1964	\$6,696	\$6,696	8.15	\$54,570	\$2.18
5	1965	13,756	13,756	7.76	106,768	4.27
6	1966	26,524	26,524	7.39	196,065	7.84
7	1967	56,469	56,469	7.04	397,541	15.90
8	1968	115,960	115,960	6.70	777,483	31.10
9	1969	185,156	185,156	6.39	1,182,309	47.29
10	1970	200,150	200,150	6.08	1,217,194	48.69
11	1971	202,413	202,413	5.79	1,172,339	46.89
12	1972	209,057	209,057	5.52	1,153,162	46.13
13	1973	206,557	206,557	5.25	1,085,116	43.40
14	1974	208,545	208,545	5.00	1,043,390	41.74
15	1975	225,895	225,895	4.76	1,076,376	43.06
16	1976	228,976	228,976	4.54	1,039,102	41.56
17	1977	238,699	238,699	4.32	1,031,643	41.27
18	1978	245,331	245,331	4.12	1,009,816	40.39
19	1979	243,110	243,110	3.92	953,023	38.12
20	1980	282,254	282,254	3.73	1,053,783	42.15
21	1981	307,065	307,065	3.56	1,091,823	43.67
22	1982	328,215	328,215	3.39	1,111,452	44.46
23	1983	357,218	357,218	3.23	1,152,064	46.08
24	1984	409,530	409,530	3.07	1,257,881	50.32
25	1985	500,696	500,696	2.93	1,464,666	58.59
26	1986	536,751	536,751	2.79	1,495,368	59.81
27	1987	570,644	570,644	2.65	1,514,088	60.56
28	1988	673,071	673,071	2.53	1,700,817	68.03
29	1989	772,571	772,571	2.41	1,859,284	74.37
30	1990	933,367	933,367	2.29	2,139,294	85.57
31	1991	979,709	979,709	2.18	2,138,582	85.54
32	1992	1,118,807	1,118,807	2.08	2,325,919	93.04
33	1993	1,185,666	1,185,666	1.98	2,347,538	93.90
34	1994	1,335,974	1,335,974	1.89	2,519,178	100.77
35	1995	1,647,816	1,647,816	1.80	2,959,241	118.37
36	1996	2,592,043	2,592,043	1.71	4,433,273	177.33
37	1997	3,002,833	3,002,833	1.63	4,891,299	195.65
38	1998	3,256,282	3,256,282	1.55	5,051,562	202.06
39	1999	3,801,021	3,801,021	1.48	5,615,839	224.63
40	2000	3,796,090	3,796,090	1.41	5,341,480	213.66
41	2001	4,333,398	4,333,398	1.34	5,807,168	232.29
42	2002	4,057,625	4,057,625	1.28	5,178,672	207.15
43	2003	4,157,464	4,157,464	1.22	5,053,423	202.14
44	2004	5,489,168	5,489,168	1.16	6,354,398	254.18
45	2005	7,112,399	7,112,399	1.10	7,841,420	313.66

		SLO SWP	SLO SWP		Adjusted	Adjusted
	Year	Payments	Fixed	Factor	Payments	per AF
46	2006	\$6,574,402	\$6,574,402	1.05	\$6,903,122	\$276.12
47	2007	7,044,971	7,044,971	1.00	7,044,971	281.80
48	2008	6,920,976	6,920,976	0.95	6,591,406	263.66
49	2009	6,902,252	6,902,252	0.91	6,260,546	250.42
50	2010	7,041,389	7,041,389	0.86	6,082,617	243.30
51	2011	7,040,017	7,040,017	0.82	5,791,839	231.67
52	2012	7,122,846	7,122,846	0.78	5,580,936	223.24
53	2013	7,100,760	7,100,760	0.75	5,298,696	211.95
54	2014	6,978,549	6,978,549	0.71	4,959,524	198.38
55	2015	7,008,567	7,008,567	0.68	4,743,674	189.75
56	2016	7,058,499	7,058,499	0.64	4,549,971	182.00
57	2017	6,944,803	6,944,803	0.61	4,263,507	170.54
58	2018	6,893,716	6,893,716	0.58	4,030,613	161.22
59	2019	7,009,412	7,009,412	0.56	3,903,103	156.12
60	2020	6,792,334	6,792,334	0.53	3,602,120	144.08
61	2021	6,814,203	6,814,203	0.51	3,441,636	137.67
62	2022	6,683,070	6,683,070	0.48	3,214,671	128.59
63	2023	6,718,658	6,718,658	0.46	3,077,895	123.12
64	2024	6,818,807	6,818,807	0.44	2,975,023	119.00
65	2025	6,698,081	6,698,081	0.42	2,783,191	111.33
66	2026	6,745,882	6,745,882	0.40	2,669,575	106.78
67	2027	6,668,526	6,668,526	0.38	2,513,297	100.53
68	2028	6,665,238	6,665,238	0.36	2,392,436	95.70
69	2029	6,617,756	6,617,756	0.34	2,262,279	90.49
70	2030	6,347,082	6,347,082	0.33	2,066,428	82.66
71	2031	6,283,725	6,283,725	0.31	1,948,381	77.94
72	2032	6,351,204	6,351,204	0.30	1,875,528	75.02
73	2033	6,514,791	6,514,791	0.28	1,832,225	73.29
74	2034	6,382,314	6,382,314	0.27	1,709,492	68.38
75	2035	6,356,215	6,356,215	0.26	1,621,430	64.86
	Total	\$259,250,016	\$259,250,016	-	\$213,185,542	\$8,527.42
	1961-2007	\$69,770,344	\$69,770,344	-	\$111,143,503	\$4,445.74
	2008-2035	\$189,479,672	\$189,479,672	-	\$102,042,039	\$4,081.68

SAN LUIS OBISPO COUNTY

State Water Project - CCWA Charges

Financial Summary (1961-2035)

5.0%

25,000

		CCWA		Adjusted	Adjusted	
	Year	Payments	Factor	Payments	per AF	
1	1961	<u>-</u>	9.43	-	_	
2	1962	-	8.99	_	_	
3	1963	-	8.56	_	_	
4	1964	-	8.15	_	_	
5	1965	-	7.76	_	_	
6	1966	-	7.39	-	-	
7	1967	-	7.04	_	_	
8	1968	-	6.70	-	-	
9	1969	-	6.39	_	_	
10	1970	-	6.08	-	-	
11	1971	-	5.79	-	-	
12	1972	-	5.52	-	_	
13	1973	-	5.25	-	-	
14	1974	-	5.00	-	-	
15	1975	-	4.76	_	_	
16	1976	-	4.54	_	_	
17	1977	-	4.32	_	_	
18	1978	-	4.12	_	_	
19	1979	-	3.92	_	_	
20	1980	-	3.73	-	_	
21	1981	-	3.56	_	_	
22	1982	-	3.39	-	_	
23	1983	-	3.23	_	_	
24	1984	-	3.07	_	_	
25	1985	-	2.93	_	_	
26	1986	-	2.79	_	_	
27	1987	-	2.65	_	_	
28	1988	-	2.53	_	_	
29	1989	-	2.41	-	_	
30	1990	-	2.29	_	_	
31	1991	-	2.18	_	_	
32	1992	-	2.08	_	_	
33	1993	-	1.98	-	-	
34	1994	-	1.89	_	_	
35	1995	-	1.80	_	_	
36	1996	-	1.71	_	_	
37	1997	\$1,600,000	1.63	\$2,606,231	\$104.25	
38	1998	1,600,000	1.55	2,482,125	99.29	
39	1999	1,600,000	1.48	2,363,929	94.56	
40	2000	1,600,000	1.41	2,251,361	90.05	
41	2001	1,600,000	1.34	2,144,153	85.77	
42	2002	1,600,000	1.28	2,042,051	81.68	
43	2003	1,600,000	1.22	1,944,810	77.79	
44	2004	1,600,000	1.16	1,852,200	74.09	
45	2005	1,600,000	1.10	1,764,000	70.56	

		CCWA		Adjusted	Adjusted
	Year	Payments	Factor	Payments	per AF
46	2006	\$1,709,356	1.05	\$1,794,824	\$71.79
47	2007	1,821,675	1.00	1,821,675	72.87
48	2008	1,838,055	0.95	1,750,529	70.02
49	2009	1,848,798	0.91	1,676,914	67.08
50	2010	1,900,000	0.86	1,641,291	65.65
51	2011	1,900,000	0.82	1,563,135	62.53
52	2012	1,900,000	0.78	1,488,700	59.55
53	2013	1,900,000	0.75	1,417,809	56.71
54	2014	1,900,000	0.71	1,350,295	54.01
55	2015	1,900,000	0.68	1,285,995	51.44
56	2016	1,900,000	0.64	1,224,757	48.99
57	2017	1,900,000	0.61	1,166,435	46.66
58	2018	1,900,000	0.58	1,110,891	44.44
59	2019	1,900,000	0.56	1,057,991	42.32
60	2020	1,900,000	0.53	1,007,611	40.30
61	2021	1,900,000	0.51	959,629	38.39
62	2022	1,900,000	0.48	913,932	36.56
63	2023	1,900,000	0.46	870,412	34.82
64	2024	1,900,000	0.44	828,964	33.16
65	2025	1,900,000	0.42	789,489	31.58
66	2026	1,900,000	0.40	751,895	30.08
67	2027	1,900,000	0.38	716,090	28.64
68	2028	1,900,000	0.36	681,990	27.28
69	2029	1,900,000	0.34	649,515	25.98
70	2030	1,900,000	0.33	618,585	24.74
71	2031	1,900,000	0.31	589,129	23.57
72	2032	1,900,000	0.30	561,075	22.44
73	2033	1,900,000	0.28	534,357	21.37
74	2034	1,900,000	0.27	508,912	20.36
75	2035	1,900,000	0.26	484,678	19.39
ſ	Total	\$71,017,884	-	\$51,268,363	\$2,050.73
	1961-2007	\$17,931,031	-	\$23,067,358	\$922.69
	2008-2035	\$53,086,853	-	\$28,201,005	\$1,128.04

SANTA BARBARA COUNTY

State Water Project - DWR Charges

Financial Summary (1961-2035)

87.5% 5.0% 45,486 17,820

		SB SWP	SB SWP		Adjusted	Adjusted	SM SWP
	Year	Payments	Fixed	Factor	Payments	per AF	Costs
-							
1	1961	_	_	9.43	_	_	_
2	1962	_	_	8.99	_	_	_
3	1963	_	_	8.56	_	_	_
4	1964	\$21,667	\$21,667	8.15	\$176,579	\$3.88	\$69,178
5	1965	36,029	36,029	7.76	279,642	6.15	109,555
6	1966	61,349	61,349	7.39	453,491	9.97	177,664
7	1967	118,263	118,263	7.04	832,570	18.30	326,175
8	1968	229,807	229,807	6.70	1,540,799	33.87	603,637
9	1969	358,861	358,861	6.39	2,291,499	50.38	897,738
10	1970	387,675	387,675	6.08	2,357,609	51.83	923,638
11	1971	392,912	392,912	5.79	2,275,674	50.03	891,538
12	1972	406,589	406,589	5.52	2,242,751	49.31	878,640
13	1973	402,723	402,723	5.25	2,115,644	46.51	828,844
14	1974	407,090	407,090	5.00	2,036,748	44.78	797,935
15	1975	439,873	439,873	4.76	2,095,969	46.08	821,135
16	1976	447,299	447,299	4.54	2,029,861	44.63	795,236
17	1977	468,721	468,721	4.32	2,025,785	44.54	793,640
18	1978	484,259	484,259	4.12	1,993,276	43.82	780,903
19	1979	483,437	483,437	3.92	1,895,135	41.66	742,455
20	1980	540,553	540,553	3.73	2,018,131	44.37	790,641
21	1981	596,670	596,670	3.56	2,121,563	46.64	831,162
22	1982	682,546	682,546	3.39	2,311,343	50.81	905,512
23	1983	702,083	702,083	3.23	2,264,288	49.78	887,078
24	1984	801,057	801,057	3.07	2,460,466	54.09	963,934
25	1985	969,931	969,931	2.93	2,837,301	62.38	1,111,566
26	1986	1,038,030	1,038,030	2.79	2,891,913	63.58	1,132,961
27	1987	1,148,974	1,148,974	2.65	3,048,570	67.02	1,194,335
28	1988	1,439,620	1,439,620	2.53	3,637,848	79.98	1,425,196
29	1989	1,814,759	1,814,759	2.41	4,367,434	96.02	1,711,025
30	1990	2,046,370	2,046,370	2.29	4,690,318	103.12	1,837,521
31	1991	2,366,841	2,366,841	2.18	5,166,517	113.58	2,024,081
32	1992	2,526,860	2,526,860	2.08	5,253,160	115.49	2,058,025
33	1993	2,726,057	2,726,057	1.98	5,397,406	118.66	2,114,536
34	1994	3,518,043	3,518,043	1.89	6,633,795	145.84	2,598,914
35	1995	6,195,415	6,195,415	1.80	11,126,075	244.60	4,358,850
36	1996	15,232,541	15,232,541	1.71	26,052,814	572.77	10,206,682
37	1997	23,737,163	20,770,018	1.63	33,832,170	743.79	13,254,392
38	1998	28,312,394	24,773,345	1.55	38,431,589	844.91	15,107,191
39	1999	29,594,819	25,895,467	1.48	38,259,398	841.12	16,051,756
40	2000	30,850,550	26,994,231	1.41	37,983,594	835.06	16,015,884
41	2001	32,744,802	28,651,702	1.34	38,396,021	844.13	14,774,729
42	2002	32,532,341	28,465,798	1.28	36,330,374	798.72	14,493,300
43	2003	32,800,868	28,700,760	1.22	34,885,953	766.96	14,637,588
44	2004	34,403,279	30,102,869	1.16	34,847,834	766.12	14,492,412
45	2005	37,198,952	32,549,083	1.10	35,885,364	788.93	14,136,806

ſ		SB SWP	SB SWP		Adjusted	Adjusted	SM SWP
	Year	Payments	Fixed	Factor	Payments	per AF	Costs
46	2006	\$36,411,846	\$31,860,365	1.05	\$33,453,384	\$735.47	\$13,650,011
47	2007	36,430,491	31,876,680	1.00	31,876,680	700.80	16,989,870
48	2008	36,048,882	31,542,772	0.95	30,040,735	660.44	13,605,134
49	2009	36,040,827	31,535,724	0.91	28,603,831	628.85	11,206,091
50	2010	36,215,319	31,688,404	0.86	27,373,635	601.80	10,724,139
51	2011	36,427,739	31,874,272	0.82	26,223,042	576.51	10,273,372
52	2012	36,581,162	32,008,517	0.78	25,079,510	551.37	9,825,372
53	2013	36,613,887	32,037,151	0.75	23,906,615	525.58	9,365,868
54	2014	36,414,917	31,863,052	0.71	22,644,476	497.83	8,871,402
55	2015	36,556,902	31,987,289	0.68	21,650,256	475.98	8,481,897
56	2016	36,671,275	32,087,366	0.64	20,683,802	454.73	8,103,270
57	2017	36,479,119	31,919,229	0.61	19,595,638	430.81	7,676,961
58	2018	36,169,533	31,648,341	0.58	18,504,130	406.81	7,249,342
59	2019	36,495,806	31,933,830	0.56	17,781,952	390.93	6,966,416
60	2020	35,972,863	31,476,255	0.53	16,692,530	366.98	6,539,614
61	2021	36,122,874	31,607,515	0.51	15,963,943	350.96	6,254,176
62	2022	35,770,597	31,299,272	0.48	15,055,485	330.99	5,898,271
63	2023	35,870,680	31,386,845	0.46	14,378,675	316.11	5,633,118
64	2024	35,991,994	31,492,995	0.44	13,740,289	302.08	5,383,018
65	2025	35,590,793	31,141,944	0.42	12,940,121	284.49	5,069,537
66	2026	35,534,529	31,092,713	0.40	12,304,442	270.51	4,820,498
67	2027	35,371,264	30,949,856	0.38	11,664,675	256.45	4,569,857
68	2028	35,272,392	30,863,343	0.36	11,078,161	243.55	4,340,079
69	2029	35,185,830	30,787,601	0.34	10,524,738	231.38	4,123,265
70	2030	33,373,632	29,201,928	0.33	9,507,310	209.02	3,724,668
71	2031	33,249,467	29,093,284	0.31	9,020,894	198.32	3,534,106
72	2032	33,371,350	29,199,931	0.30	8,622,821	189.57	3,378,153
73	2033	33,675,215	29,465,813	0.28	8,286,987	182.19	3,246,584
74	2034	33,431,949	29,252,955	0.27	7,835,355	172.26	3,069,648
75	2035	33,379,213	29,206,811	0.26	7,450,472	163.80	2,918,863
Ī	Total	\$1,398,390,419	\$1,229,778,229	-	\$980,258,854	\$21,550.78	\$395,046,588
	1961-2007	\$404,510,409	\$360,133,221	-	\$513,104,334	\$11,280.49	\$210,193,869
	2008-2035	\$993,880,010	\$869,645,009	-	\$467,154,521	\$10,270.29	\$184,852,719

SANTA BARBARA COUNTY

State Water Project - CCWA Charges

Financial Summary (1961-2035)

5.0% 45,486 17,820

		CCWA		Adjusted	Adjusted	SM SWP
	Year	Payments	Factor	Payments	per AF	Costs
L		-		-	•	
1	1961	_	9.43	_	_	_
2	1962	_	8.99	_	_	
3	1963	_	8.56	_	_	_
4	1964	_	8.15	_	_	
5	1965	_	7.76	_	_	_
6	1966	_	7.79	_	_	_
7	1967	_	7.04	_	_	_
8	1968	_	6.70	_	_	_
9	1969		6.39	_	_	_
10	1970	_	6.08	_	_	
11	1971	_	5.79	_	_	
12	1972	-	5.52	-	_	_
13	1973	-	5.25	-	-	-
14		-	5.00	-	-	-
	1974	-	4.76	-	-	-
15	1975	-	4.76 4.54	-	-	-
16 17	1976	-	4.32	-	-	-
	1977	-		-	-	-
18	1978	-	4.12	-	-	-
19	1979	-	3.92	-	-	-
20	1980	-	3.73	-	-	-
21	1981	-	3.56	-	-	-
22	1982	-	3.39	-	-	-
23	1983	-	3.23	-	-	-
24	1984	-	3.07	-	-	-
25	1985	-	2.93	-	-	-
26	1986	-	2.79	-	-	-
27	1987	-	2.65	-	-	-
28	1988	-	2.53	-	-	-
29	1989	-	2.41	-	-	-
30	1990	-	2.29	-	-	-
31	1991	-	2.18	-	-	-
32	1992	-	2.08	-	-	-
33	1993	-	1.98	-	-	-
34	1994	-	1.89	-	-	-
35	1995	-	1.80	-	-	=
36	1996	-	1.71	-	-	=
37	1997	-	1.63	<u> </u>	-	<u> </u>
38	1998	\$6,000,000	1.55	\$9,307,969	\$204.63	\$4,669,527
39	1999	6,000,000	1.48	8,864,733	194.89	2,995,970
40	2000	6,000,000	1.41	8,442,603	185.61	645,336
41	2001	6,000,000	1.34	8,040,574	176.77	2,582,581
42	2002	6,000,000	1.28	7,657,689	168.35	2,533,395
43	2003	7,000,000	1.22	8,508,544	187.06	2,279,132
44	2004	8,000,000	1.16	9,261,000	203.60	2,243,797
45	2005	10,000,000	1.10	11,025,000	242.38	1,620,213

	CCWA			Adjusted	Adjusted	SM SWP
	Year	Payments	Factor	Payments	per AF	Costs
46	2006	\$12,000,000	1.05	\$12,600,000	\$277.01	\$2,232,879
47	2007	13,422,158	1.00	13,422,158	295.08	2,633,619
48	2008	14,916,967	0.95	14,206,635	312.33	2,538,813
49	2009	15,651,700	0.91	14,196,553	312.11	5,561,768
50	2010	15,799,633	0.86	13,648,317	300.06	5,346,986
51	2011	16,000,000	0.82	13,163,240	289.39	5,156,948
52	2012	16,000,000	0.78	12,536,419	275.61	4,911,379
53	2013	16,000,000	0.75	11,939,446	262.49	4,677,504
54	2014	16,000,000	0.71	11,370,901	249.99	4,454,765
55	2015	16,000,000	0.68	10,829,430	238.08	4,242,634
56	2016	16,000,000	0.64	10,313,743	226.75	4,040,604
57	2017	16,000,000	0.61	9,822,612	215.95	3,848,194
58	2018	16,000,000	0.58	9,354,869	205.66	3,664,947
59	2019	16,000,000	0.56	8,909,399	195.87	3,490,425
60	2020	16,000,000	0.53	8,485,142	186.54	3,324,215
61	2021	16,000,000	0.51	8,081,087	177.66	3,165,919
62	2022	16,000,000	0.48	7,696,274	169.20	3,015,161
63	2023	16,000,000	0.46	7,329,784	161.14	2,871,582
64	2024	16,000,000	0.44	6,980,747	153.47	2,734,840
65	2025	16,000,000	0.42	6,648,330	146.16	2,604,609
66	2026	16,000,000	0.40	6,331,743	139.20	2,480,580
67	2027	16,000,000	0.38	6,030,232	132.57	2,362,457
68	2028	16,000,000	0.36	5,743,078	126.26	2,249,959
69	2029	16,000,000	0.34	5,469,598	120.25	2,142,818
70	2030	16,000,000	0.33	5,209,141	114.52	2,040,779
71	2031	16,000,000	0.31	4,961,087	109.07	1,943,599
72	2032	16,000,000	0.30	4,724,844	103.87	1,851,047
73	2033	16,000,000	0.28	4,499,852	98.93	1,762,902
74	2034	16,000,000	0.27	4,285,573	94.22	1,678,954
75	2035	16,000,000	0.26	4,081,498	89.73	1,599,004
	Total	\$526,790,458	-	\$333,979,843	\$7,342.48	\$114,199,841
	1961-2007	\$80,422,158	-	\$97,130,269	\$2,135.39	\$21,802,831
	2008-2035	\$446,368,300		\$236,849,573	\$5,207.09	\$92,397,010

WHOLESALE WATER SUPPLY AGREEMENT

RECITALS

- A. The City provides retail potable water service to customers within its service area in the Santa Maria Valley, in northern Santa Barbara County. The City holds a contract with the Central Coast Water Authority to receive water from the State Water Project ("SWP"). City also holds rights to recharge from Twitchell reservoir and rights to pump groundwater from the Santa Maria Groundwater Basin ("Santa Maria Basin").
- B. NCSD provides retail potable water service and sewer service within its established boundaries located in and around the Nipomo Mesa Management Area ("NMMA") of the Santa Maria Basin.
- C. Both the City and the NCSD are Parties to a certain groundwater adjudication lawsuit commonly referred to as the Santa Maria Groundwater Litigation (Santa Maria Valley Water Conservation District vs. City of Santa Maria, et al.; Superior Court of California, County of Santa Clara Case no. 1-97-CV-770214) (herein the "Basin Litigation"). On August 3, 2005, the Court approved a Settlement Stipulation (herein the "Stipulation") that was signed by the Parties, related to the Basin Litigation which, among other things, provides that "the NCSD and City shall employ their best efforts to timely implement the Nipomo Supplemental Water Project, subject to their quasi-judicial obligations specified for administrative action and in the California Environmental Quality Act." The Stipulation was later incorporated into the final Judgment.

- D. On a long term basis, City has water available for use in the NMMA that is surplus to that needed to serve City's current and long-term future anticipated demands.
- E. Pursuant to the Stipulation, NCSD seeks to acquire a Supplemental Water supply (referred to herein as "Supplemental Water") to alleviate pressure on the NMMA from groundwater pumping and to meet current needs and projected demands of NCSD customers.
- F. Consistent with the Stipulation and Judgment, and subject to the terms and conditions of this Agreement, City is willing to sell and deliver to NCSD an established quantity of Supplemental Water on a wholesale basis.

NOW THEREFORE, in consideration of the foregoing recitals and the promises and covenants contained herein, the Parties agree as follows:

- 1. <u>Purpose</u>. Consistent with the Stipulation and Judgment, the purpose of this Agreement is to formalize the terms and conditions by which City will provide Supplemental Water to NCSD, including an equivalent amount of capacity in City's water distribution system, for delivery to the NCSD water distribution system through the interconnection described in Paragraph 9, beginning on the Effective Date and continuing each year thereafter for as long as this Agreement remains in effect.
- 2. <u>Termination of MOU</u>. City and NCSD executed a Memorandum of Understanding ("MOU") on September 7, 2004, to provide for the reservation of a Supplemental Water supply of up to three thousand (3,000) acre-feet per year in anticipation of the negotiation of this Agreement. This Agreement shall supercede the terms of the MOU, which shall terminate and be of no further force or effect. The initial reservation payment of \$37,500 that was made upon execution of the MOU shall be credited by City to the first quarterly invoice for water delivery pursuant to Paragraph 8.

3. Term of Agreement.

- Contract Term. The term of the Agreement shall commence on the (a) Effective Date and end on June 30, 2085 ("Term"). Notwithstanding the Term, the delivery of Supplemental Water pursuant to this Agreement during any period on or after June 30, 2035, shall be subject to the renewal of the contract between the City and Central Coast Water Authority for SWP water. Furthermore, the terms of this Agreement shall be subject to renegotiation as described below in the event that the SWP contract or any subsequent SWP contract is not renewed or the terms of such renewal either (i) substantially impair the ability of City to continue to provide Supplemental Water in the quantities set forth in this Agreement; or (ii) the cost of continuing to provide Supplemental Water pursuant to the terms of this Agreement would create a significant financial burden on the City. In no event shall the City be required to deliver Supplemental Water following June 30, 2035 at a financial loss. Upon the occurrence of one of the foregoing events and within thirty (30) days of a written request from City to NCSD requesting renegotiation, the Parties shall negotiate in good faith and use their best efforts to equitably amend the terms of this Agreement to allow for the continued delivery of Supplemental Water on terms that are mutually beneficial to the Parties for the duration of the Term. The parties will meet in good faith in 2085 to determine whether to extend the term of the Agreement.
- (b) Dispute Resolution. In the event of a dispute as to whether clause (i) and/or (ii) of Paragraph 3(a) have been triggered as a result of the renegotiation or non-renewal of the SWP contract, then such dispute shall be referred to the dispute resolution procedures referenced in Paragraph 19 of this Agreement. If a final finding is made as a result of such dispute resolution procedure that clause (i) and/or clause (ii) have been triggered, then the Parties shall negotiate in good faith pursuant to Paragraph 3(a). If the Parties cannot agree on the terms and conditions for equitably amending the terms of this Agreement to address a substantial impairment pursuant to clause (i) of Paragraph 3(a), then whether or not there is a feasible solution to address such substantial impairment may also be referred to the dispute resolution procedures referenced in Paragraph 19 of this Agreement. Notwithstanding the foregoing, the allocation of cost and/or any revision in the price of Supplemental Water to implement a solution

or address the existence of an impairment or significant financial burden as set forth in Paragraph 3(a) shall be solely determined by the Parties on mutually acceptable terms and the dispute resolution procedure shall have no authority to order or impose any change with respect to such terms.

- (c) Effective Date. The "Effective Date" shall mean the date that the NCSD interconnection described in Paragraph 9 has been completed and approved by City's technical staff as operationally ready for commencement of delivery of Supplemental Water.
- (d) Delivery Year. Each "Delivery Year" shall commence on the Effective Date and any anniversary thereof during the Term and continue for a period of one (1) year.

4. Quantity of Supplemental Water.

(a) Minimum Delivery. In each Delivery Year during the Term of this Agreement, City shall deliver and NCSD shall purchase the following minimum quantity of Supplemental Water ("Minimum Quantity"):

Delivery Years 1 through 10 - 2,000 acre feet per year

Delivery Years 11 through 19 - 2,500 acre feet per year

Delivery Years 20 through end of Term - 3,000 acre feet per year

Any portion of the Minimum Quantity of Supplemental Water that is not taken by NCSD during a given Delivery Year shall be forfeit and shall not roll over to the next year. In the event that City, in its sole and absolute discretion, agrees to deliver unused Supplemental Water in a subsequent Delivery Year, such late delivery shall be an accommodation to NCSD and shall not constitute a waiver or amendment to the terms of this Agreement.

(b) Additional Delivery. NCSD may request delivery of Supplemental Water in excess of the Minimum Quantity up to an additional 3,200 acre feet per year. NCSD shall give City no less than thirty (30) days written notice of its desire to purchase additional

Supplemental Water and the proposed schedule for such delivery. City shall make a good faith effort to comply with such request subject to (i) the availability of excess Supplemental Water from sources used for delivery of water to City's retail customers; and (ii) sufficient delivery capacity to fulfill such request at the NCSD interconnection using the City's existing water distribution system. Any such additional Supplemental Water shall be purchased and delivered on the same terms as the Minimum Quantity, provided, however, that if the cost of procuring and delivering additional Supplemental Water exceeds the cost of delivering the Minimum Quantity, City shall have the right to impose a surcharge to compensate City for such additional cost as a condition to delivery. City shall notify NCSD of the amount of any such surcharge prior to delivery of any additional Supplemental Water and NCSD shall have the right to withdraw its request. In no event shall City be required to undertake any capital cost or expansion of its existing infrastructure to provide additional Supplemental Water.

- Agreement, City shall hold on reserve sufficient Supplemental Water each year, including an equivalent amount of capacity in City's water distribution system, for City to fulfill its obligation to deliver the Minimum Quantity to NCSD under this Agreement. City shall deliver such Supplemental Water to NCSD from sources used to provide water to City's retail customers. Notwithstanding the foregoing, during the term of the Agreement, City may substitute or combine new or additional replacement sources of water for the source of Supplemental Water, provided, however, that any substitute, combined or additional sources must be equivalent in deliverability, reliability, quality, pressure, and environmental impacts to the source being replaced. Disputes regarding this Paragraph shall be resolved pursuant to Paragraph 19.
- 6. Purchase Price for Supplemental Water. The purchase price for Supplemental Water delivered by City to NCSD shall be based on the "Base Rate" of the City's Water Consumption Rates. For fiscal year 2008-09, the Base Rate is \$2.441 per one hundred cubic feet of water (or \$1,063.37 per acre-foot of water). The Base Rate may be adjusted each fiscal year subject to approval by the City Council, consistent with applicable legal requirements. Any such adjustment in the purchase price shall go into effect in the next quarterly billing period.

- 7. <u>Costs of Delivery.</u> Except as expressly set forth in this Agreement, City shall be responsible for all costs and expenses related to providing Supplemental Water to NCSD at the NCSD interconnection pursuant to this Agreement. Notwithstanding the foregoing, the purchase price for Supplemental Water includes a cost component for energy costs incurred by City to supply Supplemental Water to the NCSD interconnection equal to two hundred and six dollars and eighty five cents (\$206.85) per acre foot ("Base Energy Cost"). In the event that the actual cost of energy incurred by City to supply Supplemental Water in any Delivery Year exceeds the Base Energy Cost, then City shall have the right to charge NCSD a premium equal to the difference between the actual cost and the Base Energy Cost. The Base Energy Cost shall be adjusted each Delivery Year by a percentage which is equivalent to fifty percent (50%) of the increase or decrease, if any, in the Consumer Price Index Energy Services (Electricity and Natural Gas) Los Angeles-Riverside-Orange County or any successor index.
- 8. Payments for Supplemental Water. City shall bill NCSD on a quarterly basis in arrears for Supplemental Water delivered to NCSD's interconnection during the previous three (3) months. The amount payable by NCSD to City shall be based on the total quantity in acrefeet of Supplemental Water delivered during the quarter just ended multiplied by the then-current purchase price (as determined in Paragraph 6), plus any costs payable by NCSD pursuant to this Agreement. Notwithstanding the foregoing, to the extent that NCSD has taken less than the Minimum Quantity as of the final quarterly billing for a Delivery Year, City shall bill NCSD for the remainder of the Minimum Quantity whether or not such Supplemental Water has been delivered, provided that such water was made available for delivery to NCSD as provided in Paragraph 9. All invoices billed to NCSD shall be payable within thirty (30) days of the invoice date, provided that no charges are disputed. City shall have the right to charge late fees of up to five percent (5%) of the overdue amount for any invoice that is not paid within such period. In the event NCSD disputes any charges on an invoice, the undisputed amount shall be paid consistent with this Paragraph and the original invoice shall be returned to City for correction and resubmission. If the parties are unable to reach an agreement regarding disputed charges, disputes shall be resolved pursuant to Paragraph 19.

9. <u>Delivery of Water</u>.

- (a) Point of Delivery. The physical point of delivery of Supplemental Water pursuant to this Agreement shall be the proposed interconnection between the City water distribution system and the NCSD water distribution system located at Taylor Street and Blosser Road or such other alternative location as may be approved by City and NCSD. All facilities constructed by NCSD will be used solely for the purpose of delivering Supplemental Water to NCSD. NCSD shall cooperate with the reasonable requests of City with respect to taking any action necessary to preserve the integrity of the City's water distribution system and the City shall do likewise for NCSD. The operation and maintenance of the NSCD Interconnection will be detailed in an Operation Memorandum of Understanding that will be approved by the City and NCSD prior to connection. City shall waive any fees for City permits related to construction of facilities for delivery of the water. If the parties cannot agree on the terms of the Operations Memorandum of Understanding then the disputed terms will be subject to the dispute resolution procedures referenced in Paragraph 19 of this Agreement.
- (b) Facilities. NCSD shall be responsible for designing, constructing and operating the NCSD interconnect. The plans and specifications of the NCSD interconnect shall be subject to prior approval by City, which approval shall not unreasonably be withheld provided that such plans and specifications conform to applicable code provisions and any technical requirements imposed for connections to the City's water distribution system. NCSD shall also be responsible for obtaining any and all regulatory and environmental permits, licenses or other approvals necessary to construct and operate the NCSD interconnection. NCSD and/or any contractor working on the NCSD interconnect shall provide insurance coverage naming the City as an additional insured and the scope of such insurance coverage shall be subject to the reasonable approval of City's risk manager prior to commencement of any work.
- (c) Construction, Regulatory/ Permit and Other Costs. NCSD shall be solely responsible for all costs related to the construction and operation of the NCSD interconnection with City's retail water distribution system. NCSD shall also be solely

responsible for all regulatory and/or permit compliance and costs with respect to the NCSD interconnection.

- (d) City Streets: License to Use Easements and Rights of Way. The City shall provide NCSD a license, at no additional cost, to use such portions of City streets, easements, and right of ways as are reasonably necessary to build the NCSD interconnect and deliver the Supplemental Water to NCSD. Such license shall be non-revocable during the Term of this Agreement and shall automatically terminate upon the termination of this Agreement. The foregoing licenses shall not include the right of NCSD to make any alteration or improvement within such City streets, easements and rights of way except in compliance with Paragraph 9.
- (e) Delivery Schedule. City will deliver the Supplemental Water to NCSD at the NCSD interconnection upon a mutually agreeable delivery schedule. The volume of delivery to the NCSD interconnection shall not exceed a maximum of two hundred and seventy-five (275) acre-feet per month or a peak hour flow averaging 2500 gallons per minute. Delivery pressure at the point of connection shall exceed 60 psi during City's normal system operation, not including emergencies or incidents described in 9(f). Before delivery begins, the District and City shall agree to an Operation Memorandum of Understanding (OMOU) to describe the specific procedures and limitation on the operations provided for in this Agreement.
- (f) Force Majeure. If by reason of acts of God, earthquakes, droughts, floods, storms, explosion, fires, labor troubles, strikes, insurrection, riots, acts of the public enemy, or federal, or state, order, rule, or regulation, the City is prevented, in whole or in part, from the delivery of the Supplemental Water to NCSD, as provided herein, then City may reduce delivery of Supplemental Water up to the same percentage the City reduces water delivery to its retail customers.
- (g) Suspension. The delivery of water may be suspended or curtailed during any period of public emergency or disaster that is declared by City. For the purposes of this Agreement, a public emergency or disaster shall not include ordinary measures taken during

periods of drought or water shortage.

- (h) Obligations of City. For the purposes of this Agreement and subject the limitations contained in this Paragraph 9, City shall have fulfilled its obligation to make Supplemental Water available for delivery so long as the amount of Supplemental Water purchased by NCSD is available at the NCSD interconnection for NCSD to take delivery of pursuant to a predetermined and mutually agreed upon delivery schedule.
- 10. Water Quality. City shall be responsible for ensuring that the quality of the Supplemental Water made available for delivery is of the same pressure and quality of water that City delivers to its residential customers. The quality of water which is delivered by the City to its residents complies with federal, state and local laws, regulations and permit requirements which are applicable to City, including standards applicable to wastewater discharge, as amended from time to time and subject to any compliance waiver granted to the City ("Quality Standards"). City shall provide NCSD with a copy of the Quality Standards (and any change thereto) which are applicable to City and NCSD shall be solely responsible for ensuring that the Quality Standards meet the federal, state and local laws, regulations and permit requirements for potable water delivery by NCSD to its customers, including the discharge of such water. To the extent that the quality standards which are applicable to NCSD exeed the Quality Standards, then NCSD shall be responsible for any necessary additional treatment of the Supplemental Water. City agrees to indemnify and hold NCSD harmless from any actual liability which arises as a result of the failure of Supplemental Water which is delivered to the NCSD interconnection to meet the Quality Standards. NCSD shall be solely responsible for any actual liability resulting from a change in water quality following the point of delivery (including any additional treatment undertaken by NCSD) and shall indemnify and hold City harmless from any actual liability which arises from any such change. City and NCSD shall promptly notify the other in the event that either becomes aware of a material adverse change in the quality of the Supplemental Water and shall cooperate to identify the cause of such change.
- 11. <u>Remarketing of Supplemental Water</u>. NCSD shall be free to remarket the Supplemental Water to other Parties within the NMMA without restriction to price and terms.

NCSD assumes all responsibility for delivery of Supplemental Water from the NCSD interconnection to its customers and contracting Parties. City's obligations under this Agreement are solely with NCSD and no customer of NCSD nor other third party shall have the right to enforce the terms of this Agreement as a third party beneficiary. City shall not sell water to other parties or persons within NCSD's service area or sphere of influence, as amended from time to time, without first receiving the written approval of NCSD.

12. Regulatory Requirements.

- (a) Obligations of the City. The implementation of this Agreement shall be subject to satisfaction by City of the regulatory requirements set forth herein. City shall, if necessary, undertake the following: (i) Obtain all permits, consents, entitlements and approvals necessary to enable the City to reserve and sell, and NCSD to purchase, the Supplemental Water that is the subject of this Agreement; and (ii) fully and completely comply with the requirements of the California Environmental Quality Act ("CEQA"), including, if it is determined that this transaction is subject to CEQA and not exempt from CEQA, the completion of an initial study, and (1) either (a) there shall have been adopted a negative declaration or a mitigated negative declaration, or (b) a final environmental impact report shall have been completed and certified, and (2) the time shall have expired within which a judicial proceeding may be instituted challenging the validity or completeness of any such determination of exemption, or adoption of a negative declaration or of a mitigated negative declaration, or approval of a final environmental impact report.
- **(b) Obligations of NCSD**. NCSD shall be solely responsible for obtaining all regulatory approvals necessary in connection with purchasing and taking delivery of the Supplemental Water.
- 13. <u>Service Area Integrity</u>. Nothing in this Agreement is intended nor shall it be interpreted to waive the right of City to provide water service to current or future areas within or adjacent to its existing service area.

- 14. <u>Representations or Warranties of City</u>. City makes the following representations, warranties and covenants to NCSD:
- (a) Power and Authority to Execute and Perform this Agreement. The City has the power and authority to enter into this Agreement and to perform its obligations and all necessary approvals and authorizations have been obtained.
- **(b)** Availability of Resource. Based on information which is currently known to City and City's current forecast of future use, on a long-term basis, City has water and the necessary infrastructure available to fulfill City's obligations under this Agreement that is surplus to that needed to serve City's current and long-term future anticipated demand.
- **(c) Enforceability.** This Agreement constitutes a legal, valid and binding obligation of the City, and is enforceable against the City in accordance with its terms.
- 15. <u>Representations or Warranties of NCSD</u>. NCSD makes the following representations, warranties and covenants to City:
- (a) Power and Authority to Execute and Perform this Agreement. NCSD has the power and authority to enter into this Agreement and to perform its obligations and all necessary approvals and authorizations have been obtained.
- **(b) Enforceability.** This Agreement constitutes a legal, valid and binding obligation of NCSD, enforceable against NCSD in accordance with its terms.
- payment to City under this Agreement when due, or fails to perform any obligation otherwise required by this Agreement, City shall demand in writing that NCSD cure such non-performance. NCSD shall have thirty (30) days after receipt of such demand to cure. In the event NCSD fails to cure a default within the thirty (30) day period, City may suspend delivery of Supplemental Water and redirect such water to other uses for the duration of the suspension. City shall restore

water delivery when NCSD has cured all outstanding defaults and paid all amounts due to the City in full. In the event that NCSD does not cure a default within one (1) year of suspension, then City may terminate this Agreement at any time thereafter.

- 17. <u>Default and Termination by NCSD.</u> NCSD shall have the right to terminate this Agreement, without recourse, if (i) the City is found to be in material breach of its obligations to deliver the Supplemental Water as set forth in this agreement; or (ii) upon written notice to City that NCSD is unable to pay for the Supplemental Water due to the majority protest procedures or other procedures referenced in Proposition 218; or (iii) upon three (3) years prior written notice to City, provided, however, that no such termination without cause shall become effective until the thirtieth (30th) anniversary of the Effective Date.
- 18. <u>Expiration of Term</u>. This Agreement shall terminate and be of no further force and effect as of the expiration of the Term.
- 19. **<u>Dispute Resolution.</u>** Except as otherwise limited by this Agreement, any dispute arising under this Agreement, including, without limitation, all disputes relating in any manner to the performance or enforcement of this Agreement, shall be resolved by binding arbitration in the County of Santa Barbara, California, pursuant to the comprehensive arbitration rules and procedures of Judicial Arbitration and Mediation Services ("JAMS") or any successor thereto, as amended or as augmented in this Agreement (the "Rules"). Arbitration shall be initiated as provided by the Rules, although the written notice to the other party initiating arbitration shall also include a description of the claim(s) asserted and the facts upon which the claim(s) are based. Arbitration shall be final and binding upon the parties and shall be the exclusive remedy for all claims subject hereto, including any award of attorney's fees and costs. Either party may bring an action in court to compel arbitration under this Agreement and to enforce an arbitration award. All disputes shall be decided by a single arbitrator. The arbitrator shall be selected by mutual agreement of the parties within thirty (30) days of the effective date of the notice initiating the arbitration. If the parties cannot agree on an arbitrator, then the complaining party shall notify JAMS and request selection of an arbitrator in accordance with the Rules. The arbitrator shall have only such authority to award equitable relief, damages, costs, and fees as a

court would have for the particular claim(s) asserted. In no event shall the arbitrator award punitive damages of any kind. The parties acknowledge that one of the purposes of utilizing arbitration is to avoid lengthy and expensive discovery and allow for prompt resolution of the dispute. The arbitrator shall have the power to limit or deny a request for documents or a deposition if the arbitrator determines that the request exceeds those matters which are directly relevant to the claims in controversy. The parties may make a motion for protective order or motion to compel before the arbitrator with regard to the discovery, as provided in the Code of Civil Procedure. Notwithstanding the election by the parties to arbitrate their disputes, nothing contained herein shall prevent a party from filing an action in a court of competent jurisdiction to seek any form of equitable remedy or relief.

- 20. <u>Indemnity</u>. NCSD, its successors and assigns, shall hold harmless, defend and indemnify City, its officials, employees, agents, successors and assigns (all of which are herein referred to as the "City Indemnified Parties") from and against all liabilities, obligations, claims, damages, losses, actions, judgments, suits, costs and expenses, including but not limited to reasonable attorneys' fees (collectively, "Damages"), which may be imposed on, incurred by, or asserted against City Indemnified Parties as a result of (i) a breach of NCSD's obligations; or (ii) the conduct of NCSD's operations associated with the NCSD interconnection to City's retail distribution system and the subsequent delivery of Supplemental Water to NCSD's customers. Notwithstanding the foregoing, in no event shall NCSD be liable to indemnify a City Indemnified Party for (i) any Damages resulting from the negligence or willful misconduct of City; (ii) any third party claim brought in connection with regulatory approvals; or (iii) any claim brought in connection with the quality of the Supplemental Water as provided in Paragraph 10 above. This indemnification shall survive termination of the Agreement.
- 21. Third Party Claims. Promptly following notice of any "Third Party Claim" for which City is indemnified hereunder, City shall notify NCSD of such claim in writing. NCSD shall have a period of thirty (30) days following the receipt of such notice to notify City of whether NCSD elects to assume the defense thereof. If NCSD so notifies City that it elects to assume the defense, NCSD thereafter shall undertake and diligently pursue the defense of the Third Party Claim. NCSD shall not consent to entry of judgment or enter into any settlement

agreement, without the consent of City, which does not include a complete and unconditional release of City or which imposes injunctive or other equitable relief against City. City shall be entitled to participate in, but not control, the defense thereof, with counsel of its choice and at its own expense. If NCSD does not give the requisite notice, or fails to assume and diligently pursue the defense of such Third Party Claim, City may defend against such Third Party Claim in such manner as it may deem appropriate, at NCSD's expense, including without limitation settlement thereof on such terms as City may deem appropriate, and to pursue such remedies as may be available to City against NCSD. Notwithstanding the foregoing, City shall not consent to entry of a judgment or enter into any settlement agreement, without the consent of NCSD, which does not include a complete and unconditional release of NCSD.

- 22. <u>Notice of Claims</u>. The Parties shall promptly notify each other within ten (10) days of City or NCSD becoming aware of: (1) any claims or suits brought against City or NCSD which involve this Agreement or water supplied to NCSD pursuant to this Agreement, (2) any Third Party Claims, and (3) any force majeure event. Any such notice shall conform to the requirements specified in Paragraph 28 of this Agreement.
- **Remedies Not Exclusive.** Remedies provided in this Agreement for enforcement of its terms are intended and shall be construed as cumulative rather than exclusive and shall not be deemed to deprive either Party from also using any other remedies provided by this Agreement or by law.
- 24. <u>No Transfer of Rights</u>. The rights granted to NCSD hereunder constitute the right to take delivery of Supplemental Water only and shall not be interpreted as a sale, transfer, or assignment of any of City's water rights.
- 25. <u>Subject to Applicable Law</u>. The Parties acknowledge and agree that this Agreement and the rights and obligations of the Parties shall be subject to the laws governing municipal corporations and special districts as they now exist and as they may be amended or codified by the Legislature of the State of California.

- 26. Entire Agreement. This Agreement contains the entire understanding between NCSD and City with respect to its subject matter, and supersedes all prior agreements, oral or written, and all prior or contemporaneous discussions or negotiations between NCSD and City. This Agreement cannot be amended except in writing signed by both Parties.
- 27. <u>No Waiver</u>. Any failure or delay on the part of either Party to exercise any right under this Agreement shall not constitute a waiver of the right, and shall not preclude such Party from exercising or enforcing the right, or any other provision of this Agreement, on any subsequent occasion.
- 28. Notices. All notices or other communications required or desired to be given pursuant to this Agreement shall be in writing and shall be hand-delivered or sent by a reputable overnight courier service providing delivery confirmation. Each such notice or communication shall be deemed to be duly given when hand-delivered or one (1) day after being deposited for next day delivery with an overnight courier. Each such notice or communication shall be addressed to the Parties at their respective addresses set forth next to their signatures below, or such other address as a Party notifies the other in writing.
- **29.** <u>Headings</u>; <u>Paragraph References</u>. Captions and headings appearing in this Agreement are inserted solely as reference aids for the ease and convenience; they shall not be deemed to define or limit the scope or substance of the provisions they introduce, nor shall they be used in construing the intent or effect of such provisions.
- 30. <u>Separability</u>. If any provision of this Agreement is finally determined by a court to be invalid or unenforceable as written, the provision shall, if possible, be enforced to the extent reasonable under the circumstances and otherwise shall be deemed deleted from this Agreement. The other provisions of this Agreement shall remain in full force and effect so long as the material purposes of the Agreement and understandings of the Parties are not impaired.
- 31. <u>Binding Effect Assignment</u>. This Agreement shall be binding on and inure to the benefit of the Parties, and their respective successors and permitted assigns. NCSD shall

have the right to assign its rights under this Agreement with the written consent of City, provided, however, that the City shall not unreasonably withhold such consent and further provided that the assignee agrees to be bound by all of the obligations of NCSD set forth herein. Notwithstanding the foregoing, no assignment permitted hereunder shall permit the delivery of Supplemental Water to any property or development other than the Property without the written consent of the City, in its sole and absolute discretion.

- 32. Opinions and Determinations: Good Faith. Where the terms of this Agreement provide for action to be based upon opinion, judgment, approval, review or determination of either party hereto, such terms are not intended to and shall never be construed to permit such opinion, judgment, approval, review or determination to be arbitrary, capricious or unreasonable. The District and the NCSD shall each act in good faith in performing their respective obligations as set forth in this Agreement.
- 33. <u>Incorporation of Recitals.</u> Recitals A through F are incorporated herein by reference as though set forth at length.
- 34. Attorneys Fees. In the event that any legal proceeding other than the dispute resolution procedures referenced in Paragraph 19, above, is brought to enforce one or more of the terms of this Agreement, to restrain an alleged violation of this Agreement, or to determine the validity of this Agreement or any part, the prevailing Party in any such action or proceeding shall be entitled to recover from the other its reasonable costs and attorneys' fees, in addition to any other remedies available to it in law or equity. If both Parties are successful in one or more causes of action during any such proceeding, the costs and fees shall be apportioned as determined by the court.
- 35. Governing Law and Venue. This Agreement is a contract governed in accordance with the laws of the State of California. THE PARTIES HEREBY AGREE THAT VENUE FOR ANY ACTION BROUGHT TO ENFORCE THE TERMS OF THIS AGREEMENT SHALL BE IN A COURT OF COMPETENT JURISDICTION IN THE COUNTY OF SANTA BARBARA OTHER THAN A COURT LOCATED WITHIN THE

CITY OF SANTA MARIA OR THE NORTHERN PORTION OF SANTA BARBARA COUNTY, CALIFORNIA, AND CONSENT TO THE JURISDICTION THEREOF.

IN WITNESS WHEREOF, the Parties have executed this agreement as of the date first written above.

CITY:

City of Santa Maria
a California municipal corporation

By:

Name: Richard G. Sweet, P.E.

Title: <u>Director of Utilities</u>

Address: 2065 E. Main Street

Santa Maria, CA 93454

Fax:

(805)928 - 7240

Phone:

(805) 925-0951

NCSD:

Nipomo Community Services District

a California public agency

By:

Name: James Harrison

Title: President

Address: P.O. Box 326

Nipomo, CA 93444

Fax:

(805) 929-1932

Phone:

(805) 929-1133

APPROVED AS TO FORM:

Best Best & Krieger LLP

By:

Eric Garner, Partner

APPROVED AS TO FORM:

District Counsel

By:

Jon Seitz, District Counsel